

### **PUBLIC NOTICE**

The City of Garland (Garland), doing business as Garland Power & Light (GP&L), gives notice of its intent to amend its Certificate of Convenience and Necessity (CCN) to construct a proposed double circuit, 345-kV transmission line that will begin at a new Oncor Electric Delivery Company switching station in Rusk County and extend eastward for approximately 37-40 miles to a new GP&L switching station in Panola County near the Texas/Louisiana state line. Garland, together with Rusk Interconnection LLC, is developing the Rusk - Panola Transmission Project (Project) to interconnect the Electric Reliability Council of Texas transmission grid to the Southern Cross Transmission Project, which will in turn connect to the southeastern United States.

Garland has filed an application with the Public Utility Commission of Texas (PUC) in Docket No. 45624, *Application of the City of Garland, Texas, for a Certificate of Convenience and Necessity for the Proposed Rusk to Panola Double-Circuit 345-KV Transmission Line in Rusk and Panola Counties, Texas*. The deadline to request to participate in Docket No. 45624 is March 28, 2016.

The routing options for this project range from approximately 37 miles to 40 miles in length. The estimated cost of the routing options range from approximately \$103,779,478 million to \$109,925,443 million. Garland plans to construct the transmission line primarily on steel monopole structures.

Persons who are affected by the proposed transmission line and wish to intervene in the docket or comment on the CCN application should mail the original and 10 copies of their requests to intervene or their comments to:

Public Utility Commission of Texas  
Central Records, Attn: Filing Clerk  
1701 N. Congress Avenue  
P.O. Box 13326  
Austin, Texas 78711-3326

The deadline for intervention in the proceeding is March 28, 2016; and the PUC should receive a letter from anyone requesting intervention by that date. Persons who wish to intervene in the docket must also mail a copy of their request for intervention to all parties in the docket and all persons that have pending motions to intervene, at or before the time the request for intervention is mailed to the PUC.

The PUC emphasizes that the only way to fully participate in the PUC's decision on where to locate the transmission line is to intervene in the docket. It is important for an affected person to intervene because Garland is not obligated to keep affected persons informed of the PUC's proceedings and cannot predict which route may or may not be approved by the PUC.

The PUC has developed a brochure titled, "Landowners and Transmission Line Cases at the PUC." Copies of the brochure are available by calling Garland's representative toll-free at 888-781-3350, by email at [info@RuskPanolaTransmissionProject.com](mailto:info@RuskPanolaTransmissionProject.com), or may be downloaded from the PUC's website at [www.puc.state.tx.us](http://www.puc.state.tx.us). To obtain additional information about this docket, you may contact the PUC's Customer Assistance Hotline at (512) 936-7120 or (888) 782-8477. Hearing-and speech-impaired individuals with text telephones (TTY) may contact the PUC's Customer Assistance Hotline at (512) 936-7136 or toll free at (800) 735-2989. In addition to the intervention deadline, other important deadlines may already exist that affect your participation in this docket. You should review the orders and other filings that have already been made in the docket.

Persons with questions about the transmission line may contact Garland's representative toll-free at 888-781-3350 or email [info@RuskPanolaTransmissionProject.com](mailto:info@RuskPanolaTransmissionProject.com). You may also send information by mail addressed to: Burns & McDonnell c/o Joab Ortiz, 9400 Ward Parkway, Kansas City, MO 64114.

Detailed mapping is available online at [www.RuskPanolaTransmissionProject.com](http://www.RuskPanolaTransmissionProject.com). In addition, interested persons may also review detailed routing maps during normal library hours at the following public libraries:

Sammy Brown Library 319 S. Market Carthage, TX	Rusk County Library System 106 E Main Street Henderson, TX
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The PUC will make the final determination of which route will be approved for this transmission line project. Any one of the proposed routes or any other combination of the routing links could be approved by the PUC. *All routes and route segments (links) included in this notice are available for selection and approval by the Public Utility Commission of Texas.*

Type	Name	Address	City	State	Zip	Phone	Contact	Email
Newspaper	Henderson Daily News	1711 US-79	Henderson	TX	75654	903-657-2501	Brian Brown	<a href="mailto:classifieds@hendersondailynews.com">classifieds@hendersondailynews.com</a>
Newspaper	Panola Watchman	109 W Panola St	Carthage	TX	75633	903-693-7678	Julie Ross	<a href="mailto:jross@news-journal.com">jross@news-journal.com</a>



**GARLAND POWER & LIGHT**

February 25, 2016

The Honorable Tonya Baer  
Office of Public Utility Counsel  
P.O. Box 12397  
Austin, Texas 78711-2397

**Re: PUC Docket No. 45624; Application of the City of Garland, Texas, for a Certificate of Convenience and Necessity for the Proposed Rusk to Panola Double-Circuit 345-KV Transmission Line in Rusk and Panola Counties, Texas**

Dear Public Counsel Baer:

The City of Garland (Garland), doing business as Garland Power & Light (GP&L), has filed an application with the Public Utility Commission of Texas (PUC) to amend its Certificate of Convenience and Necessity (CCN) to construct a proposed double circuit, 345-kV transmission line that will begin at a new Oncor Electric Delivery Company switching station in Rusk County and extend eastward for approximately 37-40 miles to a new GP&L switching station in Panola County near the Texas/Louisiana state line. Garland, together with Rusk Interconnection LLC, is developing the Rusk - Panola Transmission Project (Project) to interconnect the Electric Reliability Council of Texas transmission grid to the Southern Cross Transmission Project, which will in turn connect to the southeastern United States.

Garland provides this notice in accordance with the requirements of 16 TEX. ADMIN. CODE § 22.52. Garland has filed an application with the PUC in Docket No. 45624, *Application of the City of Garland, Texas, for a Certificate of Convenience and Necessity for the Proposed Rusk to Panola Double-Circuit 345-KV Transmission Line in Rusk and Panola Counties, Texas*.

The routing options for this project range from approximately 37 miles to 40 miles in length. The estimated cost of the routing options range from approximately \$103,779,478 million to \$109,925,443 million. Garland plans to construct the transmission line primarily on steel monopole structures.

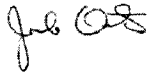
The deadline for intervention in the proceeding is March 28, 2016.

For your convenience, I have included maps and written descriptions of the routing options included in the application. More detailed mapping is available online at [www.RuskPanolaTransmissionProject.com](http://www.RuskPanolaTransmissionProject.com). In addition, interested persons may also review detailed routing maps during normal library hours at the following public libraries:

Sammy Brown Library 319 S. Market Carthage, TX	Rusk County Library System 106 E Main Street Henderson, TX
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If you have any questions about the transmission line, please call 888-781-3350 or email [info@RuskPanolaTransmissionProject.com](mailto:info@RuskPanolaTransmissionProject.com). You may also send information by mail addressed to: Burns & McDonnell c/o Joab Ortiz, 9400 Ward Parkway, Kansas City, MO 64114.

Sincerely,



Joab Ortiz  
On Behalf of Garland Power & Light  
Enclosure

**PUC DOCKET NO. 45624**

<b>APPLICATION OF THE CITY OF</b>	<b>§</b>	
<b>GARLAND, TEXAS, FOR A</b>	<b>§</b>	<b>BEFORE THE</b>
<b>CERTIFICATE OF CONVENIENCE</b>	<b>§</b>	
<b>AND NECESSITY FOR THE</b>	<b>§</b>	<b>PUBLIC UTILITY COMMISSION</b>
<b>PROPOSED RUSK TO PANOLA</b>	<b>§</b>	
<b>DOUBLE-CIRCUIT 345-KV</b>	<b>§</b>	<b>OF TEXAS</b>
<b>TRANSMISSION LINE IN RUSK</b>	<b>§</b>	
<b>AND PANOLA COUNTIES, TEXAS</b>	<b>§</b>	

**DIRECT TESTIMONY**

**OF**

**DARRELL W. CLINE**

**ON BEHALF OF**

**THE CITY OF GARLAND**

**FEBRUARY 25, 2016**

**CITY OF GARLAND  
DIRECT TESTIMONY OF DARRELL W. CLINE**

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**EXHIBITS**

Exhibit DWC-1	Resume of Darrell W. Cline
Exhibit DWC-2	Transmission Line Agreement between the City of Garland and Rusk Interconnection LLC [ <b>Confidential</b> ]

**I. INTRODUCTION AND EXPERIENCE**

Q1. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.

A. My name is Darrell W. Cline. My business address is 217 N. 5<sup>th</sup> Street, Garland, Texas 75040.

Q2. ON WHOSE BEHALF ARE YOU TESTIFYING?

A. I am testifying on behalf of the City of Garland ("Garland" or the "City").

Q3. PLEASE STATE YOUR CURRENT POSITION AND SUMMARIZE YOUR PROFESSIONAL EXPERIENCE AND EDUCATIONAL BACKGROUND.

