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#### SOAH DOCKET NO. 473-24-17664 PUC DOCKET NO. 56572

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APPLICATION OF EL PASO ELECTRIC COMPANY TO ADJUST ITS ENERGY EFFICIENCY COST RECOVERY FACTOR

BEFORE THE STATE OFFICE OF ADMINISTRATIVE HEARINGS



# DIRECT TESTIMONY OF SANDRA HALE RATE REGULATION DIVISION PUBLIC UTILITY COMMISSION OF TEXAS

AUGUST 16, 2024

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# ATTACHMENTS

Attachment SH-1	Resume
Attachment SH-2	City of El Paso's Response to Commission Staff's First Request for
	Information

# 1 I. QUALIFICATIONS

22	Q.	Have you previously testified before the Commission?	
21		Division as a regulatory accountant.	
20		October 2022, I rejoined the Public Utility Commission of Texas Financial Review	
19		was employed by Fredonia Peanut Company as an office manager/bookkeeper. In	
18		Division as an Administrative Technician. From September 2005 to September 2022, I	
17		Division, then moving to Data Management before ending in the Financial Review	
16		2005, I was employed by the Public Utility Commission of Texas - first in the Electric	
15		Cedar Fiber Company as an administrative clerk. From February 1993 to September	
14		bookkeeper/office manager. From January 1988 to February 1993, I was employed by	
13		From June 1981 to January 1988, I was employed by Junction Stockyards, Inc. as a	
12		State University.	
11	Α.	In 1981, I received a Bachelor of Science degree in Agriculture Business from Tarleton	
10	Q.	Please briefly state your educational background and professional experience.	
9		of rate change and other applications.	
8	Α.	My responsibilities include participating in the overall examination, review, and analysis	
7	Q.	What are your principal responsibilities?	
6		Accountant in the Rate Regulation Division.	
5	Α.	I am employed by the Public Utility Commission of Texas (Commission) as a Regulatory	
4	Q.	By whom are you employed and in what capacity?	
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3	A.	Sandra Hale, 1701 North Congress Avenue, Austin, Texas 78711.	
2	Q.	Please state your name and business address.	

23 A. No. I have not previously testified before the Commission.

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# 1 **II. PURPOSE OF TESTIMONY**

## 2 Q. What is the purpose of your testimony in this proceeding?

The purpose of my testimony is to provide Staff's recommendation regarding the Α. 3 reasonableness of the request by El Paso Electric Company (EPE) to revise its Energy 4 Efficiency Cost Recovery (EECRF) for program year 2025. This recommendation 5 pertains to the following issues from the Commission's Order of Referral and Preliminary 6 Order filed May 3, 2024 (as numbered therein). 7 8b. Did any costs for program year 2023 result from payments to an 8 affiliate? If so, do those costs meet the requirements for affiliate expenses 9 in PURA § 36,058? 10 8c. Does the EECRF application include, as administrative costs or 11 otherwise, EECRF rate-case expenses for the utility's immediately 12 previous EECRF proceeding under 16 TAC § 25.182(d)(1)(A)? If so, 13 please address the following: 14 i. Do the requested EECRF rate-case expenses comply with 16 15 TAC § 25.245(b)(1) through (6)? 16 ii. Using the factors in 16 TAC § 25.245(c)(1) through (6), what 17 amount of rate-case expenses actually and reasonably incurred by 18 the utility, if any, does a preponderance of the evidence support? 19 Should any of the utility's rate-case expenses be disallowed 20 iii. under 16 TAC 25.245(d)? If so, how should the disallowance be 21 22 calculated? iv. What amount, if any, or the utility's rate-case expenses should 23 the Commission award under PURA §§ 36.061 and 36.062? 24 Does the EECRF application include, as administrative costs or 25 8d. 26 otherwise, any municipality's EECRF rate-case expenses for the immediately previous EECRF proceeding? 27 28 i. Do the municipality's requested EECRF rate-case expenses comply with 16 TAC § 25.245(b)(1) through (6)? 29 ii. Using the factors of 16 TAC § 25.245(c)(1) through (6), what 30 amount of rate-case expenses actually and reasonably incurred by 31 the municipality, if any, does a preponderance of the evidence 32 33 support? Should any of the municipality's rate-case expenses be 34 iii. 35 disallowed under 16 TAC § 25.245(d)? If so, how should the disallowance be calculated? 36

iv. What amount, if any, of the municipality's rate-case expenses should the Commission award under PURA § 33.023(b) that are not excluded by PURA § 36.062?

