

Control Number: 39316



Item Number: 2

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OPEN MEETING COVER SHEET

MEETING DATE:

June 17, 2011

25

DATE DELIVERED: June 10, 2011

AGENDA ITEM NO.:

CAPTION:

Project No. 39316

ACTION REQUESTED:

Discussion and possible action with respect to Rulemaking Proceeding to Amend P.U.C Proc. R. 22.183, Failure to Attend Hearing and Disposition by Default. (Staff's Proposal for Publication)

Distribution List: Commissioners' Office (6) Lloyd, Brian Albright, Jim Central Records Featherston, David (2) Flores, Leticia Urban, John Paul Pemberton, Margaret (3) Journeay, Stephen Renfro, Mike Tietjen, Darryl (2) Totten, Jess (3) Whittington, Pam (3) Hunter, Tom



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Donna L. Nelson Commissioner

Kenneth W. Anderson, Jr. Commissioner STATE OF

Rick Perry Governor

Brian Lloyd Executive Director

Public Utility Commission of Texas

Date:	June 10, 2011
То:	Chairman Barry T. Smitherman Commissioner Donna L. Nelson Commissioner Kenneth W. Anderson, Jr.
From:	Jason Haas, Legal Division
Subject:	June 17, 2011 Open Meeting, Agenda Item 25: Project No. 39316 – Rulemaking Proceeding to Amend PUC Proc. R. 22.183, Failure to Attend Hearing and Disposition By Default – Staff's Proposal for Publication

Attached for your review and approval is Staff's Proposal for Publication in Project No. 39316, Rulemaking Proceeding to Amend PUC Proc. R. 22.183, Failure to Attend Hearing and Disposition By Default. Currently, PUC procedural rules require that a hearing must be held before the presiding officer can issue a default order if the party that does not have the burden of proof fails to appear before the Commission. Staff's proposed amendment would allow the presiding officer to issue a proposal for decision or default final order if the party that does not have the burden of proof fails to timely request a hearing after receiving notice of the opportunity for a hearing. This will reduce the administrative burden on the PUC and SOAH before issuing a default order and allow for the more efficient processing of cases.

If you have any questions, please contact Jason Haas at 936-7295.

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RULEMAKING PROCEEDING TO AMEND PUC PROC. R. 22.183, FAILURE TO ATTEND HEARING AND DISPOSITION BY DEFAULT

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PUBLIC UTILITY COMMISSION OF TEXAS

(STAFF RECOMMENDATION) PROPOSAL FOR PUBLICATION OF AMENDMENT TO § 22.183 FOR CONSIDERATION AT THE JUNE 17, 2011 OPEN MEETING

The Public Utility Commission of Texas (commission) proposes amending § 22.183, relating to Failure to Attend Hearing and Disposition by Default. The proposed amendment will allow the presiding officer to issue a default order if the party that does not bear the burden of proof fails to respond to the notice for an opportunity for hearing. Currently, §22.183 allows disposition by default only if a hearing is held and the party fails to appear for the hearing. Project Number 39316 is assigned to this proceeding.

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Jason Haas, Legal Division, has determined that for each year of the first five-year period the 15 amendment is in effect there will be no fiscal implications for state or local government as a 16 result of enforcing or administering the section. Mr. Haas has determined that for each year of 17 the first five years the amendment is in effect the public benefit anticipated as a result of 18 enforcing the amendment will be more efficient processing of proceedings before the 19 commission. Currently, the commission must hold a hearing, and only if the party fails to attend 20 the hearing can the presiding officer issue a default order. The amendment will allow the 21 presiding officer to issue a default order if the party fails to respond to the notice that the party 22 has the opportunity for a hearing, reducing the administrative burden before issuing a default 23 order. There will be no adverse economic effect on small businesses or micro-businesses as a 24

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result of enforcing the amendment. Therefore, no regulatory flexibility analysis is required.
 There is no anticipated economic cost to persons who are required to comply with the
 amendment as proposed.

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5 Mr. Haas has also determined that for each year of the first five years the amendment is in effect 6 there should be no effect on a local economy, and therefore no local employment impact 7 statement is required under Administrative Procedure Act (APA), Texas Government Code 8 §2001.022.

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The commission staff will conduct a public hearing on this rulemaking, if requested pursuant to the Administrative Procedure Act, Texas Government Code §2001.029, at the commission's offices located in the William B. Travis Building, 1701 North Congress Avenue, Austin, Texas 78701. The request for a public hearing must be received within 30 days after publication.