A. I am the Chief Financial Officer for Garland Power & Light ("GP&L"), the municipal electric utility of the City of Garland, which is a position I have held since January 2015. Prior to this position, I was the Director of Finance and Accounting for GP&L, a position I held since joining the City in January 2012. In 1998, I began my professional consulting career to public sector utilities with Reed-Stowe & Co. (now Navigant Consulting). At the time of my resignation in 2000, I held the title of Senior Consultant. From 2000 to 2003, I was employed as a Senior Consultant by Reed, Stowe & Yanke, LLC, a financial and economic consulting firm to public sector utilities. In 2003, Reed, Stowe & Yanke, LLC was acquired by R. W. Beck, Inc. (now Leidos). At the time of my resignation from R. W. Beck, Inc. in 2008, I held the title of Local Practice Leader of the U.S. Gulf Coast Region for R. W. Beck's Utility Services Practice. Subsequent to my resignation at R. W. Beck, Inc., I served as an independent consultant until taking



1 a Director position with J. Stowe & Co., Inc. (now NewGen Strategies and  
2 Solutions, LLC) from 2009 to 2012. In summary, I have over 17 years of  
3 professional experience in the areas of cost of service and rate design for electric,  
4 natural gas, water, and wastewater utilities. In addition, as a consultant, I  
5 supported Garland in its transmission rate filings and interim updates before the  
6 Commission. I earned a Master of Business Administration degree from Southern  
7 Methodist University, as well as a Master of Public Administration degree from  
8 the University of North Texas. Prior to these degrees, I earned a Bachelor of  
9 Science degree from East Texas Baptist University. A copy of my professional  
10 resume is attached as Exhibit DWC-1.

11

12 Q4. HAVE YOU TESTIFIED PREVIOUSLY BEFORE THE COMMISSION?

13 A. Yes. I provided written testimony in Docket No. 42630, *Application of City of*  
14 *Garland for Interim Update of Wholesale Transmission Rates Pursuant to P.U.C.*  
15 *SUBST. R. § 25.192(h)(1)* and Docket No. 45120, *Application of City of Garland*  
16 *for Interim Update of Wholesale Transmission Rates Pursuant to P.U.C. SUBST.*  
17 *R. § 25.192(h)(1).*

18

19 Q5. WHAT IS THE PURPOSE OF YOUR TESTIMONY?

20 A. The purpose of my testimony is to describe Garland's electric utility business and  
21 its participation in the Rusk to Panola transmission line project that is the subject  
22 of this filing ("Project" or "Garland Project"). More specifically, I discuss:

- 23
- Garland's operation of GP&L;

- 1           • GP&L's assets, operations, and relationship with the Texas Municipal Power
- 2           Agency ("TMPA");
- 3           • the facilities associated with the Project in this case;
- 4           • Garland's involvement in the Garland Project and its relationship to the
- 5           Southern Cross Transmission ("SCT") project;
- 6           • the statutory provisions and Federal Energy Regulatory Commission
- 7           ("FERC") order under which Garland is making this filing;
- 8           • which proposed route Garland recommends as best meeting the requirements
- 9           of PURA and the Commission's Substantive Rules;
- 10          • the beneficial economic impact the Garland Project will have on the Project
- 11          area;
- 12          • certain conditions on the CCN order that may be reasonable and consistent
- 13          with the FERC order; and,
- 14          • the other witnesses filing testimony in support of this filing.

15  
16   Q6.   PLEASE DESCRIBE GARLAND'S FILING.

17   A.    The filing includes the application pleading, along with a completed CCN  
18          application form ("CCN Form"). The application pleading addresses certain  
19          issues arising out of amendments to PURA § 37.051 enacted during the last  
20          session of the Texas legislature. The CCN Form was obtained from the  
21          Commission's website and includes an Environmental Assessment and Route  
22          Analysis Report ("EA"). The completed CCN Form and its attachments are

1 publicly available at the Commission and will be offered into evidence by  
2 Garland as an exhibit at the hearing.

3 In addition, the direct testimony of five witnesses has been filed in support  
4 of the application, as discussed later in my testimony. Southern Cross  
5 Transmission LLC will intervene in support of the application contemporaneously  
6 with this filing.

7

8 Q7. WHAT PORTIONS OF THE CCN FORM ARE YOU SPONSORING?

9 A. I am sponsoring or co-sponsoring the information in the following sections of the  
10 CCN Form: 1, 2, 3, 4, 12, and 14.

11

12 **II. OVERVIEW OF GP&L**

13 Q8. PLEASE DESCRIBE GP&L.

14 A. The City of Garland began providing electric service to its ratepayers in 1923  
15 through its electric department operating today as Garland Power & Light. GP&L  
16 is a not-for-profit municipal utility and holds CCN No. 30063. GP&L is the fourth  
17 largest municipal utility in the State of Texas. Fitch Ratings has assigned a AA-  
18 rating and Standard & Poor's has assigned an A+ rating to Garland's electric  
19 utility system revenue bonds.

20 GP&L has two gas-fired generating plants, which combine to produce 528  
21 megawatts of generation capacity. In addition, Garland participates in the Texas  
22 Municipal Power Agency ("TMPA"), which operates the 470 megawatt coal-fired  
23 Gibbons Creek Power Plant. GP&L has approximately 69,000 distribution

1 customers, and its transmission system consists of 28 substations and 199 linear  
2 miles of transmission lines, including two 345-kV Competitive Renewable  
3 Energy Zone ("CREZ") transmission lines. GP&L, along with Cross Texas  
4 Transmission, was designated by ERCOT to construct approximately 60 to 70  
5 miles of new 345 kV, double-circuit transmission lines of the Houston Import  
6 Project. Cross Texas Transmission will design and construct these lines and  
7 GP&L will operate and maintain these lines once construction is completed. The  
8 utility's peak load for 2014 was 443 megawatts, with annual operating revenues of  
9 \$378 million.

10 GP&L is a Qualified Scheduling Entity ("QSE") operating within  
11 ERCOT. GP&L provides QSE services for other market participants as well.  
12 GP&L is also the Master QSE for TMPA's Gibbons Creek Power Plant. The  
13 GP&L-owned transmission system includes 345-kV, 138-kV and 69-kV facilities.  
14 GP&L serves as the Transmission Operator for its transmission system and all of  
15 TMPA's 345-kV and 138-kV transmission lines and substations located in various  
16 parts of Texas.

17  
18 **III. THE RUSK TO PANOLA PROJECT**

19 Q9. PLEASE DESCRIBE THE RUSK TO PANOLA PROJECT.

20 A. The Project is an approximately 37-40-mile double-circuit 345-kV transmission  
21 line to connect the new Rusk Switching Station in Rusk County, Texas, to the  
22 new Panola Switching Station in Panola County, Texas, on the Texas-Louisiana  
23 border. At the western endpoint of the Project, the Rusk Station will be owned by

1 Oncor Electric Delivery Company ("Oncor") and will interconnect with several  
2 existing Oncor 345-kV transmission lines in the vicinity of the Station. At the  
3 eastern endpoint of the Project, the Panola Station will be owned by Garland and  
4 will connect at the Texas-Louisiana border with SCT's high-voltage direct current  
5 converter station located adjacent to the Station in Louisiana. The purpose of the  
6 Project and the associated switching stations is to connect the SCT project to the  
7 ERCOT transmission grid. The SCT project is described in the Direct Testimony  
8 of David Parquet filed in support of the application in this case.

9  
10 Q10. HOW DID GARLAND BECOME INVOLVED IN THE PROJECT?

11 A. In order to interconnect an interstate transmission line like the SCT project to the  
12 ERCOT grid, it is necessary to obtain an order from the FERC directing the  
13 interconnection and confirming that it will not affect the jurisdictional status of  
14 entities operating in ERCOT. It is my understanding that only a limited number  
15 of utilities that sell power in ERCOT can be subject to such an interconnection  
16 order, and that under the current ERCOT market structure, entities that both  
17 provide transmission service and sell power include municipally-owned utilities,  
18 like GP&L, and cooperatives. SCT approached Garland about whether it would  
19 be willing to provide the interconnection between the SCT facility and the  
20 ERCOT grid under an appropriate FERC order. Garland agreed to do so.

1 Q11. HAS FERC ISSUED AN ORDER DIRECTING GARLAND TO PROVIDE THE  
2 RUSK TO PANOLA INTERCONNECTION?

3 A. Yes. On May 15, 2014, FERC issued its Final Order Directing Interconnection  
4 and Transmission Service in Docket No. TX11-1-001, directing Garland to  
5 interconnect with the SCT project pursuant to Section 210 of the Federal Power  
6 Act. The order issued by FERC is discussed in more detail in Mr. Parquet's  
7 testimony. The Garland Project is necessary to make the interconnection ordered  
8 by FERC.

9  
10 Q12. WHY IS GARLAND INTERESTED IN PROVIDING TRANSMISSION  
11 SERVICE LIKE THE PROJECT IN THIS CASE?

