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Received - 2021-08-27 03:29:49 PM
Control Number - 52485
ItemNumber - 1

DOCKET NO. _____

APPLICATION OF SOUTHWESTERN	§	
PUBLIC SERVICE COMPANY TO	§	
AMEND ITS CERTIFICATE OF	§	PUBLIC UTILITY COMMISSION
CONVENIENCE AND NECESSITY TO	§	
CONVERT HARRINGTON	§	OF TEXAS
GENERATING STATION FROM COAL	§	
TO NATURAL GAS	§	

**SOUTHWESTERN PUBLIC SERVICE COMPANY'S
APPLICATION FOR AN AMENDMENT TO ITS CERTIFICATE OF CONVENIENCE
AND NECESSITY AND RELATED RELIEF**

(Filename: CCNApplication.docx; Total Pages: 32)

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APPLICATION FOR AN AMENDMENT TO ITS CERTIFICATE OF CONVENIENCE
AND NECESSITY AND RELATED RELIEF**

Southwestern Public Service Company ("SPS") files this application seeking Public Utility Commission of Texas ("Commission") approval to amend SPS's Certificate of Convenience and Necessity ("CCN")¹ to convert the three coal-powered steam turbine units at Harrington Generating Station north of Amarillo, Texas ("Harrington") to be fueled by natural gas and allow the continued use of the facility.

I. Jurisdiction and Affected Parties

SPS is an electric utility, a public utility, and a utility as those terms are defined in Public Utility Regulatory Act ("PURA") §§ 11.004(1) and 31.002(6), and SPS is subject to the jurisdiction of the Commission under PURA. The Commission has jurisdiction over this application under PURA §§ 37.053 and 37.056, as well as under 16 TAC §, 25.101(b).

SPS is a fully integrated generation, transmission, and distribution utility that serves retail electric customers in Texas and New Mexico. SPS also sells power to wholesale electric

¹ SPS holds CCN No. 30153. SPS has also filed a request with the New Mexico Public Regulation Commission ("NMPRC") for approval of an amendment to its New Mexico Certificates of Public Convenience and Necessity to convert Harrington Station to Natural Gas.

customers. The Commission regulates SPS's Texas retail operations; the NMPRC regulates SPS's New Mexico retail operations; and the Federal Energy Regulatory Commission ("FERC") regulates SPS's wholesale power sales and SPS's transmission of electricity in interstate commerce.

SPS's business address is 790 South Buchanan Street, Suite 2900, Amarillo, Texas 79101.

SPS, a New Mexico corporation, is a wholly owned subsidiary of Xcel Energy Inc. ("Xcel Energy"), which is a utility holding company that owns several electric and natural gas utility operating companies, a regulated natural gas pipeline company, and three electric transmission companies.²

This application affects SPS and all of its Texas retail customers.

II. Authorized Representatives and Service of Documents

SPS's authorized representatives for this case are:

Jeremiah Cunningham
Manager, Rate Cases
SOUTHWESTERN PUBLIC SERVICE COMPANY
790 South Tyler Street
Amarillo, Texas 79101
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Austin, Texas 78701
(512) 236-6926
(512) 236-6935 (Fax)
mark.a.walker@xcelenergy.com

Mark A. Santos

² Xcel Energy is the parent company of four utility operating companies: Northern States Power Company, a Minnesota corporation; Northern States Power Company, a Wisconsin corporation; Public Service Company of Colorado, a Colorado corporation; and SPS. Xcel Energy's natural gas pipeline company is WestGas InterState, Inc. Through a subsidiary, Xcel Energy Transmission Holding Company, LLC, Xcel Energy also owns three transmission-only operating companies: Xcel Energy Southwest Transmission Company, LLC; Xcel Energy Transmission Development Company, LLC; and Xcel Energy West Transmission Company, LLC, all of which are either currently regulated by FERC or are expected to be regulated by FERC.

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SPS requests that all documents (motions, orders, discovery requests, etc.) be served on its authorized representatives.

III. Summary of Application

A. Background on Conversion

Harrington consists of three coal-powered steam turbine units with a total net capacity of 1,050 MW. The plant, located north of Amarillo, has been serving SPS customers for over 40 years and continues to provide critical transmission voltage support and capacity for SPS's system. Conversion of the plant from coal-fired generation to natural gas-fired generation is possible because all three of the plant's boilers were originally designed to burn both coal and natural gas.

SPS's request is the result of an over two-year study relating to its coal assets in New Mexico and Texas, along with corresponding regulatory actions in both states. Specifically, SPS began informally evaluating replacement and compliance options for its coal assets in New Mexico and Texas in the 2015 to 2016 timeframe, following discussions with various stakeholders. The evaluation took place in light of National Ambient Air Quality Standards ("NAAQS") emission monitoring by the Texas Commission on Environmental Quality ("TCEQ") at Harrington that began in 2016. The emissions quality monitoring at Harrington

from 2016 to 2019 found that the region's SO₂ emissions were not in compliance with the NAAQS. To achieve NAAQS compliance, SPS was required to act to greatly reduce SO₂ emissions. As a result, SPS and the TCEQ entered into an Agreed Order to cease the use of coal-fired generation at Harrington by January 1, 2025³ and, in September 2020, SPS issued a Request for Information ("RFI") related to reducing emissions and replacing coal-fired operations at Harrington. The RFI was conducted in concert with SPS's analysis surrounding the replacement of its Tolk Generating Station.

Through its efforts, SPS has identified an economical and reasonable solution to the voltage and capacity issues that otherwise would be caused by the loss of Harrington's generation capacity without immediate replacement. Specifically, conversion of Harrington to natural gas-fired generation is an appropriate compliance solution. The conversion will require the construction of a new 20-inch natural gas transmission line to Harrington and the reconfiguration of the plant's boilers to use natural gas. The estimate for the cost of conversion is approximately \$65 to \$75 million (Total Company), of which \$45 to \$52 million is allocable to Texas.

