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APPLICATION OF ENTERGY	§	BEFORE THE STATE OFFICE
TEXAS, INC. FOR AUTHORITY TO	§	OF
CHANGE RATES	§	ADMINISTRATIVE HEARINGS

REBUTTAL TESTIMONY

OF

WILLIE M. WILSON

ON BEHALF OF

ENTERGY TEXAS, INC.

NOVEMBER 2022

ENTERGY TEXAS, INC.
REBUTTAL TESTIMONY OF WILLIE M. WILSON
SOAH DOCKET NO. 473-22-04394
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1 **I. INTRODUCTION AND QUALIFICATIONS**

2 Q1. PLEASE STATE YOUR NAME, BUSINESS ADDRESS, AND TITLE.

3 A. My name is Willie M. Wilson. My business address is Entergy Tulane Service
4 Center, 3700 Tulane Avenue, New Orleans, Louisiana 70119. I am employed by
5 Entergy Services, LLC (“Entergy Services”) as Vice President of Storm
6 Operations.

7
8 Q2. ON WHOSE BEHALF ARE YOU SUBMITTING TESTIMONY?

9 A. I am submitting this Rebuttal Testimony to the Public Utility Commission of
10 Texas (“Commission”) on behalf of Entergy Texas, Inc. (“ETI”).

11
12 Q3. PLEASE SUMMARIZE YOUR EDUCATION AND PROFESSIONAL
13 EXPERIENCE.

14 A. I have a bachelor of electrical engineering and master of business administration
15 from the University of New Orleans and a power systems certificate from Georgia
16 Tech continuous learning program.

17 I joined Entergy Services in May 1999 in the transmission group where I
18 designed substation projects to support system operations and power delivery for
19 the Entergy Operating Companies. In April 2006, I moved into Distribution Asset
20 Planning with Entergy Louisiana, LLC (“Entergy Louisiana”) and was
21 responsible for providing technical support and portfolio development to optimize
22 system performance. In January 2007, I moved into Distribution Operations

1 where I was responsible for performing short-term load flow analysis to reduce
2 the impact on customers due to scheduled and unscheduled switching.

3 In November 2007, I became the Reserve Line Supervisor with Entergy
4 Louisiana, where I managed network operations across meter, lighting, line, and
5 construction services to oversee that activities were completed in a safe and
6 reliable manner. In November 2010, I moved into Gas Operations as Manager of
7 Business and Operations Support. My job responsibilities included oversight of
8 compliance and training, damage prevention, meter and inventory management,
9 and performance management efforts to support the delivery of gas service in the
10 New Orleans and Baton Rouge areas. In June 2012, I became the Senior Manager
11 Customer Service for Entergy New Orleans, LLC (“Entergy New Orleans”). My
12 job duties included oversight of distribution operations for the New Orleans and
13 Chalmette areas, complaint management and resolution, community development,
14 commercial and industrial account management, storm logistics, storm
15 restoration, marketing of company programs, low-income initiatives, and media
16 relations. In April 2016, I moved into the Director of Transmission Engineering
17 role with the responsibility of leading substation and relay design, relay settings,
18 standards, and material procurement workgroups to support system operations and
19 power delivery for the Entergy Operating Companies.

20 In October 2017, I was named Vice President of Power Plant Operations
21 with Entergy New Orleans. In that role, I was responsible for overseeing plant
22 operations, resource allocation, and environmental and compliance adherence.

1 This also included development and execution of start-up planning to bring new
2 generation technologies online. In 2018, I assumed the System Storm Incident
3 Commander role to lead storm response efforts, which included risk and scenario
4 planning with business units across the enterprise, collaborating with industry
5 partners, engaging with external stakeholders, and overseeing the safe and timely
6 completion of restoration activities. In May 2022, I transitioned into the Vice
7 President of Storm Operations role, responsible for co-leading the restoration
8 strategy group to oversee efficient and effective restoration planning and
9 execution across the life cycle of an event.

10
11 **II. PURPOSE OF TESTIMONY**

12 Q4. WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY?

13 A. I respond to comments made by Texas Industrial Energy Consumers (“TIEC”)
14 witness Charles S. Griffey regarding ETI’s storm response management.

15
16 **III. STORM RESTORATION MANAGEMENT REBUTTAL**

17 Q5. TIEC WITNESS GRIFFEY COMPARES ETI’S STORM RESTORATION
18 EFFORTS TO OTHER UTILITIES AND OTHER STORMS TO DRAW
19 CONCLUSIONS ABOUT ETI’S STORM RESTORATION EFFICIENCY AND
20 EFFECTIVENESS.¹ HOW DO YOU RESPOND?

