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Filing Date - 2024-10-04 02:52:33 PM

Control Number - 57115

Item Number - 7

DOCKET NO. 57115

**JOINT APPLICATION OF THE
CITY OF SAN ANTONIO, ACTING
BY AND THROUGH THE CITY
PUBLIC SERVICE BOARD (CPS
ENERGY), AND SOUTH TEXAS
ELECTRIC COOPERATIVE, INC.
(STEC) TO AMEND THEIR
CERTIFICATES OF
CONVENIENCE AND NECESSITY
FOR THE PROPOSED HOWARD
ROAD-TO-SAN MIGUEL 345-KV
TRANSMISSION LINE IN BEXAR
AND ATASCOSA COUNTIES**

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**PUBLIC UTILITY COMMISSION
OF TEXAS**

DIRECT TESTIMONY

OF

PAUL G. PERSON

ON BEHALF OF APPLICANT

SOUTH TEXAS ELECETRIC COOPERATIVE, INC.

October 4, 2024

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DIRECT TESTIMONY

OF

PAUL G. PERSON

ON BEHALF OF SOUTH TEXAS ELECTRIC COOPERATIVE, INC.

I.

INTRODUCTION

1
2
3 Q. PLEASE STATE YOUR NAME, CURRENT EMPLOYMENT POSITION AND
4 BUSINESS ADDRESS.

5 A. My name is Paul G. Person. I am employed at South Texas Electric Cooperative,
6 Inc. (STEC) as the Manager of Engineering. My business address is:

7 South Texas Electric Cooperative, Inc.
8 2849 FM 447
9 PO Box 119
10 Nursery, Texas 77976

11 Q. PLEASE DESCRIBE YOUR WORK EXPERIENCE WITH STEC AND YOUR
12 PROFESSIONAL QUALIFICATIONS.

13 A. My employment at STEC began in the position of Transmission Engineer in
14 2007, tasked with the design of transmission lines as well as the coordination of
15 contracted engineering and construction services. In 2012, I transitioned to the
16 position of Substation Engineer, tasked with the design of substations and the
17 continued coordination of contracted engineering and construction services. In
18 2014, I became the Manager of Engineering, supervising all Substation,
19 Transmission, Distribution and Planning Engineers, Engineering Assistants, Land
20 Agents and the Construction Department. As the Manager of Engineering, I am
21 responsible for the coordination and completion of all transmission line and

1 substation capital projects. Prior to my employment with STEC, I earned a
2 Bachelor of Science degree in Physics from Texas State University in 1997 and a
3 Master of Science degree in Physics from Texas State University in 1999.

4 Q. HAVE YOU PREVIOUSLY SUBMITTED TESTIMONY BEFORE THE
5 PUBLIC UTILITY COMMISSION OF TEXAS (PUC OR COMMISSION)?

6 A. Yes. I have submitted testimony in PUC Docket Nos. 48490, 52610, 54936,
7 55151, and 55563.

II.

PURPOSE OF TESTIMONY

10 Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?

11 A. STEC and CPS Energy (Applicants) are jointly filing an application in this docket
12 seeking to amend their respective certificates of convenience and necessity
13 (Application) to construct, own, and operate the proposed Howard Road to San
14 Miguel 345 kV transmission line project in Bexar and Atascosa Counties
15 (Project). My testimony discusses the cost estimates and other aspects of STEC's
16 portion of the proposed Project.

17 Q. DO YOU SPONSOR ANY PART OF THE RESPONSES IN THE
18 APPLICATION? IF SO, WHICH ONES?

19 A. I co-sponsor responses to Question Nos. 1 through 8, 11 through 13, 17 through
20 19, and 30. The direct testimony of Mr. Daniel T. Otto, an employee of CPS
21 Energy, includes an exhibit with his testimony (Exhibit DTO-5), that provides an
22 overview of the Application sponsorship by the various witnesses providing
23 testimony on behalf of the applicants in this proceeding.

1 Q. WAS YOUR TESTIMONY AND THE INFORMATION YOU'VE
2 IDENTIFIED AS SPONSORING PREPARED BY YOU OR BY
3 KNOWLEDGEABLE PERSONS UPON WHOSE EXPERTISE, JUDGMENT
4 AND OPINIONS YOU RELY IN PERFORMING YOUR DUTIES?

5 A. Yes.

6 Q. IS THE INFORMATION CONTAINED IN YOUR TESTIMONY AND THAT
7 YOU ARE SPONSORING TRUE AND CORRECT TO THE BEST OF YOUR
8 KNOWLEDGE AND BELIEF?

