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### **DOCKET NO. 52101**

PETITION OF CCD-NORTH SKY LLC	§	PUBLIC UTILITY COMMISSION
TO AMEND MARILEE SPECIAL	S	
UTILITY DISTRICT'S CERTIFICATE	8	
OF CONVENIENCE AND NECESSITY	§	OF TEXAS
IN COLLIN COUNTY BY EXPEDITED	8	
RELEASE	૪	

## MARILEE SPECIAL UTILITY DISTRICT'S MOTION FOR REHEARING

### TO THE HONORABLE PUBLIC UTILITY COMMISSION:

COMES NOW, Marilee Utility District (the "District"), and files this Motion for Rehearing ("Motion") of the Public Utility Commission of Texas's (the "Commission") Order ("Order") amending the District's Certificate of Convenience and Necessity ("CCN") No. 10150 to release 219.976 acres of property ("Tract of Land") in Collin County, Texas.<sup>1</sup> Subsequently, the Commission's Chief Administrative Law Judge issued a Notice of Approval Making a Determination in Compensation on September 2, 2022 ("Notice of Approval").<sup>2</sup> A party must file a motion for rehearing "not later than the 25th day after the date the decision or order that is the subject of motion is signed.<sup>3</sup> The 25th day after September 2, 2022, is September 27, 2022, and this Motion is timely filed.<sup>4</sup> In support thereof, the District respectfully shows as follows:

### I. <u>INTRODUCTION</u>

This proceeding for streamlined expedited release was initiated on May 10, 2021, with the filing of a petition by CCD-North Sky LLC ("Petitioner"), pursuant to Section 13.2541 of the Texas Water Code ("TWC") and 16 Texas Administrative Code ("TAC") § 24.245(h). The petition alleged that the property was greater than 25 acres, not receiving water or sewer service, and is entirely within in Collin County. On May 24, 2021, the District filed a motion to intervene,

<sup>&</sup>lt;sup>1</sup> Order (Mar. 14, 2022).

<sup>&</sup>lt;sup>2</sup> Notice of Approval Making a Determination on Compensation (September 2, 2022).

<sup>&</sup>lt;sup>3</sup> Tex. Gov't Code § 2001.146

<sup>&</sup>lt;sup>4</sup> The District files this Motion, in relevant part, to preserve its rights and remedies on appeal. *See, e.g.*, Suburban Util. Corp. v. Pub. Util. Com., 652 S.W.2d 358, 364 (Tex. 1983) ("[A] motion for rehearing is prerequisite to an appeal.") (internal quotation marks omitted).

<sup>&</sup>lt;sup>5</sup> Petition of CCD-North Sky, LLC. to Amend Marilee Special Utility District's Certificate of Convenience and Necessity (May 10, 2021).

which the Honorable Administrative Law Judge ("ALJ") Katie Moore Marx granted on June 9, 2021.<sup>6</sup>

On June 9, 2021, Commission Staff filed its Recommendation on Administrative Completeness.<sup>7</sup> Noting multiple errors and inconsistencies in Petitioner's maps of the Tract of Land, Commission Staff recommended that the Petition be found administratively incomplete. On June 11, 2021, the Commission entered Order No. 3, in which it found the Petition administratively incomplete, and gave Petitioner until July 7, 2021, to cure the deficiencies identified by Commission Staff.<sup>8</sup>

On June 16, 2021, Marilee filed a response to the Petition, verified by notarized affidavit. Order No. 2 and Order No. 3 did not extend this deadline. On June 16, 2021, Marilee filed a verified response and motion to dismiss the Petition.<sup>9</sup>

The ALJ requested responses from Commission Staff and Petitioner to Marilee's verified response and motion to dismiss. Petitioner stated in its response that Marilee's motion to dismiss should be denied because, among other reasons, Petitioner would carve out the part of the property where Marilee's active meter is located and provide supplemental maps and amend its Petition to reflect the change. <sup>10</sup>

