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APPLICATION OF DOUBLE DIAMOND §  
UTILITY COMPANY, INC. FOR A §  
RATE/TARIFF CHANGE §  
§

BEFORE THE STATE OFFICE  
OF  
ADMINISTRATIVE  
HEARINGS



DIRECT TESTIMONY OF  
EMILY SEARS  
WATER UTILITY REGULATION  
PUBLIC UTILITY COMMISSION OF TEXAS  
SEPTEMBER 22, 2017

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591

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Attachment ES-1 – Resume

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Attachment ES – 14 - CAPM

1 **I. INTRODUCTION OF WITNESS**

2 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

3 A. Emily Sears, Public Utility Commission of Texas, 1701 N. Congress Avenue, Austin, Texas  
4 78711-3326.

5  
6 **Q. BY WHOM ARE YOU CURRENTLY EMPLOYED AND IN WHAT CAPACITY?**

7 A. I have been employed by the Public Utility Commission of Texas (Commission) since  
8 January 1, 2015 as a Financial Analyst in the Water Utility Regulation Division.

9  
10  
11 **Q. WHAT ARE YOUR PRINCIPAL RESPONSIBILITIES AT THE COMMISSION?**

12 A. I am responsible for reviewing certificate of convenience and necessity (CCN) applications  
13 and amendments, sale/transfer/merger applications, tariff/rate change applications, stock  
14 transfers, financial reviews, managerial reviews, and rate filings. I am also responsible for  
15 preparing testimony and exhibits for contested case matters involving investor-owned, non-  
16 profit and governmental water and sewer retail public utilities, wholesale matters, and  
17 assisting with settlement negotiations.

18  
19 **Q. PLEASE STATE YOUR EDUCATIONAL BACKGROUND AND PROFESSIONAL  
20 EXPERIENCE.**

21 A. I have provided a summary of my educational background and professional experience in  
22 Attachment ES-1 to my direct testimony.

1 **Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE THIS COMMISSION OR THE**  
2 **STATE OFFICE OF ADMINISTRATIVE HEARINGS (SOAH)?**

3 A. Yes. Attachment ES-2 provides a summary of the cases in which I have testified or  
4 submitted testimony.

5

6 **II. PURPOSE AND SCOPE OF TESTIMONY**

7 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS PROCEEDING?**

8 A. The purpose of my testimony is to present a recommendation for the revenue requirements  
9 for Double Diamond Utility Company, Inc., (DDU) White Bluff Subdivision (White Bluff).  
10 I will also present a recommendation for capital structure, cost of debt, cost of equity, and  
11 overall rate of return for both White Bluff and The Cliffs Subdivision (The Cliffs).  
12 Commission Staff Witness Jonathan Ramirez will present the revenue requirements for The  
13 Cliffs.

14

15 **Q. WHAT IS THE SCOPE OF YOUR REVIEW?**

16 A. I reviewed the application, testimonies, and replies to requests for information of DDU, with  
17 respect to expenses, taxes, capital structure, cost of debt, cost of equity, and overall revenue  
18 requirement and rate of return. These recommendations pertain to the following issues  
19 from the Commission's preliminary order for this case:

20 1. What is the appropriate methodology to determine just and reasonable rates in this  
21 docket?

- 1           3. What revenue requirement will give the utility a reasonable opportunity to earn a  
2           reasonable return on its invested capital used and useful in providing service to the  
3           public in excess of its reasonable and necessary operating expenses while preserving its  
4           financial integrity?
- 5           5. What is the reasonable and necessary cost of providing water service?
- 6           6. What adjustments, if any, should be made to the utility's proposed test-year data?
- 7           7. What is the appropriate debt-to-equity capital structure of the utility?
- 8           8. What is the appropriate overall rate of return, return on equity, and cost of debt for the  
9           utility?
- 10          10. What is the appropriate weighted average cost of capital?
- 11          13. Does the utility have any debt? If so, what is the cost of that debt?
- 12          14. What is the reasonable and necessary working capital allowance for the utility?
- 13          19. What are the utility's reasonable and necessary operations and maintenance expense?
- 14          20. What are the utility's reasonable and necessary administrative and general expenses?
- 15          27. What is the reasonable and necessary amount, if any, for assessment and taxes other than  
16          federal income tax?
- 17          28. What is the reasonable and necessary amount for the utility's federal income tax  
18          expense?
- 19             a. Is the utility a member of an affiliated group that is eligible to file a consolidated  
20          income tax return?

1           b. If so, have income taxes been computed as though a consolidated return had been  
2           filed and the utility realized its fair share of the savings resulting from the  
3           consolidated return?

4           c. If not, has the utility demonstrated that I was reasonable not to consolidate returns?

5           34. Is the utility seeking rates for both water and sewer service? If so, is the revenue  
6           requirement properly allocated between water and sewer services?

7

8   **III. REVENUE REQUIREMENT FOR WHITE BLUFF**

9   **Q. WHAT IS THE APPROPRIATE METHODOLOGY TO DETERMINE JUST AND**  
10 **REASONABLE RATES IN THIS DOCKET?**

11 A. The revenue requirement formula used in base rate cases is as follows:

12            $RR = E + D + T + (RB \times ROR)$

13           Where:

14           RR – Revenue Requirement

15           E = Operating Expense

16           D = Depreciation Expense

17           T = Taxes

18           RB – Rate Base

19           ROR = Overall Rate of Return

20



1 Q. WHAT IS THE STANDARD USED BY STAFF CONCERNING THE  
2 REASONABLENESS OF COSTS REQUESTED IN THIS PROCEEDING?

3 A. The standard set forth in Texas Water Code § 13.183(a)(TWC) states:

4 In fixing the rates for water and sewer services, the regulatory authority shall  
5 fix its overall revenues at a level that will:

- 6 (1) permit the utility a reasonable opportunity to earn a reasonable return on  
7 its invested capital used and useful in rendering service to the public over  
8 and above its reasonable and necessary operating expenses; and  
9 (2) preserve the financial integrity of the utility.  
10

11 Also, 16 Tex. Admin. Code § 24.31 (TAC) states in relevant part:

12 (a) **Components of cost of service.** Rates are based upon a utility's cost of  
13 rendering service. The two components of cost of service are allowable  
14 expenses and return on invested capital.

15 (b) **Allowable Expenses.** Only those expenses that are reasonable and  
16 necessary to provide service to the ratepayers may be included in allowable  
17 expenses. In computing a utility's allowable expenses, only the utility's  
18 test year expenses as adjusted for known and measurable changes may be  
19 considered.

20 (c) **Return on invested capital.** The return on invested capital is the rate of  
21 return times invested capital.  
22

23 Q. WHAT REVENUE REQUIREMENT IS WHITE BLUFF REQUESTING IN THIS  
24 CASE?

25 A. Per DDU's amended application, submitted on April 26, 2017, DDU is requesting a revenue  
26 requirement of  $\$573,924 = \$294,823 + \$110,077 + \$82,549 + (\$1,026,569 \times 8.42\%)$  for its  
27 public water system. White Bluff is also requesting a revenue requirement of  $\$576,704 =$   
28  $\$277,820 + \$84,700 + \$85,460 + (\$1,527,949 \times 8.42\%)$  for its sewer system.  
29  
30

1 **Q. WHAT REVENUE REQUIREMENT IS STAFF RECOMMENDING FOR WHITE**  
2 **BLUFF IN THIS CASE?**

3 A. Staff recommends a revenue requirement for White Bluff of  $\$437,933 = \$203,353 +$   
4  $\$111,209 + \$73,966 + (\$709,829 \times 6.96\%)$  for water, and  $\$380,576 = \$120,128 + \$83,888 +$   
5  $\$77,120 + (\$1,428,731 \times 6.96\%)$  for sewer.<sup>1</sup>

6

7 **Q. WHAT IS WHITE BLUFF'S CLAIM FOR OTHER REVENUES?**

8 A. White Bluff claimed other revenues of \$5,163 for water, and \$4,574 for sewer.

9

10 **Q. WHAT IS THE BASIS FOR WHITE BLUFF'S CLAIM?**

11 A. White Bluff included late fees, reconnect fees, and other fees.<sup>2</sup>

12

13 **Q. WHAT AMOUNT DOES STAFF RECOMMEND FOR OTHER REVENUES FOR**  
14 **WATER?**

15 A. Staff recommends an addition of \$3,600 for water, and no adjustment for sewer.

16

17 **Q. WHAT IS THE BASIS FOR THIS ADDITION FOR WATER?**

18 A. In White Bluff's general ledger, there were other revenues of \$300 monthly from Nextlink.<sup>3</sup>  
19 Typically, income received from an internet/phone company is from allowing a company such  
20 as Nextlink to install cell phone antennae on top of the water towers. Since this is an

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<sup>1</sup> Attachment ES-3, Staff Schedule I.

<sup>2</sup> Workpapers of Emily Sears, page 1 and 2.

<sup>3</sup> Workpapers of Emily Sears, page 3.

1 additional source of revenues with no offsetting expense, Staff has added it to the water other  
2 revenues.

3  
4 **Q. WHAT ARE RESULTING REVENUE REQUIREMENTS USED TO SET RATES?**

5 A. With the removal of the other revenues from the revenue requirement, the revenue  
6 requirement used to set rates is \$429,170 for water, and \$376,002 for sewer.

7  
8 **IV. EXPENSE ADJUSTMENT SUMMARY FOR WHITE BLUFF**

9 **Q. PLEASE SUMMARIZE STAFF'S RECOMMENDED ADJUSTMENTS TO**  
10 **OPERATION AND MAINTENANCE EXPENSES FOR WHITE BLUFF.**

11 A. Staff recommends adjusting the following for water:<sup>4</sup>

Account Name	Company Request	Staff's Adjustment	Staff's Recommended Allowance
Other Volume Related Expenses	\$8,289	(\$830)	\$7,459
Total Employee Labor	\$80,520	(\$3,380)	\$77,140
Total Materials	\$2,913	(\$600)	\$2,313
Total Contract Work	\$3,298	(\$723)	\$2,575
Total Transportation	\$13,313	(\$10,209)	\$3,104
Total Other Plant Maintenance	\$41,055	(\$19,211)	\$21,844
Total Insurance	\$9,668	(\$4,815)	\$4,853
Total Regulatory Expense	\$24,476	(\$23,291)	\$1,185
Total Miscellaneous	\$29,261	(\$28,400)	\$861
<b>Total O&amp;M Adjustments</b>		<b>(\$91,459)</b>	

<sup>4</sup> Attachment ES-3, Staff Schedule II.

1 Staff recommends adjusting the following for sewer:<sup>5</sup>

Account Name	Company Request	Staff's Adjustment	Staff's Recommended Allowance
Other Volume Related Expenses	\$2,409	(\$530)	\$1,879
Employee Labor	\$91,440	(\$40,300)	\$51,140
Total Materials	\$2,581	(\$370)	\$2,211
Total Contract Work	\$2,922	(\$212)	\$2,710
Total Transportation	\$11,795	(\$6,300)	\$5,495
Total Other Plant Maintenance	\$100,955	(\$76,630)	\$24,325
Professional Services	\$3,937	(\$2,907)	\$1,030
Total Insurance	\$8,566	(\$1,500)	\$7,066
Regulatory Expense	\$7,049	(\$2,519)	\$4,530
Total Miscellaneous	\$26,424	(\$26,424)	\$0
<b>Total O&amp;M Adjustments</b>		<b>(\$157,692)</b>	

2

3 **V. EXPENSE ADJUSTMENTS**

4 **A. OTHER VOLUME RELATED EXPENSES**

5 **Q. WHAT IS WHITE BLUFF'S OTHER VOLUME RELATED EXPENSES CLAIM?**

6 A. White Bluff is claiming volume related expenses of \$8,289 for water, and \$2,409 for sewer.

7

8

---

<sup>5</sup> Attachment ES-4, Staff Schedule II.