12 A. GP&L's mission is to provide high quality, safe and reliable services to the  
13 ratepayers and businesses of Garland at competitive rates in order to enhance the  
14 quality of life in the City and create a utility environment that supports economic  
15 development. Connecting with the SCT project presented an opportunity for  
16 GP&L to capitalize on its capabilities and resources for the benefit of the City and  
17 its ratepayers.

18  
19 Q13. WHY IS GARLAND FILING A CCN APPLICATION FOR THE PROJECT?

20 A. Garland is filing this application under several provisions that were added to  
21 PURA<sup>1</sup> § 37.051 during the last legislative session. In particular, § 37.051(c-1)

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<sup>1</sup> The Public Utility Regulatory Act, Tex. Util. Code §§ 11.001, *et seq.*

1 requires that a CCN be obtained before a facility can be interconnected to the  
2 ERCOT transmission grid that enables additional power to be imported into or  
3 exported out of the ERCOT grid, and § 37.051(g) requires that a municipally  
4 owned utility obtain a CCN to construct, install or extend a transmission facility  
5 outside of its municipal boundaries. This application is filed under both of those  
6 subsections.

7 Subsections (c-2) and (i) of § 37.051 contain virtually identical provisions  
8 governing the Commission's review of a facility that is to be constructed under an  
9 interconnection agreement appended to an offer of settlement approved in FERC  
10 Docket No. TX11-01-001 directing connection between the ERCOT and SERC  
11 regions under Sections 210, 211, and 212 of the Federal Power Act (FPA). The  
12 statute is referring to the order in FERC Docket No. TX11-1-001, *Southern Cross*  
13 *Transmission LLC*, 147 FERC ¶ 61,113 (2014), which directs physical connection  
14 between the ERCOT and SERC regions under Sections 210, 211, and 212 of the  
15 FPA. The Garland Project was ordered in the *Southern Cross* docket, and  
16 § 37.051(c-2) and (i) therefore apply to this application. Those subsections  
17 provide that the Commission shall approve the application not later than the 185<sup>th</sup>  
18 day after it is filed and may prescribe reasonable conditions to protect the public  
19 interest that are consistent with the FERC order.

1 Q14. PLEASE DESCRIBE THE ALTERNATIVE ROUTES PROPOSED FOR THE  
2 PROJECT.

3 A. As described in more detail in the testimony of Kristi Wise filed in support of this  
4 application, Garland is proposing 12 alternative routes for the Project, ranging in  
5 length from 37 to 40 miles. Ms. Wise is the project manager for Burns &  
6 McDonnell who oversaw preparation of the EA presented in this proceeding. As  
7 she describes in her testimony, Burns & McDonnell selected the top ranking  
8 routes from each geographic corridor, as well as additional routes that were the  
9 highest ranked routes that also, when combined, included every acceptable route  
10 segment. This resulted in the selection of the final 12 proposed routes.

11

12 Q15. WHAT ROUTE DID BURNS & MCDONNELL RECOMMEND AS THE  
13 ROUTE THAT BEST MEETS THE REQUIREMENTS OF PURA AND THE  
14 PUC'S SUBSTANTIVE RULES?

15 A. As Ms. Wise discusses in her direct testimony, all of the routes proposed in this  
16 filing comply with the requirements of PURA and the PUC's Substantive Rules.  
17 Garland will construct any proposed route, or combination of proposed segments,  
18 selected by the Commission. Proposed Route RP5 scored highest in Burns &  
19 McDonnell's ranking of the proposed routes.



1 Q16. WHAT ROUTE DOES GARLAND RECOMMEND AS THE ROUTE THAT  
2 BEST MEETS THE REQUIREMENTS OF PURA AND THE PUC'S  
3 SUBSTANTIVE RULES?

4 A. Garland agrees with Burns & McDonnell's ranking.  
5

6 Q17. WHAT ECONOMIC IMPACT WILL THE PROJECT HAVE IN THE STUDY  
7 AREA?

8 A. The Project will bring millions of dollars in payments in lieu of taxes to the taxing  
9 authorities in the area where the line will be constructed. In addition, there will  
10 be economic benefits to the region as a result of construction and maintenance of  
11 the line.  
12

13 **IV. RELATIONSHIP BETWEEN GARLAND AND SOUTHERN CROSS**

14 Q18. HAS GARLAND ENTERED INTO AN AGREEMENT GOVERNING ITS  
15 RELATIONSHIP WITH SCT WITH RESPECT TO THE PROJECT?

16 A. Yes. Garland has entered into a Transmission Line Agreement ("Agreement")  
17 with Rusk Interconnection LLC ("Rusk"), the SCT affiliate that will oversee and  
18 fund construction of the Project. The Agreement is attached to my testimony as  
19 confidential Exhibit DWC-2. The Agreement governs the construction,  
20 ownership, operation, and decommissioning of the Project.

1 Q19. WHAT ARE SOME KEY TERMS OF THE AGREEMENT?

2 A. Under the Agreement, Garland designates Rusk to design and construct the  
3 Project facilities in compliance with and along the route identified in the  
4 Commission's order in this case. After the facilities are complete and ready to be  
5 placed in service, Rusk will convey them to Garland for \$1 and the assumption by  
6 Garland of certain liabilities associated with the Project. Garland will not seek to  
7 recover the costs of developing, constructing, interconnecting or financing the  
8 Project or the Panola Switching Station through transmission service rates  
9 established by the Commission.

10 Appended to the Agreement is a Facilities Agreement governing operation  
11 and maintenance of the facilities. Garland will operate and maintain the facilities  
12 in accordance with good utility practice, applicable law, and the terms of the  
13 Facilities Agreement. The Facilities Agreement provides for Rusk to pay Garland  
14 certain fees, and to reimburse Garland for reasonable and necessary operation and  
15 maintenance expenses. Pursuant to the Agreement, Garland will pay to local  
16 taxing authorities a payment in lieu of taxes in the amount it would have to pay on  
17 the facilities if it were subject to ad valorem taxation. Rusk will reimburse  
18 Garland for these payments.

19

20 Q20. YOU STATED THAT GARLAND WILL NOT SEEK TO RECOVER THE  
21 COST TO DEVELOP, CONSTRUCT, INTERCONNECT OR FINANCE THE  
22 PROJECT OR THE PANOLA SWITCHING STATION THROUGH  
23 TRANSMISSION SERVICE RATES. DOES GARLAND PROPOSE THAT

1           THIS COMMITMENT BE A CONDITION TO THE CCN APPROVAL IN  
2           THIS CASE?

3    A.    Yes. Garland made this commitment at FERC and reiterates it here. Garland also  
4           commits that it will operate the Project as an open access facility subject to the  
5           Commission's rules, NERC standards, and ERCOT protocols applicable to such  
6           transmission facilities.

7

8    Q21. ARE THERE OTHER CONDITIONS THAT GARLAND BELIEVES WOULD  
9           PROTECT THE PUBLIC INTEREST AND BE CONSISTENT WITH THE  
10          FERC ORDER?

11   A.    In general, Garland believes that the Garland Project and the SCT project will  
12          further the public interest. As shown in the direct testimony of David Parquet and  
13          Ellen Wolfe filed in support of this application, the projects will provide  
14          significant benefits to Texas and are in the public interest. In addition, FERC has  
15          already concluded that the Project is in the public interest. However, as Mr.  
16          Parquet describes, it would make sense to condition the CCN by requiring that  
17          Southern Cross execute an ERCOT Market Participant Agreement before Garland  
18          energizes the Project, and the Commission should provide instructions or  
19          guidance to ERCOT to make the bylaw and protocol revisions necessary to allow  
20          Southern Cross to execute such an agreement.

1                   **V.           WITNESSES SUPPORTING THE APPLICATION**

2   Q22.   WHAT OTHER WITNESSES ARE PRESENTING TESTIMONY IN SUPPORT  
3           OF THE APPLICATION?

4   A.     In addition to my testimony, the testimony of the following witnesses is presented  
5           in support of this application:

- 6           • Kristi Wise: Ms. Wise is a Senior Project Manager for Burns & McDonnell  
7           Engineering, Inc. She presents the Environmental Assessment and  
8           Alternative Route Analysis Report (EA) in this case; describes the process of  
9           preparing the EA and formulating alternative routes, including the public  
10          input and open house processes; identifies the route that Burns & McDonnell  
11          recommends as best meeting the requirements of PURA and the  
12          Commission's Substantive Rules; and describes Burns & McDonnell's  
13          consideration of various factors relevant to the routing process.  
14
- 15          • Chris McCall: Mr. McCall is a Project Manager for Burns & McDonnell.  
16          Mr. McCall describes the engineering plans for the Project; conductor and  
17          structure selection; impact on right-of-way, facilities, and other utilities;  
18          estimated cost; and Project schedule.  
19
- 20          • David Parquet: Mr. Parquet is Senior Vice President – Special Projects for  
21          Pattern Energy Group LP. He explains that the SCT project will be designed  
22          to deliver up to 2,000 MW in either direction between ERCOT and SERC and  
23          describes that project's relationship to the Garland Project. Mr. Parquet also  
24          discusses the FERC interconnection order; submission of the Garland and  
25          SCT projects to ERCOT; the interconnection studies performed by Oncor  
26          Electric Delivery Company; certain logistical issues to be resolved; possible  
27          conditions on the Commission's order; and benefits that the SCT project can  
28          provide in Texas.  
29
- 30          • Ellen Wolfe: Ms. Wolfe is President of Resero Consulting. She presents the  
31          results of an economic analysis conducted by her firm concerning the  
32          expected production cost savings and consumer energy benefits of the SCT  
33          project to ERCOT, as well as expected flows between ERCOT and the  
34          Eastern Interconnect over the project and anticipated revenues from charges  
35          for exports from ERCOT.