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15 Initial comments on the amendment may be submitted to the Filing Clerk, Public Utility 16 Commission of Texas, 1701 North Congress Avenue, P.O. Box 13326, Austin, Texas 78711-17 3326, within 30 days after publication. Sixteen copies of comments on the proposed amendment 18 are required to be filed pursuant to §22.71(c) of this title. Reply comments may be submitted 19 within 45 days after publication. Comments should be organized in a manner consistent with the 20 organization of the amended rule. The commission invites specific comments regarding the 21 costs associated with, and benefits that will be gained by, implementation of the amended rule. 22 The commission will consider the costs and benefits in deciding whether to adopt the 23 amendment. All comments should refer to Project Number 39316.

This amendment is proposed under the Public Utility Regulatory Act, Texas Utilities Code
Annotated §14.002 and §14.052 (Vernon 2007 and Supp. 2010) (PURA) and Administrative
Procedure Act (APA), Texas Government Code §2001.004 (Vernon 2008 & Supp. 2010), which
require the commission to adopt procedural rules.

7 Cross Reference to Statutes: Public Utility Regulatory Act §§14.002 and 14.052, and APA
8 §2001.004.

§22.183. Failure to Attend Hearing and Disposition by Default.

a) Disposition by default Default. If a <u>A</u> default occurs when a party who does not have the
burden of proof fails to appear forrequest a hearing within 30 days after service of notice of an
opportunity for a hearing, the presiding officer may proceed in that party's absence on a default
basis. In the proposal for decision or final order, the factual allegations listed in the notice of
hearing will be deemed admitted.

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9 (b) Notice of default proceedingDefault order. Any Upon default, the presiding officer
10 may issue a default order, - either a proposal for decision or a final order, - disposing of the
11 proceeding without a hearing. A default order requires adequate proof thatproceeding under this
12 section requires adequate proof of the following:

13	(1)	Proof that proper notice of hearing was provided to the defaulting party pursuant to	
14		Tex. Gov't Code, Chapter 2001. Such notice must have The notice of the opportunity	
15		for a hearing included a disclosure in at least twelve-point, bold-face type, that the	
16		factual allegations listed in the notice could be deemed admitted, and the relief sought	
17		in the notice of hearing might be granted by default, if the defaulting party fails to	
18		appear at the timely request a hearing; or and	
19	(2)	If it is not possible to prove actual receipt of notice, a hearing may proceed on a	
20		default basis if there is credible evidence that The notice of opportunity for a hearing	

21 was sent by certified mail to:

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1	(A) the	notice of hearing was sent by certified mail, return receipt requested to the	
2	par	ty's last known address in the commission's records, if the party has a	
3	lice	ense, certificate, or registration approved by the commission; and	
4	(B) the	notice of hearing was sent by certified mail, return receipt requested to the	
5	reg	istered agent for process for the party on file with the Secretary of State, if	
6	the	party does not have a license, certificate, or registration approved by the	
7	cor	nmission and is registered with the Secretary of State; or	
8	<u>(C) an</u>	address for the party identified after reasonable investigation, if	
9	sut	paragraphs (A) and (B) do not apply.	
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11	(c) Admission of	evidence Exceptions and replies. Any party may file exceptions to a	
12	default proposal for de	ecision and replies to exceptions pursuant to § 22.261(d) of this title	
13	(relating to Proposals for Decision). The party with the burden of proof shall submit evidence to		
14	the presiding officer in accordance with the requirements of this section.		
15	1		
16	(d) Motion <u>s to se</u>	t aside a default for rehearing. Any party may file a motion for rehearing	
17	to a default final order	pursuant to § 22.264 of this title (relating to Rehearing). Not later than 10	
18	days after the hearing	has concluded, if a dismissal, proposal for decision, or a proposed final	
19	order has not been iss	ed, a party may file a motion to set aside a default and reopen the record.	
20	The presiding officer	may grant the motion, set aside the default and reopen the record for good	
21	cause shown.		
22	I		

1	(e) Default proposal for decision or orderLate hearing request . If a party requests a	
2	hearing after the deadline to request a hearing, but before a default order has become final, the	
3	presiding officer may grant the request for good cause shown. Upon the failure of the defaulting	
4	party to appear at the hearing, the presiding officer may issue a default proposal for decision or	
5	final order, as applicable. Parties may file exceptions and replies to exceptions to a default	
6	proposal for decision pursuant to § 22.261 of this title (relating to Proposals for Decision) and	
7	may file a motion for rehearing to a default final order pursuant to § 22.264 of this title (relating	
8	to Rehearing).	
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1 This agency hereby certifies that the proposal has been reviewed by legal counsel and

2 found to be within the agency's legal authority to adopt.

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4	ISSUED IN AUSTIN, TEXAS ON THE	DAY OF	2011 BY THE		
5	PUBLIC UTILITY COMMISSION OF TEXAS				
6	ADRIANA A. GO	ONZALES			