¹ Direct Testimony of Charles S. Griffey at 20-24.

1 A. Mr. Griffey's comparisons among storms, other Entergy Operating Companies,
2 and other utilities based on relationships between the number of outages and
3 restoration workers and between the number of outages and the pace of
4 restoration excludes other important components of efficient and effective storm
5 restoration management.

6

7 Q6. WHY IS THAT?

8 A. No two storms are the same, no two service areas are the same, and no two
9 restorations are the same. For example, Hurricane Laura sustained Category 2
10 strength well north into Louisiana from where it made landfall in Calcasieu
11 Parish, and it impacted all the Entergy Operating Companies. Then, with
12 Hurricane Laura's restoration efforts still ongoing, Hurricane Delta made landfall
13 six weeks later along a similar path as Hurricane Laura, placing a further strain on
14 already scarce resources. ETI's damages from Hurricanes Laura and Delta were
15 more significant and widespread than Entergy Arkansas, LLC ("Entergy
16 Arkansas") and Entergy Mississippi, LLC ("Entergy Mississippi"), and the ETI
17 restoration work required specialized equipment to complete repairs in more
18 wooded and marsh areas. Those circumstances largely account for the shorter
19 restoration time frames for Entergy Arkansas and Entergy Mississippi in
20 comparison to ETI. However, even with more damages, ETI was still able to
21 restore almost all of the remaining customers that could take power by the end of
22 day twelve for Hurricane Laura and by the end of day eight for Hurricane Delta

1 amid a pandemic, bulk electrical system connectivity and load flow issues, and
2 back-to-back hurricane impacts.

3

4 Q7. HOW DO YOU EVALUATE THE EFFICIENCY AND EFFECTIVENESS OF
5 A UTILITY'S STORM RESTORATION EFFORTS?

6 A. I evaluate the effectiveness and efficiency of storm restoration efforts beginning
7 with the training and planning that occurs even before a storm strikes in
8 conjunction with the management of restoration efforts following any particular
9 storm.

10

11 Q8. PLEASE EXPLAIN.

12 A. In order to comprehensively plan, prepare for, and respond to any event, several
13 things must occur before, during, and after each crisis. Entergy created a
14 comprehensive set of incident response plans and incident specific plans that
15 outlay business unit's and employee's responsibilities during hazards we may
16 face. In order to assure that these plans are properly adhered to, properly trained
17 on, and will be effectively carried out in crisis circumstances, we conduct multi-
18 tiered training and exercises with the appropriate leadership and response
19 personnel. At the conclusion of the training we evaluate our strengths and areas
20 for improvement and take specific actions to improve all areas we identify.

21 In conjunction with this preparedness we coordinate with our peer utilities
22 and contract partners throughout the year so that that we will be able to secure

1 additional resources, in both human capital and equipment, when an event
2 impacts us. We do this through mutual assistance, participation in the Edison
3 Electric Institute (“EEI”) major event management programs, and coordinated
4 nationwide preparedness exercises.

5 During an event, work streams across our incident command structure
6 have daily calls to coordinate the response so that we are responding in not only a
7 coordinated and well thought out manner, but that our activities are first focused
8 on life safety for our customers and employees. Our incident command structure
9 is specifically designed to optimize our response activities for our customers and
10 the communities we serve. Finally, we look to continuously improve our storm
11 response management year-round, and after each event, we have built into our
12 culture an imperative to review how we performed after each response, and we
13 hold open and honest dialogue with each other to identify areas for improvement.

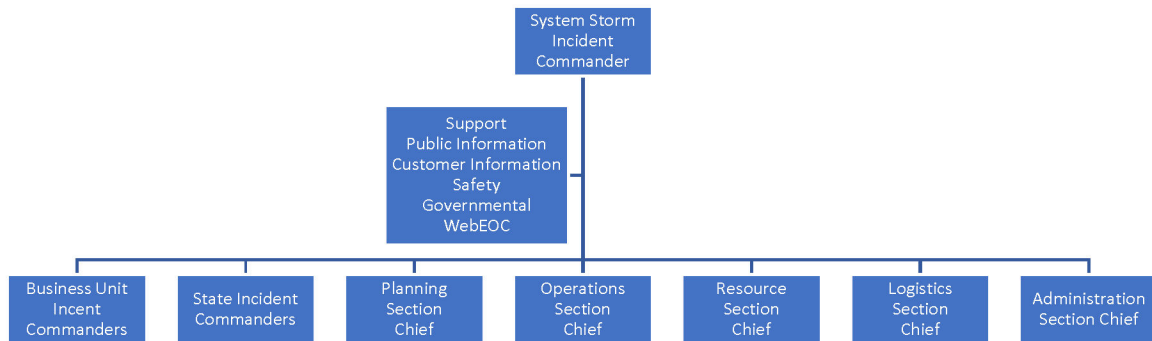
14
15 Q9. PLEASE DESCRIBE THE ENTERGY STORM PLAN IN MORE DETAIL.