B. Requested Relief

SPS seeks authorization to amend its existing CCN to convert all three units at Harrington from coal generation to natural gas generation. The only changes necessary for conversion are the construction of a new gas pipeline and gas infrastructure to burn natural gas in the existing boilers instead of pulverized coal. The conversion of the boilers will take place within the existing footprint of Harrington Generation Station. Therefore, the construction

³ The Agreed Order is included with Mr. West's testimony as an Exhibit.

activities within Harrington Station will likely have minimal impact on any of the statutory CCN factors under PURA § 37.056. The anticipated significant impacts are related to improved emission performance at Harrington Generating Station and the attendant improvement to air quality in Potter County.

Construction and operation of the proposed pipeline will take place outside of Harrington Generating Station's existing footprint and the construction could conceivably impact some of the statutory CCN factors under PURA § 37.056. Therefore, SPS has obtained an environmental impact assessment of the proposed pipeline from POWER Engineers, Inc. and is presenting the potential pipeline routes as part of this application.

Specifically, SPS has proposed four potential natural gas pipeline routes for the Commission's consideration. Each route would tap into existing gas pipelines northwest of Amarillo and run approximately 20 to 22 miles to Harrington Generating Station. A total of 15 landowners own property within 500 feet of the proposed pipeline centerline routes. All 15 affected landowners were invited to participate in a virtual public meeting and provided with a map of potential pipeline routes, a questionnaire with an addressed stamped envelope, a landowner bill of rights, a permission to survey form, a Commission brochure, information on how to request to intervene in proceedings before the Commission, and a comment form.

C. Supporting Documentation

In support of this application, SPS is filing the written testimony of seven witnesses, along with attachments and workpapers. The witnesses and their respective subject matters are as follows:

Witness	Testimony Topics
William A. Grant	Provides an overview of SPS and its Application, demonstrates the need for the Harrington Conversion, discusses why continued operation of Harrington as a coal-fired facility is uneconomical, confirms that Harrington continues to be a necessary resource for capacity and voltage support and summarizes the economic benefits associated with conversion.
Jeffrey L. West	Describes the history of Harrington as a coal-fired facility, the options to bring Harrington into NAAQS compliance, the environmental assessments and actions of the TCEQ that ultimately led the TCEQ and SPS to enter into an Agreed Order to convert Harrington from coal to natural gas, and the environmental benefits of conversion.
Ben R. Elsey	Provides a summary of economic and additional benefits of the Harrington Conversion, discusses SPS's resource planning process, SPS's forecasted capacity need, reserve margin, the need to maintain Harrington as a resource, and presents the economic analysis performed that informed SPS's decision to convert the Harrington units.
John M. Goodenough	Presents SPS's load forecasts that were used to assess SPS's need for existing or new generation resources.
D. Dean Koujak	As the Independent Evaluator from Guidehouse retained by SPS to review SPS's conversion plans with respect to both its Tolk and Harrington Generating Stations, addresses the scope, execution, and results of SPS's Request for Information related to generation alternatives for coal-fired units at Harrington and opines on the reasonableness of SPS's process related to identifying the

	proposed conversion of Harrington as a compliance solution.
Mark Lytal	Provides a description of Harrington's current operations, explains the capital improvements that will be necessary to convert Harrington, describes the natural gas pipeline construction and routing necessary for conversion, discusses the operational changes that will occur at Harrington as a result of conversion, and explains the impact to SPS's system as a result of conversion.
Anastasia Santos	As the Project Manager from POWER Engineers, Inc. retained by SPS to present the Environmental Assessment prepared by POWER, evaluates the proposed conversion's land use, environmental, and cultural impacts within the areas where the proposed conversion will be constructed and operated; explains the EA study process; and addresses the following CCN factors: community values, recreational and park areas, aesthetic and historical values, environmental integrity, and required permits.

IV. Guidelines Followed for Information in a Generation CCN Filing

16 TAC § 25.101(g) requires that all CCN applications be filed on Commission-prescribed forms. However, no such form has existed for a generation CCN filing since 1999, when the integrated resource planning provisions in PURA and related Commission rules were repealed. Nonetheless, in the testimony filed with this application SPS has attempted to supply the information previously requested in the Commission-prescribed generation CCN forms and notice-of-intent guidelines. Moreover, SPS's testimony addresses all of the CCN criteria in PURA §37.056.

V. Proposed Notice

SPS's proposed notice is based on 16 TAC §§ 22.52(a) and 22.55. SPS proposes to serve this Application on all parties in Docket No. 51802, SPS's most recent rate case, and to publish

notice in newspapers of general circulation in SPS's Texas service area no later than a week after the application is filed with the Commission. SPS will also mail notice of the application to the City of Amarillo (the municipality near Harrington); the county Judge of Potter County; the Texas Parks; and Wildlife Department and directly affected landowners. The notice will include a map that reflects area landmarks, including but not limited to geographic landmarks, municipal and county boundary lines, streets, roads, highways, railroad tracks, and other readily identifiable points of reference. This map is available at SPS's public project website at <https://www.xcelenergy.com/Harrington>. A copy of SPS's proposed form of notice is attached as Attachment A.

VI. Motion for Approval of Protective Order

SPS expects that its responses to discovery requests will require it to provide confidential or highly sensitive information. Consequently, attached to this application as Attachment B is a proposed Protective Order that will facilitate access to the confidential or highly sensitive material while protecting the interests of SPS and the third parties to whom SPS owes confidentiality obligations.

The proposed protective order is substantially the same as the protective order approved by the Commission in Docket No. 51802, SPS's base rate case filed February 8, 2021. SPS requests that the Commission enter a protective order in the form attached to this application as Attachment B. SPS further proposes that, pending entry of the protective order, the parties agree to treat the proposed protective order as a confidentiality agreement.

