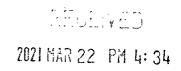


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APPLICATION OF THE CITY OF	§	BEFORE THE STATE OFFICE AND AND INC.
SAN ANTONIO TO AMEND ITS	§	FRING C. ENK
CERTIFICATE OF CONVENIENCE	§	\mathbf{OF}
AND NECESSITY FOR THE SCENIC	§	
LOOP 138-KV TRANSMISSION LINE	§	
IN BEXAR COUNTY	§	ADMINISTRATIVE HEARINGS

CROSS-REBUTTAL TESTIMONY

OF

MARK D. ANDERSON

ON BEHALF OF

ANAQUA SPRINGS HOMEOWNERS' ASSOCIATION, BRAD JAUER AND BVJ PROPERTIES, L.L.C.

March 22, 2021

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1		CROSS-REBUTTAL TESTIMONY OF MARK D. ANDERSON
2		I. POSITION AND QUALIFICATIONS
3	Q.	PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
4	A.	My name is Mark D. Anderson. My business address is 14995 Boulder Pointe
5		Road, Eden Prairie, MN 55347.
6	Q.	ARE YOU THE SAME MARK D. ANDERSON WHO FILED DIRECT
7		TESTIMONY IN THIS PROCEEDING?
8	A.	Yes, I am.
9	Q.	ON WHOSE BEHALF ARE YOU TESTIFYING IN THIS PROCEEDING?
10	A.	I am testifying on behalf of Anaqua Springs Homeowners Association ("Anaqua
11		Springs HOA"), Brad Jauer and BVJ Properties.
12	Q.	BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?
13	A.	I am self-employed.
14	Q.	HAVE YOU PREPARED ANY EXHIBITS, SCHEDULES, OR STUDIES IN
15		CONNECTION WITH YOUR REBUTTAL TESTIMONY?
16	A.	No.
17	Q.	WERE THESE DOCUMENTS PREPARED BY YOU OR BY SOMEONE
18		UNDER YOUR DIRECT SUPERVISION?
19	A.	Yes.
20	Q.	WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY IN THIS
21		PROCEEDING?
22	A.	The purpose is to rebut the direct testimony of certain witnesses for other
23		intervenors, specifically, Mark Turnbough, Harold Hughes, and Brian Andrews.

II. MR. TURNBOUGH'S TESTIMONY

2	Q.	LET'S START WITH ME	R. TURNBOUGH'S	TESTIMONY.	WHAT ARE

3 SOME OF YOUR CONCERNS WITH HIS ANALYSIS?

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A. He begins his analysis, which is simply a review of the data presented by CPS, by stating that Route Z1 should be selected because of "predominantly rural land uses," environmental resources, aesthetics, and cultural resources that characterize the study area. I disagree with his premise. At some time in the past, this area may have been predominantly rural, but it has become a suburb of San Antonio. There are multiple subdivisions in the study area, and several still being built out. Regarding Route Z1 specifically, it travels along Toutant Beauregard road, which is lined with at least five residential subdivisions and another under development where Segment 20 of Route Z1 is sited, and it runs along an elementary school with a middle school slated for development next door. There are 31 homes within 300 feet of Route Z1.

15 Q. ARE THERE ANY OTHER OF HIS INITIAL ASSUMPTIONS WITH 16 WHICH YOU DISAGREE?

Yes. Mr. Turnbough is concerned with the rural nature of Bexar Ranch being spoiled by a transmission line. Transmission lines run throughout rural areas.

Particularly in Texas, with the investment in wind energy, transmission lines run from wind farms in west Texas, across rural parts of the state, and into urban centers to provide electricity where it is needed. Furthermore, based on the testimony of other Bexar Ranch witnesses, the property is a working ranch with cattle, ATV trails, fencing, and other man-made structures.