Petitioner filed its First Amended Petition on July 6, 2021, to extract approximately 219.67 acres of property ("Subject Property") from Marilee CCN No. 10150 in Collin County, Texas. <sup>11</sup> The only substantive difference between the Petition and the Amended Petition was Petitioner's carving out of 0.306 acres of the Tract of Land that was at issue in the Petition. <sup>12</sup>

On July 28, 2021, Marilee filed supplemental mapping of the Subject Property, which show that Marilee has an "active two-inch waterline located within the Subject Property and Marilee has a residential meter, Meter #241, located within the Subject Property that actively supplies water to a billed residential connection located at 3170 North Louisiana Drive, Celina, Texas 75009, and remains on today. Petitioner filed a response, stating that Marilee's supplemental mapping improperly "reflect the Overall Property," and that Petitioner's Amended Petition "contain the proper mapping." Marilee filed additional supplemental mapping on August 17, 2021, in response

<sup>&</sup>lt;sup>6</sup> Marilee Special Utility District's Motion to Intervene (May 24, 2021); Order No. 2, Granting Intervention (June 9, 2021).

<sup>&</sup>lt;sup>7</sup> Commission Staff's Recommendation on Administrative Completeness and Notice (June 9, 2021).

<sup>&</sup>lt;sup>8</sup> Order No. 3, Finding Petition Administratively Incomplete and Establishing an Opportunity to Cure (June 11, 2021).

<sup>&</sup>lt;sup>9</sup> Marilee SUD's Verified Response to and Motion to Dismiss Petition (June 16, 2021).

<sup>&</sup>lt;sup>10</sup> Petitioner's Response to Marilee SUD's Motion to Dismiss (June 29, 2021).

<sup>&</sup>lt;sup>11</sup> First Amended Petition by CCD-North Sky, LLC for Expedited Release Pursuant to Texas Water Code Section 13.2541 ("Amended Petition").

to Commission Staff's request, after which Commission Staff and the ALJ found mapping sufficient.<sup>13</sup>

On September 14, 2021, , the ALJ denied Marilee's motion to dismiss the Petition. <sup>14</sup> A primary reason for denying the motion to dismiss was that Commission Staff has reviewed and confirmed that North Sky's amended petition removed a portion of the property in the general area of the residence receiving service from the requested area. <sup>15</sup> On September 15, 2021, the ALJ held that the Amended Petition was administratively complete. <sup>16</sup>

On October 7, 2021, the District filed its Verified Response to the Amended Petition, supported by the affidavits of the District's General Manager, Donna Loiselle, and engineer, Jacob Dupuis. The Verified Response provided affirmative evidence through affidavits and exhibits that, contrary to Lawrence A. Corson 's affidavit in support of the Amended Petition. Mr. Corson stated in his affidavit that the Subject Property is not receiving water service from Marilee or any other water service provider, and that Petitioner has not requested water service from Marilee or paid any fees or charges to initiate or maintain water service, and there are no billing records or other documents indicating an existing account for the Property. <sup>17</sup>

In addition to the active District meter providing residential water service to the Subject Property, the District has ample waterlines and facilities near the Subject Property to provide it with additional retail water service, all of which were detailed in the District's verified response. These waterlines and facilities include, but are not limited to, the following:

- A 2" waterline in the east side of the Subject Property;
- An 8" waterline, east of the Subject Property;
- One 6" waterline, east of the Subject Property;
- A 1 1/2" waterline, on the northwest portion of the Subject Property. 18

On November 1, 2021 and despite the District's affirmative evidence that the Subject Property is receiving water service, the ALJ entered a proposed order decertifying the Property.<sup>19</sup> The District

<sup>15</sup> Commission Staff's Response to Order No. 5 (July 16, 2021).

<sup>&</sup>lt;sup>13</sup> Marilee's Supplemental Mapping (August 17, 2021); Order No. 8 Finding Mapping Sufficient, Requiring Commission Staff Recommendations (August 31, 2021).

<sup>&</sup>lt;sup>14</sup> Order No. 9 (September 14, 2021).

<sup>&</sup>lt;sup>16</sup> Order No. 10, Finding Petition Administratively Complete and Notice Sufficient, and Establishing Procedural Schedule (September 15, 2021).