VII. Conclusion and Prayer for Relief

In addition to approving SPS's form of notice described in Section VI and the protective order described in Section VII, SPS requests that the Commission grant the following forms of relief:

1. Grant an amendment to SPS's CCN authorizing SPS to convert all three units at Harrington Generating Station from coal generation to natural gas generation.
2. Authorize SPS to construct, own, and operate a new pipeline to supply natural gas to Harrington Generating Station; and
3. SPS further requests any other relief to which it may be entitled.

Respectfully Submitted,



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PUBLIC NOTICE

On August 27, 2021, Southwestern Public Service Company (“SPS”), doing business as Xcel Energy, filed a petition with the Public Utility Commission of Texas (“PUC”) requesting approval of an amendment to its Certificate of Convenience and Necessity (“CCN”) authorization pursuant to Public Utility Regulatory Act (“PURA”) §§ 37.056 and 37.058 to convert all three generation units at Harrington Generating Station from coal generation to natural gas generation. The application also asks the PUC to select a route for a natural gas pipeline SPS proposes to construct, own, and operate to provide natural gas supply to Harrington Generating Station. The proposed pipeline will run for approximately 20 to 22 miles from an existing pipeline northwest of Amarillo, Texas to Harrington Generating Station. Detailed maps of the proposed pipeline routes may be viewed at the project website at: <https://www.xcelenergy.com/Harrington>. The proposed conversion is designed to improve National Ambient Air Quality Standards emission performance and is the outcome of an agreed order between SPS and the Texas Commission on Environmental Quality. The estimate for the cost of conversion is approximately \$65 to \$75 million total company, of which \$45 to \$52 million is allocable to Texas.

The docket number and style of the case are PUC Docket No. _____, *Application of Southwestern Public Service Company to Amend its Certificate of Convenience and Necessity to Convert Harrington Generation Station from Coal to Natural Gas*.

Approval of the Application will affect all of SPS’s customers in all areas of its service territory, but SPS is not seeking to change its rates in this proceeding.

The deadline for intervention in this proceeding is _____, and the PUC should receive your request to intervene by that date. Due to the COVID-19 pandemic, persons who are affected by the proposed conversion and wish to intervene in the docket or comment on SPS’s application should file materials electronically, and you will be required to serve the request on other parties by email. Therefore, please include your own email address on the intervention form. Instructions for electronic filing via the “PUC Filer” on the Commission’s website can be found here: <https://>

<https://interchange.puc.texas.gov/filer>. Instructions for using the PUC Filer are available at http://www.puc.texas.gov/industry/filings/New_PUC_Web_Filer_Presentation.pdf. Once you obtain a tracking sheet associated with your filing from the PUC Filer, you may email the tracking sheet and the document you wish to file to: centralrecords@puc.texas.gov. For assistance with your electronic filing, please contact the Commission's Help Desk at (512) 936-7100 or helpdesk@puc.texas.gov. You can review materials filed in this docket on the PUC Interchange at <http://interchange.puc.texas.gov>.

While the preferred method is for you to submit your request for intervention electronically, if you are unable to do so you may mail 10 copies of the request to:

Public Utility Commission of Texas
Central Records
Attn: Filing Clerk
1701 N. congress Ave.
P.O. Box 13326
Austin, Texas 78711-3326

Further information may also be obtained by calling the PUC at (512) 936-7120 or (888) 782-8477. Hearing- and speech-impaired individuals with text telephones (TTY) may contact the PUC at (512) 936-7136.

Persons with questions or who want more information about SPS's application may contact SPS at 790 Buchanan Street, Amarillo, Texas 79101, or call 1-800-895-4999 during normal business hours. A complete copy of the application is available for inspection at the address listed in the previous sentence and on the project website at: <https://www.xcelenergy.com/Harrington>. A copy of SPS's Application may also be viewed on the Commission's webpage by performing a "Filings Search" at <http://interchange.puc.texas.gov/>. The control number for this proceeding is _____.

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APPLICATION OF SOUTHWESTERN	§	
PUBLIC SERVICE COMPANY FOR:	§	PUBLIC UTILITY COMMISSION
A CERTIFICATE OF CONVENIENCE	§	
AND NECESSITY AUTHORIZING	§	OF TEXAS
CONVERSION OF HARRINGTON	§	
STATION TO NATURAL GAS	§	

PROTECTIVE ORDER

This Protective Order shall govern the use of all information deemed confidential (Protected Materials) or highly confidential (Highly Sensitive Protected Materials), including information whose confidentiality is currently under dispute, by a party providing information to the Public Utility Commission of Texas (Commission) or to any other party to this proceeding.

It is ORDERED that:

1. **Designation of Protected Materials.** Upon producing or filing a document, including, but not limited to, records on a computer disk or other similar electronic storage medium in this proceeding, the producing party may designate that document, or any portion of it, as confidential pursuant to this Protective Order by typing or stamping on its face “PROTECTED PURSUANT TO PROTECTIVE ORDER ISSUED IN DOCKET NO. _____” (or words to this effect) and consecutively Bates Stamping each page. Protected Materials and Highly Sensitive Protected Materials include the documents so designated, as well as the substance of the information contained in the documents and any description, report, summary, or statement about the substance of the information contained in the documents.
2. **Materials Excluded from Protected Materials Designation.** Protected Materials shall not include any information or document contained in the public files of the Commission or any other federal or state agency, court, or local governmental authority subject to the Public Information Act.¹ Protected Materials also shall not include documents or

¹ Tex. Gov’t Code Ann. §§ 552.001-552.353 (West 2012 & Supp. 2016).

information which at the time of, or prior to disclosure in, a proceeding is or was public knowledge, or which becomes public knowledge other than through disclosure in violation of this Protective Order.

