

Control Number: 44331



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Donna L. Nelson Chairman

Kenneth W. Anderson, Jr. Commissioner

**Brandy Marty Marquez Commissioner** 

Brian H. Lloyd Executive Director



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Public Utility Commission of Texas and S.C.N.

TO:

Donna L. Nelson, Chairman

Kenneth W. Anderson, Jr., Commissioner Brandy Marty Marquez, Commissioner

All Parties of Record

FROM:

Irene Montelongo

Director, Docket Management

RE:

Open Meeting of March 24, 2016

PUC Docket No. 44331

**SOAH Docket No. 473-16-0190.WS** – *Application of Mooreland Water Company* 

for a Water or Wastewater Rate/Tariff Change

DATE:

February 17, 2016

Enclosed is a copy of the Proposed Order in the above-referenced docket. The Commission will consider this docket at an open meeting presently scheduled to begin at 9:30 a.m. on Thursday, March 24, 2016, at the Commission's offices, 1701 North Congress Avenue, Austin, Texas. The parties shall file corrections or exceptions to the Proposed Order on or before Wednesday, Wednesday, March 16, 2016.

On September 16, 2015, this proceeding was referred to the State Office of Administrative Hearings. Subsequently, the docket was returned to the Commission and the Docket Management Section prepared this Proposed Order.

If there are no corrections or exceptions, no response is necessary.

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### PUC DOCKET NO. 44331 SOAH DOCKET NO. 473-16-0190.WS 2016 FEB 17 PM 2: 45

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APPLICATION OF MOORELAND	§	PUBLIC UTILITY COMMISSION
WATER COMPANY FOR A WATER OR WASTEWATER RATE/TARIFF	§ 8	OF TEXAS
CHANGE	8 §	OF TEAAS

#### PROPOSED ORDER

This Order addresses the application of Mooreland Water Company (Mooreland) for an increase in water rates charged to customers in Hood County, effective on January 15, 2015. A Unanimous Stipulation (Stipulation) was executed that resolves all issues in this proceeding. Consistent with the Stipulation, the application is approved.

The Public Utility Commission of Texas (Commission) adopts the following findings of fact and conclusions of law:

#### I. Findings of Fact

#### **Procedural History**

- On January 16, 2015, Mooreland filed an application for a rate/tariff change (Application).
   The Application was filed to pay for repairs, system upgrades required by regulation, increased energy cost, increased chemical cost, increased laboratory fees, and regulatory fees since the last rate increase in 1997.
- 2. On January 21, 2015, the Commission's Administrative Law Judge (ALI) issued Order No. 1, addressing procedural matters and requiring a recommendation from Commission Staff on whether the Application and notice were administratively complete and propose a schedule for processing.
- 3. On February 6, 2015, Commission Staff responded to Order No. 2, recommending that the notice of Application provided by Mooreland was insufficient and that the effective date and the rate change be suspended.

- 4. On February 10, 2015, the Commission's ALJ issued Order No. 2, finding the application incomplete and the notice deficient, and suspending the effective date and rate changes.
- 5. On February 24, 2015, Mooreland filed revised notice documents in response to Commission Staff's recommendation.
- 6. On March 6, 2015, Commission Staff filed First Requests for Information (RFIs) to Mooreland.
- 7. On March 11, 2015, Commission Staff responded to Order No. 2, recommending that the notice provided by Mooreland was sufficient and that the new rates may go into effect on May 14, 2015.
- 8. On March 13, 2015, the Commission's ALJ issued Order No. 3, finding the application administratively complete, the notice sufficient, adopting a procedural schedule to govern the proceeding, and setting the proposed effective date of the rate change to May, 14, 2015.
- 9. On March 30, 2015, Mooreland responded to Commission Staff's First RFIs.
- 10. On September 11, 2015, Commission Staff requested that the proceeding be referred to the State Office of Administrative Hearings (SOAH).
- 11. On September 16, 2015, the Commission issued the Order of Referral referring this proceeding to SOAH, setting a prehearing conference date of November 12, 2015, and directing Commission Staff and Mooreland to file a list of issues to be addressed in the docket.
- 12. On September 24, 2015, Commission Staff filed a proposed list of issues to be addressed in the proceeding.
- 13. On October 8, 2015, the Commission considered and issued the Preliminary Order containing the list of issues to be addressed in this docket.
- 14. On November 11, 2015, Mooreland filed an affidavit attesting that notice of the prehearing conference was mailed to its customers.
- 15. On November 12, 2015, the SOAH ALJ conducted a prehearing conference, establishing jurisdiction over the proceeding and admitting Mooreland and Commission Staff as parties