 $<sup>^{17}</sup>$  see Exhibit A (Affidavit of Lawrence A. Corson) at ¶ 3 (The property is not receiving water service from Marilee Special Utility District or any other water service provider).

<sup>&</sup>lt;sup>18</sup> Marilee Special Utility District's Verified Response to First Amended Petition for Expedited Release from Water CCN No. 10150, at Exhibit A, Affidavit of Donna Loiselle, ¶¶ 6-9 (a,b,c,d,e); Exhibit B, Affidavit of Jacob Dupuis at ¶ 5, Exhibits B-1 through B-4, (October 7, 2021).

<sup>&</sup>lt;sup>19</sup> Proposed Order and Memorandum (November 1, 2021).

filed Exceptions and Corrections to the proposed order on November 15, 2021, which were rejected the next day. <sup>20</sup> On March 14, 2022, the Commission entered the Order decertifying the Subject Property from the District's CCN. <sup>21</sup>

On May 23, 2022, the District and Petitioner submitted appraisals addressing the compensation due to the District under TWC § 13.2541(f) and (i). On August 29, 2022, the Commission Staff submitted its third appraiser report regarding compensation as required by 13.2541(i). On September 2, 2022, the Chief Administrative Law Judge issued the Notice of Approval.<sup>22</sup>

The Commission's decisions to grant the Petition and subsequently issue the Notice of Approval were in error. The Commission's Order contains factual, procedural, and legal errors that require correction in order to prevent the unlawful and inequitable decertification of the Subject Property from the District and to prevent the District from being materially prejudiced, as described herein. Consequently, the Commissioner's issuance of the Notice of Approval is an error. Accordingly, the District respectfully requests that the Commission grant the District's Motion for Rehearing, rescind the Notice of Approval, reverse the Order, and enter a final order denying the Petition because the Subject Property is receiving service from the District and is thus ineligible for expedited release under TWC § 13.2541 and 16 TAC § 24.245(h), and because the District's federal indebtedness entitles the District to protection from curtailment or limitation of its service area, under 7 U.S.C. § 19267(b).

### II. POINTS OF ERROR

A. Point of Error No. 1-The Commission Erred in Holding that the Subject Property Is Not Receiving Water Service from the District (FOF Nos. 23-31 and COL Nos. 8, 12, and 13 and Ordering Paragraph 1.).

The TWC authorizes decertification or expedited release only for property "that is not receiving water or sewer service." <sup>23</sup> The TWC broadly defines "service" as:

any act performed, anything furnished or supplied, and any facilities or lines committed or used by a retail public utility in the performance of its duties...to its patrons, employees, other retail public utilities, and the public, as well as the interchange of facilities between two or more retail public utilities.<sup>24</sup>

- 1 WC § 13.2341(b)

<sup>&</sup>lt;sup>20</sup> Marilee Special Utility District's Exceptions and Corrections to the Proposed Order (November 15, 2021).

<sup>&</sup>lt;sup>21</sup> Order decertifying the Subject Property from the District's CCN No. 10150 (March 14, 2022).

<sup>&</sup>lt;sup>22</sup> Notice of Approval (September 2, 2022).

<sup>&</sup>lt;sup>23</sup> TWC § 13.254l(b).

<sup>&</sup>lt;sup>24</sup> TWC § 13.002(21); see also 16 TAC§ 24.3(33) (same definition).

Whether or not a retail public utility has performed "any act," "supplied or furnished" anything, or "committed or used" "any facilities or lines" in in the "performance of its duties" is a fact question. According to the plain text of the definition of "service" and how both the Commission and Texas courts have interpreted it, the question of whether or not a tract is receiving "service" is not dependent upon whether water or sewer is being used or has been requested on the tract sought to be decertified. Instead, a tract is "receiving" water or sewer service if either of the following conditions are met:

- Any facilities or lines are committed or used in the performance of the CCN holder's duties as a retail public utility providing service to the property; or
- Any lines are committed or used in the performance of the CCN holder's duties as a retail public utility. <sup>25</sup>