3. **Reviewing Party.** For the purposes of this Protective Order, a “Reviewing Party” is any party to this docket.
4. **Procedures for Designation of Protected Materials.** On or before the date the Protected Materials or Highly Sensitive Protected Materials are provided to the Commission, the producing party shall file with the Commission and deliver to each party to the proceeding a written statement, which may be in the form of an objection, indicating: (a) any exemptions to the Public Information Act claimed to apply to the alleged Protected Materials; (b) the reasons supporting the producing party’s claim that the responsive information is exempt from public disclosure under the Public Information Act and subject to treatment as protected materials; and (c) that counsel for the producing party has reviewed the information sufficiently to state in good faith that the information is exempt from public disclosure under the Public Information Act and merits the Protected Materials designation.
5. **Persons Permitted Access to Protected Materials.** Except as otherwise provided in this Protective Order, a Reviewing Party may access Protected Materials only through its “Reviewing Representatives” who have signed the Protective Order Certification Form (see Attachment A). Reviewing Representatives of a Reviewing Party include its counsel of record in this proceeding and associated attorneys, paralegals, economists, statisticians, accountants, consultants, or other persons employed or retained by the Reviewing Party and directly engaged in this proceeding. At the request of the PUC Commissioners, copies of Protected Materials may be produced by Commission Staff. The Commissioners and their staff shall be informed of the existence and coverage of this Protective Order and shall observe the restrictions of the Protective Order.
6. **Highly Sensitive Protected Material Described.** The term “Highly Sensitive Protected Materials” is a subset of Protected Materials and refers to documents or information that

a producing party claims is of such a highly sensitive nature that making copies of such documents or information or providing access to such documents to employees of the Reviewing Party (except as specified herein) would expose a producing party to unreasonable risk of harm. Highly Sensitive Protected Materials include but are not limited to: (a) customer-specific information protected by § 32.101(c) of the Public Utility Regulatory Act;² (b) contractual information pertaining to contracts that specify that their terms are confidential or that are confidential pursuant to an order entered in litigation to which the producing party is a party; (c) market-sensitive fuel price forecasts, wholesale transactions information and/or market-sensitive marketing plans; and (d) business operations or financial information that is commercially sensitive. Documents or information so classified by a producing party shall bear the designation “HIGHLY SENSITIVE PROTECTED MATERIALS PROVIDED PURSUANT TO PROTECTIVE ORDER ISSUED IN DOCKET NO. _____” (or words to this effect) and shall be consecutively Bates Stamped. The provisions of this Protective Order pertaining to Protected Materials also apply to Highly Sensitive Protected Materials, except where this Protective Order provides for additional protections for Highly Sensitive Protected Materials. In particular, the procedures herein for challenging the producing party’s designation of information as Protected Materials also apply to information that a producing party designates as Highly Sensitive Protected Materials.

7. **Restrictions on Copying and Inspection of Highly Sensitive Protected Material.**

Except as expressly provided herein, only one copy may be made of any Highly Sensitive Protected Materials except that additional copies may be made in order to have sufficient copies for introduction of the material into the evidentiary record if the material is to be offered for admission into the record. A record of any copies that are made of Highly Sensitive Protected Material shall be kept and a copy of the record shall be sent to the producing party at the time the copy or copies are made. The record shall include

² Public Utility Regulatory Act, Tex. Util. Code Ann. §§ 11.001–58.303 (West 2016), §§ 59.001–66.016 (West 2007 & Supp. 2016).

information on the location and the person in possession of each copy. Highly Sensitive Protected Material shall be made available for inspection only at the location or locations provided by the producing party, except as specified by Paragraph 9. Limited notes may be made of Highly Sensitive Protected Materials, and such notes shall themselves be treated as Highly Sensitive Protected Materials unless such notes are limited to a description of the document and a general characterization of its subject matter in a manner that does not state any substantive information contained in the document.

8. **Restricting Persons Who May Have Access to Highly Sensitive Protected Material.** With the exception of Commission Staff, the Office of Public Utility Counsel (“OPUC”), and the Office of the Attorney General (“OAG”) when the OAG is representing a party to the proceeding, and except as provided herein, the Reviewing Representatives for the purpose of access to Highly Sensitive Protected Materials may be persons who are: (1) outside counsel for the Reviewing Party; (2) outside consultants for the Reviewing Party working under the direction of Reviewing Party’s counsel; or (3) employees of the Reviewing Party or its members working with and under the direction of Reviewing Party’s counsel who have been authorized by the producing party or by the presiding officer to review Highly Sensitive Protected Materials. The Reviewing Party shall limit the number of Reviewing Representatives that review each Highly Sensitive Protected document to the minimum number of persons necessary. The Reviewing Party is under a good faith obligation to limit access to each portion of any Highly Sensitive Protected Materials to two Reviewing Representatives (other than outside counsel) whenever possible. Reviewing Representatives for Commission Staff, OPUC, and OAG, for the purpose of access to Highly Sensitive Protected Materials, shall consist of their respective counsel of record in this proceeding and associated attorneys, paralegals, economists, statisticians, accountants, consultants, or other persons employed or retained by them and directly engaged in these proceedings.
9. **Copies Provided of Highly Sensitive Protected Material.** A producing party shall provide one copy of Highly Sensitive Protected Materials specifically requested by the Reviewing Party to the person designated by the Reviewing Party who must be a person

authorized to review Highly Sensitive Protected Material under Paragraph 8. Representatives of the Reviewing Party who are authorized to view Highly Sensitive Protected Material may review the copy of Highly Sensitive Protected Materials at the office of the Reviewing Party's representative designated to receive the information. Any Highly Sensitive Protected Materials provided to a Reviewing Party may not be copied except as provided in Paragraph 7. The restrictions contained herein do not apply to Commission Staff, OPUC, and the OAG when the OAG is representing a party to the proceeding.