- 1 Q23. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?
- 2 A. Yes.



Darrell W. Cline  
Chief Financial Officer  
dcline@gpltexas.org

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Mr. Cline has over 17 years of professional experience in assisting public sector utilities in the areas of financial, economic, and operational improvements, with a particular emphasis in the areas of cost of service and rate design. Mr. Cline joined Garland Power & Light in January 2012 and currently holds the position of Chief Financial Officer. Prior to joining Garland Power & Light, Mr. Cline worked as a consultant representing public sector utilities across the country on various financial, economic, and operational matters. Mr. Cline's academic qualifications include a Master of Public Administration from the University of North Texas and a Master of Business Administration from Southern Methodist University. Before joining Garland Power & Light, Mr. Cline served as a Director for J. Stowe & Co., Inc. Prior to J. Stowe & Co., Mr. Cline served as the Local Practice Leader for R. W. Beck, Inc.'s Utility Services Practice – Gulf Coast Region. Prior to his employment with R. W. Beck, Mr. Cline held the position of Senior Consultant with Reed, Stowe & Yanke, LLC, as well as with Navigant Consulting, Inc.

## EDUCATION

- Master of Business Administration, Southern Methodist University
- Master of Public Administration, University of North Texas
- Bachelor of Science in Medical Technology, East Texas Baptist University

## EXPERIENCE

During his career, Mr. Cline has provided a variety of services to his public sector utility clients including, but not limited to, business planning; operational and management review and analyses; wholesale and retail cost of service and rate design studies; impact fee determinations; and contract development and negotiations.

Mr. Cline is also a recognized expert in the State of Texas utility community, having proffered testimony before the state's water and wastewater regulatory authority, the Texas Commission on Environmental Quality (TCEQ), with regards to the financial, managerial, and technical capability of small water systems, as well as a requested speaker before trade organizations and associations. In addition to his testifying experience, Mr. Cline has provided litigation support and/or expert witness testimony development in other matters before all three of the State of Texas' utility system regulatory authorities, as well as state and federal district court.

Mr. Cline has been involved in the privatization efforts of the United States military's utility distribution systems. In these efforts, Mr. Cline served as the lead consultant in the financial and economic analysis of approximately one-hundred (100) individual utility distribution systems, including the following military facilities:

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DARRELL W. CLINE

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- **Public Works Command, San Diego, California** – Electric, Natural Gas, Potable Water, and Wastewater
- **Marine Corps Recruiting Depot, San Diego, California** – Electric, Natural Gas, Potable Water, and Wastewater
- **China Lake Naval Air Weapons Station, Ridgecrest, California** – Electric, Natural Gas, Steam, Potable Water, Wastewater, and Propane
- **Yuma Marine Corps Air Station, Yuma Arizona** – Potable Water and Wastewater
- **San Nicholas Island, California** – Electric, Natural Gas, Potable Water and Wastewater
- **Naval Post-Graduate School, Monterey, California** – Electric, Natural Gas, Steam, Potable Water, and Wastewater
- **Naval Construction Battalion Center, Port Hueneme, California** – Electric, Natural Gas, Potable Water, and Wastewater
- **Naval Air Weapons Station, Point Mugu, California** – Electric, Natural Gas, Potable Water, and Wastewater
- **Marine Corps Air Ground Combat Center, Twenty-Nine Palms, California** – Electric, Natural Gas, Potable Water, Non-Potable Water, and Wastewater
- **Marine Corps Logistics Base, Barstow, California** – Electric, Natural Gas, Potable Water, Non-Potable Water, and Wastewater
- **Kelly Air Force Base, San Antonio, Texas** – Chilled Water and Steam
- **Red River Army Depot, New Boston, Texas** – Electric, Natural Gas, Steam, Potable Water, and Domestic and Industrial Wastewater

Mr. Cline has assisted the following municipalities and utilities in conducting water, wastewater, reclaimed water, and/or electric cost of service, customer class cost allocation, and/or rate design studies for both retail and wholesale customers:

- |                       |                       |
|-----------------------|-----------------------|
| ▪ Richmond, Virginia* | ▪ Nogales, Arizona    |
| ▪ Tyler, Texas*       | ▪ Fritch, Texas       |
| ▪ Paris, Texas*       | ▪ Gainesville, Texas* |
| ▪ Haltom City, Texas  | ▪ Lewisville, Texas*  |

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- |                                                      |                                                                  |
|------------------------------------------------------|------------------------------------------------------------------|
| ▪ New Braunfels, Texas*                              | ▪ Waco, Texas*                                                   |
| ▪ Garland, Texas*                                    | ▪ Lampasas, Texas*                                               |
| ▪ Mansfield, Texas*                                  | ▪ OSR Water Supply Corporation (Texas)                           |
| ▪ Brenham, Texas*                                    | ▪ Dallas County Water Control<br>Improvement District #6 (Texas) |
| ▪ Terrell, Texas*                                    | ▪ Marilee Special Utility District (Texas)*                      |
| ▪ Bellaire, Texas                                    | ▪ Winchester, Kentucky                                           |
| ▪ Denton, Texas                                      | ▪ Tarrant Regional Water District (Texas)                        |
| ▪ Dallas, Texas                                      | ▪ Mount Vernon, Texas                                            |
| ▪ Decatur, Texas*                                    | ▪ Farmersville, Texas                                            |
| ▪ Possum Kingdom Water Supply<br>Corporation (Texas) | ▪ Aledo, Texas                                                   |
| ▪ Arlington, Texas*                                  | ▪ Burnet, Texas                                                  |
| ▪ Laredo, Texas                                      | ▪ Colorado Springs, Colorado                                     |
| ▪ Copperas Cove, Texas                               | ▪ Austin, Texas                                                  |
| ▪ Palestine, Texas                                   |                                                                  |

\* Indicates multiple engagements conducted by Mr. Cline

In addition to cost of service and rate design studies, Mr. Cline has also developed custom-designed cost of service, rate design, and/or econometric forecasting computer models for use by the following entities:

- |                                                                  |                                            |
|------------------------------------------------------------------|--------------------------------------------|
| ▪ Paris, Texas                                                   | ▪ Kilgore, Texas                           |
| ▪ Gainesville, Texas                                             | ▪ Arlington, Texas                         |
| ▪ Lewisville, Texas                                              | ▪ Brenham, Texas                           |
| ▪ Mansfield, Texas                                               | ▪ Marilee Special Utility District (Texas) |
| ▪ Dallas County Water Control<br>Improvement District #6 (Texas) | ▪ Lampasas, Texas                          |
| ▪ Haltom City, Texas                                             | ▪ Waco, Texas                              |
| ▪ Palestine, Texas                                               | ▪ Garland, Texas                           |
|                                                                  | ▪ Austin, Texas                            |





Darrell W. Cline  
Director of Finance and Accounting  
dcline@gpltexas.org

Exhibit DWC-1  
PUC Docket No. 45624  
Page 4 of 9

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Mr. Cline has assisted in litigation support and/or expert testimony development before all three public utility regulatory agencies in Texas – Texas Commission on Environmental Quality (formerly TNRCC), Railroad Commission of Texas and Public Utility Commission of Texas. Mr. Cline's cases include:

- GUD No. 8935 – Lone Star Gas' proposal to modify Rate Schedule No. 56
  - Audit No. 99-027 – Exhibit B of Final Order GUD No. 8647, Lone Star Gas City Gate Rate dispute
  - GUD No. 9560 – Atmos Energy Corporation, Mid-Tex Division, CY 2003 Annual Gas Reliability Infrastructure Program (GRIP) Rate Adjustment Filing
  - GUD No. 9670 – Statement of Intent to Increase the Gas Utility Rates of Atmos Energy, Corporation, Mid-Tex Division, on a System Wide Basis
  - TNRCC Docket No. 99-0117-URC – Outside City ratepayers' rate compliant against the City of Fritch, Texas
  - TNRCC Compliance and Enforcement audit of Waste Tire Recycling Fund regarding reimbursements to an East Texas waste tire processor
  - FY 2000, FY 2004, FY 2005, FY 2006, FY 2009, FY 2012, FY 2013, and FY 2014 Earnings Monitoring Reports for PUCT on behalf of the City of Garland (Garland Power & Light) for Non-IOU TSPs in ERCOT
  - PUC Docket No. 28090 – Application of the City of Garland (Garland Power & Light) to Change Rates for Wholesale Electric Transmission Service
  - PUC Docket No. 28475 – Application of the City of San Antonio (City Public Service) to Change Rates for Wholesale Electric Transmission Service
  - PUC Docket No. 30358 – Application of Denton Municipal Electric to Change Rates for Wholesale Electric Transmission Service
  - PUC Docket No. 31617 – Application of the City of Garland (Garland Power & Light) for an Update of Wholesale Transmission Rates Pursuant to PUC Substantive Rule 25.192 (g)(1)
  - PUC Docket No. 36025 – Application of Texas-New Mexico Power Company for Authority to Change Rates
  - PUC Docket No. 36439 – Application of City of Garland to Change Rates for Wholesale Transmission Service
-