16 A. Entergy maintains a thorough and comprehensive storm plan (The Incident
17 Response Plan (“IRP”)) and conducts refresher training primarily in conjunction
18 with an annual system-level drill to test processes and abilities. The overall
19 Entergy storm plan is comprised of smaller, but well-coordinated and tested
20 incident response plans at the department, business unit, state, and overall system
21 levels. These plans, including the IRP, are updated on an ongoing basis. The IRP
22 is accessible by all employees via an internal company web site.

1 Q10. PLEASE DESCRIBE THE ORGANIZATIONAL STRUCTURE FOR
2 MANAGING THE IRP AS IT EXISTED THROUGH 2021.

3 A. The System Command Center (“SCC”) is a functional organizational structure
4 based on the National Incident Management System. All functions are
5 completely integrated within this command structure. The SCC organizational
6 structure is shown in Figure 1.

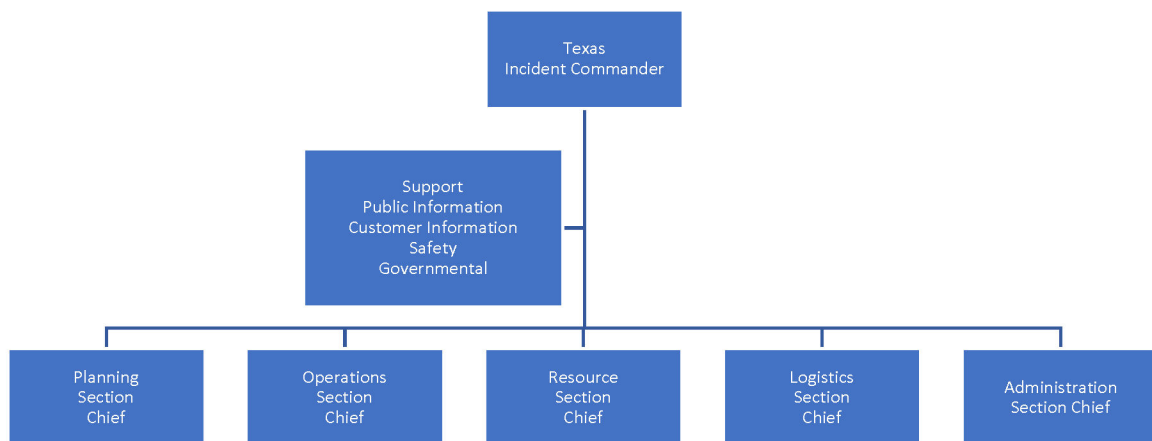
7 Figure 1



8 As illustrated in Figure 1 (above), the System Storm Incident Commander
9 is responsible for coordinating the response among all applicable organizations
10 and functions, including ensuring communications with customers, as well as key
11 governmental, regulatory and incident management contacts. I am the System
12 Storm Incident Commander and had that role during Hurricanes Laura and Delta.
13 In my storm role, I report to the Chief Operations Officer and facilitate overall
14 internal and external resource procurement and allocation among the Entergy
15 Operating Companies and oversee prioritization decisions at the system level to
16 facilitate the success of the overall storm response and restoration effort.

The State Command Centers, including the Texas Command Center under the leadership of ETI President and CEO Eliecer Viamontes, direct prioritization and restoration efforts within their respective Entergy Operating Company, as shown in Figure 2 (below).