10. **Procedures in Paragraphs 10-14 Apply to Commission Staff, OPUC, and the OAG and Control in the Event of Conflict.** The procedures in Paragraphs 10 through 14 apply to responses to requests for documents or information that the producing party designates as Highly Sensitive Protected Materials and provides to Commission Staff, OPUC, and the OAG in recognition of their purely public functions. To the extent the requirements of Paragraphs 10 through 14 conflicts with any requirements contained in other paragraphs of this Protective Order, the requirements of these Paragraphs shall control.
11. **Copy of Highly Sensitive Protected Material to be Provided to Commission Staff, OPUC and the OAG.** When, in response to a request for information by a Reviewing Party, the producing party makes available for review documents or information claimed to be Highly Sensitive Protected Materials, the producing party shall also deliver one copy of the Highly Sensitive Protected Materials to the Commission Staff, OPUC, and the OAG (if the OAG is representing a party) in Austin, Texas. Provided however, that in the event such Highly Sensitive Protected Materials are voluminous, the materials will be made available for review by Commission Staff, OPUC, and the OAG (if the OAG is representing a party) at the designated office in Austin, Texas. The Commission Staff, OPUC and the OAG (if the OAG is representing a party) may request such copies as are necessary of such voluminous material under the copying procedures specified herein.

12. **Delivery of the Copy of Highly Sensitive Protected Material to Commission Staff and Outside Consultants.** The Commission Staff, OPUC, and the OAG (if the OAG is representing a party) may deliver the copy of Highly Sensitive Protected Materials received by them to the appropriate members of their staff for review, provided such staff members first sign the certification specified by Paragraph 15. After obtaining the agreement of the producing party, Commission Staff, OPUC, and the OAG (if the OAG is representing a party) may deliver the copy of Highly Sensitive Protected Materials received by it to the agreed, appropriate members of their outside consultants for review, provided such outside consultants first sign the certification in Attachment A.
13. **Restriction on Copying by Commission Staff, OPUC and the OAG.** Except as allowed by Paragraph 7, Commission Staff, OPUC and the OAG may not make additional copies of the Highly Sensitive Protected Materials furnished to them unless the producing party agrees in writing otherwise, or, upon a showing of good cause, the presiding officer directs otherwise. Commission Staff, OPUC, and the OAG may make limited notes of Highly Sensitive Protected Materials furnished to them, and all such handwritten notes will be treated as Highly Sensitive Protected Materials as are the materials from which the notes are taken.
14. **Public Information Requests.** In the event of a request for any of the Highly Sensitive Protected Materials under the Public Information Act, an authorized representative of the Commission, OPUC, or the OAG may furnish a copy of the requested Highly Sensitive Protected Materials to the Open Records Division at the OAG together with a copy of this Protective Order after notifying the producing party that such documents are being furnished to the OAG. Such notification may be provided simultaneously with the delivery of the Highly Sensitive Protected Materials to the OAG.
15. **Required Certification.** Each person who inspects the Protected Materials shall, before such inspection, agree in writing to the following certification found in Attachment A to this Protective Order:

I certify my understanding that the Protected Materials are
provided to me pursuant to the terms and restrictions of the

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Protective Order in this docket, and that I have been given a copy of it and have read the Protective Order and agree to be bound by it. I understand that the contents of the Protected Materials, any notes, memoranda, or any other form of information regarding or derived from the Protected Materials shall not be disclosed to anyone other than in accordance with the Protective Order and, unless I am an employee of the Commission or OPUC, shall be used only for the purpose of the proceeding in Docket No. _____. I acknowledge that the obligations imposed by this certification are pursuant to such Protective Order. Provided, however, if the information contained in the Protected Materials is obtained from independent public sources, the understanding stated herein shall not apply.

In addition, Reviewing Representatives who are permitted access to Highly Sensitive Protected Material under the terms of this Protective Order shall, before inspection of such material, agree in writing to the following certification found in Attachment A to this Protective Order:

I certify that I am eligible to have access to Highly Sensitive Protected Material under the terms of the Protective Order in this docket.

A copy of each signed certification shall be provided by the Reviewing Party to Counsel for the producing party and served upon all parties of record.

16. **Disclosures between Reviewing Representatives and Continuation of Disclosure Restrictions after a Person is no Longer Engaged in the Proceeding.** Any Reviewing Representative may disclose Protected Materials, other than Highly Sensitive Protected Materials, to any other person who is a Reviewing Representative provided that, if the person to whom disclosure is to be made has not executed and provided for delivery of a signed certification to the party asserting confidentiality, that certification shall be executed prior to any disclosure. A Reviewing Representative may disclose Highly Sensitive Protected Material to other Reviewing Representatives who are permitted access to such material and have executed the additional certification required for persons who receive access to Highly Sensitive Protected Material. In the event that any Reviewing Representative to whom Protected Materials are disclosed ceases to be

engaged in these proceedings, access to Protected Materials by that person shall be terminated and all notes, memoranda, or other information derived from the protected material shall either be destroyed or given to another Reviewing Representative of that party who is authorized pursuant to this Protective Order to receive the protected materials. Any person who has agreed to the foregoing certification shall continue to be bound by the provisions of this Protective Order so long as it is in effect, even if no longer engaged in these proceedings.