- PUC Docket No. 38709 – Application of City of Garland to Change Rates for Wholesale Transmission Service
- PUC Docket No. 42630 – Application of City of Garland for Interim Update of Wholesale Transmission Rates Pursuant to PUC Substantive Rule 25.192 (h)(1)
- PUC Docket No. 43347 – Application of City of Garland to Change Rates for Wholesale Transmission Service
- PUC Docket No. 45120 – Application of City of Garland for Interim Update of Wholesale Transmission Rates Pursuant to PUC Substantive Rule 25.192 (h)(1)
- Case No. 9208 – Maryland Public Service Commission - In the Matter of the Application of the Baltimore Gas and Electric Company For Authorization to Deploy a Smart Grid Initiative and to Establish a Surcharge Mechanism for the Recovery of Costs
- State District Court, Travis County, Texas 200th Judicial District, Cause No. D-1-GV-09-001199 – City of Garland, Texas v. Public Utility Commission of Texas
- TCEQ Docket No. 2002-1260-UCR – Appeal of Clarksville City Regarding a Decision of City of Gladewater Affecting Water and Sewer Service
- SOAH Docket No. 582-03-1248 – Applications of OSR Water Supply Corp., Brushy Water Supply Corp. (Bryan ETJ portion), and City of Bryan to Amend Their Water Certificates of Convenience and Necessity
- SOAH Docket No. 582-03-1249 – Applications of Brushy Water Supply Corp. (College Station ETJ portion), and City of College Station to Amend Their Water Certificates of Convenience and Necessity
- SOAH Docket No. 582-01-1618 – Applications of Mustang Water Supply Corp. and City of Little Elm for Certificates of Convenience and Necessity
- SOAH Docket Nos. 582-02-1652, 582-03-1820, 582-03-1821, & 582-03-1824 – Applications of McKinney, Melissa, and Anna and North Collin Water Supply Corporation to Amend CCN Nos. 10194, 11482, 12976, 11035 and Sewer CCN No. 20898 and of the City of Melissa to Obtain a Sewer CCN in Collin County
- SOAH Docket Nos. 582-05-7095 and 582-05-7096 – Application of the City of Leander to Amend Certificate of Convenience and Necessity No. 10302 and Sewer CCN No. 20626
- SOAH Docket No. 582-06-1367 – Application of the City of Meridian to Amend its Water and Sewer Certificate of Convenience and Necessity Nos. 10884 and 20349 in Bosque County, Application Nos. 35057-C and 35058-C

- U.S. District Court Northern District of Alabama Southern Division Case No. CV-08-P-1703-S – The Bank of New York Mellon, Financial Guaranty Insurance Company, and Syncora Guarantee, Inc. (f/k/a XL Capital Assurance, Inc.) vs. Jefferson County, Alabama, et.al.
- TCEQ Docket No. 2008-1645-UCR – Petition of West Travis County Municipal Utility District No. 3 Seeking Review of Rates for Raw Water and Request for Interim Rates
- Wise County, Texas 271<sup>st</sup> Judicial District – Wise Electric Cooperative, Inc. vs. J. K. Miller and J. Gary Shelton

Mr. Cline has assisted the following clients in developing and negotiating contractual agreements:

- |                                     |                               |
|-------------------------------------|-------------------------------|
| ▪ City of Paris, Texas*             | ▪ City of Arlington, Texas*   |
| ▪ City of Tyler, Texas*             | ▪ City of Fort Worth, Texas   |
| ▪ Red River Redevelopment Authority | ▪ City of Gainesville, Texas  |
| ▪ City of Lewisville, Texas         | ▪ City of Conroe, Texas       |
| ▪ City of Mansfield, Texas*         | ▪ City of Farmersville, Texas |

\* Indicates multiple engagements

Mr. Cline has also been involved in research of solid waste issues to provide solutions for the following clients:

- City of Bismarck, North Dakota
- Houston – Galveston Area Cities

Mr. Cline has performed impact and capital recovery fee determinations to assist the following clients in recovering capital costs related to increased demand on utility systems due to customer growth.

- |                                |                                |
|--------------------------------|--------------------------------|
| ▪ Manville WSC (Texas)         | ▪ City of Fort Worth, Texas    |
| ▪ City of Laredo, Texas        | ▪ City of New Braunfels, Texas |
| ▪ Town of Flower Mound, Texas* | ▪ City of Magnolia, Texas      |
| ▪ City of Frisco, Texas*       | ▪ City of McKinney, Texas      |

\* Indicates multiple engagements

Mr. Cline has also determined compensation/valuation for service areas for the following entities:

- |                            |                        |
|----------------------------|------------------------|
| ▪ City of Southlake, Texas | ▪ Wellborn SUD (Texas) |
| ▪ City of Keller, Texas    | ▪ City of Heath, Texas |

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- Lindale Rural WSC (Texas)
- City of Tyler, Texas
- OSR WSC (Texas)

Mr. Cline has supported the following clients in organizational and operational reviews and evaluations:

- Lower Colorado River Authority
- Brownsville Public Utilities Board
- City of Nogales, Arizona

Mr. Cline has also participated in the following projects:

- Assisted the City of Tyler, Texas in conducting an indirect cost allocation study for all General Fund, Enterprise Fund and Internal Service Fund departments. In addition, Mr. Cline was requested to determine the fixed and variable costs for each department under the assumption the department no longer existed in order to examine possible managed competition alternatives.
- Conducted an analysis of the Town of Flower Mound, Texas' accounting structure and financial execution for compliance with Chapter 395 of Local Government Code.
- Assisted the Texas Water Development Board in the research of private utility companies for a handbook addressing water and wastewater utility competitive marketing strategies.
- Assisted in the revenue requirement and economic analysis for the consolidation of treated water production for the water utilities of the Cities of Bryan and College Station, Texas and Texas A&M University.
- Performed an analysis for the Upper Trinity Regional Water Authority of the potential economic impact of the proposed Lake Ralph Hall Reservoir to the water supply's Basin of Origin and Basin of Destination.
- Developed a business plan for the City of Heath, Texas addressing the assessment of future operational, administrative, and management requirements associated the acquisition of a water supply corporation, as well as various ownership scenarios.
- Assisted the City of Garland in a comprehensive asset evaluation and depreciation rate study for its municipal electric utility (Garland Power & Light). A significant influence for conducting the assessment was to assist GP&L in complying with Government Accounting Standards Board (GASB) requirements, specifically GASB Statement No. 34 and 42. As this study directly impacted the financial records of the City of Garland, Mr. Cline worked closely with the City's external auditors to ensure they understood the methodology, as well as the findings and recommendations within the study. Ultimately, the City's external auditors accepted the study's methodology and findings. Upon

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completion of the study, GP&L requested Mr. Cline's assistance in implementing the Project Team's recommendations. This included working with GP&L Staff to outline and develop goals and objectives in establishing a Comprehensive Asset Management Plan. To assist the City, Mr. Cline, in conjunction with GP&L Staff, developed a memorandum recommending short-term (5 years or less) and long-term (5 to 10 years) targets and goals to be met in the area of asset tracking. This memorandum touched on all areas of the utility, including the structure and organization of the utility itself.

- Assisted Dallas Water Utilities in the financial assessment of the City's proposed Recycle Water Implementation Plan. This effort required the forecasting of financial requirements and related water volumes associated with deferral of the proposed Palestine raw water transmission line and water treatment plant expansion, versus the requirements of water reuse implementation.
- Assisted the Texas Water Development Board in analyzing the socioeconomic impact of selected interbasin transfers of water within the State of Texas. This study was undertaken to determine the impact of current legislation on the consideration of interbasin transfers as potential water management strategies by the State's regional water planning groups.
- Assisted Dallas Water Utilities, North Texas Municipal Water District, Sabine River Authority of Texas, and Tarrant Regional Water District in assessing the economic impact of the Toledo Bend Water Supply Project, which proposes to supply at least 600,000 acre-feet of raw water to the DFW metroplex. In addition, Mr. Cline assisted in the determination of a raw water rate and an interbasin transfer fee. Mr. Cline also examined the financial implications of the Toledo Bend hydro-electric plant's inclusion or exclusion from the Toledo Bend Water Supply Project.
- Assisted Dallas Water Utilities and Tarrant Regional Water District in analyzing the life-cycle costs, including debt financing, operation and maintenance, energy, and repair and replacement costs of potential raw water transmission lines for various stand-alone and integrated scenarios.
- Assisted the City of Terrell, Texas in conducting an indirect cost allocation study for all General Fund and Enterprise Fund departments.
- Assisted Tarrant Regional Water District in conducting an indirect cost allocation study for its General Fund and Revenue Fund departments, as well as developing the cost allocations for the District's operational support services of the integrated raw water transmission pipeline serving the District and Dallas Water Utilities.
- Assisted the City of Denton, Texas in the review and development of its gas well permitting and inspection fees.