As defined by TWC § 13.002(9), "facilities" includes "all the plant and equipment of a retail public utility, including all tangible and intangible real and personal property without limitation, and any and all means and instrumentalities in any manner owned, operated, leased, licensed, used, controlled, furnished, or supplied for, by, or in connection with the business of any retail public utility." *Crystal Clear* held that facilities or lines "used" or "committed" to providing such service can cause a property to "receive service." <sup>26</sup>

The Commission's Order errs in its analysis of whether the Subject Property receives water service. The Order fails to explain why it concludes that the Subject Property is "not receiving water service under TWC § 13.002(21) and 13.254l(b) and 16 TAC§ 24.245(h), as interpreted [Crystal Clear]" <sup>27</sup> when the Order itself states that the following facts are present:

- "The CCN holder owns and operates a two-inch waterline running through the extreme eastern edge of the Subject Property." 28
- "The two-inch waterline is connected to a water meter on the petitioner's property, but the
  meter is not located within the Subject Property and does not provide water service to the
  Subject Property<sup>29</sup>
- The CCN holder provides water service to a small lot within the petitioner's property, but this

<sup>&</sup>lt;sup>25</sup> See id.; see also Tex. Gen. Land Office v. Crystal Clear Water Supply Corp., 449 S.W.3d 130, 137 (Tex. App.-Austin 2014, pet. denied).

<sup>&</sup>lt;sup>26</sup> Crystal Clear, 449 S.W.3d at 140.

<sup>&</sup>lt;sup>27</sup> Order, at COL 12.

<sup>&</sup>lt;sup>28</sup> *Id.* at FOF 31.

<sup>&</sup>lt;sup>29</sup> *Id* at FOF 32.

lot does not lie within the Subject Property. 30

Here, the District has served and is capable of serving the Subject Property, as demonstrated in the verified response. The Subject Property is thus receiving "service" as interpreted by *Crystal Clear*. There are District facilities currently serving the Subject Property is located that are in use to irrigate the Subject Property. The Commission seems to deliberately overlook the fact that the District provides water service to Petitioner's land, including the Subject Property. The Commission's indifference to these facts has now led to the District being damaged by the Commission taking acreage that the District is serving and which the District relies upon for paying its debts. Such an outcome was not intended by the legislature when the streamlined expedited release process was created. <sup>31</sup>

If the Commission permits Petitioners to decertify property that the CCN holder can service and is servicing, then the Commission is not taking into account the important public policy of preserving a CCN holder's service area and is subjecting CCN holders to abusive tactics of landowners that were not intended by the legislators when they created the mechanism for streamlined expedited release. <sup>32</sup> For this reason, the District respectfully urges the Commission to grant the District's Motion and issue an order denying the Petition.

B. Point of Error 2 - The Commission Erred by Failing to Hold Petitioner to Its Burden of Proof Under TWC § 13.2541 and 16 TAC§ 24.245(h) (FOF Nos. 5, 6, 7, 9, 21, 22, 27, 30, 31, 32, 33 and COL Nos. 5, 6, 7, 13, and Ordering Paragraph 1.).

In order to carry their burden of establishing that the Subject Property is not receiving water service, the petitioner in a proceeding brought under TWC § 13.2541 and 16 TAC§ 24.245(h) has

<sup>&</sup>lt;sup>30</sup> *Id* at FOF 33.

<sup>&</sup>lt;sup>31</sup> See, e.g., House Comm. Bill Analysis at 4-5, C.S.H.B. 2876, 79th Leg., R.S. (May 11, 2005) (noting in support that the bill would "would protect private property rights by unwanted imposition of a CCN on a landowner" and "address problems where residents of MUDs with substandard service are unable to receive improvements" due to the CCN holder's exclusive right to provide service in its area) (emphasis added).