17. **Producing Party to Provide One Copy of Certain Protected Material and Procedures for Making Additional Copies of Such Materials.** Except for Highly Sensitive Protected Materials, which shall be provided to the Reviewing Parties pursuant to Paragraphs 9 and 11, and voluminous Protected Materials, the producing party shall provide a Reviewing Party one copy of the Protected Materials upon receipt of the signed certification described in Paragraph 15. Except for Highly Sensitive Protected Materials, a Reviewing Party may make further copies of Protected Materials for use in this proceeding pursuant to this Protective Order, but a record shall be maintained as to the documents reproduced and the number of copies made, and upon request the Reviewing Party shall provide the party asserting confidentiality with a copy of that record.
18. **Procedures Regarding Voluminous Protected Materials.** 16 Tex. Admin. Code § 22.144(h) will govern production of voluminous Protected Materials. Voluminous Protected Materials will be made available in the producing party's voluminous room, in Austin, Texas, or at a mutually agreed upon location, Monday through Friday, 9:00 a.m. to 5:00 p.m. (except on state or Federal holidays), and at other mutually convenient times upon reasonable request.
19. **Reviewing Period Defined.** The Protected Materials may be reviewed only during the Reviewing Period, which shall commence upon entry of this Protective Order and continue until the expiration of the Commission's plenary jurisdiction. The Reviewing Period shall reopen if the Commission regains jurisdiction due to a remand as provided by law. Protected materials that are admitted into the evidentiary record or

accompanying the evidentiary record as offers of proof may be reviewed throughout the pendency of this proceeding and any appeals.

20. **Procedures for Making Copies of Voluminous Protected Materials.** Other than Highly Sensitive Protected Materials, Reviewing Parties may take notes regarding the information contained in voluminous Protected Materials made available for inspection or they may make photographic, mechanical or electronic copies of the Protected Materials, subject to the conditions in this Protective Order; provided, however, that before photographic, mechanical or electronic copies may be made, the Reviewing Party seeking photographic, mechanical or electronic copies must provide written confirmation of the receipt of copies listed on Attachment B of this Protective Order identifying each piece of Protected Materials or portions thereof the Reviewing Party will need.
21. **Protected Materials to be Used Solely for the Purposes of These Proceedings.** All Protected Materials shall be made available to the Reviewing Parties and their Reviewing Representatives solely for the purposes of these proceedings. Access to the Protected Materials may not be used in the furtherance of any other purpose, including, without limitation: (a) any other pending or potential proceeding involving any claim, complaint, or other grievance of whatever nature, except appellate review proceedings that may arise from or be subject to these proceedings; or (b) any business or competitive endeavor of whatever nature. Because of their statutory regulatory obligations, these restrictions do not apply to Commission Staff or OPUC.
22. **Procedures for Confidential Treatment of Protected Materials and Information Derived from Those Materials.** Protected Materials, as well as a Reviewing Party's notes, memoranda, or other information regarding or derived from the Protected Materials are to be treated confidentially by the Reviewing Party and shall not be disclosed or used by the Reviewing Party except as permitted and provided in this Protective Order. Information derived from or describing the Protected Materials shall be maintained in a secure place and shall not be placed in the public or general files of the Reviewing Party except in accordance with the provisions of this Protective Order. A

Reviewing Party must take all reasonable precautions to insure that the Protected Materials including notes and analyses made from Protected Materials that disclose Protected Materials are not viewed or taken by any person other than a Reviewing Representative of a Reviewing Party.

23. **Procedures for Submission of Protected Materials.** If a Reviewing Party tenders for filing any Protected Materials, including Highly Sensitive Protected Materials, or any written testimony, exhibit, brief, motion or other type of pleading or other submission at the Commission or before any other judicial body that quotes from Protected Materials or discloses the content of Protected Materials, the confidential portion of such submission shall be filed and served in sealed envelopes or other appropriate containers endorsed to the effect that they contain Protected Material or Highly Sensitive Protected Material and are sealed pursuant to this Protective Order. If filed at the Commission, such documents shall be marked "PROTECTED MATERIAL" and shall be filed under seal with the presiding officer and served under seal to the counsel of record for the Reviewing Parties. The presiding officer may subsequently, on his/her own motion or on motion of a party, issue a ruling respecting whether or not the inclusion, incorporation or reference to Protected Materials is such that such submission should remain under seal. If filing before a judicial body, the filing party: (a) shall notify the party which provided the information within sufficient time so that the producing party may seek a temporary sealing order; and (b) shall otherwise follow the procedures in Rule 76a, Texas Rules of Civil Procedure.
24. **Maintenance of Protected Status of Materials during Pendency of Appeal of Order Holding Materials are not Protected Materials.** In the event that the presiding officer at any time in the course of this proceeding finds that all or part of the Protected Materials are not confidential or proprietary, by finding, for example, that such materials have entered the public domain or materials claimed to be Highly Sensitive Protected Materials are only Protected Materials, those materials shall nevertheless be subject to the protection afforded by this Protective Order for three (3) full working days, unless otherwise ordered, from the date the party asserting confidentiality receives notice of the

presiding officer's order. Such notification will be by written communication. This provision establishes a deadline for appeal of a presiding officer's order to the Commission. In the event an appeal to the Commissioners is filed within those three (3) working days from notice, the Protected Materials shall be afforded the confidential treatment and status provided in this Protective Order during the pendency of such appeal. Neither the party asserting confidentiality nor any Reviewing Party waives its right to seek additional administrative or judicial remedies after the Commission's denial of any appeal.

25. **Notice of Intent to Use Protected Materials or Change Materials Designation.**

Parties intending to use Protected Materials shall notify the other parties prior to offering them into evidence or otherwise disclosing such information into the record of the proceeding. During the pendency of Docket No. 46936 at the Commission, in the event that a Reviewing Party wishes to disclose Protected Materials to any person to whom disclosure is not authorized by this Protective Order, or wishes to have changed the designation of certain information or material as Protected Materials by alleging, for example, that such information or material has entered the public domain, such Reviewing Party shall first file and serve on all parties written notice of such proposed disclosure or request for change in designation, identifying with particularity each of such Protected Materials. A Reviewing Party shall at any time be able to file a written motion to challenge the designation of information as Protected Materials.