Figure 2

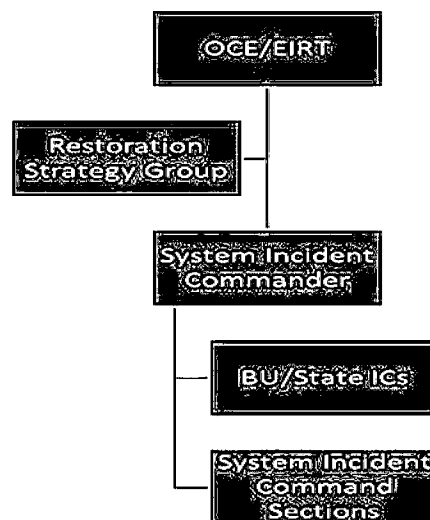


Q11. HAS ENTERGY'S STORM RESTORATION PLAN BEEN MODIFIED SINCE 2021?

A. Yes. As part of our lessons learned process from events in 2022 and 2021, we continue to refine our restoration process and enhanced our response organization with the establishment of the restoration strategy group. The restoration strategy group meets to establish restoration goals and an overall strategy that balances multiple objectives to optimize restoration governance and strategic decision-making, integration of resilience and hardening opportunities, stakeholder engagement and communications, cost controls and transparency, and overall

1 response efficiency. The restoration strategy group consists of senior business
2 unit leaders across the enterprise who will be in direct and daily communications
3 with the executive leadership, system, state, and business unit command teams
4 throughout an event. The restoration strategy group organizational structure is
5 shown in Figure 3.

6 Figure 3



7 Q12. DOES ENTERGY CONDUCT PERIODIC DRILLS FOR STORM PLANNING
8 AND PREPAREDNESS?

9 A. Yes, Entergy conducts a comprehensive system drill each year. Entergy tests its
10 storm plan and communication links with an annual hurricane drill that includes
11 the System Command Center, the Entergy Operating Companies and other
12 business organizations, and corporate support groups. The drill is not only a test
13 of our readiness, but is also used as a training tool and incorporates lessons
14 learned and process improvements from previous events. The drill allows
15 participants an opportunity for “hands-on” experience in incident response and,

1 therefore, is an opportunity to practice and improve the performance of incident
2 response personnel and to test response processes. The drill usually consists of
3 multiple days of hurricane simulation with many other days of preparation and
4 post-drill critiquing. The drill is comprised of realistic and challenging
5 simulations where the participants' actions are observed by evaluators. Also,
6 there are separate functions that may conduct their own drills independent of the
7 system drill (e.g., Business Continuity, Corporate Communications).

8 We have found these hurricane drills to be useful in many ways:
9 (1) employees are thoroughly trained on their assigned roles and duties; (2) they
10 practice using the resources, data and tools they will need during an actual storm;
11 and (3) we are able to test and refine the reporting and communication processes.
12 We have also conducted annually a general review of incident plans with
13 regulators and government officials, including a tour of our dispatch centers.

14
15 Q13. WHAT ELSE DOES ENTERGY DO IN REGARD TO STORM PLANNING?

16 A. Entergy annually reviews and adjusts its incident response plans in order to
17 include new information and lessons learned from supporting other companies (in
18 a mutual assistance role) as well as from its own activities in storm restoration.
19 Entergy conducts pre-hurricane season meetings with local leaders and the media
20 so that communication links are in place. Entergy is an active participant in
21 several mutual-assistance groups, including the EEI, the Southeastern Electric
22 Exchange ("SEE"), Texas Mutual Assistance Group, and the Midwest Mutual

1 Assistance Group. Entergy also participates in national professional meetings on
2 hazard mitigation, including the National Hurricane Conference. We are
3 constantly refining our incident response plans based upon experiences gained
4 from frequent, more common events such as severe thunderstorms. We also learn
5 from experiences with other utilities, as we routinely (several times each year)
6 provide mutual assistance to other utilities affected by significant storms and
7 participate in regional and national mutual-assistance groups.

8

9 Q14. HOW DID HURRICANES LAURA AND DELTA DEMONSTRATE THE
10 EFFECTIVENESS AND EFFICIENCY OF ETI'S AND ENTERGY'S STORM
11 TRAINING, PLANNING, AND MANAGEMENT?

12 A. When Hurricane Laura made landfall, other regional utilities were still recovering
13 from the numerous hurricanes that impacted the U.S. in 2020, which presented a
14 limited supply of and extreme demand for personnel, material, and logistical
15 resources required for the restoration effort ongoing in Texas and Louisiana. The
16 high demand for available resources required us to acquire help from ten different
17 states – Texas, Florida, Alabama, Virginia, North Carolina, Tennessee, Missouri,
18 Kansas, Oklahoma, and Georgia. Obtaining sufficient food and lodging were also
19 challenges due to the widespread damage in Louisiana and ongoing restoration
20 work in other areas. Additional challenges around providing these logistical
21 support functions had to be overcome given the ongoing health requirements and
22 protocols associated with the response to COVID-19.