### 4 Q. What is the scope of your review:

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5 A. My review included the analysis and examination of the information filed in this 6 proceeding by EPE. This includes EPE's application and associated testimony and its 7 responses to requests for information (RFIs), including updates thereto.

# 8 Q. What is the standard that you are using to make your determination concerning the

## 9 reasonableness of costs requested by EPE in this proceeding?

- 10 A. The standard that I am using is 16 TAC § 25.245(b) which states, in part:
- Requirements for claiming recovery of or reimbursement for rate-11 case expenses. A utility or municipality requesting recovery of or 12 reimbursement for its rate-case expenses shall have the burden to 13 prove the reasonableness of such rate-case expenses by a 14 preponderance of the evidence. A utility or municipality seeking 15 recovery of or reimbursement for rate-case expenses shall file 16 sufficient information that details and itemizes all rate-case 17expenses including, but not limited to, evidence verified by 18 testimony or affidavit. 19
- Additionally, I am using 16 TAC § 25.182(d) which states, in part:
- 21Cost recovery. A utility shall establish an EECRF that complies22with this subsection to timely recover the reasonable costs of23providing a portfolio of cost-effective energy efficiency programs24under §25.181 of this title.
- 25 (1) The EECRF shall be calculated based on the following:
- 26 (A) The utility's forecasted annual energy efficiency
  27 program expenditures, the preceding year's over- or under28 recovery including interest.

1	(3) A proceeding conducted under this subsection is a ratemaking
2	proceeding for purposes of PURA §33.023 and §36.061. EECRF
3	proceeding expenses shall be included in the EECRF calculated
4	under paragraph (1) of this subsection as follows:

(A) For a utility's EECRF proceeding expenses, the utility may include only its expenses for the immediately previous EECRF proceeding conducted under this subsection. Administrative costs include all reasonable and necessary costs incurred by a utility in carrying out its responsibilities under this section.

11(B) For municipalities' EECRF proceeding expenses, the12utility may include only expenses paid or owed for the13immediately previous EECRF proceeding conducted under14this subsection for services reimbursable under PURA15§33.023(b).

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# III. SUMMARY OF REQUESTED EECRF EXPENSES

- 17 Q. Please summarize EPE's request in this proceeding.
- 18 A. In its second errata to the Application, EPE requested a 2025 EECRF of \$5,704,364
   19 consisting of the following five components:<sup>1</sup>
- 20 1) projected energy efficiency program costs for 2025 of \$5,161,212;
- 2) a performance bonus based on the Company's 2023 energy efficiency program
   performance of \$1,555,954;
- 3) EPE's prior year (2023) EECRF proceeding expenses of \$44,876;
- 4) a true-up adjustment by rate class of EPE's net over-recovery for 2023 of
- \$(1,125,164), including interest; and
- projected evaluation, measurement, and verification (EM&V) costs allocated to EPE
  by the Commission of \$67,486.
- 28 IV. REVIEW AND RECOMMENDATION
- 29 Q. Please explain your review of the requested EECRF application.

<sup>&</sup>lt;sup>1</sup> Second Errata to the Application at 2 (Aug. 5, 2024).

A. The scope of my review of the Application is limited to determining compliance with a few accounting or financial standards relating to EECRF proceedings. My review 1) confirmed the correctness of the calculation of the interest on the over-recovery; 2) ensured that the requested EECRF did not contain controversial accounting items disallowed by precedent; and 3) determined that the requested amounts for rate-case expenses were reasonable and were accompanied by the necessary supporting documentation to meet the standards in the Commission rules for rate-case expenses.