<sup>&</sup>lt;sup>32</sup> See, e.g., House Comm. Bill Analysis at 4-5, C.S.H.B. 2876, 79thLeg., R.S. (May 11, 2005) at 4-5 (stating that TWC § 13.254 was designed to prevent "abuses of CCN authority" where "a landowner looking to develop his or her land might find that although the land was in a CCN, that utility was unable or unwilling to extend service to his or her property." Section 13.254 was not meant to arbitrarily deprive CCN holders of property they are actively servicing.). Streamlined expedited release was created in 2019 to be a simplified offshoot of expedited release that better codified the way CCN holders should be compensated for property decertified from their CCN service area. See, e.g., Acts 2019, 86thLeg., R.S., Ch. 688, General and Special Laws of Texas (emolled bill to be codified at TWC § 13.2541). The policies considered by the legislature regarding the substance of both TWC §§ 13.254 and 13.2541 are best reflected by the legislative history for TWC § 13.254, which was enacted in 2005 in House Bill 2876.

the burden to prove that the area requested to be decertified is not receiving service. It is arbitrary and capricious for the Commission to decertify property from a CCN when a petitioner fails to set forth facts to establish that the property is not receiving service, as here, where Petitioner set forth only an affidavit that provided no facts regarding water service, but merely unsupported claims.

Under *Crystal Clear*, the Commission must review the present facts and circumstances, including the service application and agreements (including transfer agreements) that cover all the acres of the tract at issue. In *Crystal Clear*, the Austin Court of Appeals held that facilities or lines "used" or "committed" to providing such service might cause a property to "receive service" under the statutory and regulatory definition. <sup>33</sup> But where water lines are actually present within a tract and "committed" to the property in that manner, the tract is unquestionably "receiving service."

The proper analysis of a Petitioner's burden is reflected in *Johnson County Special Utility District v. Public Utility Comm'n of Texas.* <sup>34</sup> The petitioner in that case provided a detailed affidavit by a land broker on the grounds of the property to be decertified, in which the broker stated that he searched the property, which was inhabited, for several hours and found no district water meters or facilities, only "two shuttered ground well heads" and a "small, elevated water storage tank ... implying that any dwelling on the [p]roperty required that water pressure be generated locally and not from a retail water utility service provider." <sup>35</sup> The Commission, based on these facts, properly decertified the property as not having water service from at least 2005. <sup>36</sup>

Here, Petitioner has not met its burden of proof to decertify the Subject Property under TWC § 13.2541. Petitioner has provided no facts to support the sworn contention that the property is not receiving or cannot receive service. If Petitioner had provided a statement of facts, Petitioner would have to acknowledge that Marilee either serves or is readily able to serve the Subject Property with its existing waterlines and facilities. The Order improperly permits Petitioner to decertify the Subject Property that the District is providing service to, as evidenced by the District's existing meters, waterlines, facilities, and billing and membership records. The Commission's approval of Petitioner's "carving out" portions of the Subject Property from the existing meters, waterlines, and facilities, and acceptance of Petitioner's insufficient affidavit eviscerates Petitioner's burden of proof, and improperly puts all the burden on the District to prove that the Subject Property is receiving, has received, and is capable of receiving water service under TWC

<sup>&</sup>lt;sup>33</sup> Crystal Clear, 449 S.W.3d at 140.

<sup>&</sup>lt;sup>34</sup> No. 03-17-00160-CV, 2018 WL 2170259 (Tex. App-Austin May 11, 2018, pet. denied) (mem. op.).

<sup>&</sup>lt;sup>35</sup> *Id.* at \*\*6-7.

<sup>&</sup>lt;sup>36</sup> *Id.* at \*\*9-10 (citing Commission's Finding of Fact No. 24).

# C. Point of Error 3-The Commission Erred When It Failed to Meet the 60-Day Statutory Deadline to Either Grant or Deny Expedited Release (FOF 7, COL Nos. 1, 13, 16 and Ordering Paragraphs 1.).