1 Q15. PLEASE DESCRIBE THE COMPANY'S RESPONSE AND PROTOCOLS TO
2 ADDRESS THE COVID-19 PANDEMIC DURING THE HURRICANE
3 RESTORATIONS.

4 A. ETI's pandemic response has been driven by robust business continuity planning,
5 incorporating the latest federal and state health official guidance. Entergy's
6 pandemic response plan has been in place since 2007 and is evaluated each year
7 by Entergy's incident response team. Specific risk-based measures taken in
8 response to COVID-19 include the adoption of new health and safety protocols
9 concerning face-to-face interactions; transitioning personnel to remote work to
10 optimize social distancing; implementing trainings to address travel restrictions,
11 use of personal protective equipment ("PPE"), industrial hygiene, self-screening
12 and temperature checks for on-site and field workers; establishing a 24-7 contact
13 tracing program; and continual monitoring to identify and mitigate potential
14 business continuity risks.

15 Similarly, ETI adjusted its incident response planning process to address
16 the unique risks associated with responding to major weather events during a
17 pandemic. Many of our normal storm response protocols have been modified
18 with the aim of preventing COVID-19 infections among our restoration
19 workforce. These measures include proactive changes to training and
20 communication of COVID-19 protocols to all storm personnel, utilization of
21 digital orientation processes to limit exposure risks, and conducting safety
22 orientations with appropriate social distancing. Social-distancing measures were

1 adopted with respect to lodging for restoration workers and meal service at
2 staging sites. Vehicles used to transport restoration workers operated with
3 capacity limits to enable social distancing. Interactions between crews was
4 minimized, and modifications to how restoration work was performed were
5 undertaken to reduce exposure risk and enable social distancing. Increased
6 cleaning supplies and additional hand-wash stations were made available to
7 enable workers to practice good hygiene. Additionally, increased cleaning was
8 performed at staging sites and in vehicles. COVID-specific signage was
9 displayed at all staging sites. Finally, ETI utilized personnel tasked solely with
10 COVID-19 protocol compliance. ETI always has been committed to ensuring the
11 guidelines of both the Texas Department of Health and Human Services and the
12 federal Centers for Disease Control (“CDC”) are followed.

13

14 Q16. WERE ETI’S COVID-19 PROTOCOLS EFFECTIVE?

15 A. Yes. There were zero COVID-19 cases reported for the ETI restorations for
16 Hurricanes Laura and Delta.

1 Q17. HOW DID ENTERGY'S TRAINING, PLANNING, AND MANAGEMENT
2 FACILITATE OVERCOMING THE CHALLENGES ASSOCIATED WITH
3 LIMITED RESOURCES AND MATERIALS DURING HURRICANES
4 LAURA AND DELTA RESTORATIONS?

5 A. As a result of Entergy's extensive planning, training, and execution of its incident
6 response plans, ETI was successfully able to utilize its industry contacts and pre-
7 stage a substantial amount of materials and workers so that restoration could
8 begin as soon as it was safe to proceed. To restore service as quickly as possible,
9 ETI used every available resource to the maximum extent, which included
10 extended working hours per day and workdays per week by every worker and
11 expedited delivery of materials from every source reasonably available.

12
13 Q18. PLEASE EXPLAIN IN MORE DETAIL HOW ETI'S AND ENTERGY'S
14 TRAINING, PLANNING, AND MANAGEMENT FACILITATED THE
15 ACQUISITION OF SCARCE RESOURCES TO AID IN THE RESTORATION.

16 A. Pre-planning activities with our mutual assistance and contract partners allowed
17 for the agreements to be in place prior to storm season, resulting in our ability to
18 stage restoration workforce in advance of impacts from Hurricanes Laura and
19 Delta and immediately begin post-impact restoration efforts when it was safe to
20 do so. We also conducted resource-logistic-planning readiness activities and
21 response calls with internal and external stakeholders so that resources were
22 secured and mobilized in a timely and prudent manner. Additionally, dual event

1 planning with EEI and health officials allowed us to establish, clarify, and refine
2 COVID-19 protocols to maximize resource availability so that we could restore
3 power and prevent the spread of the pandemic. Furthermore, our stakeholder
4 engagement with local, state, and federal government agencies increased our
5 response alignment and communications across the end-to-end response process.

