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# **SOAH DOCKET NO. 473-15-4091 PUC DOCKET NO. 44778**

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APPLICATION OF TEXAS-NEW	§	PUBLIC UTILITY COMMISSION
MEXICO POWER COMPANY FOR	§	
APPROVAL OF AN ENERGY	§	OF TEXAS
EFFICIENCY COST RECOVERY	§	
FACTOR	§	

## PRELIMINARY ORDER

On June 1, 2015, Texas-New Mexico Power Company filed an application to adjust its energy-efficiency cost-recovery factor (EECRF) for program year 2016 pursuant to § 39.905 of the Public Utility Regulatory Act (PURA)<sup>1</sup> and 16 Texas Administrative Code (TAC) § 25.181(f). Texas-New Mexico Power Company is requesting a 2016 EECRF to recover \$5,996,656 which includes (a) 5,368,125 in projected energy-efficiency-program costs for 2016; (b) \$127,085 to be refunded to customers for over-recovery of energy-efficiency revenues from Texas-New Mexico Power Company's 2014 EECRF (including \$55,362 in legal expenses for its 2014 EECRF proceeding); (c) \$679,142 for a performance bonus based on Texas-New Mexico Power Company achieving demand savings in 2014 in excess of its 2014 goal; (d) \$58,170 in projected EM&V costs; and (e) \$18,304 in municipal rate case expense recovery.

This docket was referred to the State Office of Administrative Hearings (SOAH) on June 1, 2015. Issue lists were timely filed by both Commission Staff, Texas-New Mexico Power Company, and Cities on June 8, 2015.

#### I. Issues to be Addressed

The Commission must provide to the administrative law judge (ALJ) a list of issues or areas to be addressed in any proceeding referred to SOAH.<sup>2</sup> After reviewing the pleadings

Public Utility Regulatory Act, Tex. Util. Code Ann. §§ 11.001-66.016 (West 2007 & Supp. 2014).

<sup>&</sup>lt;sup>2</sup> Tex. Gov't Code Ann. § 2003.049(e) (West 2008 and Supp. 2014).

- 4. What is the appropriate amount of projected energy-efficiency-program costs to be recovered through the utility's 2016 EECRF?
  - A. Are these costs reasonable estimates of the costs necessary to provide energy-efficiency programs and to meet the utility's goals under 16 TAC § 25.181?
  - B. Does the utility currently recover any energy-efficiency costs in its base rates? If so, what is the amount of projected program costs in excess of revenues collected through base rates?
  - C. Are the projected costs of administration and costs of research and development in compliance with the administrative spending caps in 16 TAC § 25.181(i)? If not, has the utility requested an exception to those caps under 16 TAC § 25.181(e)(2)? If so, has the utility demonstrated that compliance with the administrative spending cap is not reasonably possible and that good cause supports the higher administrative spending cap proposed by the utility?
    - i. Is the utility requesting in this application a performance bonus for a prior program year for which it has been granted a higher administrative spending cap?
    - ii. Were the factors that led to the utility being granted a higher administrative spending cap for the prior program year similar to the factors that the utility is relying upon to demonstrate that good cause supports the higher administrative spending cap proposed in this docket? If so, should the Commission consider the utility's prior performance in determining whether to award a higher administrative spending cap?
  - D. Does the utility receive funding under PURA § 39.903? If not, are the utility's projected annual expenditures for the targeted low-income energy-efficiency program as described in PURA § 39.903(f)(2) not less than 10% of the utility's energy-efficiency budget for 2016? Does the utility's targeted low-income energy-efficiency program meet the requirements imposed under PURA § 39.905(f)?