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- Assisted the Sabine River Authority – Texas in reviewing the proposed 600,000 ac. ft. water supply contract between Sabine River Authority – Louisiana and Toledo Bend Partners investment group.
- Assisted the City of Fort Worth, Texas in examining the development of a transportation utility fee.
- Assisted the Lower Colorado River Authority in the divestiture of its water and wastewater systems.

## **PUBLICATIONS AND PRESENTATIONS**

- “How Conservation Affects Water Rate Planning” – 5<sup>th</sup> Annual North Central Texas Chapter of American Water Works Association Drinking Water Seminar, 2006
- “Pending Water and Wastewater Legislative and Regulatory Issues” – Government Finance Officers Association of Texas Spring Institute, 2007
- “HB 1886 – Alternative Capital Project Delivery” – Government Finance Officers Association of Texas Heart of Texas Region, 2007
- “Implementing the State Water Plan – Financial / Economic Challenges” – TWCA / TRWA Water Law Seminar, 2011
- Peer Reviewer for the “Essentials of Texas Water Resources, 2<sup>nd</sup> Ed.” TexasBarBooks, 2011
- Texas AWWA Financial Planning Seminar – Dallas, Houston, and Austin, 2011

This sheet replaces the Confidential pages from  
Exhibit DWC-2  
filed separately under seal.

**PUC DOCKET NO. 45624**

<b>APPLICATION OF THE CITY OF</b>	<b>§</b>	
<b>GARLAND, TEXAS, FOR A</b>	<b>§</b>	<b>BEFORE THE</b>
<b>CERTIFICATE OF CONVENIENCE</b>	<b>§</b>	
<b>AND NECESSITY FOR THE</b>	<b>§</b>	<b>PUBLIC UTILITY COMMISSION</b>
<b>PROPOSED RUSK TO PANOLA</b>	<b>§</b>	
<b>DOUBLE-CIRCUIT 345-KV</b>	<b>§</b>	<b>OF TEXAS</b>
<b>TRANSMISSION LINE IN RUSK</b>	<b>§</b>	
<b>AND PANOLA COUNTIES, TEXAS</b>	<b>§</b>	

**DIRECT TESTIMONY**

**OF**

**KRISTI WISE**

**ON BEHALF OF**

**THE CITY OF GARLAND**

**FEBRUARY 25, 2016**



**CITY OF GARLAND  
DIRECT TESTIMONY OF KRISTI WISE**

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**EXHIBIT**

Exhibit KW-1	Resume of Kristi Wise
--------------	-----------------------

**I. INTRODUCTION**

1  
2 Q1. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.

3 A. My name is Kristi Wise. My business address is 9400 Ward Parkway, Kansas  
4 City, Missouri, 64114.  
5

6 Q2. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?

7 A. I am employed by Burns & McDonnell Engineering Company, Inc. ("Burns &  
8 McDonnell") as a Senior Project Manager in our Environmental Studies &  
9 Permitting Global Practice. I am a Project Management Institute-certified Project  
10 Management Professional ("PMP") responsible for managing the routing, public  
11 involvement, and permitting activities for transmission line projects across the  
12 country. I am the Project Manager for the Rusk to Panola Transmission Project.  
13

14 Q3. PLEASE DESCRIBE THE BUSINESS OF BURNS & MCDONNELL.

15 A. Burns & McDonnell, headquartered in Kansas City, Missouri, is a full-service  
16 engineering, architecture, construction, environmental and consulting solutions  
17 firm. Our multi-disciplinary staff of nearly 5,000 employee-owners includes  
18 engineers, architects, construction professionals, planners, estimators, economists,  
19 technicians and scientists, representing a wide range of design disciplines. We  
20 plan, design, permit, construct and manage facilities all over the world. The  
21 Burns & McDonnell Environmental Studies & Permitting Global Practice has  
22 provided professional environmental services, including routing studies,  
23 environmental assessments, threatened and endangered species, wetlands, and

1 cultural resource surveys and studies, and public involvement programs on  
2 transmission lines ranging from 69-kilovolt ("kV") to 765-kV since the early  
3 1970s throughout the U.S. and internationally.  
4

5 Q4. PLEASE DESCRIBE YOUR EDUCATIONAL AND PROFESSIONAL  
6 QUALIFICATIONS AND BUSINESS EXPERIENCE.

7 A. I graduated *summa cum laude* from Kansas State University in 1992 with a  
8 Bachelor of Science Degree in Wildlife Biology. I obtained a Master of Science  
9 Degree in Fisheries and Wildlife in 1996 from Utah State University. Prior to  
10 joining Burns & McDonnell in 1999, I worked as Field Coordinator for the  
11 Missouri Department of Conservation on an urban deer project in the suburbs of  
12 St. Louis, Missouri. Since joining Burns & McDonnell in 1999, I have provided  
13 environmental planning and consulting services for transmission line and other  
14 energy-related projects. I managed my first transmission line project in 2001 and  
15 since that time, I have managed more than 48 different transmission line projects,  
16 totaling more than 5,600 miles of transmission lines in 19 different states,  
17 including Texas. These projects ranged in voltage from 69-kV to 765-kV and in  
18 length from 1 mile to approximately 1,500 miles. I have coordinated and  
19 participated in numerous public open-house meetings, several with an attendance  
20 of more than 500 people, and have managed both permitting and right-of-way  
21 ("ROW") tasks for multiple projects. Permits have included: Section 404/401  
22 water quality permits; Section 10 river crossing permits; threatened and  
23 endangered species surveys, clearances, and mitigation management for the bald

1 eagle, Indiana bat, northern long-eared bat, lesser and greater prairie chickens,  
2 whooping cranes, and others; cultural resources and Section 106 clearances;  
3 National Pollutant Discharge Elimination System and Storm Water Pollution  
4 Prevention Plan ("SWPPP") permits; road and railroad crossing permits; and  
5 various state and local permits and clearances.

6 My resume is attached as Exhibit KW-1.

7  
8 Q5. HAVE YOU PREVIOUSLY PERFORMED WORK RELATED TO  
9 TRANSMISSION LINE ADMINISTRATIVE PROCEEDINGS?

10 A. Yes, I have. I am responsible for managing the routing, public involvement, and  
11 permitting activities for transmission line projects across the country. These  
12 projects typically also involve preparing environmental assessments and routing  
13 studies, as well as preparing written testimony, and testifying live before  
14 commissions to support applications to various state siting authorities, such as the  
15 Public Utility Commission of Texas ("PUCT" or "Commission"). I have  
16 prepared written testimony, rebuttal testimony, and/or testified live before the  
17 North Carolina Utilities Commission seven times. In addition, I have participated  
18 in proceedings before the South Carolina Public Service Commission, the Kansas  
19 Corporation Commission, and the Public Utility Commission of Texas.

20  
21 Q6. WHAT TESTIMONY HAVE YOU PREVIOUSLY FILED BEFORE THE  
22 PUBLIC UTILITY COMMISSION OF TEXAS?

23 A. I have filed testimony before the PUCT in Docket No. 40550 (SOAH Docket No.

1       473-13-1312), *Application of Southwest Public Service Co. to Amend a*  
2       *Certificate of Convenience and Necessity for a 115-kV Transmission Line Within*  
3       *Gray and Wheeler Counties.*

4  
5                                   **II.     PURPOSE OF TESTIMONY**

6   Q7.   WHAT IS THE PURPOSE OF YOUR TESTIMONY?

7   A.    The purpose of my testimony is to introduce and support the document entitled  
8       *Environmental Assessment and Alternative Route Analysis Report for the Rusk to*  
9       *Panola 345-kV Transmission Line Project* (“EA”) and related material for the  
10       City of Garland’s, dba Garland Power and Light, (“Garland”) proposed double-  
11       circuit 345-kV transmission line between a new Rusk Switching Station in Rusk  
12       County and a new Panola Switching Station in Panola County (“Project”). This  
13       EA was prepared by Burns & McDonnell on behalf of Garland and Rusk  
14       Interconnection LLC (“Rusk”).<sup>1</sup> The EA is included as Attachment 1 to the  
15       Application of the City of Garland, Texas, for an amendment to its Certificate of  
16       Convenience and Necessity (“CCN”) for the Proposed Rusk to Panola Double-  
17       Circuit 345-kV Transmission Line in Rusk and Panola Counties, Texas, which  
18       was filed by Garland in this docket (“CCN Application Form”).

---

<sup>1</sup> Rusk is an affiliate of Southern Cross Transmission LLC. The Project will interconnect the Southern Cross high-voltage direct current transmission project to the ERCOT grid.

1 Q8. WHAT PORTIONS OF THE CCN APPLICATION FORM IN THIS DOCKET  
2 DO YOU SPONSOR?

3 A. I am sponsoring or co-sponsoring the answers to Questions 4, 6, 9, 10, and 17-29  
4 of the CCN Application Form as well as the EA, which is Attachment 1 to the  
5 CCN Application Form.

6

7 Q9. WERE YOUR TESTIMONY AND THE INFORMATION YOU HAVE BEEN  
8 IDENTIFIED AS SPONSORING PREPARED BY YOU OR BY  
9 KNOWLEDGEABLE PERSONS UNDER YOUR SUPERVISION AND UPON  
10 WHOSE EXPERTISE, JUDGMENT AND OPINIONS YOU RELY IN  
11 PERFORMING YOUR DUTIES?

12 A. Yes.

13

14 Q10. IS THE INFORMATION CONTAINED IN YOUR TESTIMONY AND THAT  
15 YOU ARE SPONSORING TRUE AND CORRECT TO THE BEST OF YOUR  
16 KNOWLEDGE AND BELIEF?

17 A. Yes.

18

19 **III. ENVIRONMENTAL ASSESSMENT AND ROUTING ANALYSIS**

20 Q11. WHY DID BURNS & MCDONNELL PREPARE THE EA?

21 A. Burns & McDonnell was retained by Garland and Rusk to perform an EA and  
22 routing study for Garland's Project, and to prepare the EA that is included in the  
23 application. As Project Manager, I am responsible for the EA and its findings. I

1           oversaw preparation of all elements of the EA from baseline data acquisition and  
2           analysis through Burns & McDonnell's evaluation of the alternative routes.

3

4   Q12.   PLEASE DESCRIBE THE PURPOSE OF THE EA.

5   A.     The purpose of the EA is to compile environmental and other information; to use  
6           that information to select and evaluate alternative transmission line routes for the  
7           Project that are feasible from engineering, environmental, land use, and economic  
8           standpoints; and to identify the routes that best address the requirements of Public  
9           Utility Regulatory Act ("PURA") § 37.056(c)(4)(A)-(D) and 16 Tex. Admin.  
10          Code § 25.101(b)(3)(B). The environmental planning process completed by  
11          Burns & McDonnell consisted of a series of tasks to address the requirements of  
12          PURA and PUCT rules, and to develop the EA to address the essential elements  
13          for a CCN application.

14

15   Q13.   WHAT DOES THE EA ADDRESS?

16   A.     The EA provides a detailed description of the procedures and methodology  
17           followed, and the factors considered, in recommending Burns & McDonnell's  
18           top-ranked and alternate routes to Garland. The EA specifically addresses the  
19           environmental factors that appear in PURA § 37.056(c)(4), 16 TAC  
20           § 25.101(b)(3)(B), and the Commission's CCN Application Form.

1 Q14. WHO PARTICIPATED IN THE PREPARATION OF THE EA?

2 A. A team of professionals under my direction, representing various environmental  
3 disciplines, was assembled from the Burns & McDonnell staff and was involved  
4 in data acquisition, routing analysis, and environmental impacts assessment of the  
5 Project.

6

7 Q15. PLEASE DESCRIBE THE STEPS TAKEN IN PREPARING THE EA.

8 A. The steps completed were designed to address the requirements of PURA  
9 § 37.056(c)(4)(A)-(D) and 16 TAC § 25.101(b)(3)(B), including the  
10 Commission's policy of prudent avoidance, and CCN application requirements.

11 The tasks performed by Burns & McDonnell included:

- 12 • Scoping and study area delineation;
- 13 • Agency contact and data collection;
- 14 • Constraints mapping;
- 15 • Preliminary alternative segment and route identification;
- 16 • Review and adjustment of alternative routes;
- 17 • Consideration of open-house input;
- 18 • Alternative route analysis and impact assessment; and,
- 19 • Evaluation of the routes to be proposed in the application.

20 A more detailed description of these tasks can be found in the EA (Attachment 1  
21 to the CCN Application Form).



1 Q16. WHAT DID BURNS & MCDONNELL TAKE INTO ACCOUNT TO  
2 DETERMINE PRELIMINARY ALTERNATIVE ROUTES FOR THIS  
3 PROJECT?

4 A. Data used by Burns & McDonnell in the delineation and evaluation of alternative  
5 routes were drawn from a variety of sources, including published literature  
6 (documents, reports, maps, aerial photography, etc.), file and record reviews at  
7 various state agencies, available Geographic Information System data, in-house  
8 data from prior projects, and information from local, state, and federal agencies.  
9 Recent aerial photography, U.S. Geological Survey topographic maps, various  
10 roadway maps, county appraisal district land parcel boundary maps, and a ground  
11 reconnaissance survey were used during the selection and evaluation of proposed  
12 routes. Ground reconnaissance of the study area was performed by Burns &  
13 McDonnell on April 15-16, 2015, and was utilized for both refinement and  
14 evaluation of routes. Ground reconnaissance was conducted along public roads  
15 and public ROW. No Burns & McDonnell staff entered private property. The  
16 data collection effort, although concentrated in the early stages of the Project, was  
17 an ongoing process and continued up to the point of selection of the final routes.  
18 A constraints mapping process, which delineated the geographic locations of  
19 environmentally sensitive and other restrictive areas within the study area, was  
20 used to select and refine possible alternative routes. A description of the study  
21 area is provided in Section 4.1 of the EA.

1 Q17. WAS THE APPLICANT INVOLVED IN REVIEW OF THE PRELIMINARY  
2 ALTERNATIVE ROUTES?

3 A. Yes. Garland representatives reviewed and approved the route analysis and the  
4 recommended preliminary alternative routes.  
5

6 Q18. PLEASE DESCRIBE THE DIFFERENCE BETWEEN THE PRELIMINARY,  
7 PRIMARY, AND PROPOSED ROUTES.

8 A. The preliminary alternative routes are those routes developed prior to the public  
9 open houses and shown to the public during the open houses. The primary routes  
10 are the set of 96 routes remaining after modifications were made to the  
11 preliminary route alternatives following the public open houses as a result of  
12 comments made by the public and agencies during the public participation  
13 program. The proposed routes are a subset of twelve primary routes that are  
14 evaluated in Chapter 8 of the EA and which are filed for PUCT consideration as  
15 part of the application.  
16

17 Q19. PLEASE DESCRIBE THE STEPS TAKEN BY BURNS & MCDONNELL IN  
18 FORMULATING THE PRIMARY ROUTES.

19 A. Since a number of potential routes could be drawn to connect the two termination  
20 points, a constraints-mapping process was used in selecting and refining possible  
21 routes. The geographic locations of environmentally sensitive and other  
22 restrictive areas within the study area were identified and considered, including  
23 those identified in PURA § 37.056(c)(4), 16 TAC § 25.101(b)(3)(B), and the

1 Commission's CCN Application Form, as well as considering the Commission's  
2 policy of prudent avoidance. The information collected during the various data  
3 collection activities was utilized to develop an environmental and land use  
4 constraints map. Figure 3-2 of the EA (map pocket) depicts the environmental  
5 and land use constraints compiled by Burns & McDonnell. This process resulted  
6 in the reduction in the overall impact of proposed routes by avoiding, to the extent  
7 reasonably possible, such constraints as residences and businesses, airports and  
8 airstrips, cemeteries, known historic and archaeological sites, wetlands, parks, and  
9 schools. Impacts also were reduced by efforts to parallel existing compatible  
10 ROW, transmission lines, roads and property lines, where reasonable and  
11 practical.

12 Burns & McDonnell used the data, reviews, and considerations discussed  
13 above; the locations of towns and cities; the environmental and land use  
14 constraints map and property boundary maps; and the Commission's rules and  
15 criteria for the routing of electrical transmission lines to delineate a network of  
16 segments for preliminary alternative routes. The preliminary alternative segments  
17 were refined as additional data was collected. This resulted in the development of  
18 the segment network of preliminary alternative routes presented at two public  
19 open-house meetings held near the study area in December, 2015. Following the  
20 public open houses, and additional environmental and engineering review by the  
21 Project team, adjustments were made to the preliminary segments and routes, as  
22 described in Chapter 7.0 of the EA.

1 Q20. PLEASE DESCRIBE THE PROCESS UTILIZED IN COMPARING THE  
2 PRIMARY ROUTES.

3 A. The 12 proposed routes were thoroughly evaluated by Burns & McDonnell,  
4 considering potential impacts to ecological, land use, aesthetics, and  
5 archaeological resources. The goal was to evaluate the transmission line routes  
6 and to identify the routes that best address the requirements of PURA and PUCT  
7 Substantive Rules.