- to this proceeding. The parties represented they were in settlement discussions and were close to reaching a deal, but needed additional time.
- 16. On November 18, 2015, the SOAH ALJ issued Order No. 1, memorializing the prehearing conference and requiring an agreed status report not later than December 11, 2015.
- 17. On December 11, 2015, Commission Staff responded to Order No. 1, stating that Commission Staff and Mooreland were continuing settlement discussions and requesting that the proceeding continue until January 12, 2016.
- 18. On January 7, 2016, the SOAH ALJ issued Order No. No. 2, requiring a motion to dismiss or agreed scheduling order with proposed hearing dates.
- 19. On January 15, 2016, Mooreland and Commission Staff (collectively, Signatories) filed a joint notice of stipulation, motion to admit evidence, and remand the proceeding to the Commission. Also on this day, Commission Staff filed a memorandum in support of the stipulation.
- 20. On February 3, 2016, the SOAH ALJ issued Order No. 3, admitting evidence, dismissing the SOAH docket, and remanding the proceeding to the Commission for further processing.

#### Description of the Stipulation

21. The Signatories agree to the following retail water utility rates:

Monthly Base Rates			
Meter Size	Rate		
5/8 or 3/4 inch	\$35.11		
Gallonage Charge			
\$3.00 per 1,000 gallons			

22. The Signatories agree to the following miscellaneous fees:

Tap Fee	\$350.00	
Reconnect Fee:		
Non-payment (Maximum - \$25)	\$25.00	
Customer's Request	\$25.00	
Transfer Fee	\$25.00	
Late Charge	\$ 5.00	
Returned Check Charge	\$20.00	
Customer Deposit	\$50.00	
Meter Test Fee	\$25.00	

#### Consistency of the Stipulation with the Texas Water Code and Commission Requirements

- 23. Considered in light of Mooreland's Application, responses to discovery requests, and information exchanged through confidential privileged settlement negotiations, the Stipulation is the result of compromise from each party, and these efforts, as well as the overall result of the Stipulation, support the reasonableness and benefits of the terms of the Stipulation.
- 24. Consistent with the Stipulation, the rates, terms, and conditions of the tariff, attached to this Order as Attachment 1, are just and reasonable and consistent with the public interest when the benefits of avoiding an expensive contested case hearing are considered.

#### II. Conclusions of Law

- 1. Mooreland is a public utility as defined in Tex. Water Code Ann. § 13.002(23) (West 2008 and Supp. 2015) (TWC).
- 2. The Commission has jurisdiction over Mooreland's Application pursuant to TWC §§ 13.041, 13.181, and 13.187 using procedures set forth in 16 Tex. Admin. Code, Chapter 24 (TAC).

- 3. This docket was processed in accordance with the requirements of the TWC, the Texas Administrative Procedure Act, and Commission rules.
- 4. Proper notice of the Application was given by Mooreland as required by TWC § 13.187; 30 TAC §§ 291.22 and 291.28; and Tex. Gov't Code §§ 2001.051 and 2001.052.
- 5. This docket contains no remaining contested issues of fact or law.
- 6. The Stipulation, taken as a whole, is a just and reasonable resolution of all issues it addresses, results in just and reasonable rates, terms and conditions, is consistent with the relevant provisions of TWC Chapter 13 and should be approved.
- 7. The rates agreed to in the Stipulation are just and reasonable, comply with the ratemaking provisions in TWC Chapter 13, and are not unreasonably discriminatory, preferential, or prejudicial.
- 8. The rates resulting from the Stipulation are just and reasonable, and consistent with TWC Chapter 13.
- 9. The requirements for informal disposition pursuant to 16 TAC § 22.35 have been met in this proceeding.