1 **Q. WHAT IS WHITE BLUFF'S BASIS FOR THE OTHER VOLUME RELATED**  
2 **EXPENSES CLAIM?**

3 A. White Bluff includes in its other volume related expenses claim repair and maintenance  
4 chemicals, and repair and maintenance equipment.<sup>6</sup>

5

6 **Q. WHAT DOES STAFF RECOMMEND FOR OTHER VOLUME RELATED**  
7 **EXPENSES?**

8 A. Staff recommends removing \$830 from water, and \$530 from sewer.

9

10 **Q. WHAT IS STAFF'S BASIS FOR REMOVING THESE AMOUNTS?**

11 A. Staff recommends removing these amounts as they are not related to volumes treated.  
12 Rather, they belong in the Other Plant Maintenance account, as they are related to vehicles,  
13 and other plant maintenance.<sup>7</sup> Therefore, Staff reclassified these amounts from the Other  
14 Volume Related Expense account to Other Plant Maintenance Account.

15

16 **B. EMPLOYEE LABOR**

17 **Q. WHAT IS WHITE BLUFF'S EMPLOYEE LABOR CLAIM?**

18 A. White Bluff is claiming employee labor of \$80,520 for water, and \$91,440 for sewer.

19

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<sup>6</sup> Workpapers of Emily Sears, pages 1 and 2.

<sup>7</sup> Workpapers of Emily Sears, page 4.

1 **Q. WHAT IS WHITE BLUFF'S BASIS FOR THE EMPLOYEE LABOR CLAIM?**

2 A. White Bluff provided documentation of the employee's salaries.<sup>8</sup>

3

4 **Q. WHAT DOES STAFF RECOMMEND FOR EMPLOYEE LABOR?**

5 A. Staff recommends removing \$3,380 from the water cost of service, and \$40,300 from the  
6 sewer cost of service.

7

8 **Q. WHAT IS THE BASIS FOR REMOVING THESE AMOUNTS?**

9 A. First, both Jerry Whitworth (\$10,400) and Danny Keeton (\$11,440) are backhoe operators.  
10 White Bluff's response to Staff RFI 1-1 stated that Mr. Whitworth and Mr. Keeton's tasks  
11 include installing water and sewer taps, excavation for installing taps, and clean-up of work  
12 site after the installations.<sup>9</sup> In DDU witness Randy Gracy's Exhibit DDU-3E, the water tap  
13 fee includes labor for two men and an expense for a backhoe. Therefore, since Mr. Whitworth  
14 and Mr. Keeton's labor is paid for through the tap fees, it should be removed from the cost of  
15 service. To include it in the cost of service would allow White Bluff to double collect for  
16 these two employees' labor costs.

17 Second, Staff has adjusted the allocation of labor between the water and sewer utilities.<sup>10</sup>  
18 For example, Clovis C. Wilhelm only has a wastewater operator license. In response to Staff  
19 RFI 1-3, White Bluff lists job duties for Mr. Wilhelm only related to the wastewater treatment

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<sup>8</sup> Workpapers of Emily Sears, page 5.

<sup>9</sup> Workpapers of Emily Sears, page 6.

<sup>10</sup> Attachment ES-5, page 1.

1 plant. However, White Bluff allocated his time to water and wastewater.<sup>11</sup> Staff removed  
2 \$5,460 from water and allocated it to the wastewater treatment plant, for a total salary in the  
3 sewer cost of service of \$21,840. Staff has allocated 100% of Jody Bledsoe's time to water,  
4 as he only has a water operator license, as well as Dwayne Cota, as he only has an expired  
5 water operator license. Staff removed \$13,000 from the sewer cost of service, and allocated  
6 it to water, for a total salary of \$26,000 for Mr. Bledsoe. Staff removed \$10,920 from the  
7 sewer cost of service, and allocated it to water, for a total salary of \$21,840 for Mr. Cota.

8 Third, in response to Staff RFI 1-6, and RFI 1-8, White Bluff states it is not requesting  
9 overtime labor costs in its application.<sup>12</sup> Therefore, no overtime hours were included in  
10 Staff's analysis.

11  
12 **C. MATERIALS**

13 **Q. WHAT IS WHITE BLUFF'S MATERIALS EXPENSE CLAIM?**

14 A. White Bluff is claiming \$2,913 for water and \$2,581 for sewer.

15  
16 **Q. WHAT IS THE BASIS FOR WHITE BLUFF'S MATERIALS EXPENSE CLAIM?**

17 A. White Bluff includes Cleaning Supplies, Smallwares/Tools, Uniforms, Safety Supplies, Other  
18 Supplies, and Equipment Fuel in its Materials Expense claim.<sup>13</sup>

19  

---

<sup>11</sup> Workpapers of Emily Sears, page 7.

<sup>12</sup> Workpapers of Emily Sears, page 8.

<sup>13</sup> Workpapers of Emily Sears, page 1 and 2.

1 **Q. WHAT DOES STAFF RECOMMEND FOR MATERIALS EXPENSE?**

2 A. Staff recommends removing \$600 from water, and \$370 from sewer.

3

4 **Q. WHAT IS THE BASIS FOR STAFF'S REMOVAL OF THESE AMOUNTS?**

5 A. This amount includes a normalization of the expense for jackets included in the uniform  
6 expense. The purchase of uniform jackets is not a yearly expense, and was therefore  
7 normalized to better reflect the annual cost. Staff recommends removing \$135 from water,  
8 and \$119 from sewer.

9 Staff also removed amounts for radios that were purchased by the golf course, which were  
10 included in the smallware/tools expense. Staff reviewed invoices for the radios, which  
11 showed they were shipped to the golf course superintendent. Also included was an email  
12 from the shipper which states the radios were requested by Danny Holt, who is not listed on  
13 the list of employees at the utility.<sup>14</sup> Therefore, Staff removed the radio expense. Staff  
14 recommends removing \$465 from water, and \$251 from sewer.

15

16 **D. CONTRACT WORK**

17 **Q. WHAT IS WHITE BLUFF'S CONTRACT WORK CLAIM?**

18 A. White Bluff is claiming contract work of \$3,298 for water, and \$2,922 for sewer.

19

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<sup>14</sup> Workpapers of Emily Sears, pages 12-14.



1 **Q. WHAT IS WHITE BLUFF'S BASIS FOR THE CONTRACT WORK CLAIM?**

2 A. White Bluff included customer service labor, mobile phones/pagers, meals and entertainment,  
3 and other contract service expenses in the contract work claim.<sup>15</sup>

4  
5 **Q. WHAT DOES STAFF RECOMMEND FOR CONTRACT WORK?**

6 A. Staff recommends removing \$723 from the water cost of service, and \$212 from the sewer  
7 cost of service.

8  
9 **Q. WHAT IS THE BASIS FOR REMOVING THESE AMOUNTS?**

10 A. In response to Staff RFI 1-13, White Bluff indicated that it allows certain employees a phone  
11 allowance. However, White Bluff does not know the amount of personal use of the phone.<sup>16</sup>  
12 Therefore, Staff reduced the amount by 50% (\$450 for 12 months), and allocated it between  
13 water and sewer (\$239 and \$212 for sewer). Staff also has removed the Trans-Turf crew  
14 amount included in other contract services in the amount of \$484. In response to Staff RFI  
15 1-22, White Bluff did not provide an invoice or contract for the Trans-Turf Crew's services.<sup>17</sup>  
16 Additionally, White Bluff claims it is for mowing; however, they only allocated it to the water  
17 system.<sup>18</sup> If this expense was for mowing, it would follow that it would be allocated to sewer  
18 as well. Therefore, Staff removed this amount from the cost of service.

19

---

<sup>15</sup> Workpapers of Emily Sears, page 1 and 2.

<sup>16</sup> Workpapers of Emily Sears, page 15.

<sup>17</sup> Workpapers of Emily Sears, page 16.

<sup>18</sup> Workpapers of Emily Sears, Page 2.

1 **E. TRANSPORTATION**

2 **Q. WHAT IS WHITE BLUFF'S TRANSPORTATION CLAIM?**

3 A. White Bluff is claiming \$13,313 for water, and \$11,795 for sewer.

4

5 **Q. WHAT IS WHITE BLUFF'S BASIS FOR ITS TRANSPORTATION CLAIM?**

6 A. White Bluff includes vehicle expense, vehicle fuel expense, and vehicle lease in its  
7 transportation claim.<sup>19</sup>

8

9 **Q. WHAT DOES STAFF RECOMMEND FOR TRANSPORTATION EXPENSE?**

10 A. Staff recommends removing \$10,209 from water, and \$6,300 from sewer.

11

12 **Q. WHAT IS THE BASIS FOR STAFF'S REMOVAL OF THESE AMOUNTS?**

13 A. In response to Staff RFI 1-14, White Bluff provided invoices for its vehicle fuel expense.<sup>20</sup>  
14 There were several vehicle fuel expense journal entries that were not supported by vehicle logs  
15 and receipts/invoices. Therefore, Staff removed these amounts from the cost of service,  
16 totaling \$6,447 for water, and 3,388 for sewer.

17 Staff also removed the costs of purchased tool boxes included in the vehicle expenses, as it  
18 is not a recurring expense. The amount of the toolbox, including delivery and side mount is  
19 \$850. This amount was only removed from water, as it was not allocated to sewer.<sup>21</sup>

20 Expenses included in the cost of service must be annually recurring expenses, as this is the

---

<sup>19</sup> Workpapers of Emily Sears, page 1 and 2.

<sup>20</sup> Workpapers of Emily Sears, pages 17-20. Items highlighted/checked have receipts/invoices.

<sup>21</sup> Workpapers of Emily Sears, pages 21 and 22.

1 amount the utility will collect annually from rates.

2 Finally, Staff removed the vehicle lease expense (\$2,912 each for water and sewer), as  
3 White Bluff included the vehicle in its depreciation schedule, thereby double counting the  
4 vehicle cost.<sup>22</sup>

5  
6 **F. OTHER PLANT MAINTENANCE**

7 **Q. WHAT IS WHITE BLUFF'S CLAIM FOR OTHER PLANT MAINTENANCE?**

8 A. White Bluff is claiming \$41,055 for water and \$100,955 for sewer.

9  
10 **Q. WHAT IS WHITE BLUFF'S BASIS FOR ITS OTHER PLANT MAINTENANCE  
11 CLAIM?**

12 A. White Bluff is including in its other plant maintenance claim R&M Building, R&M Water  
13 Plant, R&M Sewer Plant, R&M Distribution Lines, and R&M Collection Lines.<sup>23</sup>

14  
15 **Q. WHAT IS STAFF'S RECOMMENDATION FOR OTHER PLANT MAINTENANCE?**

16 A. Staff recommends reclassifying \$19,211 from other plant maintenance to the depreciation  
17 schedule for water and \$76,630 for sewer. Staff reclassified items not included in the  
18 depreciation schedule, and removed items already included in the depreciation schedule.

19  
20  

---

<sup>22</sup> Workpapers of Emily Sears, pages 23-24.

<sup>23</sup> Workpapers of Emily Sears, page 1 and 2.