The Commission erred in granting the Petition because it did so in clear violation of TWC § 13.254l(c), which provides, "The utility commission shall grant the petition not later than the 60<sup>th</sup> day after the date the landowner files the petition." Further, the Order violates the Commission's substantive rules, which require the Commission to "issue a decision on a petition" for streamlined expedited release "no later than 60 calendar days after the presiding officer determines that the petition is administratively complete."<sup>38</sup>

The original petition was filed on May 10, 2021 and was found administratively complete on September 15, 2021.<sup>39</sup> Sixty calendar days after September 15, 2021, is November 15, 2021, the date by which the Commission was required to issue a decision either granting or denying the Petition. In violation of TWC § 13.254l(c) and 16 TAC§ 24.245(h)(7), the Commission failed to enter a decision on the Petition until March 14, 2022.<sup>40</sup> As a result of the Commission's errors, the District has been required to proceed through nearly three months of additional litigation.

The Commission's error materially prejudiced the District. For example, another Commission rule states that the District should not apply for any federal loan "after the date the petition is filed until the utility commission issues a decision on the petition." It is prejudicial but for the District to be prevented from seeking financing for needed improvements solely because the Commission failed to follow its mandatory statutory and rule requirements.

Because of the Commission's error in its treatment of the Petition, the District has been materially prejudiced by, among other things, legal costs, delays to needed financing, and improper limitation and curtailment of its service area.

D. The Commission Erred by Curtailing and Limiting the Service Area of a Federally Indebted Entity Protected by 7 U.S.C. § 1926(b) (FOF Nos. 18 and COL Nos. 13, 14, and Ordering Paragraph 1.).

<sup>&</sup>lt;sup>37</sup> TWC §13.2541 and Crystal Clear.

<sup>38 16</sup> TAC§ 24.245(h)(7).

<sup>&</sup>lt;sup>39</sup> See Order No. 10 - Finding Petition Administratively Complete and Notice Sufficient and Establishing Procedural Schedule (September 15, 2021).

<sup>40</sup> Order (Mar. 14, 2022).

<sup>&</sup>lt;sup>41</sup> TWC § 13.254l(e); 16 TAC§ 24.245(h)(8). However, the Commission does not have authority to enforce these against the District. See Docket 52101, Petition of CCD North Sky, LLC to Amend Marilee Special Utility District's Certificate of Convenience and Necessity in Collin County by Expedited Release, Order No. 11 - Denying Petition Request for an Order Requiring Marilee Special Utility District to Withdraw Its Federal Loan Application, at 1 (Oct. 25, 2021).

Pursuant to the Consolidated Farm and Rural Development Act of 1961 and 7 U.S. Code § 1926, the United States Department of Agriculture ("USDA") may make or insure loans to associations and public and quasi-public agencies. To protect a USDA debtor's ability to service its debt, it is prohibited by federal law to "curtail or limit" the service area of a USDA debtor. The statute provides:

The service provided or made available through any such association shall not be curtailed or limited by inclusion of the area served by such association within the boundaries of any municipal corporation or other public body, or by the granting of any private franchise for similar service within such area during the term of such loan; nor shall the happening of any such event be the basis of requiring such association to secure any franchise, license, or permit as a condition to continuing to serve the area served by the association at the time of the occurrence of such event. 42

To be eligible for protection under § 1926(b), the District must show, in addition to federal indebtedness, that it satisfies the "physical abilities" test, as adopted by the U.S. Court of Appeals for the Fifth Circuit, sitting en banc in *Green Valley Special Utility District v. City of Schertz.* <sup>43</sup> Judge Smith, writing for the majority, characterized the "physical abilities" test broadly:

To make the test easy to apply to both water and sewer service, we hold that a utility must show that it has (1) adequate facilities to provide service to the area within a reasonable time after a request for service is made and (2) the legal right to provide service. A utility cannot satisfy that test if it has no nearby infrastructure. But 'pipes in the ground' is a colloquial shorthand, not a strict requirement. 44

The en banc court in *Green Valley* cited with approval precedent from the U.S. Court of Appeals for the Sixth Circuit stating that, to satisfy the "physical abilities" test, the utility must have "something in place to merit§ 1926(b)'s protection." The Court further explained the broad interpretation, "[s]ervice may be 'available' even if it cannot be immediately used. No water or sewer utility can make service immediately available to rural, undeveloped land; providing such service involves building or installing facilities, which necessarily takes time to accomplish." Based on the District's meters and waterlines located inside the boundaries of the Subject Property, as reflected in Exhibit B-1, the District is unquestionably providing actual service to the Subject Property and, accordingly, more than satisfies the "physical abilities" test.