#### III. Ordering Paragraphs

In accordance with these findings of fact and conclusions of law, the Commission issues the following Order:

- 1. Consistent with the Stipulation, Mooreland's Application is approved.
- 2. Consistent with the Stipulation, the rates in Mooreland's Application and tariff are approved.
- 3. Mooreland's tariff, provided with this Order as Attachment 1, is approved.
- 4. Entry of this Order consistent with the Stipulation does not indicate the Commission's endorsement of any principle or methodology that may underlie the Stipulation. Neither should entry of this Order be regarded as a precedent as to the appropriateness of any principle or methodology underlying the Stipulation.

5.	All other motions, requests for entry of specific findings of fact, conclusions of law, and
	ordering paragraphs, and any other requests for general or specific relief, if not expressly
	granted, are denied.

SIGNED AT AUSTIN, TEXAS the \_\_\_\_\_ day of March 2016.

PUBLIC UTILITY COMMISSION OF TEXAS

DONNA L. NELSON, CHAIRMAN

KENNETH W. ANDERSON, JR., COMMISSIONER

BRANDY MARTY MARQUEZ, COMMISSIONER

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## WATER UTILITY TARIFF

Docket Number: 44331

Kenneth Swaim dba Mooreland Water Company (Utility Name)

1011 Ross Lane (Business Address)

Granbury, Texas 76048 (City, State, Zip Code)

(817) 759-1743 (Area Code/Telephone)

This tariff is effective for utility operations under the following Certificate of Convenience and Necessity:

11603

This tariff is effective in the following counties:

Hood

This tariff is effective in the following cities or unincorporated towns (if any):

None

This tariff is effective in the following subdivisions or public water systems:

Mooreland Water Company: PWS No. 1110006

The above utility lists the following sections of its tariff (if additional pages are needed for a section, all pages should be numbered consecutively):

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SECTION 1.0 RATE SCHEDULE	2
SECTION 3.0 EXTENSION POLICY	
SSITINGENCI PLAN	. 2

APPENDIX A – APPLICATION FOR SERVICE

#### SECTION 1.0 -- RATE SCHEDULE

#### Section 1.01 - Rates

Meter Size	Monthly Minimum Charge (Includes 0 gallons)		Gallonage Charge
5/8" x 3/4"	\$35.11		\$3.00 per 1,000 gallons
Cash X Check	IT: The utility will accept the X Money Order X MAY REQUIRE EXACT CHANGE DE USING MORE THAN \$1.00 IN SMENTS.	Credit Card	Other (specify) MAY REFUSE TO ACCEPT
REGULATORY ASS	SESSMENTQUIRE THE UTILITY TO COLLECT	A FEE OF ONE PERCENT	
BILL AND TO R	EMIT THE FEE TO THE TCEQ.		·
Section 1.02 - Miscel	laneous Fees	, ,	
TAP FEE	,		\$350
TAP FEE COVE RESIDENTIAL 5	RS THE UTILITY'S COSTS FOR M 5/8" × 3/4" METER. AN ADDITION S TARIFF.	MATERIALS AND LABOR	TO INSTALL A STANDARD
BECONNECTION I	7177		V (**** )
	THE CT FEE WILL BE CHARGED BEFOR CONNECTED FOR THE FOLLOWIN		ORED TO A CUSTOMER WHO
-		and the second s	, <b>V</b>
a) Non-paym	ent of bill (Maximum \$25.00 s request	)	\$25.00
c) Other reas	ons listed under Section 2.0 o	f this tariff	<u>\$25.00</u> <u>\$25.00</u>
TO ANGERO FEE	•		<b>*</b>
TRANSFER FEE THE TRANSFEI LOCATION WH	R FEE WILL BE CHARGED FOR CH EN THE SERVICE IS NOT DISCONI	ANGING AN ACCOUNT N	
A ONE TIME P	ot more than \$5.00 or 10%) ENALTY MADE ON DELINQUENT E PENALTY WAS APPLIED IN A PR	BILLS BUT MAY NOT BE	APPLIED TO ANY BALANCE
RETURNED CHEC	K CHARGE	***************************************	<u>\$20.00</u>
CUSTOMER DEPO	OSIT (Maximum \$50)	***************************************	\$50.00
THIS FEE MAY	BE CHARGED IF A CUSTOMER RE THE TEST INDICATES THAT THE M	QUESTS A SECOND METE	R TEST WITHIN A TWO YEAR
ACTUAL COST BE RESPONSII THE METER L	JESTED METER SIZE CHA MAY NOT EXCEED THE STANDA BLE FOR FURNISHING AND LAYIN OCATION TO THE PLACE OF CO ES AND POLICIES INCLUDED IN TH	ARD TAP FEE AMOUNT OF NG THE NECESSARY CUS NSUMPTION AS REQUIRE	F \$595. THE CUSTOMER WILL TOMER SERVICE PIPE FROM