	ONCERNS	HIS	ABOUT	TESTIFIES	ALSO	TURNBOUGH	MR.	Q.	1
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2 REGARDING FRAGMENTATION. DO YOU SHARE HIS CONCERNS

3 **ABOUT FRAGMENTATION?**

4 A. I am not an environmental expert. However, I do understand the concerns regarding 5 fragmentation. Transmission lines, in the paths of their easements, fragment the land during construction. However, the Public Utility Commission requires 6 7 transmission line builders to reseed the land with native plants taking into 8 consideration landowner preferences. After construction is complete, although 9 there is always a cleared area, some regreening occurs. Mr. Turnbough discusses 10 how the segments on Bexar Ranch would serve to fragment the land, but it is 11 important to remember that if a route is selected that goes through Bexar Ranch, 12 only one of the three segments will be on Bexar Ranch. It is also important to note 13 that the middle portion of Segment 43 follows a two-track road that already 14 fragments the land. Bexar Ranch will not have three transmission lines across it. 15 Notably, in at least one instance, Mr. Turnbough combines all three unconnected 16 Bexar Ranch Segments together to make his point. (See page 23, lines 9 to 13). 17 This type of expert testimony has no value and should be ignored.

18 Q. CAN YOU EXPLAIN WHY YOU DISAGREE WITH MR. TURNBOUGH 19 ABOUT HIS CHOICE OF BEST ROUTE?

20 A. Yes. First, based on his testimony, most notably at page 18, line 7, it appears Mr.

21 Turnbough fully evaluated only Route Z1 and Route AA-1 "of the 31 alternative

22 routes." An opinion of the "best route" cannot be derived from an analysis of less

23 than 10% of the routes under consideration. Moreover, as explained thoroughly in

my direct testimony, Route Z1 and any route that runs along Toutant Beauregard has several significant negative factors that Mr. Turnbough did not address. One is the relatively high habitable structure count. Because subdivisions line Toutant Beauregard, a transmission line routed along that road will necessarily impact numerous habitable structures. Additionally, Sara McAndrew Elementary School is on Toutant Beauregard and is within 300 feet of the school's recreational areas and outdoor learning facilities. When there are options to completely avoid a school, especially an elementary school, those options should be chosen.

9 Q. IS THERE ANY OTHER PART OF HIS ANALYSIS THAT CONCERNS

YOU?

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His lack of analysis of community values and prudent avoidance. His analysis is silent on many routing criteria, including the proximity to parks and recreation areas. The main one in the study area is the public elementary school grounds and its outdoor recreation areas that should have been included in the Environmental Assessment ("EA") but were omitted. He also ignores the community values expressed by the majority of the individuals who participated in the landowner surveys. As outlined in my direct testimony, those surveys overwhelmingly noted that the two most important criteria were avoiding impacts to homes and avoiding impacts to schools and places of worship. Mr. Turnbough does not address those issues at all.

21 Q. WHAT ABOUT HIS ANALYSIS OF CULTURAL RESOURCES?

A. Mr. Turnbough discusses the cultural resources of unfragmented land, namely
Bexar Ranch. He is not testifying on behalf of any other party. That land is, of

course, private. While it may be a resource to the family who owns it, I do not consider it to be a cultural resource in the sense that it is a resource that can be enjoyed by the public, such as the Alamo and the other Spanish Missions found around San Antonio, as well as the Old Spanish Trail that connected the Spanish Missions throughout the West. Jason Buntz testifies about the Old Spanish Trail and the Scenic Loop-Boerne Stage-Toutant Beauregard Historic Corridor that follow it and was established by the Texas Legislature and codified in statute in Texas Government Code § 442.024. Notably, Route Z1, which Mr. Turnbough supports, travels along this statutorily designated public cultural asset. It should be given significant consideration in the evaluation of the Application.

III. MR. HUGHES'S TESTIMONY

Q. LET'S TURN TO MR. HUGHES'S TESTIMONY. WHAT DID YOU FIRST

NOTE ABOUT MR. HUGHES' POSITION?

Mr. Hughes is testifying on behalf of Save Huntress Lane Area Association. He refers to CPS's intervenor map to show where his clients are located. It is immediately apparent from looking at that map that the clients he purports to testify on behalf of do not share a common interest. For example, the Altair subdivision is impacted by none of the routes running west out of Substation 6. So, it is not impacted by Segments 15, 26a, 38, or 43. The people in the northern part of the Save Huntress Lane group are impacted by Substation site 7 and the routes that utilize Segments 15, 26a, 38, and 43. In fact, based on my review of the map, the only way to route this project in a manner that does not impact any of Mr. Hughes' clients, would be to use Substation 1, 2, or 3 and route the line along Toutant Beauregard. Those substation sites are not ideal because they are essentially

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- 1 redundant to Substation Site 7 in that they add length, cost, and impacted
- 2 landowners while still fronting on the proposed site for Substation 7.

3 Q. HOW DOES MR. HUGHES CONDUCT HIS ANALYSIS?

- 4 A. Mr. Hughes takes the numbers provided in the application and reorders the charts
- 5 in an attempt to show where his preferred route falls within the criteria.

6 Q. IS THERE A PROBLEM WITH THAT ANALYSIS?

- 7 A. To begin with, I do not consider it analysis. It is simply a review and reordering of
- 8 information already provided in the Application.

9 Q. CAN YOU PROVIDE AN EXAMPLE?

- 10 A. Yes. On page 13 of his testimony, he notes the criteria POWER used to assess the
- aesthetic impacts of the alternative routes. But he does not evaluate whether those
- criteria are correct. For example, he states that there is no right-of-way within the
- foreground visual zone of parks and recreation areas on any route. And it is correct
- that POWER's EA includes that data point. But the data point is incorrect. It does
- not include the parks and recreational areas at Sara McAndrew Elementary School.
- It also does not include any of the private parkland. Whether the criterion should
- include private parkland is not within my field of expertise. But, without a doubt
- it should include the school recreational areas.

19 Q. WHAT ABOUT HIS DISCUSSION ON COSTS?

- 20 A. On page 20 of Mr. Hughes' testimony, he provides a chart showing the lowest cost,
- 21 average cost, and highest cost. But his "average" skews the distribution of lowest
- 22 to highest cost routes. The chart does not show that of the 31 filed routes, 12 are

- above average, while 19 are all below average, based on Mr. Hughes' calculations.
- 2 He does no analysis on whether the costs estimated by CPS are complete.

3 O. WHAT ELSE CONCERNS YOU ABOUT HIS TESTIMONY?

A. On pages 20 and 21 of his testimony, he lists his opinion of what he considers to be the four most important factors. Habitable structures within 300 feet of the line comes in last on his list at number four. This is more than ironic since it was the post-open house construction of a habitable structure on one of his client's properties that prompted the relocation of Segments 26a after the route adequacy hearing, and it is the additional habitable structures continuing to be built on his client's property that he claims make it "difficult to pin down the number of habitable structures" on page 23 of his testimony. In addition, the line's proximity to the elementary school does not factor into his top factors. Thus, Mr. Hughes completely ignores the community values clearly expressed through landowner questionnaires that the line should be routed to minimize impacts to homes and schools. I agree that the study area is relatively small. However, his assertion that the study area is fairly homogenous on line 10 of page 21 is incorrect and renders his selection criteria to be incomplete.

Q. HOW DOES MR. HUGHES JUSTIFY THE RELATIVE LACK OF WEIGHT HE PLACED ON HABITABLE STRUCTURES?

A. As indicated previously, he notes that the area is developing rapidly, and it is difficult to pin down the number of habitable structures. This is not surprising because a member of his client organization is responsible for the construction of a home directly within the right-of-way of segment 26. And it completely discounts

the vast difference in the routes. This is not a case where the range of habitable structures falls within just a few per route. To the contrary, the routes with the lowest number of habitable structures have approximately 6 and they run along his client's properties, whereas the routes that he recommends have 31 and the routes with the most have approximately 70. So, it is no surprise that Mr. Hughes attempts to support his clients by burying this reality by relying on an average of all routes (i.e., 35 habitable structures). The routes that impact his client's properties still have over 500% fewer habitable structures than either the routes Mr. Hughes supports or his "average" of all routes, which skews the actual data points.