8 The evaluation involved studying a variety of environmental criteria that  
9 encompass the factors set forth in PURA § 37.056(c)(4) and 16 TAC  
10 § 25.101(b)(3)(B), using the data and information collected as discussed above.  
11 In evaluating the proposed routes, 39 criteria were considered. Burns &  
12 McDonnell professionals with experience in different environmental disciplines  
13 (e.g., wildlife biology, wetland ecology, land use/planning, and archaeology)  
14 evaluated the proposed routes based upon environmental conditions present along  
15 each route and the general routing methodology used by Burns & McDonnell,  
16 which was approved by Garland and Rusk.

17 To identify the final 12 proposed routes, Burns & McDonnell used a  
18 statistical z-score analysis, as described in Section 8.1 in the EA, to transform the  
19 variable measurements into comparable units, to screen the alternative routes, and  
20 to identify a set of proposed routes warranting further investigation and  
21 comparison. Using the total route z-scores, Burns & McDonnell ranked the 96  
22 primary alternative routes and then selected the top ranking routes from each  
23 geographic corridor, as well as additional routes that were the highest ranked

1 routes that also, when combined, included every acceptable route segment. This  
2 resulted in the selection of the final 12 proposed routes that were then compared  
3 based on their potential natural and social impacts. The results of Burns &  
4 McDonnell's efforts are presented in Chapter 8.0 of the EA. Table 8-5 shows the  
5 environmental data for each proposed route. The routes are shown on Figure 8-1  
6 (map pocket) of the EA.

7  
8 Q21. PLEASE DESCRIBE THE PUBLIC INPUT PROCESS YOU MENTIONED  
9 PREVIOUSLY.

10 A. Garland and Rusk held two public open-house meetings in December 2015 where  
11 the preliminary alternative segments were presented. The public open-house  
12 meetings were held as follows:

- 13 • December 1 and 2, 2015 – Carthage Civic Center, 1702 South Adams,  
14 Carthage, Texas, from 4:00 – 7:00 pm.

15 These meetings were intended to solicit comments from citizens,  
16 landowners, and public officials concerning the Project. The meetings had the  
17 objective of promoting a better understanding of the Project, including the  
18 purpose, need, potential benefits and impacts; informing and educating the public  
19 with regard to Garland's and Rusk's routing procedures, schedule, and decision-  
20 making process; and ascertaining that the decision-making process accurately  
21 identified and considered the values and concerns of the public and community  
22 leaders.

1           Public involvement contributed both to the evaluation of issues and  
2           concerns by Garland, Rusk, and Burns & McDonnell, and to the identification of  
3           the set of alternative routes that best addressed both PURA and PUCT Substantive  
4           Rules. Garland and Rusk invited local elected officials, as well as landowners  
5           within 500 ft. of the alternative segments, to attend the public open house  
6           meetings.

7           The meetings followed an information station format for one-on-one  
8           discussion about particular aspects of the Project with interested attendees, and  
9           included computer stations for documenting landowner concerns digitally. This  
10          format was chosen to encourage more interaction from those attendees who might  
11          be hesitant to participate in a speaker-audience format. Questionnaires were  
12          collected from attendees and provided online to solicit concerns. Garland, Rusk,  
13          and Burns & McDonnell representatives were present and participated in both of  
14          the public meetings for this Project, as well as developed the questionnaire and  
15          evaluated the responses to the questionnaires received. Section 6.4 of the EA  
16          explains the public meeting format and summarizes the input received from the  
17          questionnaires.

18  
19   Q22. PLEASE DESCRIBE HOW AND WHEN IN THE PROCESS BURNS &  
20       MCDONNELL UTILIZED INPUT IN THE FORM OF COMMENTS OR  
21       OTHER INFORMATION FROM THE PUBLIC.

22   A.   Public input included discussions with individuals at the open-house meetings,  
23       responses to questionnaires received at the meeting, afterwards by mail, and via

1       the online questionnaire, and public input relayed by Garland and Rusk from their  
2       discussions and communications with key stakeholders. The input was used to  
3       evaluate issues and concerns, and to select the proposed routes. After the open-  
4       house meetings, additional reviews were performed to look at areas of concern  
5       discussed at the public meetings and communicated with individual landowners  
6       before or after the open houses. The public comments were evaluated to consider  
7       revisions to the preliminary routes. In response to public and landowner  
8       concerns, some segments were added, deleted, or revised, as described in Chapter  
9       7.0 of the EA. The alignments of six segments (Segments 8, 14, 33, 42, 45, and  
10      49) were modified to reduce impacts to structures and other features identified by  
11      landowners at the open houses. Two segments (Segments 40 and 47) were  
12      removed from consideration to avoid impacts to a proposed airstrip, a recreation  
13      area, and wetlands. One segment was added to parallel a portion of an existing  
14      line (Segment 52). The resulting set of route alternatives is referred to as the  
15      primary routes. Following the route adjustments, newly-affected landowners  
16      within 500 ft. of the new or modified segments and previously notified  
17      landowners where the route location was modified on their property were notified  
18      by letter. They were provided with a map of the modified segment,  
19      documentation depicting the open house materials, and a link to the website for  
20      additional project information. They were also provided an opportunity to  
21      comment on the adjustments via the website or a questionnaire that was mailed  
22      with the letter and map.

1 Q23. DID BURNS & MCDONNELL CONSIDER INPUT FROM  
2 GOVERNMENTAL AGENCIES?

3 A. Yes.  
4

5 Q24. PLEASE DESCRIBE HOW AND WHEN IN THE PROCESS BURNS &  
6 MCDONNELL UTILIZED THE COMMENTS AND/OR INFORMATION  
7 FROM GOVERNMENTAL AGENCIES.

8 A. As discussed in Section 6.1 of the EA, Burns & McDonnell sent letters to solicit  
9 information and comments from a variety of state and federal agencies with  
10 responsibilities in the areas of natural and cultural resources, as well as officials of  
11 counties, municipalities, and regional authorities in the area. A complete list of  
12 the agencies that were contacted can be found in Section 6.1 and Appendix A of  
13 the EA. Agency responses to Burns & McDonnell's information request letters  
14 are summarized in Section 6.2 of the EA. Copies of Burns & McDonnell's letters  
15 and the responses received at the time of the publication of the document can be  
16 found in Appendix A of the EA. Burns & McDonnell used the comments and  
17 information from governmental agencies in the preparation of the environmental  
18 sections of the EA, preparation of the constraints map, and selection and  
19 evaluation of proposed routes.



1 Q25. PLEASE SUMMARIZE THE BASIS FOR BURNS & MCDONNELL'S  
2 SELECTION OF THE ROUTE IT DETERMINED BEST ADDRESSES THE  
3 REQUIREMENTS OF PURA AND THE PUCT'S SUBSTANTIVE RULES.

4 A. All of the routes proposed in this filing comply with the requirements of PURA  
5 and the PUCT's Substantive Rules. Burns & McDonnell selected Route RP5 as  
6 its recommended route from an environmental, land use, and cultural perspective,  
7 based on its overall ranking in the z-score analysis (top-ranked), as well as on its  
8 comparative advantages among the 39 objective criteria that encompass the  
9 factors set forth in PURA § 37.056(c) and 16 TAC § 25.101(b)(3)(B), including  
10 that:

- 11 • It is the second shortest route;
- 12 • It would be constructed largely along existing corridors, the majority of  
13 which are existing transmission lines;
- 14 • While it has a higher habitable structure count than some routes, most of  
15 these are located along an existing transmission line and thus the overall  
16 impact would be relatively less for these residents compared to residents  
17 that would be affected by an entirely new ROW;
- 18 • It has the least amount of forested wetlands;
- 19 • It has the least amount of total wetlands within the proposed ROW;
- 20 • It has the second fewest number of recorded cultural sites within 1,000 ft.;
- 21 and,

- It has the second shortest length through cultural High Probability Areas (“HPAs”).

**IV. INFORMATION ADDRESSING THE COMMISSION’S CCN CRITERIA AND ISSUES OF COMMUNITY VALUES, RECREATIONAL AND PARK AREAS, HISTORIC AND AESTHETIC VALUES, AND ENVIRONMENTAL INTEGRITY**

Q26. HOW WAS THE INFORMATION COMPILED BY BURNS & MCDONNELL USED FOR PURPOSES OF THE APPLICATION?

A. Burns & McDonnell collected and quantified environmental and land use information for the primary routes. This data was used to complete several specific questions in the CCN Application Form, as discussed above in Section II.

Q27. PLEASE PROVIDE A GENERAL DESCRIPTION OF THE AREA TRAVERSED BY THE PROPOSED PRIMARY ROUTES.

A. The proposed transmission line is located in Rusk and Panola Counties in the eastern portion of Texas. Land use throughout the study area is dominated by timberland interspersed with areas of pastureland. Much of the study area is also occupied by oil and gas wells and platforms, gathering systems, and interconnecting oil and gas pipelines. The terrain within the study area is gently rolling with some small hills. Lake Murvaul occupies the west-central portion of the study area, and the Sabine River and associated floodplains and wetlands run generally north/south in the eastern portion of the study area. The City of