1 **Q. WHAT IS THE BASIS FOR STAFF'S MOVING THESE AMOUNTS?**

2 A. Staff reviewed the invoices submitted by the DDU.<sup>24</sup> The amounts moved included items  
3 such as booster pumps, well meters, electric panels, grinder pumps, etc. Since these items  
4 have lives longer than one year, Staff recommends they be reclassified to the depreciation  
5 schedule. For water, staff also removed the chlorine gas cylinder, as the gas cylinder expenses  
6 were included in the Chemical Expense.<sup>25</sup>

7

8 **G. PROFESSIONAL SERVICES**

9 **Q. WHAT IS WHITE BLUFF'S CLAIM FOR PROFESSIONAL SERVICES?**

10 A. White Bluff is claiming a professional services expense of \$3,937 for sewer.

11

12 **Q. WHAT IS WHITE BLUFF'S BASIS FOR ITS PROFESSIONAL SERVICES CLAIM?**

13 A. White Bluff is including in its professional services claim the amounts related CCN map  
14 revisions for application and permit renewal with the Texas Commission on Environmental  
15 Quality.<sup>26</sup>

16

17 **Q. WHAT IS STAFF'S RECOMMENDATION FOR PROFESSIONAL SERVICES?**

18 A. Staff recommends removing \$2,907 for sewer.

19

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<sup>24</sup> Workpapers of Emily Sears, pages 25-79.

<sup>25</sup> Workpapers of Emily Sears, page 27.

<sup>26</sup> Workpapers of Emily Sears, page 80.

1 **Q. WHAT IS STAFF'S BASIS FOR REMOVING THIS AMOUNT?**

2 A. Staff is removing \$2,907, described as an amount for a CCN map amendment, which is not a  
3 recurring expense. A wastewater permit is required to be renewed only every three years;  
4 therefore, this cost should be normalized over three years. The total amount shown on  
5 Consulting Environmental Engineers, Inc.'s proposal for the wastewater permit renewal was  
6 \$3,090.<sup>27</sup> Therefore, Staff allowed \$1,030 per year in the cost of service as a normalized  
7 amount over three years for the wastewater permit renewal.

8

9 **H. INSURANCE**

10 **Q. WHAT IS WHITE BLUFF'S INSURANCE CLAIM?**

11 A. White Bluff is claiming an insurance expense of \$9,668 for water, and \$8,566 for sewer.

12

13 **Q. WHAT IS WHITE BLUFF'S BASIS FOR THE DDU'S INSURANCE CLAIM?**

14 A. White Bluff provided the general ledger for insurance expense including TX Non-Subscriber,  
15 Blanket coverage property, Corporate General Liability, Corporate Business Auto, Workers  
16 Comp Insurance, and an Umbrella, Auto, Crime, Spa & Ski insurance.<sup>28</sup>

17

18 **Q. WHAT DOES STAFF RECOMMEND FOR INSURANCE?**

19 A. Staff recommends removing \$4,815 from the water cost of service, and \$1,500 from the sewer  
20 cost of service.

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<sup>27</sup> Workpapers of Emily Sears, page 82.

<sup>28</sup> Workpapers of Emily Sears, page 1 and 2.

1 **Q. WHAT IS THE BASIS FOR REMOVING THESE AMOUNTS?**

2 A. First, in response to Staff RFI 1-12, DDU described the Texas Non-subscriber insurance as  
3 Worker's Compensation.<sup>29</sup> Also, in DDU's submission of the insurance coverages the only  
4 other workers Compensation (other than Texas Non-subscriber insurance) is for PA & NY  
5 Workers Compensation.<sup>30</sup> Since Texas employees are covered under the Texas Non-  
6 subscriber insurance, the Workers Comp Insurance based on Head Count would be double  
7 coverage for employees in Texas.<sup>31</sup> This would not be a benefit to utility customers, and  
8 therefore, Staff has removed the amounts related to Workers Comp Insurance based on Head  
9 Count. These amounts are \$1,444 for water and \$373 for sewer.

10 Second, Staff removed the Umbrella Auto, Crime, and Spa & Ski insurance.<sup>32</sup> An  
11 umbrella policy is coverage in addition to your current policy coverage, and therefore, goes  
12 over and above the associated individual policy limits. Also, one umbrella policy can cover  
13 more than one underlying policy (Auto and Crime and Spa & Ski). White Bluff has Auto and  
14 Crime Insurance policies included in the cost of service. Since the umbrella policy includes  
15 Spa & Ski Insurance, which cannot be separated out, Staff has removed the umbrella policy  
16 amount. These amounts are \$3,371 for water, and \$1,127 for sewer.

17  
18  

---

<sup>29</sup> Workpapers of Emily Sears, page 83.

<sup>30</sup> Workpapers of Emily Sears, pages 84-96.

<sup>31</sup> Workpapers of Emily Sears, pages 97-99.

<sup>32</sup> Workpapers of Emily Sears, page 96-99.

1 **I. REGULATORY EXPENSE**

2 **Q. WHAT IS WHITE BLUFF'S CLAIM FOR REGULATORY EXPENSE?**

3 A. White Bluff is claiming regulatory expenses of \$24,476 for water, and \$7,049 for sewer.

4  
5 **Q. WHAT IS WHITE BLUFF'S BASIS FOR ITS REGULATORY EXPENSE CLAIM?**

6 A. White Bluff's claim includes regulatory water fees, water tests, and sewer tests.<sup>33</sup>

7  
8 **Q. WHAT IS STAFF'S RECOMMENDATION FOR REGULATORY EXPENSES?**

9 A. Staff recommends removing \$23,291 for water, and \$2,519 for sewer.

10  
11 **Q. WHAT IS STAFF'S BASIS FOR REMOVING THESE AMOUNTS?**

12 A. Staff's recommendation removes the regulatory water fees for groundwater conservation, as  
13 these amounts should be included in the tariff as a pass-through. Staff recommends removing  
14 \$22,047 from water, and \$0 from sewer, as sewer is not assessed a fee.

15 Staff's recommendation also normalizes water test expenses for those water tests that are  
16 only required every 3 years.<sup>34</sup> The amount Staff recommends removing is \$1,244 for water,  
17 and \$2,519 for sewer.

18  

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<sup>33</sup> Workpapers of Emily Sears, page 1 and 2.

<sup>34</sup> Workpapers of Emily Sears, pages 100-105.

1 **J. MISCELLANEOUS**

2 **Q. WHAT IS WHITE BLUFF'S CLAIM FOR MISCELLANEOUS EXPENSES?**

3 A. White Bluff is claiming miscellaneous expenses of \$29,261 for water and \$26,424 for sewer.  
4

5 **Q. WHAT IS WHITE BLUFF'S BASIS FOR MISCELLANEOUS EXPENSES?**

6 A. White Bluff's miscellaneous expenses included equipment leases, training and education,  
7 sewer tap expense, allocated resort overhead, and "allocated resort G&A."<sup>35</sup>  
8

9 **Q. WHAT IS STAFF'S RECOMMENDATION FOR MISCELLANEOUS EXPENSE?**

10 A. Staff recommends removing the allocation for both resort overhead and resort G&A, sewer  
11 tap expense, and equipment lease.  
12

13 **Q. WHAT IS THE BASIS FOR REMOVING THESE AMOUNTS?**

14 A. In response to Staff RFI 1-31, DDU claims that the utility uses resort resources.<sup>36</sup> Documents  
15 produced to support this claim include expenses such as an allocation for the general manager  
16 and an office manager. DDU further allocated resources such as commission/bonuses,  
17 employee compensation, payroll burden, electricity, water and sewer, uniforms, small tools,  
18 cleaning supplies, etc.<sup>37</sup> DDU, however, has already included these exact expenses in its  
19 own cost of service. This means that DDU is allocating resort expenses, which the utility  
20 does not use, to the utility. One such expense that is clearly not utilized by the utility to

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<sup>35</sup> Workpapers of Emily Sears, page 1 and 2.

<sup>36</sup> Workpapers of Emily Sears, page 106.

<sup>37</sup> Workpapers of Emily Sears, pages 107-109.



1 provide water and sewer service is commissions/bonuses for resort employees. Furthermore,  
2 those expenses that are related to the utility service are already included in the cost of service  
3 as specific to the utility. Therefore, Staff has removed the allocated resort overhead and G&A  
4 expenses. The amounts removed for allocated overhead are \$7,410 for water, and \$5,366 for  
5 sewer. The amounts removed for allocated G&A expenses are \$970 for water and \$702 for  
6 sewer.

7 The sewer tap expense was removed as the cost of the sewer taps are paid for through the  
8 sewer tap fee, in the amount of \$500.

9 Finally, in response to Staff RFI 1-17, White Bluff stated that there are no lease agreements  
10 for either the "Automatic meter reading" or the "50,000 gallon WW plant" included in the  
11 equipment lease expense.<sup>38</sup> Because no lease agreements were provided, Staff has removed  
12 these amounts from the expenses. If these items are shown to be owned by the utility, Staff  
13 would recommend including them in rate base. These amounts are \$19,728 for water, and  
14 \$20,148 for sewer.<sup>39</sup>

<sup>38</sup> Workpapers of Emily Sears, page 110.

<sup>39</sup> Workpapers of Emily Sears, page 111-112.

1       **K. CASH WORKING CAPITAL**

2       **Q. DOES STAFF AGREE WITH THE METHODOLOGY WHITE BLUFF USES TO**  
3       **CALCULATE CASH WORKING CAPITAL (CWC)?**

4       A. Yes, Staff agrees with the use of 1/12 of the operation and maintenance expense.

5  
6       **Q. DO STAFF'S RECOMMENDED ADJUSTMENTS TO THE EXPENSES CHANGE**  
7       **THE AMOUNT OF CWC?**

8       A. Yes. Staff's total expense adjustments reduce CWC by \$7,622 ( $\$24,568 - ((1/12)*203,353)$ )  
9       for water, and \$13,141 ( $\$23,152 - ((1/12)*120,128)$ ) for sewer.

10  
11       **L. TAXES**

12       **Q. DO STAFF'S RECOMMENDATIONS CHANGE THE AMOUNT OF TAXES IN THIS**  
13       **CASE?**

14       A. Yes. Both other taxes and federal income taxes are adjusted based on the flow-through  
15       calculations due to Staff's recommended changes to the cost of service.

16  
17       **Q. WHAT IS THE REDUCTION TO OTHER TAXES?**

18       A. Other taxes were reduced by \$2,148 for water, and \$5,025 for sewer. Staff also adjusted other  
19       taxes for the removal of the sales tax and title tax for the 2014 Ford, as it is included in the  
20       depreciation schedule.<sup>40</sup>

21  

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<sup>40</sup> Workpapers of Emily Sears, page 113.

1 **Q. WHAT IS THE REDUCTION TO FEDERAL INCOME TAXES?**

2 A. Federal income taxes were reduced by \$6,435 for water, and reduced by \$3,315 for sewer.

3

4 **VI. RATE OF RETURN FOR DDU (WHITE BLUFF AND THE CLIFFS)**

5 **Q. PLEASE DEFINE THE TERM "RATE OF RETURN."**

6 A. Rate of return generally is the amount of revenue an investment generates (in the form of net  
7 income), usually expressed as a percentage of the amount of capital invested, over a given  
8 period of time. Rate of return is one of the components of the revenue requirement formula.

9

10 **Q. WHAT IS THE STANDARD USED CONCERNING THE REASONABLENESS OF**  
11 **RETURN REQUESTED IN THIS PROCEEDING?**

12 A. The standard set forth in 16 Tex. Admin. Code § 24.31(c)(1) states:

13 The Commission shall allow each utility a reasonable opportunity to earn a  
14 reasonable rate of return...and shall fix the rate of return in accordance with the  
15 following principles. The return should be reasonably sufficient to assure  
16 confidence in the financial soundness of the utility and should be adequate,  
17 under efficient and economical management, to maintain and support its credit  
18 and enable it to raise the money necessary for the proper discharge of its public  
19 duties.