My review included an examination of the reasonableness of EPE's and the Cities' 2023 EECRF rate-case expenses incurred in Docket No. 54950.<sup>2</sup> The affidavit of Bret J. Slocum supports the reasonableness and necessity of the amount of \$33,488 incurred by EPE for rate-case expenses in Docket No. 54950.<sup>3</sup> In response to Staff's First RFI to the City of El Paso, the City of El Paso provided supporting documentation for its 2023 EECRF proceeding expenses totaling \$11,388 (within rounding) from Norman J. Gordon, Attorney and ReSolved Energy Consulting, LLC.<sup>4</sup>

As part of my review, I confirmed that EPE correctly calculated interest of \$65,172 on its over-recovery from the previous year's EECRF, in accordance with 16 TAC § 25.182(d).<sup>5</sup>

# Q. Based upon your review, did you recommend any adjustments to EPE's requested 2025 EECRF?

20 A. No. I do not.

<sup>&</sup>lt;sup>2</sup> Application of El Paso Electric Company to Revise its Energy Efficiency Cost Recovery Factor, Docket No. 54950, Order (Dec. 1, 2023).

<sup>&</sup>lt;sup>3</sup> Second Errata to the Affidavit of Bret J. Slocum Concerning El Paso Electric Company Legal Expenses for 2023 EECRF Proceeding at Bates 130(Aug. 5, 2024).

<sup>&</sup>lt;sup>4</sup> City of El Paso's Response to Commission Staff's First Request for Information, Response to Staff 1-1 (Jul. 3, 2024).

<sup>&</sup>lt;sup>5</sup> Second Errata to the Direct Testimony of Rene F. Gonzalez Adopting the Pre-Filed Testimony of Direct Testimony of Victor H. Silva for El Paso Electric Company at 18 (Aug. 5, 2024).

# 1 Q. Does this conclude your testimony?

2 A. Yes.

## Sandra Hale Public Utility Commission of Texas 1701 North Congress Avenue Austin, TX 78701

# **REGULATORY EXPERIENCE:**

Public Utility Commission of Texas, Rate Regulation Division

Regulatory Accountant, Financial Review Section

Employed: October 2022 to present.

Prior to my employment at the Commission, I worked at Fredonia Peanut Co., Inc. as the bookkeeper and office manager for 17 years.

Prior to Fredonia Peanut Co., Inc., I was employed by the Public Utility Commission of Texas for

12 1/2 years. I started in the Electric Division in 1993, moved to the Data Management Division,

then moved to the Financial Review Division.

Duties: My responsibilities include participating in the overall examination, review, and analysis of rate change and other applications.

#### **EDUCATION:**

1981Tarleton State University<br/>Bachelor of Science: Agriculture Business

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APPLICATION OF EL PASO	ş	<b>BEFORE THE STATE OFFICE</b>
ELECTRIC COMPANY TO	ş	
ADJUST ITS ENERGY	§	OF
EFFICIENCY COST	ş	
RECOVERY FACTOR	§	ADMINISTRATIVE HEARINGS

#### CITY OF EL PASO'S RESPONSE TO COMMISSION STAFF'S FIRST REQUEST FOR INFORMATION

- **STAFF 1-1:** Please reference the Direct Testimony of Rene F. Gonzalez (Adopting the Pre-filed Testimony of Victor H. Silva), page 4 of 12, question 11. Please provide supporting documentation for the City of El Paso's 2023 EECRF proceeding expenses totaling \$22,259.00.
- **RESPONSE**: The City of El Paso's 2023 EECRF proceeding expenses in Docket 54950 were \$11,387.50. It appears that the \$22,259.00 as indicated in the Direct Testimony of Rene F. Gonzalez (Adopting the Pre-filed Testimony of Victor H. Silva) were the City's Expenses in Docket 53551 which were considered and approved in Docket 54950. See the invoices attached as Attachment "A" (18 pages).

Prepared by: Donald C. Davie

Witness: TBD