9 A. Yes.

10 **III.**

11 **INTRODUCTION OF WITNESSES**

12 Q. PLEASE IDENTIFY THE WITNESSES TESTIFYING ON BEHALF OF STEC
13 WITH A BRIEF SUMMARY OF THE PURPOSE OF THEIR TESTIMONY.

14 A. The witnesses testifying on behalf of STEC include myself and Mr. Ethan Fholer
15 of POWER Engineers, Inc. (POWER) Power Delivery Division. My Direct
16 Testimony addresses the topics summarized above.
17 POWER is the company STEC contracted to perform engineering assessments for
18 STEC's portion of the proposed transmission line. The testimony of Mr. Fholer
19 addresses the engineering and design aspects of STEC's portion of the proposed
20 Project, including the design criteria, the structure selection study, the basis of
21 construction and material cost estimates, and an explanation of construction
22 activities and work schedules.

1 POWER is also the company the Applicants contracted to perform routing studies
2 and environmental assessments for the entirety of the proposed transmission line.
3 The testimony of Ms. Denise Williams, Project Manager in the Environmental
4 Division of POWER, addresses those subjects on behalf of the Applicants and
5 discusses aspects of Attachment No. 1 to the Application, titled "*Howard Road to*
6 *San Miguel 345 kV Transmission Line Project Environmental Assessment and*
7 *Alternative Route Analysis Atascosa and Bexar Counties, Texas* (EA).
8 On behalf of the Applicants, Mr. Kenneth Bowen, an employee of CPS Energy,
9 provides testimony regarding the need for the Project and the approval process the
10 Project went through at the Electric Reliability Council of Texas.
11 Mr. Otto, also an employee of CPS Energy, provides testimony on behalf of the
12 Applicants regarding the combined notice process utilized by both CPS Energy
13 and STEC and the open houses held for this Project.

14 IV.

15 ESTIMATED COSTS

16 Q. WHAT IS THE ESTIMATED COST OF STEC'S PORTION OF THE
17 PROPOSED PROJECT?

18 A. The estimated installed cost of STEC's portion of the proposed Project (including
19 the station work at the STEC-owned San Miguel Station rounded to up to nearest
20 \$1,000) is \$118,478,000 utilizing Route U and constructed using the monopole
21 design.

22 Q. HOW WILL STEC'S PORTION OF THE PROPOSED PROJECT BE
23 FINANCED?

1 A. Short-term financing will be utilized using a previously established revolving line
2 of credit. Short-term debt will be routinely replaced with long-term debt through
3 bond offerings.

4 Q. PLEASE DESCRIBE THE BASIS OF THE COST ESTIMATES FOR THE
5 STEC PORTION OF THE PROJECT.

6 A. STEC's estimated costs to install STEC's portion of the proposed Project are
7 based upon construction and material cost estimates supplied by POWER that are
8 discussed in the direct testimony of Mr. Ethan Fholer in this docket. STEC
9 adjusted the amounts to include its forecasts of Project costs such as increases in
10 labor and material. The following are STEC's Project installation cost estimates
11 for STEC's portion of the Project assuming selection of Route U and the use of
12 monopole structures.

1
2

ESTIMATED COST OF ROUTE - U

Question 13 Cost Table	Transmission Line	San Miguel Station
ROW and Land Acquisition	\$19,836,000	\$0
Engineering and Design (Utility)	\$419,000	\$81,000
Engineering and Design (Contract)	\$2,788,000	\$258,000
Procurement of Material and Equipment (including stores)	\$46,578,000	\$3,022,000
Construction of Facilities (Utility)	\$323,000	\$316,000
Construction of Facilities (Contract)	\$32,288,000	\$1,226,000
Other	\$11,246,000	\$97,000
Estimate Total Cost	\$113,478,000	\$5,000,000

3 Q. PLEASE DISCUSS THE INDIVIDUAL COST ITEMS IN THE ABOVE
4 TABLE IN MORE DETAIL.

5 A. Installation costs of transmission lines include costs for materials (structures,
6 insulators, conductor, hardware, foundations, and other miscellaneous materials),
7 ROW acquisition, construction labor and transportation, engineering, investment
8 carrying costs during construction (IDC), and overhead. A further discussion of
9 these costs is included below.

- 10 • ROW and Land Acquisition

11 Estimates for the ROW acquisition are based upon information on recent property
12 sales discovered in initial research of the general area and also incorporate
13 historical costs incurred in easement acquisition for past projects. About 447
14 acres of ROW are expected to be needed for the transmission line easements and

1 access agreements from public roads for Route U. No adjustments were made to
2 this estimate for inflation or changes in the market value of the properties. STEC
3 typically assigns approximately half of its surveying costs to ROW acquisition,
4 which are costs for easement plat development.