6 In conjunction with our preparedness efforts, we also coordinate with our
7 peer utilities and contract partners throughout the year so that we will be able to
8 get additional resources, in both human capital and equipment, when an event
9 impacts us. We do this through mutual assistance, (SEE for Entergy),
10 participation in the Edison Electric Institute major event management programs
11 (NREC), and coordinated nationwide preparedness exercises that practice the
12 implementation of those collaborative agreements and plans. This is a practice
13 that has been in place for decades and has been effectively used on hundreds of
14 actual events - a bonafide tried and true program, which is depended on and used
15 across the nation in the utility industry.

16 In addition, Entergy retains several key vendors to supply materials on an
17 ongoing basis. These vendors are selected based upon price bidding and
18 performance evaluations. Based on the results, Entergy contractually binds
19 selected suppliers for a minimum of three years. Material supply partners are
20 expected to maintain predetermined emergency stock for contingent situations
21 such as storm reconstruction. The impacts of Hurricanes Laura and Delta on the
22 Entergy Operating Companies depleted the strategic reserves and required

1 additional materials, which were supplied by established suppliers and, in some
2 cases, neighboring utilities. In addition, there were instances requiring expedited
3 manufacturing and delivery services. The materials and resources that would
4 normally have been stockpiled and available were limited, primarily as a result of
5 Hurricane Laura, but also due to the overall effect of the record 2020 hurricane
6 season and COVID-19 pandemic effects on the suppliers and capacity of
7 manufacturers. ETI leveraged existing supplier agreements when possible but
8 had to turn to alternate suppliers in order to obtain some essential supplies. For
9 example, Entergy engaged additional suppliers to supplement poles and
10 transformers in responding to the historic storm season.

11
12 Q19. WOULD THE RESTORATION EFFORTS HAVE TAKEN LONGER
13 WITHOUT ENTERGY'S AND ETI'S EFFICIENT AND EFFECTIVE STORM
14 TRAINING, PLANNING, AND MANAGEMENT?

15 A. Yes. Had ETI only utilized Entergy personnel and our contractors who are
16 contractually committed to provide resources, service restoration would have
17 taken months longer. Even with the engagement of our mutual-aid utility partners
18 and our normal emergency line/vegetation contractors, it still would have taken
19 weeks to reconstruct our electric facilities because of the significant damage.
20 Some resources, such as line, vegetation, materials, and logistics support, were
21 not available in close proximity due to the concurrent need for those resources by
22 Entergy Louisiana, and due to the fact that Hurricanes Laura and Delta occurred

1 in proximate time and location. So, for timely restoration, Entergy and ETI were
2 able to draw on additional line contractors and vendors who were not part of the
3 normal pool of resources.

4

5 Q20. IS THERE ANY OTHER EXTERNAL EVIDENCE OF ETI'S EFFECTIVE
6 AND EFFICIENT STORM RESPONSE?

7 A. Entergy has won an EEI Emergency Response Award for the last 24 consecutive
8 years. As explained by EEI, those awards "recognize EEI member companies
9 that put forth outstanding efforts to restore service promptly to the public
10 following a storm or disaster."² Awards are based on the utility's "ability to
11 respond to a crisis swiftly and efficiently, overcome difficult circumstances,
12 utilize unique or innovative recovery techniques, communicate effectively with
13 customers, and restore service promptly."³ To my knowledge, Entergy is the only
14 company to have received an EEI Emergency Response Award every year since
15 the awards were created in 1998.

16

17 Q21. DOES THIS CONCLUDE YOUR REBUTTAL TESTIMONY?


18 A. Yes.

² https://www.eei.org/-/media/Project/EEI/Documents/About/EEI_Emergency_Response_Awards_Guidelines.pdf?la=en&hash=A0EF7028032598976CB7A1C5800AF778644657C2.

³ *Id.*

THE STATE OF TEXAS)
COUNTY OF Montgomery)

My name is Willie M. Wilson. I am of legal age and a resident of the State of Texas. The foregoing testimony and exhibits offered by me are true and correct, and the opinions stated therein are, to the best of my knowledge and belief, accurate, true and correct.


Willie M. Wilson

SUBSCRIBED AND SWORN TO BEFORE ME, notary public, on this the 15 day of November 2022.

Donna W. Robert
Notary Public, State of Texas

My Commission expires:

