Docket No. 10021 Page 34 of 34

APPENDIX B PREVIOUSLY FILED TESTIMONY

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GAS UTILITIES DOCKET NO.

BLUEBONNET NATURAL GAS, INC.§STATEMENT OF INTENT TO§CHANGE RATES§

BEFORE THE RAILROAD COMMISSION OF TEXAS

DIRECT TESTIMONY

OF

KARL J. NALEPA

ON BEHALF OF

BLUEBONNET NATURAL GAS, INC.

JULY 16, 2008

DIRECT TESTIMONY OF KARL J. NALEPA

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- KJN-3 Development of Proposed Rates
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WORKPAPERS – Contract Sales Revenue

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GAS UTILITIES DOCKET NO.

BLUEBONNET NATURAL GAS, INC.	§	BEFORE THE
STATEMENT OF INTENT TO	§	RAILROAD COMMISSION
CHANGE RATES	§	OF TEXAS

DIRECT TESTIMONY OF KARL J. NALEPA

1		I. INTRODUCTION AND QUALIFICATIONS
2	Q.	PLEASE STATE YOUR NAME, OCCUPATION, AND BUSINESS ADDRESS.
3	А.	My name is Karl J. Nalepa. I am a Managing Director with RJ Covington
4		Consulting, an independent utility consulting company. My business address is
5		11044 Research Blvd., Suite A-325, Austin, Texas 78759.
6		
7	Q.	ON WHOSE BEHALF ARE YOU PRESENTING TESTIMONY IN THIS
8		PROCEEDING?
9	A.	I am presenting testimony on behalf of Bluebonnet Natural Gas, Inc. ("BNG").
10		
11	Q.	PLEASE OUTLINE YOUR EDUCATIONAL AND PROFESSIONAL
12		BACKGROUND.
13	A.	I hold a Bachelor of Science degree in Mineral Economics and a Master of Science
14		degree in Petroleum Engineering, and am a certified mediator. My professional
15		experience includes eight years in the reservoir engineering department of an
16		exploration company affiliated with a major interstate pipeline company, then four

1 vears as a Fuels Analyst with the Texas Public Utility Commission ("PUC"). This 2 was followed by five years with two different consulting firms providing expert 3 advice regarding a broad range of natural gas and electric industry issues. 4 Immediately prior to my current position, I served for more than five years as an 5 Assistant Director with the Texas Railroad Commission ("RRC"). In this position, I 6 was responsible for overseeing the economic regulation of natural gas utilities in Texas. I joined RJ Covington Consulting, LLC in June of 2004. My Statement of 7 8 Qualifications is attached as Appendix A.

9

10 Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE THIS COMMISSISON?

A. Yes, I have testified a number of times before both the Texas PUC and the Texas
 RRC on a variety of regulatory issues. In addition, I supervised the staff case in
 proceedings before the RRC and served as a Technical Rate Examiner on behalf of
 the RRC. A summary of my previously filed testimony is provided as Attachment B.

15

II. PURPOSE AND SCOPE

16 Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS PROCEEDING?

A. The purpose of my testimony is to present and support the gas sales weather
adjustment, class cost of service study, and proposed rate design for BNG.

19

20 Q. WHEN DID BNG LAST CHANGE ITS RATES?

A. BNG purchased the gas distribution system from Panther Natural Gas Company, Ltd.
("PNG" or "Panther") on January 1, 2008 and the rates charged by PNG were

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1 adopted by BNG. Panther Purchased the Raywood, Devers, Nome and Hull systems 2 from the Southern Union Company on December 18, 1997. The Wildwood system 3 was purchased by Panther form the City of Kountze, Texas on May 1, 2001. The Mt. 4 Enterprise and Douglass systems were purchased by Panther from the City of 5 Huntington, Texas on September 1, 1999. Panther adopted the existing rates in each 6 purchase and did not apply for a rate change during its ownership. BNG does not 7 have information about how long these rates were in effect prior to the purchase by 8 Panther. Therefore, to the best of our knowledge rates have not changed since 1997.

9

10 Q. HOW IS YOUR TESTIMONY ORGANIZED?

A. Section I summarizes my experience, education, and qualifications. Section II of my
testimony provides the scope and purpose of my direct testimony and describes the
exhibits that I am sponsoring as part of this filing. Section III describes the customer
usage data and weather adjusted sales by customer class. Section IV provides an
explanation of the allocations and results of the gas class cost of service study.
Section V of my direct testimony describes and presents the BNG' proposed rates for
gas service. Finally, Section VI summarizes my recommendations.

18

19 Q. ARE YOU SPONSORING ANY EXHIBITS TO BNG' APPLICATION?

20 A. Yes, I am sponsoring the entire application which consists of twelve exhibits.

21

22 Q. PLEASE DESCRIBE EXHIBIT KJN-1.

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1	A.	Exhibit KJN-1 provides a summary of revenue by customer classification. This
2		exhibit identifies the MCF commodity sales and associated revenues per the
3		Company's books, year-end customer and weather adjusted sales and revenue, and
4		the proposed revenue for each retail customer class. The proposed percent change in
5		revenue and the average cost per MCF are also provided on this Exhibit.
6		
7	Q.	PLEASE DESCRIBE EXHIBIT KJN-2.
8	A.	Exhibit KJN-2 provides typical bill comparisons for the proposed rate schedules. The
9		bill comparisons set forth the dollar and percentage change associated with various
10		levels of use for customers.
11		
12	Q.	PLEASE DESCRIBE EXHIBIT KJN-3.
13	A.	The development of proposed rates by class is detailed on Exhibit KJN-3.
14		
15	Q.	PLEASE DESCRIBE EXHIBIT KJN-4.
16	A.	Exhibit KJN-4, the class cost of service analysis, provides the adjusted class cost of
17		service study for the test year ending March 31, 2008. The class cost of service study
18		is used to determine the level of revenues necessary for each class to support its
19		allocated revenue requirement.
20		

21 Q. PLEASE DESCRIBE EXHIBIT KJN-5.

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1	A.	Exhibit KJN-5 provides the billing units and present rates by rate schedule and
2		provides the calculation of adjusted revenues under present rates. The billing
3		determinants employed are fully adjusted customers and MCF sales levels.
4		
5	Q.	PLEASE DESCRIBE EXHIBIT KJN-6.
6	A.	Exhibit KJN-6 is the bill frequency model which provides the monthly unadjusted
7		billing determinants by customer class. This exhibit also develops the year-end and
8		weather adjusted billing determinants which will be discussed in detail in section III
9		of my direct testimony.
10		
11	Q.	PLEASE DESCRIBE EXHIBIT KJN-7.
12	A.	Exhibit KJN-7 sets forth the weather normalization adjustments. The weather
13		normalization adjustment was made to eliminate the effects of atypical historical
14		temperature conditions that cannot reasonably be anticipated to reoccur. The Exhibit
15		includes a calculation of the 10 year normal heating degree days using data collected
16		at Intercontinental Airport Houston.
17		
18	Q.	PLEASE DESCRIBE EXHIBIT KJN-8.
19	A.	Exhibit KJN-8 provides the rate of return calculation based on the test year end debt
20		and estimated equity values.
21		
22	Q.	PLEASE DESCRIBE EXHIBIT KJN-9.

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1	А.	Exhibit KJN-9 provides the calculation of federal income tax at the proposed rates,
2		based on a 15% Federal Tax rate.
3		
4	Q.	PLEASE DESCRIBE EXHIBIT KJN-10.
5	A.	Exhibit KJN-10 provides the calculation of allowed interest on customer deposits.
6		The interest rate of 4.68% used in this calculation is per the Railroad Commission of
7		Texas, Gas Services Division, Gas Utilities Information Bulletin No. 833, dated
8		December 10, 2007.
9		
10	Q.	PLEASE DESCRIBE EXHIBIT KJN-11.
11	Α.	Exhibit KJN-11 provides the calculation of allowable advertising expenses pursuant
12		to Commission rule 7.5414.
13		
14	Q.	PLEASE DESCRIBE EXHIBIT KJN-12.
15	A.	Exhibit KJN-12 provides a summary of the annual Depreciation Expense.
16		
17	Q.	WERE THESE EXHIBITS THAT YOU SPONSOR PREPARED BY YOU OR
18		UNDER YOUR SUPERVISION?
19	А.	Yes, they were.
20		
21	Q.	ARE THESE EXHIBITS TRUE AND CORRECT TO THE BEST OF YOUR
22		KNOWLEDGE AND BELIEF?
23	A.	Yes, they are.

1		III. <u>BILLING DETERMINANTS</u>
2	Q.	PLEASE DESCRIBE BLUEBONNET NATURAL GAS COMPANY'S
3		CUSTOMER CLASSES.
4	A.	BNG served 1,196 residential, 72 commercial and 10 farm customers at the end of the
5		test year. Booked commodity sales were 61,678.3 MCF in the test year, 65% of
6		which is attributed to residential sales. Exhibit KJN-6 details by customer class the
7		number of customers, MCF sales and sales revenue for each month of the test year.
8		
9	Q.	IS BNG PROPOSING ANY ADJUSTMENTS TO TEST YEAR BILLING
10		DETERMINANTS?
11	A.	Yes, BNG is proposing growth and weather normalization adjustments. Each of these
12		adjustments is described in more detail below.
13		
14		Growth Normalization Adjustment
15	Q.	WHY ARE YOU PROPOSING A GROWTH NORMALIZATION
16		ADJUSTMENT?
17	A.	BNG is using test year end plant in service to determine its cost of service. For
18		consistency, booked commodity sales and revenue need to be adjusted to show a full
19		years' billing for all customers receiving service at the end of the test year. This
20		adjustment synchronizes the test year-end revenue with the year-end investment.
21		
22	Q.	PLEASE DESCRIBE HOW THIS ADJUSTMENT IS CALCULATED.

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1	A.	This adjustment in calculated on Exhibit KJN-6, lines 461 through 1028. The					
2		adjustment to commodity sales is calculated on a monthly basis as the ratio of the test					
3		year end number of customers minus the historic number of customers in each month					
4		of the test year divided by the historic number of customers in each month of the test					
5		year. This ratio is multiplied by the monthly unadjusted MCF sales to determine the					
6		adjustment to commodity sales. This adjustment to sales is multiplied by the					
7		applicable commodity charge to calculate the impact on revenues.					
8							
9	Q.	WHAT IS THE ANNUAL IMPACT OF THIS ADJUSTMENT?					
10	A.	As a result of this growth normalization adjustment, sales increase by 929 MCF and					
11		base rate revenue is adjusted upward by \$4,521. The base rate revenue adjustment is					
12		comprised of a \$1,572 adjustment to Customer Charges and a \$2,949 adjustment to					
13		Commodity Charges.					
14							
15		Weather Normalization Adjustment					
16	Q.	WHY ARE YOU PROPOSING A WEATHER NORMALIZATION					
17		ADJUSTMENT?					
18	A.	The weather normalization adjustment was necessary to ensure that sales volumes					
19		were neither over-stated nor under-stated relative to normal temperatures. Failure to					
20		adjust for abnormal temperature conditions would result in BNG under- or over-					
21		recovering its allowed revenue requirement under temperature conditions that are					
22		normally expected to occur. The weather normalization adjustment submitted in					
23		BNG' rate filing adjusts only the effects of abnormal heating degree days (HDD). The					

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weather normalization adjustment is provided in Exhibit KJN-7 of the rate
 application.

3

4 Q. PLEASE DESCRIBE HOW THE TEST YEAR SALES BY CLASS OF 5 SERVICE WERE WEATHER NORMALIZED.

6 Α. The procedure for adjusting for abnormal temperature conditions involves 7 determining the temperature sensitive portion of monthly usage and dividing that 8 temperature sensitive usage by the actual degree days for the billing month. The 9 weather normalization for gas customers is made for HDD only since there is little or 10 no effect of cooling degree days (CDD) upon gas usage. HDD are calculated as the 11 difference between the actual average temperature and a base temperature of 65 12 degrees. For example, a day with a high temperature of 55 degrees and a low 13 temperature of 35 degrees has an average temperature of 45 degrees and thus 20 HDD 14 $(65^{\circ} - 45^{\circ})$. This is the common practice used to calculate HDD and is the practice 15 employed by the National Oceanic and Atmospheric Administration (NOAA), the 16 source of the temperature data I employed and the temperature information resource 17 most frequently relied upon by the utility industry.

18 NOAA degree day data were revised so that the data consistently match BNG' 19 billing cycle. Because customer usage occurs over portions of two calendar months 20 while degree days are recorded on a calendar month basis, it is necessary to restate 21 the calendar month degree days on the basis of a billing month to ensure that usage 22 and temperatures are properly matched. The temperature sensitive usage per MCF for 23 the revenue month calculated as described above is then multiplied by the normal (i.e.

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•		the expected or average) number of degree days for the revenue mo	onth to derive the
2		normal level of temperature sensitive usage per customer.	This normalized
3		temperature sensitive usage per month per customer is then added	back to the non-
4		temperature sensitive usage to produce the total normalized usage pe	r customer. Each
5		month's normalized use per customer is multiplied by the year	end number of
6		customers to obtain total weather normalized MCF sales for the mont	th.
7			
8	Q.	WOULD YOU PLEASE PROVIDE AN EXAMPLE	E OF THIS
9		CALCULATION?	
10	A.	Yes. The following example illustrates the calculation of the weath	er normalization
11		adjustment for the Residential gas customers located in the Hull	Environs for the
12		month of January 2008. Note that the revenues booked in January	are derived from
13		consumption in December and January.	
14		Actual HDD (Billing Cycle Adjusted)	245
14 15 16		Actual HDD (Billing Cycle Adjusted) Normal HDD (Billing Cycle Adjusted) Difference	245 <u>315</u> 70
14 15 16 17		Actual HDD (Billing Cycle Adjusted) Normal HDD (Billing Cycle Adjusted) Difference	245 <u>315</u> 70
14 15 16 17 18		Actual HDD (Billing Cycle Adjusted) Normal HDD (Billing Cycle Adjusted) Difference Actual Use Per Customer	245 <u>315</u> 70 8.06
14 15 16 17 18 19		Actual HDD (Billing Cycle Adjusted) Normal HDD (Billing Cycle Adjusted) Difference Actual Use Per Customer Less: Non-Temperature Sensitive Use Per Customer	245 <u>315</u> 70 8.06 <u>0.90</u> 7.16
14 15 16 17 18 19 20 21		Actual HDD (Billing Cycle Adjusted) Normal HDD (Billing Cycle Adjusted) Difference Actual Use Per Customer Less: Non-Temperature Sensitive Use Per Customer Equals: Temperature Sensitive Use Per Customer Divided by Actual Heating Dagge Days	245 <u>315</u> 70 8.06 <u>0.90</u> 7.16 245
14 15 16 17 18 19 20 21 22		Actual HDD (Billing Cycle Adjusted) Normal HDD (Billing Cycle Adjusted) Difference Actual Use Per Customer Less: Non-Temperature Sensitive Use Per Customer Equals: Temperature Sensitive Use Per Customer Divided by: Actual Heating Degree Days Equals: Temperature Sensitive User Per Customer Per HDD	$245 \\ 315 \\ 70 \\ 8.06 \\ 0.90 \\ 7.16 \\ 245 \\ 0.0292 \\ $
14 15 16 17 18 19 20 21 22 23		Actual HDD (Billing Cycle Adjusted) Normal HDD (Billing Cycle Adjusted) Difference Actual Use Per Customer Less: Non-Temperature Sensitive Use Per Customer Equals: Temperature Sensitive Use Per Customer Divided by: Actual Heating Degree Days Equals: Temperature Sensitive User Per Customer Per HDD Times: Degree Day Difference	245 315 70 8.06 0.90 7.16 245 0.0292 70
14 15 16 17 18 19 20 21 22 23 24		Actual HDD (Billing Cycle Adjusted) Normal HDD (Billing Cycle Adjusted) Difference Actual Use Per Customer Less: Non-Temperature Sensitive Use Per Customer Equals: Temperature Sensitive Use Per Customer Divided by: Actual Heating Degree Days Equals: Temperature Sensitive User Per Customer Per HDD Times: Degree Day Difference Equals: Weather Adjustment Per Customer	$245 \\ 315 \\ 70 \\ 8.06 \\ 0.90 \\ 7.16 \\ 245 \\ 0.0292 \\ 70 \\ 2.03 \\ 0.03 $
14 15 16 17 18 19 20 21 22 23 24 25		Actual HDD (Billing Cycle Adjusted) Normal HDD (Billing Cycle Adjusted) Difference Actual Use Per Customer Less: Non-Temperature Sensitive Use Per Customer Equals: Temperature Sensitive Use Per Customer Divided by: Actual Heating Degree Days Equals: Temperature Sensitive User Per Customer Per HDD Times: Degree Day Difference Equals: Weather Adjustment Per Customer Times: Year-end Number of Customers	$245 \\ 315 \\ 70 \\ 8.06 \\ 0.90 \\ 7.16 \\ 245 \\ 0.0292 \\ 70 \\ 2.03 \\ 130 \\ 130 \\$
14 15 16 17 18 19 20 21 22 23 24 25 26		Actual HDD (Billing Cycle Adjusted) Normal HDD (Billing Cycle Adjusted) Difference Actual Use Per Customer Less: Non-Temperature Sensitive Use Per Customer Equals: Temperature Sensitive Use Per Customer Divided by: Actual Heating Degree Days Equals: Temperature Sensitive User Per Customer Per HDD Times: Degree Day Difference Equals:Weather Adjustment Per Customer Times: Year-end Number of Customers Equals: Weather Normalization Adjustment	$245 \\ 315 \\ 70 \\ 8.06 \\ 0.90 \\ 7.16 \\ 245 \\ 0.0292 \\ \hline 70 \\ 2.03 \\ 130 \\ 264.3 \\ $
14 15 16 17 18 19 20 21 22 23 24 25 26 27		Actual HDD (Billing Cycle Adjusted) Normal HDD (Billing Cycle Adjusted) Difference Actual Use Per Customer Less: Non-Temperature Sensitive Use Per Customer Equals: Temperature Sensitive Use Per Customer Divided by: Actual Heating Degree Days Equals: Temperature Sensitive User Per Customer Per HDD Times: Degree Day Difference Equals: Weather Adjustment Per Customer Times: Year-end Number of Customers Equals: Weather Normalization Adjustment	$245 \\ 315 \\ 70 \\ 8.06 \\ 0.90 \\ 7.16 \\ 245 \\ 0.0292 \\ \frac{70}{2.03} \\ 130 \\ 264.3 \\ $
14 15 16 17 18 19 20 21 22 23 24 25 26 27 28		Actual HDD (Billing Cycle Adjusted) Normal HDD (Billing Cycle Adjusted) Difference Actual Use Per Customer Less: Non-Temperature Sensitive Use Per Customer Equals: Temperature Sensitive Use Per Customer Divided by: Actual Heating Degree Days Equals: Temperature Sensitive User Per Customer Per HDD Times: Degree Day Difference Equals: Weather Adjustment Per Customer Times: Year-end Number of Customers Equals: Weather Normalization Adjustment	245 <u>315</u> 70 8.06 <u>0.90</u> 7.16 <u>245</u> 0.0292 <u>70</u> 2.03 <u>130</u> 264.3 Illing month, it is
14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29		Actual HDD (Billing Cycle Adjusted) Normal HDD (Billing Cycle Adjusted) Difference Actual Use Per Customer Less: Non-Temperature Sensitive Use Per Customer Equals: Temperature Sensitive Use Per Customer Divided by: Actual Heating Degree Days Equals: Temperature Sensitive User Per Customer Per HDD Times: Degree Day Difference Equals: Weather Adjustment Per Customer Times: Year-end Number of Customers Equals: Weather Normalization Adjustment First, in order to calculate actual and normal HDD for a bil necessary to synchronize calendar month HDD data with the bills	245 <u>315</u> 70 8.06 <u>0.90</u> 7.16 <u>245</u> 0.0292 <u>70</u> 2.03 <u>130</u> 264.3 Uling month, it is ing months over

Environs on the 1st of the month and at other locations, including Hull, between the 1 23rd and the 26th day of the month. Therefore, the sales amounts booked in any given 2 3 month reflect consumption that actually occurs during the book month as well as the 4 calendar month preceding the book month. For example, in the Hull Environs 19.35 5 percent of the January sales actually occurred during the month of December. For 6 purposes of calculating the weather normalization adjustment, it was necessary to 7 adjust the HDD that are recorded on a calendar month basis to match the billing 8 month sales.

9 Residential Hull Environs year-end customer adjusted sales booked in January 10 were 1,047.2 MCF and the bill cycle weighted HDD for the month were 245. Bill 11 cycle weighted normal HDD for the month are 315, indicating that actual sales were 12 understated relative to normal conditions. Average use per customer was 8.06 MCF. 13 The non-temperature portion of Residential use was determined to be the average use 14 per month experienced by Residential customers during the non-heating summer This amount was 0.90 MCF per customer. Therefore, the temperature 15 months. sensitive portion of load was 7.16 MCF per customer (i.e. 8.06 - 0.90 = 7.16). This 16 17 temperature sensitive portion of load was divided by the number of HDD and resulted 18 in a temperature sensitive use per customer per degree day of 0.029168. Multiplying 19 this amount by the normal number of HDD results in an adjustment of 2.03 MCF per 20 customer which, when added back to the actual average use per customer produces a 21 normal use per customer of approximately 10.09 MCF. Multiplying this normal use per customer by the test year end number of customers of 130 produces and adjusted 22 23 class sales amount of 1,311.4 MCF, an increase of 264.3 MCF from the year-end

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1		customer adjusted sales amount of 1,047.2. This process was repeated for each month				
2		for Residential, Commercial and AG Farm customers using information specific to				
3		each month and class. Note that some rounding may have occurred in the calculations				
4		set forth above, but that all numbers were carried out to a greater number of decimals				
5		in the actual calculations used to develop the weather normalization adjustment set				
6		forth on Exhibit KJN-7.				
7						
8	Q.	WHAT HISTORICAL PERIOD DID YOU EMPLOY AS THE BASIS FOR				
9		COMPUTING NORMAL HEATING DEGREE DAYS?				
10	A.	For purposes of this filing, BNG used the most recent 10 year average to calculate				
11		normal heating degree days. The use of the 10 year average was recently litigated				
12		and approved by the Commission in Atmos Energy Corp., GUD 9670. The Final				
13		Order in Hughes Natural Gas, GUD 9731 also approved a 10 year average in the				
14		calculation of its weather normalization adjustment.				
15						
16	Q.	WHY DID YOU APPLY THE WEATHER NORMALIZATION				
17		ADJUSTMENT TO YEAR-END CUSTOMER ADJUSTED SALES INSTEAD				
18		OF BOOKED SALES?				
19	A.	The Railroad Commission of Texas "Natural Gas Rate Review Handbook" dated				
20		June 2007 states on page 45 that when performing the weather normalization				
21		adjustment, "All figures should have already been adjusted for customer growth".				

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IV. GAS CLASS COST OF SERVICE STUDY

2 Q. WHAT IS A CLASS COST OF SERVICE STUDY?

3 A. A class cost of service study is an analysis that develops dollar revenue requirements 4 by customer class utilizing causal relationships between cost components and 5 customer characteristics as the basis for assigning costs. A class cost of service study 6 uses the cost elements of the total Company revenue requirements and distributes 7 these elements to BNG' various customer classes either by allocating costs or by 8 direct assignment if appropriate. Any costs that can be specifically identified as being 9 incurred for the benefit of or as a result of an individual customer or group of 10 customers are directly assigned to that specific customer(s) rate class. Costs that 11 cannot be specifically assigned are allocated to classes of customers using allocation 12 factors that reflect the manner in which costs arise.

13 To a large extent, the reasonableness of the results of a cost of service study 14 depends upon the reasonableness of the methods by which costs are allocated to 15 classes. When allocating costs, it is important that the most appropriate cost driver 16 for each individual cost is used to allocate that cost. Selecting the most appropriate 17 cost driver is essential to ensuring that costs are allocated to the classes for which the 18 costs are incurred. For this reason, class cost of service studies are said to be based 19 upon the principle of "cost causation." Once the costs are allocated to the various rate 20 classes, the total costs of serving each class can be ascertained. By comparing the 21 costs of service by class to the revenues received from each class, rates can be 22 designed for each class as appropriate.

23

1 Q. PLEASE EXPLAIN WHAT YOU MEAN BY THE TERMS "ALLOCATE" 2 AND "ALLOCATION"?

3 "Allocate" and "allocation," in the context of class cost of service and rate design, are A. 4 terms used to describe the process by which BNG' rate base items, expenses, taxes, 5 and revenues are apportioned among the various rate classes. This allocation is based on various causal parameters. The choice of the parameter to be used is primarily 6 7 based upon the notion that "cost responsibility follows cost causation." 8 Apportionment of cost responsibility is accomplished by allocating or assigning 9 various investments or costs among the rate classes on a basis that represents the 10 usage and, thus, the cost causation of these rate classes.

11

Q. PLEASE DESCRIBE EXHIBIT KJN-4 WHICH CONTAINS THE ADJUSTED CLASS COST OF SERVICE STUDY.

14 Exhibit KJN-4 is the class cost of service study using adjusted pro-forma amounts. In A. 15 this schedule each component of the system revenue requirement is set forth in rows 16 and the allocated portion of the various cost components for each class is set forth in 17 the column associated with the class. Allocation factors and the underlying 18 information from which the allocation factors are calculated are provided in the first 19 two pages of Exhibit KJN-4. Following the allocation factor information, plant and 20 other rate base items are allocated to classes. Next, operation and maintenance 21 expenses are allocated to classes using either the input allocation factors or allocation 22 factors that were developed based upon previously allocated plant or rate base items. 23 Following the allocation of operation and maintenance expenses is the allocation of

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1		depreciation expense and taxes other than income. Next, income is either allocated to
2		classes (as in the case of other revenue) or directly assigned to classes (as in the case
3		of revenues from gas sales) and operating income is calculated using the previously
4		allocated revenues and expenses by class of service. Once operating income is
5		calculated, federal income taxes are calculated. From this information, return by
6		class under present rates is calculated. Finally, using the rate base, expenses, taxes
7		and revenues that have already been allocated to classes, the cost of service study
8		determines the dollars of return for each customer class under BNG' proposed rate of
9		return and the revenue deficiencies by class of service are calculated.
10		
11	Q.	PLEASE IDENTIFY THE RATE CLASSES USED IN THE CLASS COST OF
12		SERVICE AND RATE DESIGN STUDY.
13	A.	The rate classes used in the current gas filing include:
14		Residential Service
15		Commercial Service
16		• AG Farm Service
17		Costs are not allocated to ARG rice drying customer which is served under a contract
18		that charges the Houston Ship Channel cost of gas plus \$0.28 per CCF. In lieu of
19		allocating costs to these customers, contract revenue from the ARG rice drying
20		customer is credited back to each class.
21		
22	Q.	PLEASE EXPLAIN YOUR REASONS FOR NOT ALLOCATING COSTS TO
23		THE ARG RICE DRYING CUSTOMER.

A. The rationale underlying this procedure is that the charges relating to this customer is
 established by contract between the Company and this customer and, accordingly,
 cannot be adjusted as part of this general rate proceeding. In lieu of allocating costs
 to this customer, test year revenue is credited to the retail sales classes. The credit
 decreases costs to these other rate classes.

6

7 Q. PLEASE DESCRIBE THE ALLOCATION METHODOLOGIES YOU 8 EMPLOYED IN THE CLASS COST OF SERVICE STUDY TO ALLOCATE 9 COSTS.

10 A. There are numerous specific allocations made in the cost of service study. The 11 specific allocation of each revenue requirement component is identified by the 12 allocation factor set forth next to the total column. The allocation factors contained in 13 the cost of service study are either externally developed allocation factors 14 (independent) or internally developed allocation factors (dependent). Externally 15 developed allocation factors are calculated using information that is developed 16 externally to the cost of service study, such as sales volumes or number of customer 17 allocation factors. Internally developed allocation factors are calculated within the 18 cost of service study based upon the results of previously allocated items, such as 19 total plant in service.

20 Commodity sales volumes were used to allocate measurement and regulatory 21 station plant, and distribution mains. BNG does not possess the design-day nor peak 22 day send-out data required to calculate demand related allocation factors.

23

Q. PLEASE DESCRIBE THE OTHER ALLOCATION FACTORS EMPLOYED IN THE GAS COST OF SERVICE STUDY.

3 A. Customer related costs such as meters, services, and house regulators were allocated 4 to classes using the number of customers by class weighted by the relative costs of 5 meters and house regulators. Distribution expenses related to plant accounts were 6 allocated to classes on previously allocated distribution plant. Administrative and 7 general expenses were allocated to classes on the basis of previously allocated items. 8 For example, labor related A&G was allocated on the sum of non-labor related 9 distribution expenses, customer accounting and sales-related expenses, and non-labor 10 related A&G expenses. Non-labor related A&G expenses were allocated on the sum 11 of distribution related expenses, customer accounting and sales-related expenses.

12

13 Q. PLEASE DESCRIBE THE RESULTS OF THE GAS COST OF SERVICE 14 STUDY.

A. The results of the class cost of service study indicate that the Commercial and Farm
 classes require increases greater than the system average percentage increase. The
 Residential class requires an increase less than the system average.

18

V. <u>RATE DESIGN</u>

19Q.PLEASE SUMMARIZE THE RATES YOU PROPOSE FOR BLUEBONNET20NATURAL GAS, INC.

A. BNG's current rates were implemented prior to the distribution system purchases by
 Panther in 1997 through 2001. Different rates are currently in effect in each territory

DIRECT TESTIMONY

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served and BNG proposes to consolidate these rates so that only one rate applies to
 each class of service in all territories served. BNG proposes no structural changes to
 the existing gas service rates however; BNG proposes to increase the levels of the
 Customer and Commodity Charges for its gas rates to better recover their costs of
 service and to provide for revenue stability.

6 The Customer Charge for Residential customers was increased from a range 7 of \$8.00 to \$10.00 per month to a single charge of \$15.00 per month. The Customer 8 Charge for Commercial customers was increased from a range of \$10.00 to \$17.00 9 per month to a single charge of \$25.00 per month. The Customer Charge for AG 10 Farm service customers was increased from \$17.00 to \$25.00 per month.

11The Commodity Charge for Residential customers was changed from a range12of \$4.30 to \$10.45 per MCF to a single charge of \$6.98 per MCF. The Commodity13Charge for Commercial customers was changed from a range of \$4.30 to \$10.45 per14MCF to a single charge of \$6.98 per MCF. The Commodity Charge for AG Farm15service customers was increased from \$2.75 to \$3.50 per MCF.

16 The following table provides a comparison of the present and proposed rates
17 by class within each territory served by BNG:

18

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		Present Rate	25		Proposed	Rates	
			Customer	Commodity		Customer	Commodity
Line			Charge	Charge		Charge	Charge
No.	Location	Class	\$/Month	\$/MCF	Class	\$/Month	\$/MCF
						· · · ·	
1	Devers	Residential - Incorporated	\$8.00	\$5.2960	Residential - Incorporated	\$15.00	\$6.9800
2		Residential - Environs	\$8.00	\$5.2960	Residential - Environs	\$15.00	\$6.9800
3		Commercial - Incorporated	\$10.00	\$5.7460	Commercial - Incorporated	\$25.00	\$6.9800
4		Commercial - Environs	\$10.00	\$5.7460	Commercial - Environs	\$25.00	\$6.9800
5		Industrial - Incorporated	\$10.00	\$5.7460	Commercial - Incorporated	\$25.00	\$6.9800
6		Industrial - Environs	\$10.00	\$5.7460	Commercial - Environs	\$25.00	\$6.9800
7		Public Authority - Incorporated	\$10.00	\$5.8620	Commercial - Incorporated	\$25.00	\$6.9800
8		Public Authority - Environs	\$10.00	\$5.8620	Commercial - Environs	\$25.00	\$6.9800
9							
10	Douglass	Residential - Environs	\$9.00	\$4.3000	Residential - Environs	\$15.00	\$6.9800
11		Small Commercial - Environs	\$17.00	\$4.3000	Commercial - Environs	\$25.00	\$6.9800
12		Large Commercial - Environs	\$17.00	\$2.7500	AG Farm- Environs	\$25.00	\$3.5000
13		School and Church - Environs	\$14.00	\$4.3000	Commercial - Environs	\$25.00	\$6.9800
14							
15	Hull	Residential - Environs	\$8.00	\$5.2960	Residential - Environs	\$15.00	\$6.9800
16		Commercial - Environs	\$10.00	\$5.7460	Commercial - Environs	\$25.00	\$6.9800
17		Industrial - Environs	\$10.00	\$5.7460	Commercial - Environs	\$25.00	\$6.9800
18		Public Authority - Environs	\$10.00	\$5.8620	Commercial - Environs	\$25.00	\$6.9800
19							
20	Nome	Residential - Incorporated	\$8.00	\$5.2960	Residential - Incorporated	\$15.00	\$6.9800
21		Residential - Environs	\$8.00	\$5.2960	Residential - Environs	\$15.00	\$6.9800
22		Commercial - Incorporated	\$10.00	\$5.7460	Commercial - Incorporated	\$25.00	\$6.9800
23		Commercial - Environs	\$10.00	\$5.7460	Commercial - Environs	\$25.00	\$6.9800
24		Industrial - Incorporated	\$10.00	\$5.7460	Commercial - Incorporated	\$25.00	\$6.9800
25		Industrial - Environs	\$10.00	\$5.7460	Commercial - Environs	\$25.00	\$6.9800
26		Public Authority - Incorporated	\$10.00	\$5.8620	Commercial - Incorporated	\$25.00	\$6.9800
27		Public Authority - Environs	\$10.00	\$5.8620	Commercial - Environs	\$25.00	\$6.9800
28							
29	Mt. Enterprise	Residential - Incorporated	\$9.00	\$4.3000	Residential - Incorporated	\$15.00	\$6.9800
30		Residential - Environs	\$9.00	\$4.3000	Residential - Environs	\$15.00	\$6.9800
31		Small Commercial - Incorporated	\$17.00	\$4.3000	Commercial - Incorporated	\$25.00	\$6.9800
32		Small Commercial - Environs	\$17.00	\$4.3000	Commercial - Environs	\$25.00	\$6.9800
33		Large Commercial - Incorporated	\$17.00	\$2.7500	Commercial - Incorporated	\$25.00	\$6.9800
34		Large Commercial - Environs	\$17.00	\$2.7500	AG Farm- Environs	\$25.00	\$3.5000
35		School and Church - Incorporated	\$14.00	\$4.3000	Commercial - Incorporated	\$25.00	\$6.9800
36		School and Church - Environs	\$14.00	\$4.3000	Commercial - Environs	\$25.00	\$6.9800
37							
38	Raywood	Residential - Environs	\$8.00	\$5.2960	Residential - Environs	\$15.00	\$6.9800
39		Commercial - Environs	\$10.00	\$5.7460	Commercial - Environs	\$25.00	\$6.9800
40		Industrial - Environs	\$10.00	\$5.7460	Commercial - Environs	\$25.00	\$6.9800
41		Public Authority - Environs	\$10.00	\$5.8620	Commercial - Environs	\$25.00	Ş6.9800
42				A		4	
43	Wildwood	Residential - Environs _1/	\$10.82	\$10.4500	Residential - Environs	\$15.00	\$6.9800
44		Commercial - Environs _2/	\$12.32	\$10.4500	Commercial - Environs	\$25.00	\$6.9800

_1/ Present Customer Charge Includes 7.5 CCF

_2/ Present Customer Charge Includes 8.5 CCF

- 1
- 2

3 Q. DOES BNG PROPOSE ANY CHANGES TO THE PURCHASED GAS

4 ADJUSTMENT (PGA)?

- 1 A. No, BNG does not propose any changes to the Purchased Gas Adjustment.
- 2

3 Q. WHERE ARE THE DEVELOPMENT OF BNG' PROPOSED RATES 4 SUMMARIZED?

5 A. Exhibit KJN-3 provides the billing units and proposed rates by rate schedule and 6 provides the calculation of adjusted revenues under proposed rates. The billing 7 determinants employed to develop the proposed revenues are fully adjusted customers 8 and weather adjusted MCF sales levels. Exhibit KJN-2, Typical Bill Comparisons, 9 provides bill impact analyses for the proposed rate schedules on each of the 10 Company's service territories. The bill impact analyses set forth the dollar and 11 percentage increases associated with various levels of use for customers.

12

13 Q. DOSES BNG PROPOSE ANY CHANGES TO THE MISCELLANEOUS 14 SERVICE CHARGES?

- 15 A. No, BNG is not proposing any changes to Miscellaneous Service Charges at this time.
- 16

VI. <u>CONCLUSION</u>

17 Q. WHERE ARE THE PROPOSED REVENUE BY CUSTOMER CLASS

18 SUMMARIZED?

A. Exhibit KJN-1 provides an overall summary of the impact of the adjustments
proposed by BNG and the impact of rate changes on each of the retail customer
classes. The impact of the proposed rate design is shown both with and without the
cost of gas. The total revenue increase, including the cost of gas, is 19.62 percent.

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1		While the increase in base rates only (excluding the cost of gas) is 49.48 percent. To
2		put this increase in perspective, the base rate increase represents an average 4.5
3		percent increase per year since Panther purchased these systems. We do not have
4		information about how long these rates were in effect prior to the purchase by
5		Panther.
6		
7	Q.	PLEASE SUMMARIZE YOUR RECOMMENDATIONS REGARDING THE
8		CLASS BILLING DETERMINANTS.
9	A.	BNG is using test year end plant in service to determine its cost of service. For
10		consistency, booked commodity sales and revenue need to be adjusted to show a full
11		years billing for all customers receiving service at the end of the test year. This

- 12 adjustment synchronizes the test year-end revenue with the year-end investment.
- 13The weather normalization adjustment was necessary to ensure that gas sales14volumes were neither over-stated nor under-stated in terms of normal temperatures.15Failure to adjust for abnormal temperature conditions would result in BNG under- or16over-recovering the allowed revenue requirements under temperature conditions that17are normally expected to occur.
- 18

19 Q. PLEASE SUMMARIZE YOUR RECOMMENDATIONS REGARDING THE 20 CLASS COST OF SERVICE STUDY THAT YOU SPONSOR.

A. The cost of service study provides the allocated revenue requirements by class of
 service. The allocation methods employed to assign costs to customer classes vary
 depending upon the particular cost item being allocated using the best data available.

1		For example, mains investment and storage costs were allocated to classes on the
2		basis of the sales volumes method. Customer related costs were allocated on the
3		basis of the number of meters or customers weighted by the relative costs of the
4		assets or expenses being allocated (e.g., meters, regulators, customer accounting
5		expense, etc.).
6		The class cost of service study employs allocation methods that are commonly
7		employed in work of this nature and the results of the allocations appear to be fair and
8		reasonable.
9		
10	Q.	PLEASE SUMMARIZE YOUR RATE DESIGN RECOMMENDATIONS.
11	A.	The rate design proposed by BNG reflects a continuation of the current rate structure
12		and a consolidation of historically diverse rate levels. The Customer and Commodity
13		Charges have been increased to better reflect the costs of providing service.
14		
15	Q.	IN YOUR OPINION, ARE THE ADJUSTED BILL FREQUENCIES, THE
16		CLASS COST OF SERVICE STUDY, AND THE RATE DESIGN PROPOSED
17		BY BLUEBONNET NATURAL GAS IN ITS RATE FILING APPLICATION
18		FAIR AND REASONABLE?
19	A.	Yes, they are.
20		
21	Q.	DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?
22	A.	Yes.

APPENDIX A

STATEMENT OF QUALIFICATIONS

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KARL J. NALEPA

Mr. Nalepa is an energy economist with more than 25 years of private and public sector experience in the electric and natural gas industries. He has extensive experience analyzing utility rate filings and resource plans with particular focus on fuel and power supply requirements, quality of fuel supply management, and reasonableness of energy costs. Mr. Nalepa developed peak demand and energy forecasts for municipal and electric cooperative utilities and has forecast the price of natural gas in ratemaking and resource plan evaluations. He led a management and performance review of the Texas Public Utility Commission, and has conducted performance reviews and valuation studies of a number of municipal utility systems. Mr. Nalepa previously directed the Railroad Commission of Texas' Regulatory Analysis & Policy Section, with responsibility for preparing timely natural gas industry analysis, managing ratemaking proceedings, mediating informal complaints, and overseeing consumer complaint resolution. He has prepared and defended expert testimony in both administrative and civil proceedings, and has served as a technical examiner in natural gas rate proceedings.

EDUCATION

1998	Certificate of Mediation Dispute Resolution Center, Austin	
1989	NARUC Regulatory Studies Program Michigan State University	
1988	M.S Petroleum Engineering University of Houston	
1980	B.S Mineral Economics Pennsylvania State University	
PROFESSIONAL HISTORY		
2003 -	R.J. Covington Consulting, LLC Managing Director	
1997 2003	Railroad Commission of Texas Asst. Director, Regulatory Analysis & Policy	
1995 – 1997	Karl J. Nalepa Consulting Principal	
1992 – 1995	Resource Management International, Inc.	

Supervising Consultant

1988 – 1992	Public Utility Commission of Texas	
	Fuels Analyst	

1980 – 1988 Transco Exploration Company Reservoir and Evaluation Engineer

AREAS OF EXPERTISE

Regulatory Analysis

Natural Gas: Directed the economic regulation of gas utilities in Texas for the Railroad Commission of Texas. Was responsible for monitoring, analyzing and reporting on conditions and events in the natural gas industry. Managed Commission staff representing the public interest in contested rate proceedings before the Railroad Commission, and acted as technical examiner on behalf of the Commission. Mediated informal disputes between industry participants. Oversaw utility compliance filings and staff rulemaking initiatives. Served as a policy advisor to the Commissioners.

Electric Power: Analyzed electric utility rate, certification, and resource forecast filings. Assessed the quality of fuel supply management, and reasonableness of costs recovered from ratepayers. Projected the cost of fuel and purchased power. Estimated the impact of environmental costs on utility resource selection. Participated in regulatory rulemaking activities. Provided expert staff testimony in a number of proceedings before the Texas Public Utility Commission.

Utility System Assessment

Led a management and performance review of the Public Utility Commission. Conducted performance reviews and valuation studies of municipal utility systems. Assessed ability to compete in the marketplace, and recommended specific actions to improve the competitive position of the utilities. Provided comprehensive support in the potential sale of a municipal gas system, including preparation of a valuation study and all activities leading to negotiation of contract for sale and franchise agreements.

Energy Supply Analysis

Reviewed system requirements and prepared requests for proposals (RFPs) to obtain natural gas and power supplies for both utility and non-utility clients. Evaluated submittals under alternative demand and market conditions, and recommended cost-effective supply proposals. Assessed supply strategies to determine optimum mix of available resources.

Econometric Forecasting

Prepared econometric forecasts of peak demand and energy for municipal and electric cooperative utilities in support of system planning activities. Developed forecasts at the rate class and substation levels. Projected price of natural gas by individual supplier for Texas electric and natural gas utilities to support review of utility resource plans.

Litigation Support

Retained to support litigation in natural gas contract disputes. Analyzed the results of contract negotiations and competitiveness of gas supply proposals considering gas market conditions contemporaneous with the period reviewed. Provided expert witness testimony in administrative and civil court proceedings.

Reservoir Engineering

Managed certain reserves for a petroleum exploration and production company in Texas. Responsible for field surveillance of producing oil and natural gas properties, including reserve estimation, production forecasting, regulatory reporting, and performance optimization. Performed economic evaluations of oil and natural gas exploration prospects in Texas and Louisiana.

PROFESSIONAL MEMBERSHIPS

Society of Petroleum Engineers International Association for Energy Economics

SELECT PUBLICATIONS, PRESENTATIONS, AND TESTIMONY

"Natural Gas Regulatory Policy in Texas," Hungarian Oil and Gas Policy Business Colloquium, U.S. Trade and Development Agency, Houston, May 2003

"Railroad Commission Update," Texas Society of Certified Public Accountants, Austin, April 2003

- "Gas Utility Update," Railroad Commission Regulatory Expo and Open House, October 2002
- "Deregulation: A Work in Progress," Interview by Karen Stidger, Gas Utility Manager, October 2002
- "Regulatory Overview: An Industry Perspective," Southern Gas Association's Ratemaking Process Seminar, Houston, February 2001

- "Natural Gas Prices Could Get Squeezed," with Commissioner Charles R. Matthews, *Natural Gas*, December 2000
- "Railroad Commission Update," Texas Society of Certified Public Accountants, Austin, April 2000
- "A New Approach to Electronic Tariff Access," Association of Texas Intrastate Natural Gas Pipeline Annual Meeting, Houston, January 1999
- "A Texas Natural Gas Model," United States Association for Energy Economics North American Conference, Albuquerque, 1998
- "Texas Railroad Commission Aiding Gas Industry by Updated Systems, Regulations," Natural Gas, July 1998
- "Current Trends in Texas Natural Gas Regulation," Natural Gas Producers Association, Midland, 1998
- "An Overview of the American Petroleum Industry," Institute of International Education Training Program, Austin, 1993
- Direct testimony in PUC Docket No. 10400 summarized in *Environmental Externality*, Energy Research Group for the Edison Electric Institute, 1992
- "God's Fuel Natural Gas Exploration, Production, Transportation and Regulation," with Danny Bivens, Public Utility Commission of Texas Staff Seminar, 1992
- "A Summary of Utilities' Positions Regarding the Clean Air Act Amendments of 1990," Industrial Energy Technology Conference, Houston, 1992
- "The Clean Air Act Amendments of 1990," Public Utility Commission of Texas Staff Seminar, 1992
- "The Industrial End-Use Model," Chapter Three, End Use Modeling Project: Interim Report, Public Utility Commission of Texas, 1989
- Filed written staff testimony in thirteen docketed proceedings before the Public Utility Commission of Texas, 1989-1992

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KARL J. NALEPA

APPENDIX B

PREVIOUSLY FILED TESTIMONY

TESTIMONY	FILED
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<u>DKT NO.</u>	DATE	UTILITY	PHASE	ISSUES
Railroad Co	ommission of	Texas		
9797	Apr 08	Universal Natural Gas	Cost of Service C	Cost of Service/Rate Design
9670	Oct 06	Atmos Energy Corp.	Cost of Service	Affiliate Transactions/ O&M Expenses/GRIP
9667	Nov 06	Oneok Westex Transm.	Abandonment	Abandonment
9598	Sep 05	Atmos Energy Corp.	GRIP Appeal	GRIP Calculation
9530	Apr 05	Atmos Energy Corp.	Gas Cost Review	Natural Gas Costs
9400	Dec 03	TXU Gas Company	Cost of Service O&	Affiliate Transactions/ M Expenses/Capital Costs
<u>Public Utili</u> 16705	ity Commissio May 97	<u>n of Texas</u> Entergy Texas	Fuel Reconciliation	Natural Gas/Fuel Oil/
10694	Jan 92	Midwest Electric Coop	Revenue Requiremen	ts Depreciation/ Quality of Service
10473	Sep 91	HL&P	Notice of Intent	Environmental Costs
10400	Aug 91	TU Electric	Notice of Intent	Environmental Costs
10092	Mar 91	HL&P	Fuel Reconciliation	Natural Gas/Fuel Oil
10035	Jun 91	West Texas Utilities	Fuel Reconciliation Fuel Factor	Natural Gas Natural Gas/Fuel Oil/Coal
9850	Feb 91	HL&P	Revenue Req. Fuel Factor	Natural Gas/Fuel Oil/ETSI Natural Gas/Coal/Lignite
9561	Aug 90	Central Power & Light	Fuel Reconciliation Revenue Requiremen Fuel Factor	Natural Gas ts Natural Gas/Fuel Oil Natural Gas
9427	Jul 90	LCRA	Fuel Factor	Natural Gas
9165	Feb 90	El Paso Electric	Revenue Requiremen Fuel Factor	ts Natural Gas/Fuel Oil Natural Gas
8900	Jan 90	SWEPCO	Fuel Reconciliation Fuel Factor	Natural Gas Natural Gas
8702	Sep 89 Jul 89	Gulf States Utilities	Fuel Reconciliation Revenue Requiremen Fuel Factor	Natural Gas/Fuel Oil ts Natural Gas/Fuel Oil Natural Gas/Fuel Oil
8646	May 89 Jun 89	Central Power & Light	Fuel Reconciliation Revenue Requiremen Fuel Factor	Natural Gas ts Natural Gas/Fuel Oil Natural Gas
8588	Aug 89	El Paso Electric	Fuel Reconciliation	Natural Gas

GAS UTILITIES DOCKET NO.

UNIVERSAL NATURAL GAS, INC.§BEFORE THESTATEMENT OF INTENT TO§RAILROAD COMMISSIONCHANGE RATES§OF TEXAS

DIRECT TESTIMONY

OF

KARL J. NALEPA

ON BEHALF OF

UNIVERSAL NATURAL GAS, INC.

APRIL 21, 2008

DIRECT TESTIMONY OF KARL J. NALEPA

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V. RATE DESIGN	. 18
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APPENDICES

APPENDIX A - Statement of Qualificat	ions
APPENDIX B - Previously Filed Testin	iony

ATTACHMENTS

- KJN-1 Revenue by Customer Classification
- KJN-2 Typical Bill Comparisons
- KJN-3 Development of Proposed Rates
- KJN-4 Class Cost of Service Analysis
- KJN-5 Proof of Revenue
- KJN-6 Bill Frequency Model
- KJN-7 Weather Adjustment
- KJN-8 Rate of Return
- KJN-9 Federal Income Taxes
- KJN-10 Interest on Customer Deposits
- KJN-11 Compliance with Commission Rule 7.5414
- KJN-12 Gain on Sale of Assets
- KJN-13 Depreciation Expense

WORKPAPERS - ProForma Adjustments A through H

i

GAS UTILITIES DOCKET NO. ____

UNIVERSAL NATURAL GAS, INC.	§	BEFORE THE
STATEMENT OF INTENT TO	§	RAILROAD COMMISSION
CHANGE RATES	§	OF TEXAS

DIRECT TESTIMONY OF KARL J. NALEPA

1		I. INTRODUCTION AND QUALIFICATIONS
2	Q.	PLEASE STATE YOUR NAME, OCCUPATION, AND BUSINESS ADDRESS.
3	A.	My name is Karl J. Nalepa. I am a Managing Director with RJ Covington
4		Consulting, an independent utility consulting company. My business address is
5		11044 Research Blvd., Suite A-325, Austin, Texas 78759.
6		
7	Q.	ON WHOSE BEHALF ARE YOU PRESENTING TESTIMONY IN THIS
8		PROCEEDING?
9	A.	I am presenting testimony on behalf of Universal Natural Gas, Inc. ("UniGas").
10		
11	Q.	PLEASE OUTLINE YOUR EDUCATIONAL AND PROFESSIONAL
12		BACKGROUND.
13	A.	I hold a Bachelor of Science degree in Mineral Economics and a Master of Science
14		degree in Petroleum Engineering, and am a certified mediator. My professional
15		experience includes eight years in the reservoir engineering department of an
16		exploration company affiliated with a major interstate pipeline company, then four

1 years as a Fuels Analyst with the Texas Public Utility Commission ("PUC"). This 2 was followed by five years with two different consulting firms providing expert advice regarding a broad range of natural gas and electric industry issues. 3 4 Immediately prior to my current position, I served for more than five years as an 5 Assistant Director with the Texas Railroad Commission ("RRC"). In this position, I 6 was responsible for overseeing the economic regulation of natural gas utilities in 7 Texas. I joined RJ Covington Consulting, LLC in June of 2004. My Statement of 8 Oualifications is attached as Appendix A.

9

10 Q. HAVE YOU PREVIUOSLY TESTIFIED BEFORE THIS COMMISSISON?

A. Yes, I have testified a number of times before both the Texas PUC and the Texas
 RRC on a variety of regulatory issues. In addition, I supervised the staff case in
 proceedings before the RRC and served as a Technical Rate Examiner on behalf of
 the RRC. A summary of my previously filed testimony is provided as Attachment B.

15

II. <u>PURPOSE AND SCOPE</u>

16 Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS PROCEEDING?

A. The purpose of my testimony is to present and support the gas sales weather
adjustment, class cost of service study, and proposed rate design for UniGas.

19

20 Q. WHEN DID UNIGAS LAST CHANGE ITS RATES?

- 21 A. UniGas' current rates were approved on June 1, 1999 or approximately 9 years ago.
- 22
| 1 | Q. | HOW IS YOUR TESTIMONY ORGANIZED? |
|--|-----------------|--|
| 2 | A. | Section I summarizes my experience, education, and qualifications. Section II of my |
| 3 | | testimony provides the scope and purpose of my direct testimony and describes the |
| 4 | | exhibits that I am sponsoring as part of this filing. Section III describes the customer |
| 5 | | usage data and weather adjusted sales by customer class. Section IV provides an |
| 6 | | explanation of the allocations and results of the gas class cost of service study. |
| 7 | | Section V of my direct testimony describes and presents the UniGas' proposed rates |
| 8 | | for gas service. Finally, Section VI summarizes my recommendations. |
| 9 | | |
| 10 | Q. | ARE YOU SPONSORING ANY EXHIBITS TO UNIGAS' APPLICATION? |
| 11 | A. | Yes, I am sponsoring the entire application which consists of twelve exhibits. |
| 12 | | |
| 13 | Q. | PLEASE DESCRIBE EXHIBIT KJN-1. |
| 14 | A. | Exhibit KJN-1 provides a summary of revenue by customer classification. This |
| 15 | | |
| 15 | | exhibit identifies the MCF commodity sales and associated revenues per the |
| 16 | | exhibit identifies the MCF commodity sales and associated revenues per the
Company's books, year-end customer and weather adjusted sales and revenue, and |
| 16
17 | | exhibit identifies the MCF commodity sales and associated revenues per the
Company's books, year-end customer and weather adjusted sales and revenue, and
the proposed revenue for each retail customer class. The proposed percent change in |
| 16
17
18 | | exhibit identifies the MCF commodity sales and associated revenues per the
Company's books, year-end customer and weather adjusted sales and revenue, and
the proposed revenue for each retail customer class. The proposed percent change in
revenue and the average cost per MCF are also provided on this Exhibit. |
| 16
17
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19 | | exhibit identifies the MCF commodity sales and associated revenues per the
Company's books, year-end customer and weather adjusted sales and revenue, and
the proposed revenue for each retail customer class. The proposed percent change in
revenue and the average cost per MCF are also provided on this Exhibit. |
| 16
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20 | Q. | exhibit identifies the MCF commodity sales and associated revenues per the
Company's books, year-end customer and weather adjusted sales and revenue, and
the proposed revenue for each retail customer class. The proposed percent change in
revenue and the average cost per MCF are also provided on this Exhibit.
PLEASE DESCRIBE EXHIBIT KJN-2. |
| 16
17
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19
20
21 | Q.
A. | exhibit identifies the MCF commodity sales and associated revenues per the
Company's books, year-end customer and weather adjusted sales and revenue, and
the proposed revenue for each retail customer class. The proposed percent change in
revenue and the average cost per MCF are also provided on this Exhibit.
PLEASE DESCRIBE EXHIBIT KJN-2.
Exhibit KJN-2 provides typical bill comparisons for the proposed rate schedules. The |
| 16 17 18 19 20 21 22 | Q.
A. | exhibit identifies the MCF commodity sales and associated revenues per the Company's books, year-end customer and weather adjusted sales and revenue, and the proposed revenue for each retail customer class. The proposed percent change in revenue and the average cost per MCF are also provided on this Exhibit. PLEASE DESCRIBE EXHIBIT KJN-2. Exhibit KJN-2 provides typical bill comparisons for the proposed rate schedules. The bill comparisons set forth the dollar and percentage change associated with various |
| 16 17 18 19 20 21 22 23 | Q.
A. | exhibit identifies the MCF commodity sales and associated revenues per the Company's books, year-end customer and weather adjusted sales and revenue, and the proposed revenue for each retail customer class. The proposed percent change in revenue and the average cost per MCF are also provided on this Exhibit. PLEASE DESCRIBE EXHIBIT KJN-2. Exhibit KJN-2 provides typical bill comparisons for the proposed rate schedules. The bill comparisons set forth the dollar and percentage change associated with various levels of use for customers. |

DIRECT TESTIMONY

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2 0. PLEASE DESCRIBE EXHIBIT KJN-3. 3 A. The development of proposed rates by class is detailed on Exhibit KJN-3. 4 5 Q. PLEASE DESCRIBE EXHIBIT KJN-4. 6 Exhibit KJN-4, the class cost of service analysis, provides the adjusted class cost of A. 7 service study for the test year ending September 30, 2007. The class cost of service 8 study is used to determine the level of revenues necessary for each class to support its 9 allocated revenue requirement. 10 11 Q. PLEASE DESCRIBE EXHIBIT KJN-5. 12 A. Exhibit KJN-5 provides the billing units and present rates by rate schedule and 13 provides the calculation of adjusted revenues under present rates. The billing 14 determinants employed are fully adjusted customers and MCF sales levels. 15 16 **Q**. PLEASE DESCRIBE EXHIBIT KJN-6. 17 A. Exhibit KJN-6 is the bill frequency model which provides the monthly unadjusted 18 billing determinants by customer class. This exhibit also develops the year-end and 19 weather adjusted billing determinants which will be discussed in detail in section III 20 of my direct testimony. 21 22 Q. PLEASE DESCRIBE EXHIBIT KJN-7.

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1	A.	Exhibit KJN-7 sets forth the weather normalization adjustments. The weather
2		normalization adjustment was made to eliminate the effects of atypical historical
3		temperature conditions that cannot reasonably be anticipated to reoccur. The Exhibit
4		includes a calculation of the 10 year normal heating degree days using data collected
5		at Intercontinental Airport Houston.
6		
7	Q.	PLEASE DESCRIBE EXHIBIT KJN-8.
8	A.	Exhibit KJN-8 provides the rate of return calculation based on the test year end debt
9		and estimated equity values.
10		
11	Q.	PLEASE DESCRIBE EXHIBIT KJN-9.
12	A.	Exhibit KJN-9 provides the calculation of federal income tax at the proposed rates,
13		based on a 35% Federal Tax rate.
14		
15	Q.	PLEASE DESCRIBE EXHIBIT KJN-10.
16	A.	Exhibit KJN-10 provides the calculation of allowed interest on customer deposits.
17		The interest rate of 4.68% used in this calculation is per the Railroad Commission of
18		Texas, Gas Services Division, Gas Utilities Information Bulletin No. 833, dated
19		December 10, 2007.
20		
21	Q.	PLEASE DESCRIBE EXHIBIT KJN-11.
22	A.	Exhibit KJN-11 provides the calculation of allowable advertising expenses pursuant
23		to Commission rule 7.5414.

Nalepa

1		
2	Q.	PLEASE DESCRIBE EXHIBIT KJN-12.
3	A.	Exhibit KJN-12 identifies the cost of service adjustments associated with the sale of
4		certain pipeline assets.
5		
6	Q.	PLEASE DESCRIBE EXHIBIT KJN-13.
7	A.	Exhibit KJN-13 provides the calculation of annual Depreciation Expense.
8		
9	Q.	WERE THESE EXHIBITS THAT YOU SPONSOR PREPARED BY YOU OR
10		UNDER YOUR SUPERVISION?
11	A.	Yes, they were.
12		
13	Q.	ARE THESE EXHIBITS TRUE AND CORRECT TO THE BEST OF YOUR
14		KNOWLEDGE AND BELIEF?
15	А.	Yes, they are.
16		III. <u>BILLING DETERMINANTS</u>
17	Q.	PLEASE DESCRIBE UNIVERSAL NATURAL GAS COMPANY'S
18		CUSTOMER CLASSES.
19	А.	UniGas served 4,814 residential, 81 commercial customers and 7 schools at the end
20		of the test year. Booked commodity sales were 313,341 MCF in the test year, 78% of
21		which is attributed to residential sales. Exhibit KJN-6 details by customer class the
22		number of customers, MCF sales and sales revenue for each month of the test year.

Nalepa

1		
2	Q.	IS UNIGAS PROPOSING ANY MODIFICATIONS TO THE CUSTOMER
3		CLASSES?
4	А.	Yes, the present rates do not differentiate between commercial customers and
5		schools. UniGas proposes that the schools be served under a separate rate than the
6		general commercial class. During the test year, the average consumption of the 81
7		commercial customers was approximately 28 MCF per month and the 7 schools
8		average consumption was approximately 500 MCF per month.
9		
10	Q.	IS UNIGAS PROPOSING ANY ADJUSTMENTS TO TEST YEAR BILLING
11		DETERMINANTS?
12	А.	Yes, UniGas is proposing growth and weather normalization adjustments. Each of
13		these adjustments is described in more detail below.
14		
15		Growth Normalization Adjustment
16	Q.	WHY ARE YOU PROPOSING A GROWTH NORMALIZATION
1 7		ADJUSTMENT?
18	A.	UniGas is using test year end plant in service to determine its cost of service. For
19		consistency, booked commodity sales and revenue need to be adjusted to show a full
20		years billing for all customers receiving service at the end of the test year. This
21		adjustment synchronizes the test year-end revenue with the year-end investment.
22		
23	Q.	PLEASE DESCRIBE HOW THIS ADJUSTMENT IS CALCULATED.

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1	A.	This adjustment in calculated on Exhibit KJN-6, lines 77 through 124. The
2		adjustment to commodity sales is calculated on a monthly basis as the ratio of the test
3		year end number of customers minus the historic number of customers in each month
4		of the test year divided by the historic number of customers in each month of the test
5		year. This ratio is multiplied by the monthly unadjusted MCF sales to determine the
6		adjustment to commodity sales. This adjustment to sales is multiplied by the
7		applicable commodity charge to calculate the impact on revenues.
8		
9	Q.	WHAT IS THE ANNUAL IMPACT OF THIS ADJUSTMENT?
10	A.	As a result of this growth normalization adjustment, sales increase by 16,782 MCF
11		and base rate revenue is adjusted upward by \$85,629. The base rate revenue
12		adjustment is comprised of a \$18,502 adjustment to Customer Charges and a \$67,127
13		adjustment to Commodity Charges.
14		
15		Weather Normalization Adjustment
16	Q.	WHY ARE YOU PROPOSING A WEATHER NORMALIZATION
17		ADJUSTMENT?
18	A.	The weather normalization adjustment was necessary to ensure that sales volumes
19		were neither over-stated nor under-stated relative to normal temperatures. Failure to
20		adjust for abnormal temperature conditions would result in UniGas under- or over-
21		recovering its allowed revenue requirement under temperature conditions that are
22		normally expected to occur. The weather normalization adjustment submitted in

1 The weather normalization adjustment is provided in Exhibit KJN-7 of the rate 2 application.

3

4 Q. PLEASE DESCRIBE HOW THE TEST YEAR SALES BY CLASS OF 5 SERVICE WERE WEATHER NORMALIZED.

6 A. The procedure for adjusting for abnormal temperature conditions involves 7 determining the temperature sensitive portion of monthly usage and dividing that temperature sensitive usage by the actual degree days for the billing month. The 8 9 weather normalization for gas customers is made for HDD only since there is little or 10 no effect of cooling degree days (CDD) upon gas usage. HDD are calculated as the 11 difference between the actual average temperature and a base temperature of 65 12 degrees. For example, a day with a high temperature of 55 degrees and a low 13 temperature of 35 degrees has an average temperature of 45 degrees and thus 20 HDD 14 $(65^{\circ} - 45^{\circ})$. This is the common practice used to calculate HDD and is the practice 15 employed by the National Oceanic and Atmospheric Administration (NOAA), the 16 source of the temperature data I employed and the temperature information resource 17 most frequently relied upon by the utility industry.

18 NOAA degree day data were revised so that the data consistently match 19 UniGas' billing cycle. Because customer usage occurs over portions of two calendar 20 months while degree days are recorded on a calendar month basis, it is necessary to 21 restate the calendar month degree days on the basis of a billing month to ensure that 22 usage and temperatures are properly matched. The temperature sensitive usage per 23 MCF for the revenue month calculated as described above is then multiplied by the

DIRECT TESTIMONY

1		normal (i.e. the expected or average) number of degree days for the r	evenue m	ionth to
2		derive the normal level of temperature sensitive usage per customer.	This nor	malized
3		temperature sensitive usage per month per customer is then added	back to t	he non-
4		temperature sensitive usage to produce the total normalized usage pe	r custome	er. Each
5		month's normalized use per customer is multiplied by the year	end nun	nber of
6		customers to obtain total weather normalized MCF sales for the mont	h.	
7				
8	Q.	WOULD YOU PLEASE PROVIDE AN EXAMPLE) OF	THIS
9		CALCULATION?		
10	A.	Yes. The following example illustrates the calculation of the weath	er norma	lization
11		adjustment for the Residential gas customers in the consumption n	onth of .	January
12		2007. Note that the revenues derived from consumption in Januar	y are boo	oked in
13		February.		
14 15 16		Actual HDD (Billing Cycle Adjusted) Normal HDD (Billing Cycle Adjusted) Difference	348 <u>362</u> 14	
17 18		Actual January 2007 Use Per Customer	14.2	
19		Less: Non-Temperature Sensitive Use Per Customer	<u>1.6</u>	2
20		Equals: Temperature Sensitive Use Per Customer	12.6	
21		Divided by: Actual Heating Degree Days	<u>348</u>	-
22		Equals: Temperature Sensitive User Per Customer Per HDD	0.03621	
23		Times: Degree Day Difference Equals Weather A division of Par Customer	0.51	
24 25		Times: Veer and Number of Customers	1 814	
25		Faugle: Weather Normalization Adjustment for January	$\frac{+,014}{2468}$	•
27		Equals. Weather Hormanzation Augustinent for surfairy	2,100	
28		First, in order to calculate actual and normal HDD for a bil	ling mon	th, it is
29		necessary to synchronize calendar month HDD data with the bill	ng mont	hs over
30		which sales are recorded. UniGas reads customer meters between the	ie 1 st and	l the 8 th

day of the month. Therefore, the sales amounts booked in any given month reflect consumption that actually occurs during the book month as well as the calendar month preceding the book month. For example, 74.2 percent of the January sales actually occurred during the month of December. For purposes of calculating the weather normalization adjustment, it was necessary to adjust the HDD that are recorded on a calendar month basis to match the billing month sales.

7 Residential year-end customer adjusted sales in January 2007 (which are 8 booked in February) were 68,154 MCF and the actual HDD for the January billing 9 month were 348. Normal HDD for the billing month are 362, indicating that actual 10 sales were understated relative to normal conditions. Average use per customer in January 2007 was 14.2 MCF. The non-temperature portion of Residential use was 11 12 determined to be the average use per month experienced by Residential customers 13 during the non-heating summer months. This amount was 1.6 MCF per customer. 14 Therefore, the temperature sensitive portion of load was 12.6 MCF per customer (i.e. 15 14.2 - 1.6 = 12.6). This temperature sensitive portion of load was divided by the 16 January number of HDD and resulted in a temperature sensitive use per customer per 17 degree day of 0.03621. Multiplying this amount by the normal number of HDD 18 results in an adjustment of 0.51 MCF per customer which, when added back to the 19 actual average use per customer in January produces a normal use per customer of 20 approximately 14.7 MCF. Multiplying this normal use per customer by the test year 21 end number of customers of 4,814 produces and adjusted class sales amount of 22 70,622 MCF, an increase of 2,468 MCF from the year-end customer adjusted sales amount of 68,154. This process was repeated for each month for Residential, 23

1		Commercial and School customers using information specific to each month and
2		class. Note that some rounding may have occurred in the calculations set forth above,
3		but that all numbers were carried out to a greater number of decimals in the actual
4		calculations used to develop the weather normalization adjustment set forth on
5		Exhibit KJN-7.
6		
7	Q.	WHAT HISTORICAL PERIOD DID YOU EMPLOY AS THE BASIS FOR
8		COMPUTING NORMAL HEATING DEGREE DAYS?
9	A.	For purposes of this filing, UniGas used the most recent 10 year average to calculate
10		normal heating degree days. The use of the 10 year average was recently litigated
11		and approved by the Commission in Atmos Energy Corp., GUD 9670. The Final
12		Order in Hughes Natural Gas, GUD 9731 also approved a 10 year average in the
13		calculation of its weather normalization adjustment.
14		
15	Q.	WHY DID YOU APPLY THE WEATHER NORMALIZATION
16		ADJUSTMENT TO YEAR-END CUSTOMER ADJUSTED SALES INSTEAD
17		OF BOOKED SALES?
18	А.	The Railroad Commission of Texas "Natural Gas Rate Review Handbook" dated
19		June 2007 states on page 45 that when performing the weather normalization
20		adjustment, "All figures should have already been adjusted for customer growth".
21		IV. GAS CLASS COST OF SERVICE STUDY

22 Q. WHAT IS A CLASS COST OF SERVICE STUDY?

1 Α. A class cost of service study is an analysis that develops dollar revenue requirements 2 by customer class utilizing causal relationships between cost components and 3 customer characteristics as the basis for assigning costs. A class cost of service study 4 uses the cost elements of the total Company revenue requirements and distributes 5 these elements to UniGas' various customer classes either by allocating costs or by direct assignment if appropriate. Any costs that can be specifically identified as being 6 7 incurred for the benefit of or as a result of an individual customer or group of 8 customers are directly assigned to that specific customer(s) rate class. Costs that 9 cannot be specifically assigned are allocated to classes of customers using allocation 10 factors that reflect the manner in which costs arise.

11 To a large extent, the reasonableness of the results of a cost of service study 12 depends upon the reasonableness of the methods by which costs are allocated to 13 classes. When allocating costs, it is important that the most appropriate cost driver 14 for each individual cost is used to allocate that cost. Selecting the most appropriate 15 cost driver is essential to ensuring that costs are allocated to the classes for which the 16 costs are incurred. For this reason, class cost of service studies are said to be based upon the principle of "cost causation." Once the costs are allocated to the various rate 17 18 classes, the total costs of serving each class can be ascertained. By comparing the 19 costs of service by class to the revenues received from each class, rates can be 20 designed for each class as appropriate.

21

22 Q. PLEASE EXPLAIN WHAT YOU MEAN BY THE TERMS "ALLOCATE" 23 AND "ALLOCATION"?

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1 Α. "Allocate" and "allocation," in the context of class cost of service and rate design, are 2 terms used to describe the process by which UniGas' rate base items, expenses, taxes, 3 and revenues are apportioned among the various rate classes. This allocation is based 4 on various causal parameters. The choice of the parameter to be used is primarily 5 based upon the notion that "cost responsibility follows cost causation." 6 Apportionment of cost responsibility is accomplished by allocating or assigning 7 various investments or costs among the rate classes on a basis that represents the 8 usage and, thus, the cost causation of these rate classes.

9

Q. PLEASE DESCRIBE EXHIBIT KJN-4 WHICH CONTAINS THE ADJUSTED CLASS COST OF SERVICE STUDY.

12 A. Exhibit KJN-4 is the class cost of service study using adjusted pro-forma amounts. In 13 this schedule each component of the system revenue requirement is set forth in rows 14 and the allocated portion of the various cost components for each class is set forth in 15 the column associated with the class. Allocation factors and the underlying 16 information from which the allocation factors are calculated are provided in the first 17 two pages of Exhibit KJN-4. Following the allocation factor information, plant and other rate base items are allocated to classes. Next, operation and maintenance 18 19 expenses are allocated to classes using either the input allocation factors or allocation 20 factors that were developed based upon previously allocated plant or rate base items. 21 Following the allocation of operation and maintenance expenses is the allocation of 22 depreciation expense and taxes other than income. Next, income is either allocated to 23 classes (as in the case of other revenue) or directly assigned to classes (as in the case

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1		of revenues from gas sales) and operating income is calculated using the previously
2		allocated revenues and expenses by class of service. Once operating income is
3		calculated, federal income taxes are calculated. From this information, return by
4		class under present rates is calculated. Finally, using the rate base, expenses, taxes
5		and revenues that have already been allocated to classes, the cost of service study
6		determines the dollars of return for each customer class under UniGas' proposed rate
7		of return and the revenue deficiencies by class of service are calculated.
8		
9	Q.	PLEASE IDENTIFY THE RATE CLASSES USED IN THE CLASS COST OF
10		SERVICE AND RATE DESIGN STUDY.
11	A.	The rate classes used in the current gas filing include:
12		Residential Service
13		Commercial Service
14		• Independent School Districts (ISD)
15		As previously indicated, the schools are currently included in the Commercial
16		Service Class. UniGas proposes to offer a separate rate to the independent school
17		districts. Costs are not allocated to Sales for Resale customers. In lieu of allocating
18		costs to these customers, revenue from the Sales for Resale customers is credited back
19		to each class.
20		
21	Q.	PLEASE EXPLAIN YOUR REASONS FOR NOT ALLOCATING COSTS TO
22		THE SALES FOR RESALE CUSTOMERS.

1	A.	The rationale underlying this procedure is that the charges relating to this customer
2		class is established by contract between the Company and these customers and,
3		accordingly, cannot be adjusted as part of this general rate proceeding. In lieu of
4		allocating costs to this customer class, all Sales for Resale revenue from this class are
5		credited to the retail sales classes. The credit decreases costs to these other rate
6		classes.

7

8 Q. PLEASE DESCRIBE THE ALLOCATION METHODOLOGIES YOU 9 EMPLOYED IN THE CLASS COST OF SERVICE STUDY TO ALLOCATE 10 COSTS.

11 There are numerous specific allocations made in the cost of service study. The A. 12 specific allocation of each revenue requirement component is identified by the allocation factor set forth next to the total column. The allocation factors contained in 13 the cost of service study are either externally developed allocation factors 14 15 (independent) or internally developed allocation factors (dependent). Externally 16 developed allocation factors are calculated using information that is developed externally to the cost of service study, such as sales volumes or number of customer 17 18 allocation factors. Internally developed allocation factors are calculated within the 19 cost of service study based upon the results of previously allocated items, such as 20 total plant in service.

21 Commodity sales volumes were used to allocate measurement and regulatory 22 station plant, and distribution mains. UniGas does not possess the design-day nor 23 peak day send-out data required to calculate demand related allocation factors.

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- 1
- 2 Q. PLEASE DESCRIBE THE OTHER ALLOCATION FACTORS EMPLOYED
 3 IN THE GAS COST OF SERVICE STUDY.
- 4 A. Customer related costs such as meters, services, and house regulators were allocated 5 to classes using the number of customers by class weighted by the relative costs of 6 meters, services, and house regulators. Expenses related to plant accounts, such as 7 maintenance of mains or meter expense were allocated to classes on previously 8 allocated plant associated with the expense or on the same basis as the related plant 9 allocations. Administrative and general expenses were allocated to classes on the 10 basis of previously allocated items. For example, property insurance was allocated to 11 classes on the basis of previously allocated plant accounts.
- 12

13 Q. PLEASE DESCRIBE THE RESULTS OF THE GAS COST OF SERVICE 14 STUDY.

A. The results of the class cost of service study indicate that the Residential class
requires an increase of slightly more than the system average percentage increase.
The present total Commercial class, which includes the ISD customers, requires an
increase slightly less than the system average. UniGas is proposing that the ISD
customers be served under a separate rate having the same Customer Charge as the
standard Commercial class, but a 5% discount on the commodity charge.

V. RATE DESIGN 1 2 **Q**. PLEASE SUMMARIZE THE RATES YOU PROPOSE FOR UNIVERSAL 3 NATURAL GAS, INC. 4 A. The Company proposes that all classes' revenues be changed to a level that would 5 more reasonably reflect the costs of providing service. In addition, UniGas proposes 6 to increase the levels of the Customer Charges for its gas rates. UniGas proposes no 7 structural changes to the existing gas service rates. The Customer Charge was 8 increased for Residential and Commercial customers to better recover their costs of 9 service and to provide for revenue stability. The Customer Charge for Residential 10 customers was increased from \$6 to \$10.75 per month. The Customer Charge for 11 Commercial customers was increased from \$10 to \$25 per month. The proposed rates 12 retain the current commodity charges for Residential and Commercial customers with 13 a slight reduction in the ISD commodity charge.

14

15 Q. DOES UNIGAS PROPOSE ANY CHANGES TO THE GAS COST

16 ADJUSTMENT (GCA)?

- A. The current base rates include gas costs of \$2.25 per MCF. UniGas proposes to
 unbundle the cost of gas so that the GCA includes all gas costs and the base rates
 reflect only the costs associated with delivery and billing costs.
- 20

21 Q. WHERE ARE THE DEVELOPMENT OF UNIGAS' PROPOSED RATES 22 SUMMARIZED?

DIRECT TESTIMONY

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2		provi	des the calculation of adjusted revenues under p	proposed r	ates. The l	oilling
3		deter	minants employed to develop the proposed revenue	s are fully a	idjusted cust	omers
4		and v	veather adjusted MCF sales levels. Exhibit KJN-	2, Typical	Bill Compar	risons,
5		provi	des bill impact analyses for the proposed rate	schedules.	The bill i	mpact
6		analy	ses set forth the dollar and percentage increases ass	ociated wit	h various lev	els of
7		use fo	or customers.			
8						
9	Q.	DOS	ES UNIGAS PROPOSE ANY CHANGES TO	THE MI	SCELLANI	EOUS
10		SER	VICE CHARGES?			
11	A.	Yes.	Proposed increases to the Miscellaneous Service C	harges are	detailed on p	bage 2
12		of Ex	hibit KJN-3. UniGas proposes increasing these fee	es to recove	er the cost of	these
13		activi	ties from the consumers causing the costs to be i	ncurred. Th	ne following	; table
14		provi	des a comparison of the present and proposed Misc	ellaneous S	ervice Charg	ges.
15						
16			Activity	Present	Proposed]
			New Service Connection	50	100	1
			Tan Company Main	50	100	
17	V	Т.	Turning Service Off	15	35	
			Restore Service	15	50	1
18	CO	NCL	Collection Call or Missed Appointment	15	25	
10			Change Meter for Special Test	15	45	1
	TICI		Returned Check Charge	10	25	
19	<u>USIUN</u>		Application for Gas Service	15	40	1
			Special Meter Read At Customers Request	0	25	
20	Q.		Additional Piping Pressure Test	0	45	
A 1			Repair or Replace Damaged Meter	75	100	
21			Meter Change due to Customer Requirements	At Cost	At Cost	1

Exhibit KJN-3 provides the billing units and proposed rates by rate schedule and

W

22

1

A.

At Cost

2.00/ft

19

Extend Gas Mains, Including Bores

1 HERE ARE THE PROPOSED REVENUE BY CUSTOMER CLASS

2 SUMMARIZED?

- A. Exhibit KJN-1 provides an overall summary of the impact of the adjustments proposed by UniGas and the impact of rate changes on each of the retail customer classes. The impact of the proposed rate design is shown both with and without the cost of gas. The total revenue increase, including the cost of gas, is 7.07 percent. While the increase in base rates only (excluding the cost of gas) is 18.21 percent. To put this increase in perspective, the base rate increase represents an average 2.18 percent increase per year since UniGas' last rate change.
- 10

Q. PLEASE SUMMARIZE YOUR RECOMMENDATIONS REGARDING THE CLASS BILLING DETERMINANTS.

- A. UniGas is using test year end plant in service to determine its cost of service. For
 consistency, booked commodity sales and revenue need to be adjusted to show a full
 years billing for all customers receiving service at the end of the test year. This
 adjustment synchronizes the test year-end revenue with the year-end investment.
- 17The weather normalization adjustment was necessary to ensure that gas sales18volumes were neither over-stated nor under-stated in terms of normal temperatures.19Failure to adjust for abnormal temperature conditions would result in UniGas under-20or over-recovering the allowed revenue requirements under temperature conditions21that are normally expected to occur.

22

Q. PLEASE SUMMARIZE YOUR RECOMMENDATIONS REGARDING THE CLASS COST OF SERVICE STUDY THAT YOU SPONSOR.

3 A. The cost of service study provides the allocated revenue requirements by class of 4 service. The allocation methods employed to assign costs to customer classes vary 5 depending upon the particular cost item being allocated using the best data available. 6 For example, mains investment and storage costs were allocated to classes on the 7 basis of the sales volumes method. Customer related costs were allocated on the 8 basis of the number of meters or customers weighted by the relative costs of the 9 assets or expenses being allocated (e.g., meters, services, customer accounting 10 expense, etc.).

11 The class cost of service study employs allocation methods that are commonly 12 employed in work of this nature and the results of the allocations appear to be fair and 13 reasonable.

14

15 Q. PLEASE SUMMARIZE YOUR RATE DESIGN RECOMMENDATIONS.

A. The rate design proposed by UniGas reflects a continuation of the current rate
 structure. UniGas proposes pricing the independent school district customers
 differently then general commercial service customers because they have different
 operating characteristics. The Customer Charges have been increased to better reflect
 the costs of providing service.

21

22 Q. IN YOUR OPINION, ARE THE ADJUSTED BILL FREQUENCIES, THE 23 CLASS COST OF SERVICE STUDY, AND THE RATE DESIGN PROPOSED

1 BY UNIVERSAL NATURAL GAS IN ITS RATE FILING APPLICATION

- 2 FAIR AND REASONABLE?
- 3 A. Yes, they are.
- 4

5

r

Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?

6 A. Yes.

APPENDIX A

STATEMENT OF QUALIFICATIONS

KARL J. NALEPA

Mr. Nalepa is an energy economist with more than 25 years of private and public sector experience in the electric and natural gas industries. He has extensive experience analyzing utility rate filings and resource plans with particular focus on fuel and power supply requirements, quality of fuel supply management, and reasonableness of energy costs. Mr. Nalepa developed peak demand and energy forecasts for municipal and electric cooperative utilities and has forecast the price of natural gas in ratemaking and resource plan evaluations. He led a management and performance review of the Texas Public Utility Commission, and has conducted performance reviews and valuation studies of a number of municipal utility systems. Mr. Nalepa previously directed the Railroad Commission of Texas' Regulatory Analysis & Policy Section, with responsibility for preparing timely natural gas industry analysis, managing ratemaking proceedings, mediating informal complaints, and overseeing consumer complaint resolution. He has prepared and defended expert testimony in both administrative and civil proceedings, and has served as a technical examiner in natural gas rate proceedings.

EDUCATION

PROFESSIONAL HISTORY		
1980	B.S Mineral Economics Pennsylvania State University	
1988	M.S Petroleum Engineering University of Houston	
1989	NARUC Regulatory Studies Program Michigan State University	
1998	Certificate of Mediation Dispute Resolution Center, Austin	

2003 -	R.J. Covington Consulting, LLC Managing Director
1997 - 2003	Railroad Commission of Texas Asst. Director, Regulatory Analysis & Policy
1995 – 1997	Karl J. Nalepa Consulting Principal
1992 - 1995	Resource Management International, Inc. Supervising Consultant

1988 – 1992	Public Utility Commission of Texas
	Fuels Analyst

1980 – 1988 Transco Exploration Company Reservoir and Evaluation Engineer

AREAS OF EXPERTISE

Regulatory Analysis

Natural Gas: Directed the economic regulation of gas utilities in Texas for the Railroad Commission of Texas. Was responsible for monitoring, analyzing and reporting on conditions and events in the natural gas industry. Managed Commission staff representing the public interest in contested rate proceedings before the Railroad Commission, and acted as technical examiner on behalf of the Commission. Mediated informal disputes between industry participants. Oversaw utility compliance filings and staff rulemaking initiatives. Served as a policy advisor to the Commissioners.