## SECTION 2.0 -- SERVICE RULES AND POLICIES

## Section 2.01 - Public Utility Commission Rules

The utility will have the most current Public Utility Commission of Texas (PUC or Commission) rules relating to Water and Wastewater Utility regulations, available at its office for reference purposes. The Rules and this tariff shall be available for public inspection and reproduction at a reasonable cost. The latest Rules or commission approved changes to the Rules supersede any rules or requirements in this tariff.

## Section 2.02 - Application for and Provision of Water Service

All applications for service will be made on the utility's standard application or contract form (attached in the Appendix to this tariff) and will be signed by the applicant before water service is provided by the utility. A separate application or contract will be made for each service location. After the applicant has met all the requirements, conditions and regulations for service, the utility will install tap, meter and utility cut-off valve and/or take all necessary actions to initiate service. The utility will serve each qualified applicant for service within 5 working days unless line extensions or new facilities are required. If construction is required to fill the order and if it cannot be completed within 30 days, the utility will provide the applicant with a written explanation of the construction required and an expected date of service.

Where service has previously been provided, service will be reconnected within one working day after the applicant has met the requirements for reconnection.

The customer will be responsible for furnishing and laying the necessary customer service pipe from the meter location to the place of consumption. Customers may be required to install a customer owned cutoff valve on the customer's side of the meter or connection.

### Section 2.03 - Refusal of Service

The utility may decline to serve an applicant until the applicant has complied with the regulations of the regulatory agencies (state and municipal regulations) and for the reasons outlined in the Commission Rules. In the event that the utility refuses to serve an applicant, the utility will inform the applicant in writing of the basis of its refusal. The utility is also required to inform the applicant a complaint may be filed with the Commission.

### Section 2.04 - Customer Deposits

If a residential applicant cannot establish credit to the satisfaction of the utility, the applicant may be required to pay a deposit as provided for in Section 1.02 of this tariff. The utility will keep records of the deposit and credit interest in accordance with Commission Rules.

Residential applicants 65 years of age or older may not be required to pay deposits unless the applicant has an outstanding account balance with the utility or another water or sewer utility which accrued within the last two years.

#### Docket No. 44331

#### SECTION 2.0 - SERVICE RULES AND REGULATIONS (CONT.)

#### Section 2.04 - Customer Deposits (cont.)

Nonresidential applicants who cannot establish credit to the satisfaction of the utility may be required to make a deposit that does not exceed an amount equivalent to one-sixth of the estimated annual billings.

Refund of deposit - If service is not connected, or after disconnection of service, the utility will promptly refund the customer's deposit plus accrued interest or the balance, if any, in excess of the unpaid bills for service furnished. The utility may refund the deposit at any time prior to termination of utility service but must refund the deposit plus interest for any customer who has paid 18 consecutive billings without being delinquent

#### Section 2.05 - Meter Requirements, Readings, and Testing

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All water sold by the utility will be billed based on meter measurements. The utility will provide, install, own and maintain meters to measure amounts of water consumed by its customers. One meter is required for each residential, commercial or industrial facility in accordance with the PUC Rules.