10 Q. HOW DO YOU RESPOND TO MR. HUGHES' SUPPORT FOR 11 SUBSTATION SITE 7?

Beginning on page 14 of his testimony, Mr. Hughes takes CPS at its word that vegetation on Substation Site 7 can be maintained to provide shielding. I testify at length in my direct testimony about why I believe that is not accurate. Additionally, Mr. Hughes does not evaluate the potential problems associated with Substation Site 7 due to a substantial portion in the widest area of it being in a flood plain. While I have no doubt CPS will testify that it can engineer around the issue of having a substation adjacent to a flood plain on a parcel that is steeply sloping towards Leon Creek watershed, doing so will add to the projected cost of any route using that substation. And costs for flood mitigation are not included in the estimated costs for Substation Site 7, as best I can tell.

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1 Q. AND WHAT ABOUT HIS DISCUSSION WITH RESPECT TO CULTURAL

2 **RESOURCES?**

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A. Here again, Mr. Hughes relies on what is in the Application and does not perform
any investigation on his own. Nevertheless, he concludes on page 19 that "none of
the proposed routes pose any or very minimal potential impacts to cultural
resources." This is simply not the case, as discussed above and in my direct
testimony. Moreover, Mr. Buntz also addresses these issues in his testimony with
respect to the lack of due diligence found in the review of cultural resources in the
Application.

10 Q. DO YOU TAKE ISSUE WITH MR. HUGHES' DISCUSSION ON GOLDEN-

CHEEKED WARBLER HABITAT?

Yes. Mr. Hughes is correct that there is a difference among the routes with respect to the amount of modeled warbler habitat. His chart on page 17 of his testimony shows that Route W has the least area with only 2.95 acres while Route P has the most at 25.11. But his testimony indicates that the more northern routes perform better than the more southern routes. While he may be correct that overall the northern routes perform better, it completely discounts that Route W, a southern route performs best in this category. He does not discuss that Route W has such a low acreage of habitat presumably because it impacts some of the members of one of his clients.

). DO	YOU	HAVE	AN	OVERALL	IMPRESSION	OF	MR.	HUGHES
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2 TESTIMONY?

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- A. I find Mr. Hughes' casual dismissal of "prudent avoidance" on page 23 of his testimony inconsistent with the evidence in this case. Prudent avoidance is important to consider given the high number of habitable structures on Toutant Beauregard and the numerous transmission line crossings. Additionally, close proximity to Toutant Beauregard Road and its traffic flow, and Sara McAndrew Elementary School are important to consider under the Commission's policy on prudent avoidance.
 - IV. MR. ANDREWS'S TESTIMONY
- 11 Q. LET'S TURN NOW TO BRIAN ANDREWS'S TESTIMONY. CAN YOU
- 12 RESPOND TO HIS ANALYSIS OF WHAT THE COMMISSION HAS
- 13 **DONE IN OTHER CASES?**
- 14 I am not an attorney. But in any transmission line case, the Commission should Α. 15 balance the routing factors based on the facts in each individual case. However, at 16 the outset of his testimony, on pages 9 and 10, Mr. Andrews responds to the 17 question "Should greater weight be placed on certain factors versus others?" In his 18 response, Mr. Andrews appears to suggest that the holdings of certain prior cases 19 provide the legal justification for giving "great weight" to "certain factors versus 20 others" in the present case. Mr. Andrews also testifies on pages 11 and 12 that 21 "unique circumstances not readily captured in routing factors [can] modify the 22 selection of a transmission line route," citing as an example, the selection of a more 23 expensive route to avoid Palo Duro Canyon, a unique feature in Texas. Relative to 24 his latter conclusion regarding the asserted establishment of a basis for