Electric Power: Analyzed electric utility rate, certification, and resource forecast filings. Assessed the quality of fuel supply management, and reasonableness of costs recovered from ratepayers. Projected the cost of fuel and purchased power. Estimated the impact of environmental costs on utility resource selection. Participated in regulatory rulemaking activities. Provided expert staff testimony in a number of proceedings before the Texas Public Utility Commission.

Utility System Assessment

Led a management and performance review of the Public Utility Commission. Conducted performance reviews and valuation studies of municipal utility systems. Assessed ability to compete in the marketplace, and recommended specific actions to improve the competitive position of the utilities. Provided comprehensive support in the potential sale of a municipal gas system, including preparation of a valuation study and all activities leading to negotiation of contract for sale and franchise agreements.

Energy Supply Analysis

Reviewed system requirements and prepared requests for proposals (RFPs) to obtain natural gas and power supplies for both utility and non-utility clients. Evaluated submittals under alternative demand and market conditions, and recommended cost-effective supply proposals. Assessed supply strategies to determine optimum mix of available resources.

Econometric Forecasting

Prepared econometric forecasts of peak demand and energy for municipal and electric cooperative utilities in support of system planning activities. Developed forecasts at the rate class and substation levels. Projected price of natural gas by individual supplier for Texas electric and natural gas utilities to support review of utility resource plans.

Litigation Support

Retained to support litigation in natural gas contract disputes. Analyzed the results of contract negotiations and competitiveness of gas supply proposals considering gas market conditions contemporaneous with the period reviewed. Provided expert witness testimony in administrative and civil court proceedings.

Reservoir Engineering

Managed certain reserves for a petroleum exploration and production company in Texas. Responsible for field surveillance of producing oil and natural gas properties, including reserve estimation, production forecasting, regulatory reporting, and performance optimization. Performed economic evaluations of oil and natural gas exploration prospects in Texas and Louisiana.

PROFESSIONAL MEMBERSHIPS

Society of Petroleum Engineers International Association for Energy Economics

SELECT PUBLICATIONS, PRESENTATIONS, AND TESTIMONY

- "Natural Gas Regulatory Policy in Texas," Hungarian Oil and Gas Policy Business Colloquium, U.S. Trade and Development Agency, Houston, May 2003
- "Railroad Commission Update," Texas Society of Certified Public Accountants, Austin, April 2003
- "Gas Utility Update," Railroad Commission Regulatory Expo and Open House, October 2002
- "Deregulation: A Work in Progress," Interview by Karen Stidger, Gas Utility Manager, October 2002
- "Regulatory Overview: An Industry Perspective," Southern Gas Association's Ratemaking Process Seminar, Houston, February 2001
- "Natural Gas Prices Could Get Squeezed," with Commissioner Charles R. Matthews, Natural Gas, December 2000

[&]quot;Railroad Commission Update," Texas Society of Certified Public Accountants, Austin, April 2000

- "A New Approach to Electronic Tariff Access," Association of Texas Intrastate Natural Gas Pipeline Annual Meeting, Houston, January 1999
- "A Texas Natural Gas Model," United States Association for Energy Economics North American Conference, Albuquerque, 1998
- "Texas Railroad Commission Aiding Gas Industry by Updated Systems, Regulations," Natural Gas, July 1998
- "Current Trends in Texas Natural Gas Regulation," Natural Gas Producers Association, Midland, 1998
- "An Overview of the American Petroleum Industry," Institute of International Education Training Program, Austin, 1993
- Direct testimony in PUC Docket No. 10400 summarized in *Environmental Externality*, Energy Research Group for the Edison Electric Institute, 1992
- "God's Fuel Natural Gas Exploration, Production, Transportation and Regulation," with Danny Bivens, Public Utility Commission of Texas Staff Seminar, 1992
- "A Summary of Utilities' Positions Regarding the Clean Air Act Amendments of 1990," Industrial Energy Technology Conference, Houston, 1992
- "The Clean Air Act Amendments of 1990," Public Utility Commission of Texas Staff Seminar, 1992
- "The Industrial End-Use Model," Chapter Three, End Use Modeling Project: Interim Report, Public Utility Commission of Texas, 1989

Filed written staff testimony in thirteen docketed proceedings before the Public Utility

Commission of Texas, 1989-19

APPENDIX B

PREVIOUSLY FILED TESTIMONY

DIRECT TESTIMONY

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KARL J. NALEPA TESTIMONY FILED

<u>DKT NO.</u>	DATE	UTILITY	PHASE ISSUES
<u>Railroad (</u> 9670	Commission of Oct 06	o <u>f Texas</u> Atmos Energy Corp.	Cost of Service Affiliate Transactions/ O&M Expenses/GRIP
9667	Nov 06	Oneok Westex Transm.	Abandonment Abandonment
9598	Sep 05	Atmos Energy Corp.	GRIP Appeal GRIP Calculation
9530	Apr 05	Atmos Energy Corp.	Gas Cost Review Natural Gas Costs
9400	Dec 03	TXU Gas Company	Cost of Service Affiliate Transactions/ O&M Expenses/Capital Costs
<u>Public Uti</u> 16705	<u>lity Commiss</u> May 97	<u>sion of Texas</u> Entergy Texas	Fuel Reconciliation Natural Gas/Fuel Oil/
10694	Jan 92	Midwest Electric Coop	Revenue Requirements Depreciation/ Quality of Service
10473	Sep 91	HL&P	Notice of Intent Environmental Costs
10400	Aug 91	TU Electric	Notice of Intent Environmental Costs
10092	Mar 91	HL&P	Fuel Reconciliation Natural Gas/Fuel Oil
10035	Jun 91	West Texas Utilities	Fuel ReconciliationNatural GasFuel FactorNatural Gas/Fuel Oil/Coal
9850	Feb 91	HL&P	Revenue Req. Natural Gas/Fuel Oil/ETSI Fuel Factor Natural Gas/Coal/Lignite
9561	Aug 90	Central Power & Light	Fuel ReconciliationNatural GasRevenue Requirements NaturalGas/Fuel OilFuel FactorNatural Gas
9427	Jul 90	LCRA	Fuel Factor Natural Gas
9165	Feb 90	El Paso Electric	Revenue Requirements Natural Gas/Fuel Oil Fuel Factor Natural Gas
8900	Jan 90	SWEPCO	Fuel ReconciliationNatural GasFuel FactorNatural Gas
8702	Sep 89 Jul 89	Gulf States Utilities	Fuel Reconciliation Revenue Requirements Fuel Factor Natural Gas/Fuel Oil Natural Gas/Fuel Oil
8646	May 89 Jun 89	Central Power & Light	Fuel ReconciliationNatural GasRevenue Requirements Natural Gas/Fuel OilFuel FactorFuel FactorNatural Gas
8588	Aug 89	El Paso Electric	Fuel Reconciliation Natural Gas

DIRECT TESTIMONY

2-2. With reference to Mr. Nalepa's testimony, Appendix A (Statement of Qualifications), please identify each of the positions listed under "Professional History" on Bates page 130 in which Mr. Nalepa was called upon to identify or calculate normal weather and identify the period (10 years, 20 years, 30 years, or some other period) used by Mr. Nalepa for that purpose.

RESPONSE:

The occasions in which Mr. Nalepa has been called upon to identify or calculate normal weather are reflected in the dockets listed in response to CEHE-OPUC 2-1. No weather normalization period was identified in PUCT Docket No. 35717. A 10-year weather normalization period was used in the Railroad Commission dockets.

2-3. Please refer to Mr. Nalepa's testimony, Appendix A (Statement of Qualifications), Bates page 131 (Areas of Expertise—Regulatory Analysis), in which he states that he has "[a]nalyzed electric utility rate . . . and resource forecast filings." Please identify each instance in which such analysis included the analysis of the period of years used to determine normal weather and, for each such instance, provide any written analysis prepared by Mr. Nalepa (or a reference to any such documents readily available online).

RESPONSE:

Mr. Nalepa addressed weather normalization in PUCT Docket No. 35717, but his analysis did not determine a normal weather period.

2-4. Please refer to Mr. Nalepa's testimony, Appendix A (Statement of Qualifications), Bates page 131 (Areas of Expertise—Regulatory Analysis), in which he states, "Also assist municipal utilities in preparing and defending requests to change rates and other regulatory matters before the Public Utility Commission." Please identify each instance in which such assistance included the analysis of the period of years used to determine normal weather and, for each such instance, provide any written analysis prepared by Mr. Nalepa (or a reference to any such documents readily available online).

RESPONSE:

The referenced assistance did not include an analysis of the period of years used to determine normal weather.

2-5. Please refer to Mr. Nalepa's testimony, Appendix A (Statement of Qualifications), Bates page 132 (Areas of Expertise—Econometric Forecasting), in which he states that he "[p]repared econometric forecasts of peak demand and energy for municipal and electric cooperative utilities in support of system planning activities" and [d]eveloped forecasts at the rate class and substation levels." Please identify each instance in which such forecasts included a determination of normal weather and, for each such instance, identify the period (10 years, 20 years, 30 years, or some other period) used by Mr. Nalepa for that purpose and provide any written analysis prepared by Mr. Nalepa (or a reference to any such documents readily available online).

RESPONSE:

Mr. Nalepa performed this work as a consultant with Resource Management International approximately 25 years ago, and does not recall whether his analysis included a determination of normal weather. Mr. Nalepa does not possess any of the analysis or documentation that may have been generated at that time.

2-6. Please refer to Mr. Nalepa's testimony, Appendix A (Statement of Qualifications), Bates page 133 (Select Publications, Presentations, and Testimony). Please identify each of the listed publications, presentations, and testimony in which Mr. Nalepa discusses, analyzes, or makes recommendations regarding the proper period for determining normal weather and for each such instance, identify the period (10 years, 20 years, 30 years, or some other period) used or recommended by Mr. Nalepa for that purpose and provide a copy of the publication, presentation, or testimony (or a reference to any such documents readily available online).

RESPONSE:

The select publications, presentations, and testimonies referenced in Appendix A do not address weather normalization.

2-7. Please refer to Mr. Nalepa's testimony, Appendix B (Previously Filed Testimony), Bates pages 134-142. Please identify each instance in which Mr. Nalepa's testimony discussed, analyzed, or made recommendations regarding the proper period for determining normal weather and for each such instance, identify the period (10 years, 20 years, 30 years, or some other period) used or recommended by Mr. Nalepa for that purpose. For any identified instance in which the testimony was before the Texas Railroad Commission, please provide a copy of the testimony.

RESPONSE:

See the responses to CEHE-OPUC 2-1 and 2-2.

2-8. Has Mr. Nalepa performed any study or analysis of the periods used by utilities or regulators in other states to determine normal weather? If so, please provide a copy of each such study or analysis or, if the results of the study or analysis were not reduced to writing, a description of the study or analysis, for whom it was conducted, how it was conducted, and Mr. Nalepa's conclusions.

RESPONSE:

Mr. Nalepa has not performed a study or analysis of the periods used by utilities or regulators in other states to determine normal weather. Mr. Nalepa has relied on recent PUCT precedent regarding the use of a 10-year weather normalization period for his recommendation.

2-9. Please refer to Mr. Nalepa's testimony at page 42 of 142, lines 2-3. Provide the data, research, and analysis conducted by Mr. Nalepa himself (other than the decisions quoted in his testimony) demonstrating that "the most recent 10 years of weather data is more representative of recent weather trends."

RESPONSE:

Mr. Nalepa is generally aware of the world-wide concern over "global warming" and the active implementation of policies intended to reduce carbon consumption and slow global warming trends, but he has not conducted independent research or analysis of recent weather trends. Mr. Nalepa has relied on recent PUCT precedent regarding the use of a 10-year weather normalization period for his recommendation.

CERTIFICATE OF SERVICE

I hereby certify that a copy of the foregoing document was served on all parties of record in this proceeding on this 14th day of June 2019, by facsimile, electronic mail, and/or first class, U.S. Mail.

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Cassandra Quinn