Service meters will be read at monthly intervals and as nearly as possible on the corresponding day of each monthly meter reading period unless otherwise authorized by the Commission.

Meter tests. The utility will, upon the request of a customer, and, if the customer so desires, in his or her presence or in that of his or her authorized representative, make without charge a test of the accuracy of the customer's meter. If the customer asks to observe the test, the test will be made during the utility's normal working hours at a time convenient to the customer. Whenever possible, the test will be made on the customer's premises, but may, at the utility's discretion, be made at the utility's testing facility. If within a period of two years the customer requests a new test, the utility will make the test, but if the meter is found to be within the accuracy standards established by the American Water Works Association, the utility will charge the customer a fee which reflects the cost to test the meter up to a maximum \$25 for a residential customer. Following the completion of any requested test, the utility will promptly advise the customer of the date of removal of the meter, the date of the test, the result of the test, and who made the test.

#### Section 2.06 - Billing

Bills from the utility will be mailed monthly unless otherwise authorized by the Commission. The due date of bills for utility service will be at least sixteen (16) days from the date of issuance. The postmark on the bill or, if there is no postmark on the bill, the recorded date of mailing by the utility will constitute proof of the date of issuance. Payment for utility service is delinquent if full payment, including late fees and the regulatory assessment, is not received at the utility or the utility's authorized payment agency by 5:00 p.m. on the due date. If the due date falls on a holiday or weekend, the due date for payment purposes will be the next work day after the due date.

## SECTION 2.0 - SERVICE RULES AND REGULATIONS (CONT.)

#### Section 2.06 – Billing (Cont.'d)

A late penalty of either \$2.00 or 5.0% will be charged on bills received after the due date. The penalty on delinquent bills will not be applied to any balance to which the penalty was applied in a previous billing. The utility must maintain a record of the date of mailing to charge the late penalty.

Each bill will provide all information required by the PUC Rules. For each of the systems it operates, the utility will maintain and note on the monthly bill a telephone number (or numbers) which may be reached by a local call by customers. At the utility's option, a toll-free telephone number or the equivalent may be provided.

In the event of a dispute between a customer and a utility regarding any bill for utility service, the utility will conduct an investigation and report the results to the customer. If the dispute is not resolved, the utility will inform the customer that a complaint may be filed with the Commission.

### Section 2.07 - Service Disconnection

Utility service may be disconnected if the bill has not been paid in full by the date listed on the termination notice. The termination date must be at least 10 days after the notice is mailed or hand delivered.

The utility is encouraged to offer a deferred payment plan to a customer who cannot pay an outstanding bill in full and is willing to pay the balance in reasonable installments. However, a customer's utility service may be disconnected if a bill has not been paid or a deferred payment agreement entered into within 26 days from the date of issuance of a bill and if proper notice of termination has been given.

Notice of termination must be a separate mailing or hand delivery in accordance with the Commission Rules.

Utility service may also be disconnected without notice for reasons as described in the Commission Rules.

Utility personnel must be available to collect payments and to reconnect service on the day of and the day after any disconnection of service unless service was disconnected at the customer's request or due to a hazardous condition.

## Section 2.08 - Reconnection of Service

Service will be reconnected within 24 hours after the past due bill and any other outstanding charges are paid or correction of the conditions which caused service to be disconnected.

#### SECTION 2.0 - SERVICE RULES AND REGULATIONS (CONT.)

#### Section 2.09 - Service Interruptions

The utility will make all reasonable efforts to prevent interruptions of service. If interruptions occur, the utility will re-establish service within the shortest possible time. Except for momentary interruptions due to automatic equipment operations, the utility will keep a complete record of all interruptions, both emergency and scheduled and will notify the Commission in writing of any service interruptions affecting the entire system or any major division of the system lasting more than four hours. The notice will explain the cause of the interruptions.