26. **Procedures to Contest Disclosure or Change in Designation.** In the event that the party asserting confidentiality wishes to contest a proposed disclosure or request for change in designation, the party asserting confidentiality shall file with the appropriate presiding officer its objection to a proposal, with supporting affidavits, if any, within five (5) working days after receiving such notice of proposed disclosure or change in designation. Failure of the party asserting confidentiality to file such an objection within this period shall be deemed a waiver of objection to the proposed disclosure or request for change in designation. Within five (5) working days after the party asserting confidentiality files its objection and supporting materials, the party challenging

confidentiality may respond. Any such response shall include a statement by counsel for the party challenging such confidentiality that he or she has reviewed all portions of the materials in dispute and, without disclosing the Protected Materials, a statement as to why the Protected Materials should not be held to be confidential under current legal standards, or that the party asserting confidentiality for some reason did not allow such counsel to review such materials. If either party wishes to submit the material in question for in camera inspection, it shall do so no later than five (5) working days after the party challenging confidentiality has made its written filing.

27. **Procedures for Presiding Officer Determination Regarding Proposed Disclosure or Change in Designation.** If the party asserting confidentiality files an objection, the appropriate presiding officer will determine whether the proposed disclosure or change in designation is appropriate. Upon the request of either the producing or Reviewing Party or upon the presiding officer's own initiative, the presiding officer may conduct a prehearing conference. The burden is on the party asserting confidentiality to show that such proposed disclosure or change in designation should not be made. If the presiding officer determines that such proposed disclosure or change in designation should be made, disclosure shall not take place earlier than three (3) full working days after such determination unless otherwise ordered. No party waives any right to seek additional administrative or judicial remedies concerning such presiding officer's ruling.
28. **Maintenance of Protected Status during Periods Specified for Challenging Various Orders.** Any party electing to challenge, in the courts of this state, a Commission or presiding officer determination allowing disclosure or a change in designation shall have a period of ten (10) days from: (a) the date of an unfavorable Commission order; or (b) if the Commission does not rule on an appeal of an interim order, the date an appeal of an interim order to the Commission is overruled by operation of law, to obtain a favorable ruling in state district court. Any party challenging a state district court determination allowing disclosure or a change in designation shall have an additional period of ten (10) days from the date of the order to obtain a favorable ruling from a state appeals court. Finally, any party challenging a determination of a state appeals court allowing disclosure

or a change in designation shall have an additional period of ten (10) days from the date of the order to obtain a favorable ruling from the state supreme court, or other appellate court. All Protected Materials shall be afforded the confidential treatment and status provided for in this Protective Order during the periods for challenging the various orders referenced in this paragraph. For purposes of this paragraph, a favorable ruling of a state district court, state appeals court, Supreme Court or other appellate court includes any order extending the deadlines in this paragraph.

29. **Other Grounds for Objection to Use of Protected Materials Remain Applicable.** Nothing in this Protective Order shall be construed as precluding any party from objecting to the use of Protected Materials on grounds other than confidentiality, including the lack of required relevance. Nothing in this Protective Order constitutes a waiver of the right to argue for more disclosure, provided, however, that unless the Commission or a court orders such additional disclosure, all parties will abide by the restrictions imposed by the Protective Order.
30. **Protection of Materials from Unauthorized Disclosure.** All notices, applications, responses or other correspondence shall be made in a manner which protects Protected Materials from unauthorized disclosure.
31. **Return of Copies of Protected Materials and Destruction of Information Derived from Protected Materials.** Following the conclusion of these proceedings, each Reviewing Party must, no later than thirty (30) days following receipt of the notice described below, return to the party asserting confidentiality all copies of the Protected Materials provided by that party pursuant to this Protective Order and all copies reproduced by a Reviewing Party, and counsel for each Reviewing Party must provide to the party asserting confidentiality a letter by counsel that, to the best of his or her knowledge, information, and belief, all copies of notes, memoranda, and other documents regarding or derived from the Protected Materials (including copies of Protected Materials) that have not been so returned, if any, have been destroyed, other than notes, memoranda, or other documents which contain information in a form which, if made

public, would not cause disclosure of the substance of Protected Materials. As used in this Protective Order, “conclusion of these proceedings” refers to the exhaustion of available appeals, or the running of the time for the making of such appeals, as provided by applicable law. If, following any appeal, the Commission conducts a remand proceeding, then the “conclusion of these proceedings” is extended by the remand to the exhaustion of available appeals of the remand, or the running of the time for making such appeals of the remand, as provided by applicable law. Promptly following the conclusion of these proceedings, counsel for the party asserting confidentiality will send a written notice to all other parties, reminding them of their obligations under this paragraph. Nothing in this paragraph shall prohibit counsel for each Reviewing Party from retaining two (2) copies of any filed testimony, brief, application for rehearing, hearing exhibit or other pleading which refers to Protected Materials provided that any such Protected Materials retained by counsel shall remain subject to the provisions of this Protective Order.

32. **Applicability of Other Law.** This Protective Order is subject to the requirements of the Public Information Act, the Open Meetings Act,³ the Texas Securities Act⁴ and any other applicable law, provided that parties subject to those acts will notify the party asserting confidentiality, if possible under those acts, prior to disclosure pursuant to those acts. Such notice shall not be required where the Protected Materials are sought by governmental officials authorized to conduct a criminal or civil investigation that relates to or involves the Protected Materials, and those governmental officials aver in writing that such notice could compromise the investigation and that the governmental entity involved will maintain the confidentiality of the Protected Materials.
33. **Procedures for Release of Information under Order.** If required by order of a governmental or judicial body, the Reviewing Party may release to such body the

³ Tex. Gov’t Code Ann. §§ 551.001-551.146 (West 2012 & Supp. 2016).