20

21 **Q. WHAT CONSTITUTES A FAIR AND REASONABLE OVERALL RATE OF**  
22 **RETURN?**

23 A. A fair and reasonable overall rate of return is one which will allow the utility the opportunity  
24 to recover those costs prudently incurred by all classes of capital used to finance the rate base  
25 during the prospective period in which its rates will be in effect. *The Bluefield Water Works*

26 *& Improvements Co. v. Public Service Comm'n of West Virginia*, 292 U.S. 679, 692-93

1 (1923), and the *FPC v. Hope Natural Gas Co.*, 320 U.S. 591, 603 (1944) cases set forth the  
2 principles that are generally accepted by regulators throughout the country as the appropriate  
3 criteria for measuring a fair rate of return:

- 4 1) A utility is entitled to a return similar to that being earned by other enterprises with  
5 corresponding risks and uncertainties, but not as high as those earned by highly profitable  
6 or speculative ventures;
- 7 2) A utility is entitled to a return level reasonably sufficient to assure financial soundness;
- 8 3) A utility is entitled to a return sufficient to maintain and support its credit and raise  
9 necessary capital;
- 10 4) A fair return can change (increase or decrease) along with economic conditions and  
11 capital markets.

12  
13 **Q. HOW IS THE RATE OF RETURN CALCULATED?**

14 A. The overall rate of return in this rate proceeding is calculated using the weighted average  
15 cost of capital method. To calculate the weighted average cost of capital, the utility's capital  
16 structure must first be determined by calculating the percentage of each capitalization  
17 component which has financed the rate base to total capital. The capital components consist  
18 of long-term debt and common equity. Next, the effective cost rate of each capital structure  
19 component must be determined. The cost rate of debt is typically fixed, and can be  
20 computed accurately. The cost rate of common equity is not fixed, and it is more difficult  
21 to measure. Next, each capital structure component percentage is multiplied by its  
22 corresponding effective cost rate to determine the weighted capital component cost rate.

1 Lastly, the sum of the weighted cost rates produces the overall rate of return. This overall  
2 rate of return is multiplied by the rate base to determine the return portion of a utility's  
3 revenue requirement.

4  
5 **A. DDU POSITION**

6 **Q. PLEASE SUMMARIZE DDU RATE OF RETURN REQUEST IN THIS CASE.**

7 A. Based on the rate/tariff change application, DDU requested the following rate of return:<sup>41</sup>

<u>Type of Capital</u>	<u>Ratios</u>	<u>Cost Rate</u>	<u>Weighted Cost Rate</u>
Long-Term Debt	55.84 %	6.00 %	3.35 %
Common Equity	<u>44.16 %</u>	11.49 %	<u>5.07 %</u>
Total	<u>100.00 %</u>		<u>8.42 %</u>

8 **B. STAFF POSITION**

9 **Q. PLEASE SUMMARIZE STAFF'S RECOMMENDATION IN THIS PROCEEDING.**

10 A. Staff recommends the following rate of return for DDU:<sup>42</sup>

<u>Type of Capital</u>	<u>Ratios</u>	<u>Cost Rate</u>	<u>Weighted Cost Rate</u>
Long-Term Debt	47.27 %	4.91 %	2.32 %
Common Equity	<u>52.73 %</u>	8.79 %	<u>4.64 %</u>
Total	<u>100.00 %</u>		<u>6.96 %</u>

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<sup>41</sup> Application, Schedule III-1.

<sup>42</sup> Attachment ES-6, page 1 of 2.

1 **C. BAROMETER (PROXY) GROUP**

2 **Q. WHAT IS A BAROMETER GROUP, AS USED IN BASE RATE CASES?**

3 A. A barometer group, also called a proxy group, is a group of companies which act as a  
4 benchmark for determining the subject utility's rate of return in a base rate case.

5  
6 **Q. WHAT ARE THE REASONS FOR USING A BAROMETER GROUP?**

7 A. Many public utility companies are not publicly traded, and therefore lack specific market  
8 data. A barometer group provides that industry specific market data. Furthermore, water  
9 utilities in a barometer group have shared common characteristics of regulated water  
10 distribution utilities, and are well suited to comparison among utility companies. This  
11 comparative method is a standard approach in utility rate cases.

12  
13 **Q. ARE THERE ADDITIONAL REASONS FOR USING A BAROMETER GROUP?**

14 A. Yes. A barometer group is typically utilized since the use of data exclusively from one  
15 company may be less reliable than using a barometer group. The lower reliability occurs  
16 because the data for one company may be subject to events which can cause short-term  
17 anomalies in the marketplace. The rate of return on common equity for a single company  
18 could become distorted in these particular circumstances, and would therefore not be  
19 representative of similarly situated companies. The use of a barometer group has the effect  
20 of smoothing out potential anomalies associated with a single company.

1 A barometer group cost of equity is also used as a benchmark to satisfy the long  
2 established guideline of utility regulation that seeks to provide the subject utility with the  
3 opportunity to earn a return equal to that of enterprises with similar risk profiles.  
4

5 **Q. WHAT CRITERIA DID YOU USE IN SELECTING YOUR BAROMETER GROUP**  
6 **COMPANIES?**

7 A. As in this docket, I generally use the following criteria when selecting a barometer group: 1)  
8 50% or more of the company's revenues must be generated from the water utility distribution  
9 industry; 2) the company's stock must be publicly traded; 3) investment information for the  
10 company must be available from more than one source; and 4) the company must not be  
11 currently involved/targeted in an announced merger or acquisition.  
12

13 **Q. DID DDU USE A BAROMETER GROUP IN ITS ANALYSIS?**

14 A. No.  
15

16 **Q. WHAT BAROMETER GROUP DID YOU USE IN YOUR ANALYSIS?**

17 A. I selected American States Water Company, American Water Works, Aqua America,  
18 California Water Service Group, Connecticut Water Service, Middlesex Water Company,  
19 SJW Corporation, and York Water.  
20

1 **D. CAPITAL STRUCTURE**

2 **Q. WHAT DOES CAPITAL STRUCTURE REPRESENT IN A RATE CASE?**

3 A. Capital structure represents the forms of financing of long-term assets (rate base). The  
4 primary forms of financing employed by public utilities include debt and common equity.

5  
6 **Q. WHAT IS DDU'S CLAIMED CAPITAL STRUCTURE?**

7 A. DDU is claiming its parent company, Double Diamond Delaware's (DDD), capital structure  
8 of 55.84% debt and 44.16% equity should be used.

9  
10 **Q. WHAT IS THE BASIS FOR DDU'S CLAIMED CAPITAL STRUCTURE?**

11 A. According to DDU witness Jay Joyce, "DDU depends completely on its parent company for  
12 its capital financing needs."<sup>43</sup> Therefore, DDU is requesting its parent company's actual  
13 capital structure of 55.84% debt, and 44.16% equity.

14  
15 **Q. WHAT IS YOUR RECOMMENDATION REGARDING DDU'S CAPITAL  
16 STRUCTURE?**

17 A. I recommend using a hypothetical capital structure of 47.27% debt and 52.73% equity.

18  
19 **Q. WHAT IS THE BASIS FOR YOUR RECOMMENDATION TO USE A  
20 HYPOTHETICAL CAPITAL STRUCTURE?**

21 A. A capital structure should be representative of the industry norm, and be an efficient use of

---

<sup>43</sup> Direct Testimony of Jay Joyce, page 12, line 21 Page 13, line 1.



1 capital. The use of a capital structure that is outside the range of the industry's capital  
2 structure may result in an overstated overall rate of return.

3 The current five-year average capital structure of the barometer group (the industry  
4 norm) is 47.27% debt and 52.73% equity.<sup>44</sup> In this case, DDD's actual capital structure is  
5 55.84% debt and 44.16% equity. This is not representative of current capital structures  
6 among water utility distribution systems and is an inefficient use of capital. The "optimal"  
7 capital structure is the one which minimizes the overall cost of capital, which DDU's claimed  
8 capital structure does not.

9 Therefore, a hypothetical capital structure based upon an industry average should be  
10 used for ratemaking purposes.

11  
12 **Q. WHY DO YOU USE A FIVE-YEAR AVERAGE?**

13 **A.** I used a five-year average because capital structures tend to fluctuate over time. Using a  
14 five-year average can give a better idea of the central tendency of a capital structure. In  
15 theory there is an "optimal" capital structure. This "optimal" capital structure is one which  
16 minimizes the cost of capital for the utility. In the case of regulated utilities, the historic  
17 capital structures have included debt of approximately 45-55%, with an average of 50%.  
18 This could be considered a utility's "optimal" capital structure, and also the central tendency  
19 of a utility's capital structure over time.

20  

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<sup>44</sup> Attachment ES-6, page 2 of 2.

1 **E. COST RATE OF LONG-TERM DEBT**

2 **Q. WHAT IS DDU'S CLAIMED COST RATE OF LONG-TERM DEBT?**

3 A. DDU claims a cost rate of long-term debt of 6.00%.

4

5 **Q. WHAT IS THE BASIS FOR DDU'S CLAIMED COST RATE OF LONG-TERM**  
6 **DEBT?**

7 A. DDU's claim of 6.00% is "based on the portion of DDD's debt that is collateralized with  
8 utility assets based on a 2013 loan from First Financial Bank."<sup>45</sup>

9

10 **Q. WHAT IS YOUR RECOMMENDATION REGARDING DDU'S COST RATE OF**  
11 **LONG-TERM DEBT?**

12 A. Staff recommends using the actual weighted cost of debt of 4.91%.<sup>46</sup>

13

14 **Q. WHAT IS THE BASIS FOR YOUR RECOMMENDATION?**

15 A. DDU included in its application a five-year note, which matured in April of 2017. First,  
16 shorter term loans have higher cost rates than longer term loans. Also, these systems were  
17 built in 1991. The loan taken out in 2013 could not have financed the assets in this case.  
18 Therefore, Staff recommends using the overall weighted average cost of debt of DDD as of  
19 December 31, 2015.

20

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<sup>45</sup> Direct Testimony of Jay Joyce, page 14, lines 7-9.

<sup>46</sup> Attachment ES-7.

1 **F. EQUITY ANALYSIS**

2 **Q. WHAT IS YOUR RECOMMENDATION FOR THE APPROPRIATE COST OF**  
3 **COMMON EQUITY IN THIS PROCEEDING?**

4 A. Based upon my analysis, I recommend a cost of common equity of 8.79%.

6 **Q. WHAT IS THE BASIS FOR YOUR RECOMMENDATION?**

7 A. I arrived at this equity return using the Discounted Cash Flow (DCF) method. My DCF  
8 analysis employed a spot dividend yield, a 52-week dividend yield, and earnings growth  
9 forecasts. I also used the Capital Asset Pricing Model (CAPM) method as a comparison to  
10 my DCF results.

12 **1. DISCOUNTED CASH FLOW (DCF)**

13 **Q. WHAT IS THE THEORETICAL BASIS FOR THE DCF METHOD?**

14 A. The theoretical basis for the DCF model is the “dividend discount model” of financial theory,  
15 which maintains that the value (price) of any security or commodity is the discounted present  
16 value of all future cash flows. The DCF model assumes that investors evaluate stocks using  
17 the classical economic framework, which maintains that the value of a financial asset is  
18 determined by its earning power, or its ability to generate future cash flows.