1		consideration of "unique circumstances," he goes even further to tie it to a set of
2		facts in the present case. However, like me, Mr. Andrews is not an attorney, so I do
3		not believe he is qualified to determine which factors should be given greater
4		weight than others based on decisions in previous dockets. Based on my
5		experience, I believe the different routing factors should be balanced based on the
6		facts in each individual case unless and until the Commission or the Legislature
7		enacts a rule or law that stipulates otherwise.
8	Q.	WHAT ARE THE SET OF FACTS IN THE PRESENT CASE THAT MR.
9		ANDREWS CONSIDERS TO BE "UNIQUE CIRCUMSTANCES" IN THIS
10		CASE?
11	A.	He claims that the fact there is active development in the study area coupled with a
12		developer that agreed to donate some easement and discount other easement at 20
13		percent is a unique circumstance and presents a "routing opportunity."
14	Q.	DO YOU AGREE THAT THE DEVELOPER OFFERING THE EASEMENT
15		IS A UNIQUE CIRCUMSTANCE AND A ROUTING OPPORTUNITY?
16	A.	No. It is not unusual for landowners to offer to donate an easement or reduce the
17		price to have input on where to locate a transmission line on their property to offset
18		increased costs. It is not unique. What is unique in this case is that the landowner
19		agreed to waive certain additional damages and then also agreed to support the
20		segments running over his property. While I do not believe there is anything wrong
21		with a landowner negotiating with a utility, and such negotiations are contemplated
22		by the Commission, this transaction should not be viewed favorably.

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Ω	WHY SHOU	LD IT NOT BE	VIEWED EA	VODARIV?
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- A. Because the utility, with the power of eminent domain has prohibited a landowner from fully and actively participating in this case. It is clear from Tom Dreiss's testimony that he did not want the line to run across his land. But he is now barred from testifying in any manner against the routes on his property. He cannot offer other land in settlement, and he cannot negotiate with other parties. Limiting participation of a landowner party should not be viewed favorably because the
- 9 Q. DID MR. ANDREWS DO ANY INDEPENDENT INVESTIGATION OF CPS'S APPLICATION?

utility is then in the position of an advocate for routes that use those Segments.

- 11 A. Not from what I can tell. He again simply reviews the data from CPS's application
 12 without analyzing it. He assumes there are no parks and recreational areas. He
 13 assumes there is no pipeline. He does not mention the community values of
 14 avoiding homes and the school. He did not evaluate Substation 7 as being in a flood
 15 plain.
- 16 Q. HOW DO YOU RESPOND TO MR. ANDREWS'S DISCUSSION ON THE
 17 COST OF ROUTES P, Q, AND R1?
- 18 A. Mr. Andrews admits that those routes have many fewer habitable structures than
 19 Route Z1. He notes that they are more expensive than Z1 and then states that the
 20 increased cost cannot be justified.

1	\mathbf{O}	WHY DOES HE	SAY THE HIGHER	COSTS OF P	AND R1	CANNOT
1	v.			COSIS OF IT	J. AND NI	CAIMOI

- 2 **BE JUSTIFIED?**
- 3 A. He does not provide a reason. But presumably, he thinks it is not worth the cost to
- 4 avoid over 20 habitable structures notwithstanding the Commission's policy on
- 5 prudent avoidance.

6 Q. HOW DO YOU RESPOND TO THAT?

- 7 A. First of all, I do not believe the cost estimates for Route Z1 are accurate. Based on
- 8 my direct testimony, there are numerous engineering issues with Z1 that can
- 9 probably be overcome but only at a cost. And those costs are not included in CPS's
- Application. Furthermore, it is difficult to put a cost on avoiding the relatively large
- 11 number of homes on Toutant Beauregard Road and related vehicle traffic. But the
- 12 Commission recognizes it is worth spending some amount of money. In this case,
- it is a large number of habitable structures avoided. And this is also in line with
- open house input on community values that expressed a strong desire to avoid
- homes and the school. Mr. Andrews does not even mention the landowner surveys
- as an expression of community values.
- 17 Q. MR. ANDREWS EXPRESSES CONCERNS ABOUT THE AMOUNT OF
- GOLDEN-CHEEKED WARBLER HABITAT ON ROUTES P, BB AND R1.
- 19 **HOW DO YOU RESPOND?**
- A. Mr. Andrews jumps from a comparison of P, Q1, and R1 in terms of cost on page
- 21 26 of his testimony, then removes Q1 and replaces it with BB to discuss warbler
- habitat. Mr. Andrews' analysis is incomplete. He ignores Route Q1, which is one
- of the routes similar to Routes P and R1. Route Q1 has only 5.52 acres of modeled

1	moderate high- or high-quality habitat as opposed to Z1 that has 11.12 acres. He
2	also ignores the routes with the least amount of habitat, Routes O and W, which are
3	tied at 2.95 acres.