<sup>&</sup>lt;sup>42</sup> 7 U.S.C § 1926(b).

<sup>&</sup>lt;sup>43</sup> 969 F.3d 460 (5th Cir. 2020) (en banc).

<sup>&</sup>lt;sup>44</sup> Green Valley, 969 F.3d at 477.

<sup>45</sup> Id. at 477 & n.36 (quoting Lexington-S. Elkhorn Water Dist. v. City of Wilmore, 93 F.3d 230, 238 (6th Cir. 1996)).

<sup>&</sup>lt;sup>46</sup> *Id.* at n.38.

The District is now consolidated with Mustang Special Utility District ("Mustang SUD") (together with the District, the "Consolidated District"), in accordance with TWC Chapter 65, Subchapter H. 47 Voters within the two districts passed measures consolidating the districts on November 2, 2021 and the elections have been canvassed. 48

Prior to consolidation with the District, Mustang SUD was already indebted to the United States of America Department of Agriculture, Rural Utilities Service, which purchased bonds from Mustang SUD in 2016, in the amount of \$14,142,000 and 2018, in the amount of \$1,000,000 (collectively, the "Bonds"). The District assumed Mustang SUD's federal indebtedness when the District and Mustang SUD were consolidated. The District will be required to make payments on the Bonds until 2055 (2016 Bonds) and 2058 (2018 Bonds). 51

On July 12, 2021, the District received approval from the USDA for a Water and Wastewater Guaranteed loan of \$1,553,000. 52 The District has not closed on the USDA loan but is working diligently to do so.

Under *Green Valley*, a federally indebted CCN holder has an equitable cause of action for prospective injunctive relief, preventing ongoing or future limitation or curtailment of its service area by the Commissioners. <sup>53</sup> As the Consolidated District is federally indebted, and with the scheduled closing of the USDA loan approaching, the District has a federal equitable cause of action against the Commissioners should the Commissioners take action to limit or curtail of its service area.

## E. Point of Error 5-The Commission Erred by Omitting Relevant Facts and Law from the Order, Thereby Creating an Unclear Record.

<sup>&</sup>lt;sup>47</sup> See TWC § 65.723 ("Two or more districts governed by this chapter may consolidate into one district as provided by this subchapter."); see also, e.g., Petition of Sater L.P. to Amend Marilee Special Utility District's Certificate of Convenience and Necessity in Collin County by Streamlined Expedited Release, Docket No. 52739 (pending) Marilee Special Utility District's Verified Response, at Exhibit A (Affidavit of Michael Garrison) at ¶¶ 8-

<sup>9 &</sup>amp; accompanying exhibits (affirming that the District has been consolidated with Mustang SUD) and Exhibit C (Affidavit of Chris Boyd)  $\P$  3-4 & accompanying exhibits (affirming that Mustang SUD has been consolidated with the District) (Mar. 3, 2022).

<sup>&</sup>lt;sup>48</sup> See TWC § 65.724 (describing procedure).

<sup>&</sup>lt;sup>49</sup> See Docket No. 52739, Marilee Special Utility District's Verified Response, at Exhibit C (Affidavit of Chris Boyd), at ¶ 5.

<sup>&</sup>lt;sup>50</sup> TWC § 65.726

<sup>&</sup>lt;sup>51</sup> See Docket No. 52739, Marilee Special Utility District's Verified Response, at Exhibit C (Affidavit of Chris Boyd), at ¶ 5.

<sup>&</sup>lt;sup>52</sup> See Marilee Special Utility District's Verified Response to Petition of Celina Partners, Ltd at ¶¶ 27-32 (describing District's pending federal indebtedness); *id.* at Exhibit A (Affidavit of Donna Loiselle) at ¶¶13-15 and accompanying exhibits (describing District's pending federal indebtedness).