1 **Q. PLEASE EXPLAIN YOUR DCF ANALYSIS.**

2 A. My analysis employs the standard discrete DCF model as portrayed in the following formula:

3 
$$k - D_1/P_0 + g$$

4 Where:

5  $k$  = Cost of equity

6  $D_1$  = Dividend expected during the year

7  $P_0$  = Current price of the stock

8  $g$  = Expected growth rate of dividends

9 When a forecast of  $D_1$  is not available,  $D_0$  (the current dividend) must be adjusted by  $\frac{1}{2}$  the  
10 expected growth rate<sup>47</sup> in order to account for changes in the dividend paid in period 1. In  
11 this case I have used a forecast of  $D_1$ .

12

13 **Q. PLEASE EXPLAIN HOW YOU DEVELOPED THE DIVIDEND YIELDS USED IN**  
14 **YOUR DCF ANALYSIS.**

15 A. A representative dividend yield must be calculated over a time frame that avoids the  
16 problems of short-term anomalies and "stale" data series. For purposes of my DCF analysis,  
17 the dividend yield calculation places equal emphasis on the most recent spot and 52-week-  
18 average dividend yield. The following table summarizes my dividend yield computations  
19 for the barometer group<sup>48</sup>:

---

<sup>47</sup> The adjustment of  $\frac{1}{2}$  the growth rate is used when the timing of the dividend increase is not known for certain. It could occur next month, or in the twelfth month. On average, it is safe to assume that the increase will occur half way through the prospective year. Therefore, an adjustment by  $\frac{1}{2}$  the expected growth rate is appropriate.

<sup>48</sup> Attachment ES-8.

1

<u>Eight Company Barometer Group</u>	<u>Dividend Yield</u>
Spot	2.16%
<u>52-week average</u>	<u>2.26%</u>
<u>Average</u>	<u>2.21%</u>

2

3 **Q. WHAT INFORMATION DID YOU RELY UPON TO DETERMINE YOUR**  
4 **EXPECTED GROWTH RATE?**

5 A. I have examined the five-year projected growth rate estimates from established forecasting  
6 entities including Value Line, Yahoo! Finance (Reuters), Zacks, and Morningstar.

7

8 **Q. WHAT WERE THE RESULTS OF YOUR FORECASTED EARNINGS GROWTH**  
9 **RATES?**

10 A. The expected growth rates for the eight-company barometer group are 5.32%, 7.41%, 6.27%,  
11 8.07%, 5.50%, 5.60%, 8.50%, and 5.95%. The average of the eight companies' growth rate  
12 forecasts is 6.58%.<sup>49</sup>

13

14 **Q. WHAT ARE THE RESULTS OF YOUR DCF ANALYSIS BASED ON YOUR**  
15 **RECOMMENDED DIVIDEND YIELDS AND GROWTH RATES?**

16 A. Using a dividend yield of 2.21% and a growth rate of 6.58%, the DCF result is 8.79%.<sup>50</sup>

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<sup>49</sup> Attachment ES-9.

<sup>50</sup> Attachment ES-10.

1           **2. CAPITAL ASSET PRICING MODEL (CAPM)**

2   **Q. WHAT IS THE THEORETICAL BASIS FOR THE CAPM?**

3   A. The CAPM describes the relationship between a stock's investment risk and its market rate  
4   of return. It identifies the rate of return investors expect so that it is comparable with returns  
5   of other stocks of similar risk. The method hypothesizes that the investor required return  
6   on a company's stock is equal to the return on a "risk-free" asset plus an equity premium  
7   reflecting that company's investment risk. In the CAPM, two types of risk are associated  
8   with a stock: (1) firm-specific risk (unsystematic risk) and (2) market risk (systematic risk),  
9   which is measured by a firm's beta. The CAPM only allows for investors to receive a return  
10   for bearing systematic risk. Unsystematic risk is assumed to be diversified away, and does  
11   not earn a return.

13   **Q. EXPLAIN YOUR LIMITED USE OF THE CAPM MODEL.**

14   A. I have included a CAPM analysis as a second method to confirm the results of the DCF  
15   analysis in this case.

17   **Q. PLEASE EXPLAIN YOUR CAPM ANALYSIS.**

18   A. My analysis employs the standard CAPM as portrayed in the following formula:

19            $k = R_f + \beta(R_m - R_f)$

20           Where:

21           k – Cost of equity

22           R<sub>f</sub> – Risk-free Rate of Return (ROR)

1  $R_m =$  Expected ROR on the overall stock

2  $\beta$  – Beta measures the systematic risk of an asset

3 The CAPM formula above is actually a form of the more general risk premium approach and  
4 is based on modern portfolio theory.

5  
6 **Q. WHAT IS BETA, AS EMPLOYED IN YOUR USE OF THE STANDARD CAPM  
7 MODEL?**

8 **A.** Beta is a measure of the systematic risk of a stock in relation to the rest of the stock market.  
9 A stock's beta is estimated by running a linear regression of a stock's return against the return  
10 of the overall stock market. The beta of a stock with an identical price pattern as the overall  
11 stock market will have a beta of 1. A stock with a price movement that is greater than the  
12 overall stock market will have a beta that is greater than 1, and would be described as having  
13 more investment risk than the market. Conversely, a stock with a price movement that is  
14 less than the overall stock market will have a beta of less than 1, and would be described as  
15 having less investment risk than the market.

16  
17 **Q. WHAT BETA DID YOU CHOOSE FOR YOUR CAPM ANALYSIS?**

18 **A.** In estimating an equity cost rate for the barometer group, I used the average of the betas for  
19 the water utility companies as provided in the Value Line Investment Survey. The average  
20 beta for the barometer group is 0.71.<sup>51</sup>

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<sup>51</sup> Attachment ES-11.

1 **Q. WHAT RISK-FREE ROR HAVE YOU CHOSEN FOR YOUR CAPM ANALYSIS?**

2 A. For my CAPM analysis, I have chosen to use the risk-free rate of return ( $R_f$ ) from the historic  
3 yield on 10-year Treasury Bonds. While the yield on the short-term T-Bill is a more  
4 theoretically correct parameter to represent a risk-free yield, this yield can be extremely  
5 volatile. The volatility of short-term T-Bills is directly influenced by Federal Reserve  
6 policy. At the other extreme, the 30-year Treasury bond yield exhibits more stability, but is  
7 not risk-free. Long-term Treasury Bonds have substantial maturity risk associated with the  
8 market risk and the risk of unexpected inflation. Long-term treasuries normally offer higher  
9 yields to compensate investors for these risks. As a result, I chose to use the yield on the  
10 10-year Treasury bond because it balances the shortcomings of the other two alternatives.  
11 For my historic analysis, I chose 4.26%, which is the average of the 10-year Treasury yield  
12 over time periods matching the historic market return. For my future analysis, I chose  
13 2.81%, which is the average of the 10-year Treasury yields over 7 quarters and the 5-year  
14 projection.<sup>52</sup>

15  
16 **Q. PLEASE EXPLAIN HOW YOU DETERMINED THE RETURN ON THE OVERALL  
17 STOCK MARKET, AS EMPLOYED IN YOUR CAPM ANALYSIS.**

18 A. To arrive at a representative expected return on the overall stock market, I surveyed three  
19 sources. Value Line expects its universe of 1,500 stocks to have an average yearly return  
20 of 9.99% over the next 3 to 5 years, based on a forecasted dividend yield of 2.20% and a

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<sup>52</sup> Attachment ES-12.



1 yearly index appreciation of 35%. The Standard & Poors (S&P) 500 Index is expected to  
2 have an average yearly return of 12.13% over the next five years, based upon a forecasted  
3 dividend yield of 2.13% and an expected increase in the index of 10.00%. A historical  
4 return for the S&P Composite Index is routinely used as a benchmark for the expected return  
5 on the overall stock market. This component can vary widely depending on the historic  
6 period used.

7  
8 **Q. EXPLAIN THE RANGE OF EXPECTED RETURN ON THE OVERALL STOCK**  
9 **MARKET YOU CALCULATED USING THE HISTORIC RETURN FOR THE S&P**  
10 **COMPOSITE INDEX.**

11 A. Using the geometric mean of historic returns, I calculated the following results<sup>53</sup>:

<u>Time Period</u>	<u>Return</u>
5 Years	14.66%
10 Years	6.94%
20 Years	7.68%
40 Years	11.06%
<u>91 Years</u>	<u>10.04%</u>
<u>Average</u>	<u>10.08%</u>

12  
13  

---

<sup>53</sup> Attachment ES-13.

1 **Q. WHY HAVE YOU SELECTED THESE TIME PERIODS?**

2 A. I have selected the above time periods to represent a variety of investor experiences and time  
3 horizons. The 91-year time period represents the longest measurable time period available  
4 for the S&P Composite Index. The 40 and 20-year time periods coincide with the average  
5 useful lives of a utility's assets. The ten-year time period corresponds with the Treasury  
6 Bond that I have employed. The five-year time period corresponds with time period for  
7 which the DCF growth rates are projected.

8  
9 **Q. WHAT ARE THE COST OF EQUITY RESULTS FROM YOUR FORECASTED  
10 AND HISTORIC CAPM ANALYSES?**

11 A. The results of these two analyses are as follows<sup>54</sup>:

	<u>CAPM cost of equity</u>
Forecasted	8.69%
Historic	8.40%

12  
13 **Q. HOW DID YOU INCORPORATE THESE RESULTS INTO YOUR OVERALL  
14 COST OF EQUITY?**

15 A. I have included the results of my CAPM analysis in my overall cost of equity calculation  
16 only as a comparison to my DCF result. The DCF model measures the cost of equity

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<sup>54</sup> Attachment ES-14.

1 directly by measuring the discounted present value of future cash flows of the company. It

2 is these cash flows that are actually being paid as dividends to shareholders.

3

4 **Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?**

5 A. Yes. I reserve the right to supplement this testimony during the course of the proceeding as

6 new evidence is presented.

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**Emily Sears**

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**Professional Experience**

- **Public Utility Commission of Texas**  
Utility Rates Analyst  
Water Utilities Division  
January 2015 - Present
- **Commonwealth of Pennsylvania, Public Utility Commission**  
Fixed Utility Financial Analyst  
Bureau of Investigation and Enforcement  
May 2009 – December 2014
- **Commonwealth of Pennsylvania, Public Utility Commission**  
Fixed Utility Financial Analyst  
Bureau of Fixed Utility Services  
April 2008 – May 2009
- **Nationwide Insurance Company**  
Personal Lines Underwriting Screener  
October 2004 - May 2007

**Education**

- **University of Pittsburgh, College of Business Administration**  
Bachelors of Science in Business Administration  
Major – Finance  
August 2004
- **Annual Regulatory Studies Program: Camp NARUC**  
Week 1-Introduction to Regulation  
August 2008
- **Pennsylvania Public Utility Commission Rate Case Training**  
December 2008
- **Society of Utility and Regulatory Financial Analysts**  
Certified Rate of Return Analyst  
June 2010

**Presentations**

- **Pennsylvania Public Utility Commission Rate Case Training**  
Presented on Rate of Return/Return on Equity  
October 2012, September 2014
- **Public Utility Commission of Texas – Rate of Return Training**  
Presented on Rate of Return/Return on Equity  
August 2017 - Present

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**TESTIMONY SUBMITTED:**

I have testified and/or submitted testimony in the following proceedings before the Pennsylvania Public Utility Commission:

- Duquesne Light Company, Docket No. M-2009-2093217
- West Penn Power Company d/b/a Allegheny Power, Docket No. M-2009-2093218
- Duquesne Light Company, Docket No. M-2009-2123948
- West Penn Power Company d/b/a Allegheny Power, Docket No. M-2009-2123951
- Utilities, Inc. – Westgate, Docket No. R-2009-2117389
- Utilities, Inc. of Pennsylvania, Docket No. R-2009-2117402
- PECO Energy Company - Electric Division, Docket No. P-2009-2143607
- PECO Energy Company – Gas Division, Docket No. P-2009-2143588
- Philadelphia Gas Works, Docket No. R-2009 2139884
- York Water Company, Docket No. R-2010-2157140
- City of Lancaster, Docket No. R-2010-2179103
- Columbia Gas of Pennsylvania, Inc., Docket No. R-2010-2215623
- CMV Sewage, Inc., Docket No. R 2011-2218562
- Pennsylvania American Water Company, Docket No. R-2011-2232243
- UGI Penn Natural Gas, Docket No. R-2011-2238943
- Aqua Pennsylvania, Inc., Docket No. R-2011 2267958
- Equitable Gas Company, LLC, Docket No. R-2012-2287044
- Peoples Natural Gas Company, LLC, Docket No. R-2012-2285985
- PPL Electric Utilities Corporation, Docket No. R-2012-2290597
- Columbia Gas of Pennsylvania, Inc., Docket No. R- 2012-2321748
- The City of Lancaster – Sewer Fund, Docket No. R-2012-2310366
- Columbia Gas of Pennsylvania, Inc., Docket No. R-2012-2321748 and M-2012-2323645
- UGI Penn Natural Gas, Docket No. R-2013-2361763
- City of DuBois – Bureau of Water, Docket No. R-2013-2350509
- Pennsylvania-American Water Company, Docket No. R-2013-2355276
- Duquesne Light Company, Docket No. R-2013-2372129
- Pike County Light and Power Company, Gas Division, Docket No. R-2013-2397353
- Pike County Light and Power Company, Electric Division, Docket No. R-2013-2397237
- UGI Penn Natural Gas, Docket No. R-2014-2420273
- Emporium Water Company, Docket No. R-2014-2402324
- City of Lancaster – Water Fund, Docket No. R-2014-2418872
- Peoples TWP, LLC, R-2014-2429613
- Peoples Natural Gas Company, LLC, R-2014-2429606

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ATTACHMENT ES - 2

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I have testified and/or submitted testimony in the following proceedings before the Public Utility Commission of Texas and the Texas State Office of Administrative Hearings:

- Custom Water Company, LLC., Docket No. 44236
- City of Austin water rate appeal, Docket No. 42857
- City of Austin wastewater rate appeal, Docket No. 42867 (consolidated with Dkt No. 42857)
- Consumers Water, Inc., Docket No. 43076
- Laguna Vista, LTD. and Laguna Tres, Inc., Docket No. 44046
- Quadvest, L.P., Docket No. 44809
- Monarch Utilities I, L.P., Docket No. 45570
- Corix Utilities (Texas), Inc., Docket No. 45418
- Double Diamond Properties Construction Co. dba Rock Creek, Docket No. 46247
- Liberty Utilities Corp., Docket No. 46256

SOAH DOCKET NO. 473-17-0117.WS  
PUC DOCKET NO. 46245  
COMPANY NAME Double Diamond Utility Company, Inc. - White Bluff Subdivision - Water  
TEST YEAR END 31-Dec-15

Attachment ES-3 Staff Schedule I  
Revenue Requirement

0000046

	Test Year Total	Company Adjustments To Test Year	Company Requested Test Year Total	Staff Adjustments To Company Request	Staff Adjusted Total
<b>REVENUE REQUIREMENT</b>	(a)	(b)	(c)=(a)+(b)	(d)	(e)=(c)+(d)
Operations and Maintenance	\$ 294,397	\$ 415	\$ 294,812	\$ (91,459)	\$ 203,353
Depreciation and Amortization Expense	\$ 78,805	\$ 31,272	\$ 110,077	\$ 1,132	\$ 111,209
Taxes Other Than Income	\$ 70,146	\$ (5,975)	\$ 64,171	\$ (2,148)	\$ 62,023
Federal Income Taxes	\$ -	\$ 18,378	\$ 18,378	\$ (6,435)	\$ 11,943
Return on Invested Capital	\$ 30,106	\$ 56,379	\$ 86,485	\$ (37,081)	\$ 49,404
<b>TOTAL</b>	<b>\$ 473,454</b>	<b>\$ 100,469</b>	<b>\$ 573,924</b>	<b>\$ (135,991)</b>	<b>\$ 437,933</b>
Other Revenues - Taps, Recon, late fee, Etc.			\$ (5,163)	\$ (3,600)	\$ (8,763)
Revenue Requirement Used to Set Rates	\$ 473,454	\$ -	\$ 568,761	\$ (139,591)	\$ 429,170

SOAH DOCKET NO. 473-17-0117.WS  
PUC DOCKET NO. 46245  
COMPANY NAME Double Diamond Utility Company, Inc. - White Bluff Subdivision - Water  
TEST YEAR END 31-Dec-15

Attachment ES-3 Staff Schedule II  
O&M Expense

0000047

Acct. No.	ACCOUNT	Test Year	Company	Company	Staff	Staff
		Total	Adjustments To Test Year	Requested Test Year Total	Adjustments To Company Request	Adjusted Total
		(a)	(b)	(c)=(a)+(b)	(d)	(e)=(c)+(d)
610	PURCHASED WATER	\$ -		\$ -		\$ -
615	POWER EXPENSE-PRODUCTION ONLY	\$ 73,303		\$ 73,303		\$ 73,303
618	OTHER VOLUME RELATED EXPENSES	\$ 8,289		\$ 8,289	\$ (830)	\$ 7,459
601-1	EMPLOYEE LABOR	\$ 80,105	\$ 415	\$ 80,520	\$ (3,380)	\$ 77,140
620	MATERIALS	\$ 2,913		\$ 2,913	\$ (600)	\$ 2,313
631-636	CONTRACT WORK	\$ 3,298		\$ 3,298	\$ (723)	\$ 2,575
650	TRANSPORTATION EXPENSES	\$ 13,313		\$ 13,313	\$ (10,209)	\$ 3,104
664	OTHER PLANT MAINTENANCE	\$ 41,055		\$ 41,055	\$ (19,211)	\$ 21,844
601-2	OFFICE SALARIES	\$ -		\$ -		\$ -
601-3	MANAGEMENT SALARIES	\$ -		\$ -		\$ -
604	EMPLOYEE PENSIONS & BENEFITS	\$ -		\$ -		\$ -
615	PURCHASED POWER-OFFICE ONLY	\$ -		\$ -		\$ -
670	BAD DEBT EXPENSE	\$ -		\$ -		\$ -
676	OFFICE SERVICES & RENTALS	\$ -		\$ -		\$ -
677	OFFICE SUPPLIES & EXPENSES	\$ 8,716		\$ 8,716		\$ 8,716
678	PROFESSIONAL SERVICES	\$ -		\$ -		\$ -
684	INSURANCE	\$ 9,668		\$ 9,668	\$ (4,815)	\$ 4,853
666	REGULATORY EXPENSE (RATE CASE)	\$ -		\$ -		\$ -
667	REGULATORY EXPENSE (OTHER)	\$ 24,476		\$ 24,476	\$ (23,291)	\$ 1,185
675	MISCELLANEOUS	\$ 29,261		\$ 29,261	\$ (28,400)	\$ 861
	<b>TOTAL</b>	<b>\$ 294,397</b>	<b>\$ 415</b>	<b>\$ 294,812</b>	<b>\$ (91,459)</b>	<b>\$ 203,353</b>



SOAH DOCKET NO. 473-17-0117.WS  
PUC DOCKET NO. 46245  
COMPANY NAME Double Diamond Utility Company, Inc. - White Bluff Subdivision - Water  
TEST YEAR END 31-Dec-15

Attachment ES-3 Staff Schedule III  
Invested Capital

0000048

	Test Year Total	Company Adjustments To Test Year	Company Requested Test Year Total	Staff Adjustments To Company Request	Staff Adjusted Total
<b>INVESTED CAPITAL</b>	(a)	(b)	(c)=(a)+(b)	(d)	(e)=(c)+(d)
Plant in Service	\$ 3,791,956		\$ 3,791,956	\$ 17,165	\$ 3,809,121
Accumulated Depreciation	\$ (1,603,728)		\$ (1,603,728)	\$ 1,676	\$ (1,602,052)
<b>Net Plant in Service</b>	<b>\$ 2,188,228</b>	<b>\$ -</b>	<b>\$ 2,188,228</b>	<b>\$ 18,841</b>	<b>\$ 2,207,069</b>
Working Cash Allowance	\$ 24,568		\$ 24,568	\$ (7,622)	\$ 16,946
Materials and Supplies			\$ -		
Prepayments			\$ -		
Customer Advances Construction			\$ -		
Developer Contribution in Aid of Construction	\$ (1,186,227)		\$ (1,186,227)	\$ 23	\$ (1,186,204)
Customer Deposits			\$ -		
Regulatory Assets			\$ -		
Accumulated DFIT			\$ -		\$ (327,979)
Regulatory Liabilities			\$ -		
<b>TOTAL INVESTED CAPITAL (RATE BASE)</b>	<b>\$ 1,026,569</b>	<b>\$ -</b>	<b>\$ 1,026,569</b>	<b>\$ 11,242</b>	<b>\$ 709,832</b>
<b>RATE OF RETURN</b>			<b>8.42%</b>		<b>6.96%</b>
<b>RETURN ON INVESTED CAPITAL</b>	<b>\$ 30,106</b>	<b>\$ 56,379</b>	<b>\$ 86,485</b>	<b>\$ (37,081)</b>	<b>\$ 49,404</b>

SOAH DOCKET NO. 473-17-0117.WS

Attachment ES-3 Staff Schedule IV

PUC DOCKET NO. 46245

Taxes Other Than FIT

COMPANY NAME Double Diamond Utility Company, Inc. - White Bluff Subdivision - Water

TEST YEAR END 31-Dec-15

	Test Year Total	Company Adjustments To Test Year	Company Requested Test Year Total	Staff Adjustments To Company Request	Staff Adjusted Total
TAXES OTHER THAN FIT	(a)	(b)	(c)=(a)+(b)	(d)	(e)=(c)+(d)
<b>Non-Revenue Related</b>					
Ad Valorem Taxes	\$ 54,977	\$ 483	\$ 55,460		\$ 55,460
Total Property	\$ 54,977	\$ 483	\$ 55,460		\$ 55,460
<b>Payroll Taxes</b>					
FICA			\$ 4,992	\$ (209)	\$ 4,783
MEDICARE			\$ 1,168	\$ (49)	\$ 1,119
MEDICARE-Affordable Care Act				\$ -	\$ -
FUTA			\$ 138	\$ (28)	\$ 110
SUTA			\$ 442	\$ (88)	\$ 354
Total Payroll	\$ 13,198	\$ (6,458)	\$ 6,740	\$ (374)	\$ 6,366
<b>Other Taxes</b>					
Other taxes and Licenses	\$ 1,971		\$ 1,971	\$ (1,774)	\$ 197
Total Other Taxes	\$ 1,971		\$ 1,971	\$ (1,774)	\$ 197
<b>TOTAL TAXES OTHER THAN INCOME</b>	<b>\$ 70,146</b>	<b>\$ (5,975)</b>	<b>\$ 64,171</b>	<b>\$ (2,148)</b>	<b>\$ 62,023</b>

SOAH DOCKET NO.  
PUC DOCKET NO.  
COMPANY NAME  
TEST YEAR END

473-17-0117.WS  
46245  
Double Diamond Utility Company, Inc. - White Bluff Subdivision - Water  
31-Dec-15