⁴ Tex. Rev. Civ. Stat. Ann. Arts. 581-1 to 581-43 (West 2010 & Supp. 2016).

confidential information required by such order; provided, however, that: (a) the Reviewing Party shall notify the producing party of the order requiring the release of such information within five (5) calendar days of the date the Reviewing Party has notice of the order; (b) the Reviewing Party shall notify the producing party at least five (5) calendar days in advance of the release of the information to allow the producing party to contest any release of the confidential information; and (c) the Reviewing Party shall use its best efforts to prevent such materials from being disclosed to the public. The terms of this Protective Order do not preclude the Reviewing Party from complying with any valid and enforceable order of a state or federal court with competent jurisdiction specifically requiring disclosure of Protected Materials earlier than contemplated herein. The notice specified in this section shall not be required where the Protected Materials are sought by governmental officials authorized to conduct a criminal or civil investigation that relates to or involves the Protected Materials, and those governmental officials aver in writing that such notice could compromise the investigation and that the governmental entity involved will maintain the confidentiality of the Protected Materials.

34. **Best Efforts Defined.** The term “best efforts” as used in the preceding paragraph requires that the Reviewing Party attempt to ensure that disclosure is not made unless such disclosure is pursuant to a final order of a Texas governmental or Texas judicial body, the written opinion of the Texas Attorney General sought in compliance with the Public Information Act, or the request of governmental officials authorized to conduct a criminal or civil investigation that relates to or involves the Protected Materials. The Reviewing Party is not required to delay compliance with a lawful order to disclose such information but is simply required to timely notify the party asserting confidentiality, or its counsel, that it has received a challenge to the confidentiality of the information and that the Reviewing Party will either proceed under the provisions of §552.301 of the Public Information Act, or intends to comply with the final governmental or court order. Provided, however, that no notice is required where the Protected Materials are sought by governmental officials authorized to conduct a criminal or civil investigation that relates to or involves the Protected Materials, and those governmental officials aver in writing

that such notice could compromise the investigation and that the governmental entity involved will maintain the confidentiality of the Protected Materials.

35. **Notify Defined.** “Notify” for purposes of Paragraphs 32, 33, and 34 means written notice to the party asserting confidentiality at least five (5) calendar days prior to release; including when a Reviewing Party receives a request under the Public Information Act. However, the Commission, OAG, or OPUC may provide a copy of Protected Materials to the Open Records Division of the OAG as provided herein.
36. **Requests for Non-Disclosure.** If the producing party asserts that the requested information should not be disclosed at all, or should not be disclosed to certain parties under the protection afforded by this Protective Order, the producing party shall tender the information for in camera review to the presiding officer within ten (10) calendar days of the request. At the same time, the producing party shall file and serve on all parties its argument, including any supporting affidavits, in support of its position of non-disclosure. The burden is on the producing party to establish that the material should not be disclosed. The producing party shall serve a copy of the information under the classification of Highly Sensitive Protected Material to all parties requesting the information that the producing party has not alleged should be prohibited from reviewing the information.

Parties wishing to respond to the producing party’s argument for non-disclosure shall do so within five working days. Responding parties should explain why the information should be disclosed to them, including why disclosure is necessary for a fair adjudication of the case if the material is determined to constitute a trade secret. If the presiding officer finds that the information should be disclosed as Protected Material under the terms of this Protective Order, the presiding officer shall stay the order of disclosure for such period of time as the presiding officer deems necessary to allow the producing party to appeal the ruling to the Commission.

37. **Sanctions Available for Abuse of Designation.** If the presiding officer finds that a producing party unreasonably designated material as Protected Material or as Highly

Sensitive Protected Material, or unreasonably attempted to prevent disclosure pursuant to Paragraph 36, the presiding officer may sanction the producing party pursuant to 16 Tex. Admin. Code § 22.161.

38. **Modification of Protective Order**. Each party shall have the right to seek changes in this Protective Order as appropriate from the presiding officer.
39. **Breach of Protective Order**. In the event of a breach of the provisions of this Protective Order, the producing party, if it sustains its burden of proof required to establish the right to injunctive relief, shall be entitled to an injunction against such breach without any requirements to post bond as a condition of such relief. The producing party shall not be relieved of proof of any element required to establish the right to injunctive relief. In addition to injunctive relief, the producing party shall be entitled to pursue any other form of relief to which it is entitled.

ATTACHMENT A to Protective Order

Protective Order Certification

I certify my understanding that the Protected Materials are provided to me pursuant to the terms and restrictions of the Protective Order in this docket and that I have received a copy of it and have read the Protective Order and agree to be bound by it. I understand that the contents of the Protected Materials, any notes, memoranda, or any other form of information regarding or derived from the Protected Materials shall not be disclosed to anyone other than in accordance with the Protective Order and, unless I am an employee of the Commission or OPUC, shall be used only for the purpose of the proceeding in Docket No. _____. I acknowledge that the obligations imposed by this certification are pursuant to such Protective Order. Provided, however, if the information contained in the Protected Materials is obtained from independent public sources, the understanding stated here shall not apply.

Signature

Party Represented

Printed Name

Date

I certify that I am eligible to have access to Highly Sensitive Protected Material under the terms of the Protective Order in this docket.

Signature

Party Represented

Printed Name

Date

Docket No. _____

***Southwestern Public Service Company's Application
for an Amendment to its Certificate of Convenience and Necessity
and Related Relief
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ATTACHMENT B to Protective Order

I request to view/copy the following documents:

Document Requested	# of Copies	Non-Confidential	Protected Materials and/or Highly Sensitive Protected Materials

Signature

Party Represented

Printed Name

Date

CERTIFICATE OF SERVICE

I certify that August 27, 2021 this instrument was filed with the Public Utility Commission of Texas and a true and correct copy of it was served on the Staff of the Public Utility Commission of Texas, the Office of Public Utility Counsel, and all parties in SPS's current base rate proceeding, PUC Docket No. 51802, by hand delivery, Federal Express, certified mail, electronic mail, or facsimile transmission.

A handwritten signature in black ink, appearing to be "M Z K" followed by a stylized flourish, positioned above a horizontal line.