- iii. Does the presiding officer find any of the utility's rate-case expenses should be disallowed under 16 TAC § 25.245(d)? If so, how was the disallowance calculated?
- D. Does the EECRF application include any municipality's request for rate-case expenses for the immediately previous EECRF proceeding? If so, what amount, if any, should the Commission award pursuant to PURA §§ 36.062 and 33.023(b)?
  - i. Did the municipality file sufficient information that details and itemizes all ratecase expenses as required by 16 TAC § 25.245(b)(1)-(6)?
  - ii. What amount of rate-case expenses actually and reasonably incurred by the municipality, if any, does a preponderance of the evidence support using the factors of 16 TAC § 25.245(c)(1)-(6)?
  - iii. Does the presiding officer find any of the municipality's rate-case expenses should be disallowed under 16 TAC § 25.245(d)? If so, how was the disallowance calculated?
- 8. For each EECRF rate class, what is the appropriate amount, if any, of under- or over-recovered EECRF costs consistent with 16 TAC § 25.181 for program year 2014?
  - A. Did the utility recover any of its energy-efficiency costs through base rates for program year 2014? If so, what is the actual amount of energy-efficiency revenues collected through base rates consistent with 16 TAC § 25.181(f)(2)?
  - B. What was the actual revenue collected through the utility's EECRF for program year 2014?
  - C. What were the actual costs that comply with 16 TAC § 25.181(f)(12) of the utility's energy-efficiency programs for program year 2014?

#### Performance Bonus

9. What were the utility's demand and energy reduction goals for program year 2014? If the Commission granted an exception for a lower demand goal, in what docket was the lower goal established?

## EECRF Design

- 11. What are the appropriate 2016 EECRFs for each rate class consistent with 16 TAC § 25.181(f)?
  - A. What is the total cost that should be recovered through the utility's 2016 EECRFs?
  - B. What are the appropriate EECRF rate classes for the utility's 2016 EECRF?
    - i. What retail rate classes were approved in the utility's most recent base-rate proceeding, excluding non-eligible customers? 16 TAC § 25.181(c)(49).
    - ii. Has the utility proposed an EECRF for each eligible rate class?
    - iii. Has the utility requested a good-cause exception under 16 TAC § 25.181(f)(2) to combine one or more rate classes? If so, for each rate class that is proposed to be combined, does it have fewer than 20 customers, is it similar to the other rate classes, and does it receive services under the same energy-efficiency programs as the other rate classes? Has the utility demonstrated that good cause supports the proposed combining of rate classes?
  - C. Are the costs assigned or allocated to rate classes reasonable and consistent with 16 TAC § 25.181?
    - i. Are the utility's program costs directly assigned to each EECRF rate class that receives services under the programs to the maximum extent possible?
    - ii. Is any bonus allocated consistent with 16 TAC § 25.181(h)(6)?
    - iii. Are administrative costs, including rate-case expenses, and research and development costs allocated consistent with 16 TAC § 25.181(i)?
    - iv. How are the EM&V costs assigned to the rate classes, and is the assignment consistent with PURA § 39.905 and 16 TAC § 25.181?
    - v. Are any under- or over-recovered EECRF costs allocated to the rate classes consistent with 16 TAC § 25.181(f)(2)?
  - D. Does the utility propose an EECRF for any commercial rate classes as a demand charge? If so, for each such rate class, do the base rates for that class contain demand charges?

Commission in future orders issued in this docket. The Commission reserves the right to identify and provide to the ALJ in the future any additional issues or areas that must be addressed, as permitted under Tex. Gov't Code Ann. § 2003.049(e).

## II. Effect of Preliminary Order

This Order is preliminary in nature and is entered without prejudice to any party expressing views contrary to this Order before the SOAH ALJ at hearing. The SOAH ALJ, upon his or her own motion or upon the motion of any party, may deviate from this Order when circumstances dictate that it is reasonable to do so. Any ruling by the SOAH ALJ that deviates from this Order may be appealed to the Commission. The Commission will not address whether this Order should be modified except upon its own motion or the appeal of a SOAH ALJ's order. Furthermore, this Order is not subject to motions for rehearing or reconsideration.

SIGNED AT AUSTIN, TEXAS the 19th day of June 2015.

PUBLIC UTILITY COMMISSION OF TEXAS

DONNA L. NELSON, CHAIRMAN

KENNETH W. ANDERSON, JR., COMMISSIONER

BRANDY MARQUEZ, COMMISSIONER