Attachment ES- 3 Staff Schedule V  
Federal Income Taxes

0000050

	Test Year Total (a)	Company Requested Test Year Total (c)=(a)+(b)	Staff Adjustments To Company Request (d)	Staff Adjusted Total (e)=(c)+(d)
<b>FEDERAL INCOME TAXES</b>				
Return	Total	\$ 215,209		\$ 148,844
Less				
Interest Included in Return		\$ 85,579		\$ 49,615
Plus				
Other Adjustments				
<b>TAXABLE COMPONENT OF RETURN</b>		\$ 129,630		\$ 99,229
<b>TAX RATE</b>		26%		39%
<b>TAX FACTOR</b>	$(1/(1-TR))*(TR)$	0.351351351		0.639344262
<b>FEDERAL INCOME TAX BEFORE ADJUSTMENTS</b>		\$ 45,545.68	\$ -	\$ 63,441.69
LESS				
Surtax Exemption		\$ -		\$ (27,459)
<b>TOTAL FEDERAL INCOME TAXES</b>		\$ 45,546		\$ 35,983
Allocation Factor	(White Bluff Water NI/Total White Bluff NI)	40.35%		33.19%
<b>Allocated to White Bluff - Water</b>		\$ 18,378		\$ 11,943

SOAH DOCKET NO. 473-17-0117.WS  
PUC DOCKET NO. 46245  
COMPANY NAME Double Diamond Utility Company, Inc. - White Bluff Subdivision - Sewer  
TEST YEAR END 31-Dec-15

Attachment ES- 4 Staff Schedule I  
Revenue Requirement

0000051

	Test Year Total	Company Adjustments To Test Year	Company Requested Test Year Total	Staff Adjustments To Company Request	Staff Adjusted Total
<b>REVENUE REQUIREMENT</b>	(a)	(b)	(c)=(a)+(b)	(d)	(e)=(c)+(d)
Operations and Maintenance	\$ 257,348	\$ 20,472	\$ 277,820	\$ (157,692)	\$ 120,128
Depreciation and Amortization Expense	\$ 69,816	\$ 14,884	\$ 84,700	\$ (812)	\$ 83,888
Taxes Other Than Income	\$ 62,144	\$ (4,038)	\$ 58,106	\$ (5,025)	\$ 53,081
Federal Income Taxes	\$ -	\$ 27,354	\$ 27,354	\$ (3,315)	\$ 24,039
Return on Invested Capital	\$ 721	\$ 128,003	\$ 128,724	\$ (29,284)	\$ 99,440
<b>TOTAL</b>	<b>\$ 390,029</b>	<b>\$ -</b>	<b>\$ 576,704</b>	<b>\$ (196,128)</b>	<b>\$ 380,576</b>
Other Revenues - Taps, Recon, late fee, Etc.			\$ (4,574)	\$ -	(4574)
<b>Revenue Requirement Used to Set Rates</b>	<b>\$ 390,029</b>	<b>\$ 186,675</b>	<b>\$ 572,130</b>	<b>\$ (196,128)</b>	<b>\$ 376,002</b>

SOAH DOCKET NO. 473-17-0117.WS

PUC DOCKET NO. 46245

COMPANY NAME Double Diamond Utility Company, Inc. - White Bluff Subdivision - Sewer

TEST YEAR END 31-Dec-15

Attachment ES- 4 Staff Schedule II

O&M Expense

0000052

<b>OPERATIONS AND MAINTENANCE EXPENSE</b>		Test Year	Company	Company	Staff	Staff
Acct. No.	ACCOUNT	Total	Adjustments	Requested	Adjustments	Adjusted
		(a)	To Test Year	Test Year	To Company	Total
				Total	Request	
				(c)=(a)+(b)	(d)	(e)=(c)+(d)
610	PURCHASED WATER	\$0.00		\$0.00		\$0.00
615	POWER EXPENSE-PRODUCTION ONLY	\$12,020.00		\$12,020.00		\$12,020.00
618	OTHER VOLUME RELATED EXPENSES	\$2,409.00		\$2,409.00	(\$530.00)	\$1,879.00
601-1	EMPLOYEE LABOR	\$70,968.00	\$20,472.00	\$91,440.00	(\$40,300.00)	\$51,140.00
620	MATERIALS	\$2,581.00		\$2,581.00	(\$370.00)	\$2,211.00
631-636	CONTRACT WORK	\$2,922.00		\$2,922.00	(\$212.00)	\$2,710.00
650	TRANSPORTATION EXPENSES	\$11,795.00		\$11,795.00	(\$6,300.00)	\$5,495.00
664	OTHER PLANT MAINTENANCE	\$100,955.00		\$100,955.00	(\$76,630.00)	\$24,325.00
601-2	OFFICE SALARIES	\$0.00		\$0.00		\$0.00
601-3	MANAGEMENT SALARIES	\$0.00		\$0.00		\$0.00
604	EMPLOYEE PENSIONS & BENEFITS	\$0.00		\$0.00		\$0.00
615	PURCHASED POWER-OFFICE ONLY	\$0.00		\$0.00		\$0.00
670	BAD DEBT EXPENSE	\$0.00		\$0.00		\$0.00
676	OFFICE SERVICES & RENTALS	\$0.00		\$0.00		\$0.00
677	OFFICE SUPPLIES & EXPENSES	\$7,722.00		\$7,722.00		\$7,722.00
678	PROFESSIONAL SERVICES	\$3,937.00		\$3,937.00	(\$2,907.00)	\$1,030.00
684	INSURANCE	\$8,566.00		\$8,566.00	(\$1,500.00)	\$7,066.00
666	REGULATORY EXPENSE (RATE CASE)	\$0.00		\$0.00		\$0.00
667	REGULATORY EXPENSE (OTHER)	\$7,049.00		\$7,049.00	(\$2,519.00)	\$4,530.00
675	MISCELLANEOUS	\$26,424.00		\$26,424.00	(\$26,424.00)	\$0.00
	<b>TOTAL</b>	<b>\$257,348</b>	<b>\$20,472</b>	<b>\$277,820</b>	<b>(\$157,692)</b>	<b>\$120,128</b>

SOAH DOCKET NO. 473-17-0117.WS  
PUC DOCKET NO. 46245  
COMPANY NAME Double Diamond Utility Company, Inc. - White Bluff Subdivision - Sewer  
TEST YEAR END 31-Dec-15

Attachment ES-4 Staff Schedule III  
Invested Capital

0000053

	Test Year Total	Company Adjustments To Test Year	Company Requested Test Year Total	Staff Adjustments To Company Request	Staff Adjusted Total
	(a)	(b)	(c)=(a)+(b)	(d)	(e)=(c)+(d)
<b>INVESTED CAPITAL</b>					
Plant in Service	\$ 2,847,336		\$ 2,847,336	\$ (6,290)	\$ 2,841,046
Accumulated Depreciation	\$ (1,205,081)		\$ (1,205,081)	\$ 5,585	\$ (1,199,496)
<b>Net Plant in Service</b>	\$ 1,642,255	\$ -	\$ 1,642,255	\$ (705)	\$ 1,641,550
Working Cash Allowance	\$ 23,152		\$ 23,152	\$ (13,141)	\$ 10,011
Materials and Supplies					
Prepayments					
Customer Advances Construction					
Developer Contribution in Aid of Construction	\$ (137,457)		\$ (137,457)	\$ (53,998)	\$ (191,455)
Customer Deposits					
Regulatory Assets					
Accumulated DFIT					\$ (31,375)
Regulatory Liabilities					
<b>TOTAL INVESTED CAPITAL (RATE BASE)</b>	\$ 1,527,950	\$ -	\$ 1,527,950	\$ (67,844)	\$ 1,428,731
<b>RATE OF RETURN</b>			8.42%		6.96%
<b>RETURN ON INVESTED CAPITAL</b>	\$ 721	\$ 128,003	\$ 128,724	\$ (29,284)	\$ 99,440

SOAH DOCKET NO. 473-17-0117.WS  
PUC DOCKET NO. 46245  
COMPANY NAME Double Diamond Utility Company, Inc. - White Bluff Subdivision - Sewer  
TEST YEAR END 31-Dec-15

Attachment ES- 4 Staff Schedule IV  
Taxes Other Than FIT

0000054

	Test Year Total	Company Adjustments To Test Year	Company Requested Test Year Total	Staff Adjustments To Company Request	Staff Adjusted Total
TAXES OTHER THAN FIT	(a)	(b)	(c)=(a)+(b)	(d)	(e)=(c)+(d)
<b>Non-Revenue Related</b>					
Ad Valorem Taxes	\$ 48,706.00		\$ 48,706.00		\$ 48,706.00
Total Property	\$ 48,706.00	\$ -	\$ 48,706.00		\$ 48,706.00
<b>Payroll Taxes</b>					
FICA			\$ 5,669.00	\$ (2,498.32)	\$ 3,170.68
MEDICARE			\$ 1,326.00	\$ (584.47)	\$ 741.53
MEDICARE-Affordable Care Act			\$ -	\$ -	\$ -
FUTA			\$ 156.00	\$ (87.75)	\$ 68.25
SUTA			\$ 503.00	\$ (283.63)	\$ 219.38
Total Payroll	\$ 11,692.00	\$ (4,038.00)	\$ 7,654.00	\$ (3,454.17)	\$ 4,199.84
<b>Other Taxes</b>					
Other taxes and Licenses	\$ 1,746.00		\$ 1,746.00	\$ (1,571.00)	\$ 175.00
Total Other Taxes	\$ 1,746.00		\$ 1,746.00	\$ (1,571.00)	\$ 175.00
<b>TOTAL TAXES OTHER THAN INCOME</b>	<b>\$ 62,144.00</b>	<b>\$ (4,038.00)</b>	<b>\$ 58,106.00</b>	<b>\$ (5,025.17)</b>	<b>\$ 53,080.84</b>

SOAH DOCKET NO. 473-17-0117.WS  
PUC DOCKET NO. 46245  
COMPANY NAME Double Diamond Utility Company, Inc. - White Bluff Subdivision - Sewer  
TEST YEAR END 31-Dec-15

Attachment ES-4 Staff Schedule V  
Federal Income Taxes

0000055

	Test Year Total (a)	Company Requested Test Year Total (c)=(a)+(b)	Staff Adjustments To Company Request (d)	Staff Adjusted Total (e)=(c)+(d)
<b>FEDERAL INCOME TAXES</b>				
Return	Total	\$ 215,209.00		\$ 148,843.97
Less				
Interest Included in Return		\$ 85,579.00		\$ 49,614.66
Plus				
Other Adjustments				
<b>TAXABLE COMPONENT OF RETURN</b>		<b>\$ 129,630.00</b>		<b>\$ 99,229.31</b>
<b>TAX RATE</b>		<b>26%</b>		<b>39%</b>
<b>TAX FACTOR</b>	<b>(1/(1-TR))*(TR)</b>	<b>0.351351351</b>		<b>0.639344262</b>
<b>FEDERAL INCOME TAX BEFORE ADJUSTMENTS</b>		<b>\$ 45,545.68</b>		<b>\$ 63,441.69</b>
LESS				
Surtax Exemption		\$ -		\$ (27,459.00)
<b>TOTAL FEDERAL INCOME TAXES</b>		<b>\$ 45,545.68</b>		<b>\$ 35,982.69</b>
Allocation Factor	(White Bluff Sewer NI/Total White Bluff NI)	60.06%		66.81%
<b>Allocated to White Bluff - Sewer</b>		<b>\$ 27,354.00</b>		<b>\$ 24,039.31</b>