<sup>&</sup>lt;sup>53</sup> See Green Valley, 969 F.3d at 475 ("Because ... Green Valley has satisfied Young's requirements, its suit for injunctive relief against the PUC Officials may go forward").

The Order omits significant procedural events that occurred during this proceeding from its Findings of Fact. In order to have a clear record on appeal, the District respectfully requests that the Order be revised to include new Conclusions of Law substantially similar to the following:

- Proposed COL 2A. Under TWC § 13.254l(c) and 16 TAC § 24.245(h)(7), the Commission must issue a decision on a petition for streamlined expedited release no later than 60 calendar days after the presiding officer determines that the petition is administratively complete.
- Proposed COL 6A. A petitioner seeking streamlined expedited release must file with the Commission a petition and supporting documentation verified by a notarized affidavit and containing (A) a statement that the petition is being submitted under TWC §13.2541 and 16 TAC§ 24.245(h); (B) proof that the Subject Property is at least 25 acres in size; (C) proof that at least part of the Subject Property is located in the current CCN holder's certificated service area and at least some of that part is located in a qualifying county; (D) a statement of facts that demonstrates that the Subject Property is not currently receiving service; (E) copies of deeds demonstrating ownership of the Subject Property by the landowner; (F) proof that a copy of the petition was mailed to the current CCN holder via certified mail on the day that the landowner filed the petition with the commission; and (G) the mapping information described in 16 TAC§ 24.245(k).

## F. Point of Error 6 -The Commission Erred by issuing a Notice of Approval Making Determination on Compensation that is based on facts not supported by the record.

The Commission-appointed appraiser, Valbridge Property Advisors, issued an appraisal on August 22, 2022 ("Commission Appraisal"), concluding that the Petitioner is required to compensate the District an amount of \$45,125. <sup>54</sup> The Notice of Approval adopted the Commission Appraisal. <sup>55</sup> The Commission Appraisal improperly evaluates "Factor 1" because it concludes that a maximum of five additional connections can be served on the Subject Property. However, the Commission Appraisal ignores the facts regarding the existence of the District's 8-inch water line and other facilities to the South of the Subject Property. As stated in the District's Appraisal, "the facilities have the capacity to serve maximum of 958 connections and currently serve approximately 623 connections." <sup>56</sup> The allocation of debt should be based upon the availability of an additional 335 connections for the Subject Property, and

<sup>&</sup>lt;sup>54</sup> Commission Staff's Submission of Third-Party Appraisal Report (August 29, 2022).

<sup>&</sup>lt;sup>55</sup> Commission Staff's Notice of Approval (September 2, 2022) at FOFs 10 and 11.

<sup>&</sup>lt;sup>56</sup> Marilee Special Utility District's Submission of Appraisal (May 23, 2022) at 8.

not five as stated by the Commission Appraisal. If the factually correct number of additional connections is used in evaluating the amount of debt allocable for service to the area in question, the District is entitled to compensation of \$120,048 for this factor, and not limited to the \$1,900 stated in the Commission Appraisal.

For this reason, Finding of Fact No. 11 in the Order should be amended to provide for compensation to the District in the amount of \$163,273.<sup>57</sup>

### III. <u>CONCLUSION</u>

WHEREFORE, PREMISES CONSIDERED, the District respectfully requests that the Commission grant its Motion for Rehearing, deny the Petition, all as set forth above, in all respects and grant the District such additional and further relief to which it may be entitled.

Respectfully submitted,

By:

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ATTORNEY FOR MARILEE SPECIAL UTILITY DISTRICT

<sup>&</sup>lt;sup>57</sup> Marilee Special Utility District's Submission of Appraisal (May 23, 2022) at 13.

### **CERTIFICATE OF SERVICE**

I hereby certify that I have served or will serve a true and correct copy of the foregoing document via hand delivery, facsimile, electronic mail, overnight mail, U.S. mail and/or Certified Mail Return Receipt Requested to all parties on this 27<sup>th</sup> day of September 2022.

John J. Carlton