<u>Prorated Bills</u> - If service is interrupted or seriously impaired for 24 consecutive hours or more, the utility will prorate the monthly base bill in proportion to the time service was not available to reflect this loss of service.

#### Section 2.10 - Quality of Service

The utility will plan, furnish, and maintain production, treatment, storage, transmission, and distribution facilities of sufficient size and capacity to provide a continuous and adequate supply of water for all reasonable consumer uses. Unless otherwise authorized by the Commission, the utility will maintain facilities as described in the Texas Commission on Environmental Quality (TCEQ) Rules or in the TCEQ's "Rules and Regulations for Public Water Systems."

#### Section 2.11 - Customer Complaints and Disputes

If a customer or applicant for service lodges a complaint, the utility will promptly make a suitable investigation and advise the complainant of the results. Service will not be disconnected pending completion of the investigation. If the complainant is dissatisfied with the utility's response, the utility must advise the complainant that he has recourse through the Texas Natural Resource Conservation Commission complaint process. Pending resolution of a complaint, the commission may require continuation or restoration of service.

The utility will maintain a record of all complaints which shows the name and address of the complainant, the date and nature of the complaint and the adjustment or disposition thereof, for a period of two years after the final settlement of the complaint.

#### Section 2.20 - Specific Utility Service Rules and Regulations

This section contains specific utility service rules in addition to the rules previously listed under Section 2.0. It must be reviewed and approved by the Commission and in compliance with Commission Rules to be effective.

### **SECTION 3.0 - EXTENSION POLICY**

### Section 3.01 - Standard Extension Requirements

LINE EXTENSION AND CONSTRUCTION CHARGES. No contribution in aid of construction may be required of any customer except as provided for in this approved extension policy.

The customer will be given an itemized statement of the costs, options such as rebates to the customer, sharing of construction costs between the utility and the customer, or sharing of costs between the customer and other applicants prior to beginning construction.

The utility will bear the full cost of any oversizing of water mains necessary to serve other customers in the immediate area. The individual residential customer shall not be charged for any additional production, storage, or treatment facilities. Contributions in aid of construction may not be required of individual residential customers for production, storage, treatment or transmission facilities unless otherwise approved by the Commission under this specific extension policy.

COST UTILITIES SHALL BEAR. Within its certificate area, the utility will pay the cost of the first 200 feet of any water main or distribution line necessary to extend service to an individual residential customer within a platted subdivision. However, if the residential customer requesting service purchased the property after the developer was notified of the need to provide facilities to the utility, the utility may charge for the first 200 feet. The utility must also be able to document that the developer of the subdivision refused to provide facilities compatible with the utility's facilities in accordance with the utility's approved extension policy after receiving a written request from the utility.

Developers may be required to provide contributions in aid of construction in amounts to furnish the system with all facilities necessary to comply with the TCEQ "Rules and Regulations for Public Water Systems."

This section contains the utility's specific extension policy which complies with the requirements already stated under Section 3.01. It must be reviewed and approved by the Commission and in compliance with Commission Rules to be effective.

Residential customers not covered under Section 3.01 will be charged the equivalent of the costs of extending service to their property from the nearest transmission or distribution line even if that line does not have adequate capacity to serve the customer. However, if the customer places unique, non-standard service demands upon the system, the customer may be charged the full cost of extending service to and throughout their property, including the cost of all necessary transmission and storage facilities necessary to meet the service demands anticipated to be created by that property.

Developers will be required to provide contributions in aid of construction in amounts sufficient to furnish the development with all facilities necessary to provide for reasonable local demand requirements and to comply with TCEQ minimum design criteria for facilities used in the production, transmission, pumping, or treatment of water or TCEQ minimum requirements. For purposes of this subsection, a developer is one who subdivides or requests more than two meters on a piece of property. Commercial, industrial, and wholesale customers will be treated as developers.

#### Docket No. 44331

SECTION 4.0 -- DROUGHT CONTINGENCY PLAN (Utility must attach copy of TCEQ approved Drought Contingency Plan)

# APPENDIX A -- APPLICATION FOR SERVICE (Utility Must Attach Blank Copy)