**Allocation of Payroll**

**Company Claim**

Name	Title	Water	WW	License Status
Jody Bledsoe	Utilities Operator	50.0%	50.0%	Water license current; wastewater license expired
Clovis C Wilhelm	Wastewater Operator	25.0%	75.0%	Wastewater license current
Jerry Whitworth	Utilities Back Hoe Operator	50.0%	50.0%	
Dwayne Cota	Utilities Operator	50.0%	50.0%	Class D water license expired
Todd Dilworth	Utilities Manager	50.0%	50.0%	Class C water and wastewater, and CSI
Buck W Nunley	Regulatory Director of Utilities	12.5%	12.5%	Class C Surface license
Danny Keeton	Equipment Operator	50.0%	50.0%	

**Staff Adjust**

Name	Title	Water	WW	License Status
Jody Bledsoe	Utilities Operator	100.0%	0.0%	Water license current; wastewater license expired
Clovis C Wilhelm	Wastewater Operator	0.0%	100.0%	Wastewater license current
Jerry Whitworth	Utilities Back Hoe Operator	0.0%	0.0%	
Dwayne Cota	Utilities Operator	100.0%	0.0%	Class D water license expired
Todd Dilworth	Utilities Manager	50.0%	50.0%	Class C water and wastewater, and CSI
Buck W Nunley	Regulatory Director of Utilities	12.5%	12.5%	Class C Surface license
Danny Keeton	Equipment Operator	0.0%	0.0%	

		Tax Rate	Taxable Wages	Staff Adjusted Total
				(e)=(c)*(d)
<b>PAYROLL TAXES - WHITE BLUFF WATER</b>				
FICA	All Wages	6.20%	\$ 77,140.00	\$ 4,782.68
MEDICARE	All Wages	1.45%	\$ 77,140.00	\$ 1,118.53
MEDICARE-Affordable Care Act		0.00%	\$ 77,140.00	\$ -
FUTA	Wages to \$7000	0.60%	\$ 18,375.00	\$ 110.25
SUTA	Wages to \$9000	1.50%	\$ 23,625.00	\$ 354.38
<b>TOTAL PAYROLL</b>				<b>\$ 6,365.84</b>

		Tax Rate	Taxable Wages	Staff Adjusted Total
				(e)=(c)*(d)
<b>PAYROLL TAXES - WHITE BLUFF SEWER</b>				
FICA		6.20%	\$ 51,140.00	\$ 3,170.68
MEDICARE		1.45%	\$ 51,140.00	\$ 741.53
MEDICARE-Affordable Care Act		0.00%	\$ 51,140.00	\$ -
FUTA		0.60%	\$ 11,375.00	\$ 68.25
SUTA		1.50%	\$ 14,625.00	\$ 219.38
<b>TOTAL PAYROLL</b>				<b>\$ 4,199.84</b>

Summary of Cost of Capital

<u>Type of Capital</u>	<u>Ratio</u>	<u>Cost Rate</u>	<u>Weighted Cost</u>
Long term Debt	47.27%	4.91%	2.32%
Common Equity	52.73%	8.79%	4.64%
Total	100.00%		<u>6.96%</u>

Summary of Cost of Capital					
Type of Capital	2016 Ratio	2015 Ratio	2014 Ratio	2013 Ratio	2012 Ratio
<b>American States Water Co</b>					
Long term Debt	40.50%	39.10%	39.80%	42.20%	45.40%
Common Equity	59.50%	60.90%	60.20%	57.80%	54.60%
	100.00%	100.00%	100.00%	100.00%	100.00%
<b>American Water Works</b>					
Long term Debt	53.50%	52.60%	52.40%	53.90%	55.80%
Common Equity	46.50%	47.40%	47.60%	46.10%	44.20%
	100.00%	100.00%	100.00%	100.00%	100.00%
<b>Aqua America</b>					
Long term Debt	49.50%	48.50%	48.90%	52.70%	52.70%
Common Equity	50.50%	51.50%	51.10%	47.30%	47.30%
	100.00%	100.00%	100.00%	100.00%	100.00%
<b>California Water Service Group</b>					
Long term Debt	40.00%	40.10%	41.60%	47.80%	51.70%
Common Equity	60.00%	59.90%	58.40%	52.20%	48.30%
	100.00%	100.00%	100.00%	100.00%	100.00%
<b>Connecticut Water Service</b>					
Long term Debt	44.00%	45.90%	47.10%	49.20%	53.50%
Common Equity	56.00%	54.10%	52.90%	50.80%	46.50%
	100.00%	100.00%	100.00%	100.00%	100.00%
<b>Middlesex Water</b>					
Long term Debt	40.50%	41.20%	41.30%	42.60%	43.40%
Common Equity	59.50%	58.80%	58.70%	57.40%	56.60%
	100.00%	100.00%	100.00%	100.00%	100.00%
<b>SJW Corp.</b>					
Long term Debt	51.00%	51.60%	51.10%	55.00%	56.60%
Common Equity	49.00%	48.40%	48.90%	45.00%	43.40%
	100.00%	100.00%	100.00%	100.00%	100.00%
<b>York Water</b>					
Long term Debt	45.00%	44.80%	45.10%	46.00%	47.10%
Common Equity	55.00%	55.20%	54.90%	54.00%	52.90%
	100.00%	100.00%	100.00%	100.00%	100.00%
<b>5 Year Average</b>					
Long term Debt	47.27%				
Common Equity	52.73%				

Source: Value Line

July 14, 2017

**Attachment ES – 7 has been filed confidentially**

## Dividend Yields of Eight Company Peer Group

	Average	American States Water Co	American Water Works	Aqua America	California Water Service Group	Connecticut Water Service	Middlesex Water	SJW Corp.	York Water
Symbol		AWR	AWK	WTR	CWT	CTWS	MSEX	SJW	YORW
Div		1.05	1.76	0.85	0.75	1.24	0.87	0.93	0.70
52 wk low		37.47	69.41	28.03	29.25	45.51	32.23	41.03	27.69
52 wk high		51.75	82.89	34.41	39.65	62.15	44.48	56.93	39.86
Spot Price		48.79	80.85	33.43	37.00	54.04	37.63	55.17	32.90
Spot Div Yield	2.16%	2.15	2.18	2.54	2.03	2.29	2.31	1.69	2.13
52 wk Div Yield	2.26%	2.35	2.31	2.72	2.18	2.30	2.27	1.90	2.07
Average	2.21%	2.25%	2.24%	2.63%	2.10%	2.30%	2.29%	1.79%	2.10%

Source: Barron's August 31, 2017  
Value Line July 14, 2017

Attachment ES - 9

Five Year Growth Estimate Forecast for Eight Company Barometer Group

<u>Company</u>	<u>Symbol</u>	Yahoo! Finance	Zacks	Morning star	Value Line	Average
		Source				
American States Water Co	AWR	4.45%	5.00%	n/a	6.50%	5.32%
American Water Works	AWK	7.03%	7.40%	6.70%	8.50%	7.41%
Aqua America	WTR	5.50%	6.30%	n/a	7.00%	6.27%
California Water Service Group	CWT	9.70%	5.50%	n/a	9.00%	8.07%
Connecticut Water Service	CTWS	6.00%	6.00%	N/A	4.50%	5.50%
Middlesex Water	MSEX	2.70%	N/A	N/A	8.50%	5.60%
SJW Corp.	SJW	14.00%	N/A	n/a	3.00%	8.50%
York Water	YORW	4.90%	N/A	N/A	7.00%	5.95%
						<u>6.58%</u>

Source:  
Internet

April 10, 2017

## Attachment ES - 10

Expected Market Cost Rate of Equity  
Using Data for the Barometer Group of Eight Water Companies

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5 Year Forecasted Growth Rates

	<u>Time Period</u>	<u>Adjusted Dividend Yield(1)</u> (1)	<u>Growth Rate</u> (2)	<u>Expected Rate of Return</u> (3=1+2)
(1)	52 Week Average Ending:	2.26%	6.58%	8.84%
(2)	Spot Price Ending:	<u>2.16%</u>	<u>6.58%</u>	<u>8.74%</u>
(3)	Average:	<u>2.21%</u>	<u>6.58%</u>	<u>8.79%</u>
Sources: Value Line		April 14, 2017		
Barron's		April 10, 2017		



## Attachment ES - 11

<u>Company</u>	<u>Beta</u>
American States Water Co	0.75
American Water Works	0.60
Aqua America	0.70
California Water Service Group	0.75
Connecticut Water Service	0.65
Middlesex Water	0.75
SJW Corp.	0.70
York Water	0.80
Average beta for CAPM	<u>0.71</u>

Source:  
Value Line

July 14, 2017

Attachment ES - 12  
Page 1 of 2

<b>Future Risk Free Rate</b>	
<b><u>Treasury note 10-yr Note</u></b>	<b><u>Yield</u></b>
2Q 2017	2.27
3Q 2017	2.34
4Q 2017	2.52
1Q 2018	2.69
2Q 2018	2.83
3Q 2018	2.98
4Q 2018	3.08
2018-2022	3.80
<b>Average</b>	<b><u><u>2.81</u></u></b>

Source:  
Blue Chip  
September 1, 2017

Attachment ES-12  
Page 2 of 2

Historic Risk Free Rate	
<u>Treasury note 10-yr Note</u>	<u>Yield</u>
62 Years	5.91
40 Years	6.48
20 Years	3.93
10 Years	2.83
5Years	<u>2.14</u>
Average	<u><u>4.26</u></u>

Source:

Federal Reserve Board H.15 Release

<https://www.federalreserve.gov/releases/h15/data.htm>

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**Required Rate of Return on Market as a Whole Forecasted**

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	<u>Dividend Yield</u>	+	<u>Growth Rate</u>	=	<u>Expected Market Return</u>
Value Line Estimate	2.20%		7.79%	(a)	9.99%
S&P 500	2.13%	(b)	10.00%		12.13%
Average Expected Market Return				=	<u>11.06%</u>

(a)  $((1+0.35)^{.25}) - 1$  Value Line forecast for the 3 to 5 year index appreciation is 35%

(b) S&P 500 dividend yield multiplied by half the growth rate

Source:  
 Yahoo!Finance            August 31, 2017  
 Barron's                    August 31, 2017  
 Value Line                #####

Required Rate of Return on Market as a Whole Historic

	<u>Expected Market Return</u>
5 yr S&P Composite Index Historical Return	14.66%
10 yr S&P Composite Index Historical Return	6.94%
20 yr S&P Composite Index Historical Return	7.68%
40 yr S&P Composite Index Historical Return	11.06%
91 yr S&P Composite Index Historical Return	<u>10.04%</u>
Average Expected Market Return =	<u><u>10.08%</u></u>

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**CAPM with forecasted return**

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Re Required return on individual equity security  
Rf Risk-free rate  
Rm Required return on the market as a whole  
Be Beta on individual equity security

$$Re = Rf + Be(Rm - Rf)$$

$$Rf = 2.8138$$

$$Rm = 11.0614$$

$$Be = 0.7125$$

$$Re = \underline{\underline{8.69}}$$

Sources: Value Line September 1, 2017  
Blue Chip July 1, 2017  
Attachment ES - 9 page 1

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**CAPM with historical return**

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Re      Required return on individual equity security  
Rf      Risk-free rate  
Rm      Required return on the market as a whole  
Be      Beta on individual equity security

$$Re = Rf + Be(Rm - Rf)$$

$$Rf = 4.2559$$

$$Rm = 10.0765$$

$$Be = 0.7125$$

$$Re = \underline{\underline{8.40}}$$

**Sources:**

Attachment ES - 12, page 2

Attachment ES - 13, page 2

Attachment ES - 11