- 5 • Engineering and Design (Utility and Contract)

6 In addition to the engineering and design costs included in the cost estimate
7 provided by POWER, STEC's in-house engineering estimates include costs for its
8 project management, construction inspection, regulatory development for STEC's
9 portion of the Project, and applicable company overhead charges. These costs
10 reflect amounts accounted for in similar projects in the past and adjusted for
11 anticipated increases due to inflation, location, and length of the line.

- 12 • Procurement of Materials and Equipment

13 In addition to the material costs included in the estimate provided by POWER,
14 costs for concrete, road base, re-bar, grounding equipment, and other items that
15 are expected to be provided by the line construction contractor are included in the
16 Materials category. STEC has applied a 10% increase to the materials cost
17 supplied by POWER in an effort to accurately predict the installed cost of STEC's
18 portion of the Project. This amount also includes materials used from STEC's
19 warehouse stock. STEC does not plan to utilize in-stock materials to a large
20 degree. Most projects, however, include unforeseen obstacles and difficulties that
21 require the use of STEC's transmission labor and equipment, so a relatively small
22 amount of in-stock materials are included in the estimate to cover materials that
23 may come from STEC's stocks.

- 24 • Construction of Facilities (Utility and Contract)

1 In addition to the labor costs included in the cost estimate provided by POWER,
2 the estimate for Labor (utility) includes costs for STEC's in-house labor
3 associated with construction. This amount is very small compared to the Project
4 cost and is only meant to cover in-house labor and equipment for construction
5 processes overlooked in Project design and specification for which STEC
6 personnel are the best cost alternative and will mitigate the costs.

7 The Labor (contractor) cost estimate includes contract labor, construction
8 equipment, transportation, per diem, and all other costs incurred constructing the
9 transmission line except for materials. The cost estimate for ROW clearing is
10 included in the Labor (contractor) amount. STEC anticipates that a price increase
11 in labor to construct its portion of the Project is very likely for the same reasons as
12 previously discussed with respect to the Materials. Therefore, STEC has added
13 10% to POWER's estimated Labor (contractor) costs to cover any unforeseen
14 obstacles and difficulties that require the use of STEC's transmission labor.

15 • Other Cost

16 STEC includes only its estimated interest during construction (IDC) in the table
17 for this category.

18 Q. DID STEC DETERMINE THE ESTIMATED COSTS OF THE ALTERNATIVE
19 ROUTES? IF SO, PLEASE EXPLAIN.

20 A. Yes, the estimated costs of installing STEC's portion of the line utilizing the
21 thirty-three (33) other alternative routes were developed. POWER and STEC
22 determined that there were no unreasonably costly obstacles unique to any one
23 alternative, so an in-depth investigation was not necessary for each alternative
24 route. The alternative route cost tables are shown in Attachment No. 2 to the

1 CCN Application and were developed jointly by STEC and POWER for STEC's
2 portion of the proposed Project. The estimated Project costs for STEC's portion
3 of the line range from \$105,045,000 to \$129,029,000 (see Attachment 2, Table 4).

4 Q. DO THE ESTIMATED COSTS PROVIDED IN THE APPLICATION REFLECT
5 THE ACTUAL COSTS FOR THE ROUTE TO BE CONSTRUCTED?

6 A. No. As the line has not been approved and the line route has not yet been
7 determined by the Public Utility Commission of Texas (Commission) or surveyed
8 by the Applicants, the final engineering design for the proposed line has not been
9 performed. This will be completed once the final route has been approved by the
10 Commission and surveyed by the Applicants. Once the final engineering design is
11 completed, construction costs can then be re-estimated based on material and
12 construction bids received. Actual costs will be supplied to the Commission once
13 the transmission line construction has been completed. Until that point, the costs
14 reflected in the Application and in the testimonies provided by Applicants are only
15 estimates.

16

17 Q. DO YOU BELIEVE THE ESTIMATED COSTS BASED UPON THE
18 STRUCTURE SELECTION STUDY AND THOSE INCLUDED IN THE CCN
19 APPLICATION TO BE REASONABLE?

20 A. Yes.

21 V.

22 **SUMMARY AND CONCLUSION**

23 Q. PLEASE SUMMARIZE YOUR TESTIMONY.

1 A. I have introduced those providing direct testimony in support of STEC's portion
2 of the Application, explained the Project cost estimates for STEC's portion of the
3 Project, and STEC's financing plan.

4 Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?

5 A. Yes.