4 Q. MR. ANDREWS PROPOSES USING SEGMENT 42A. DO YOU HAVE 5 CONCERNS ABOUT THAT?

Yes. Those concerns are addressed in my direct testimony. But you can see from the number of landowners who filed statements of position that the community values strongly oppose putting the line on Segment 42a. It is 280 feet from school athletic fields. Parents are concerned about injuries to their children who become curious about the lines. And they have expressed concerns about electromagnetic fields near the school. When there is an alternative, those concerns and expressed community values should be taken under consideration, especially given the policy of prudent avoidance. Mr. Andrews seems overly impressed by the donated ROW, but this is only to offset increased construction cost and comes at a great price, namely proximity to the school and restricting the rights of the landowner to fully participate in this proceeding.

V. CONCLUSION

- Q. BASED ON YOUR ANALYSIS OF THESE WITNESSES' TESTIMONIES
 AND ON YOUR OWN EXPERTISE, HAVE YOU REACHED ANY FINAL
 CONCLUSIONS ABOUT THE CCN APPLICATION?
- A. Yes. This case has been particularly interesting to me because based on my own experience in this field for 16 years, my analysis of the Application, and reviewing other witnesses' analyses, it is apparent to me that CPS or POWER omitted or overlooked several critical items from their analysis including:

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1		1.	A natural gas pipeline and a water pipeline that run the length of Toutant
2			Beauregard.
3		2.	An important historical site for the State of Texas that has been recognized
4			by the state legislature.
5		3.	The important community values expressed for avoiding homes and
6			schools, particularly when there is only one public school in the entire study
7			area and 16 of the 31 filed routes use a segment that is on the border or
8			inside of school property.
9		4.	The impact of imminent construction along Toutant Beauregard to allow for
10			flood control.
11		5.	Choosing a best meets route with a substation site in a flood plain and the
12			potential for contamination of the Leon Creek watershed.
13		6.	The increased danger of accidents by routing the transmission line along a
14			sharply curved road.
15		7.	The increased danger of routing a transmission line close to a large number
16			of habitable structures, when alternatives are available.
17		8.	Habitable structures plainly visible on the map that were missed.
18		9.	The school as being a parks and recreation area.
19	Q.	WHA	AT DO THESE ERRORS AND OMISSIONS SHOW YOU?
20	A.	They	show me that CPS and POWER lacked adequate due diligence in preparing
21		the A	pplication and EA. I am certain that engineers can design and develop a
22		transr	mission line that can overcome engineering constraints seen on Route Z1 or

any route that utilizes Toutant Beauregard. However, those engineering constraints

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- come at a cost. Given the large number of omissions to overcome, in my opinion
- 2 the cost estimates for Route Z1 and the routes that utilize Toutant are artificially
- low.

4 Q. DO YOU DRAW ANY CONCLUSIONS REGARDING THE LACK OF DUE

5 **DILIGENCE?**

- 6 A. I conclude that the casual nature of the limited due diligence that was performed
- should be cause for concern that the cost estimates for the routes that use the
- 8 northern segments and Toutant Beauregard Road and Substation Site 7 are
- 9 artificially low. I also conclude that the failure of the three experts, as discussed
- above, to provide any additional due diligence of their own, reflects poorly on their
- testimonies, which should all be weighed accordingly.

12 Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?

13 A. Yes, it does.

§ §

AFFIDAVIT OF MARK D. ANDERSON

BEFORE ME, the undersigned authority, on this day personally appeared Mark D. Anderson, who having been placed under oath by me did depose as follows:

- 1. "My name is Mark D. Anderson. I am of sound mind and capable of making this affidavit. The facts stated herein are true and correct based on my personal knowledge.
- 2. I have prepared the foregoing cross-rebuttal testimony and the information contained in this document is true and correct to the best of my knowledge."

Further affiant sayeth not.

Mark D. Anderson

SUBSCRIBED AND SWORN TO BEFORE ME by the said Mark D. Anderson on this

 ∂Z day of March, 2021.

KARIE RENEE MERRITT
Notary Public
Minnesota
My Commission Expires
Jan 31, 2023

Notary Public, State of Minnesota

My commission expires: // 5