

Control Number: 35665



Item Number: 745

Addendum StartPage: 0

DOCKET NO. 35665

COMMISSION STAFF'S PETITION	§	PUBLIC UTILITY COMMISSION
FOR THE SELECTION OF ENTITIES	§	
RESPONSIBLE FOR TRANSMISSION	§	OF TEXAS
IMPROVEMENTS NECESSARY TO	§	
DELIVER RENEWABLE ENERGY	§	
FROM COMPETITIVE RENEWABLE	§	
ENERGY ZONES	8	

RESPONSIVE TESTIMONY

OF

DONALD L. MUNDY

FOR

SHARYLAND UTILITIES, L.P.

OCTOBER 28, 2008

TABLE OF CONTENTS

SECT	<u>FION</u>	PAGE
I.	INTRODUCTION	1
II.	OVERVIEW OF RESPONSIVE TESTIMONY	2
III.	IN-SERVICE PROPOSALS	3
IV.	CONCLUSION	11

RESPONSIVE TESTIMONY OF DONALD L. MUNDY

2		I. INTRODUCTION
3	Q.	PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
4	A.	My name is Donald L. Mundy. My business address is 6300 South Syracuse
5		Way, Suite 300, Centennial, Colorado 80111.
6	Q.	BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?
7	A.	I am employed by Black & Veatch Corporation, an engineering and construction
8		company, as a Senior Vice President in the Denver office of Black & Veatch's
9		Enterprise Management Solutions Division.
10 11 12	Q.	ARE YOU THE SAME DONALD L. MUNDY WHO FILED DIRECT TESTIMONY AND EXHIBITS IN THIS PROCEEDING ON SEPTEMBER 12, 2008 ON BEHALF OF SHARYLAND UTILITIES, L.P.?
13	A.	Yes, I am.
14	Q.	WHAT IS THE PURPOSE OF YOUR RESPONSIVE TESTIMONY?
15	A.	CTP applicants Cross Texas Transmission, LLC ("Cross Texas"), Tejas
16		Transmission LLC ("Tejas") and Isolux Corsan Concesiones S.A. ("Isolux")
17		propose to be awarded some or all of the same CTP facilities that Sharyland
18		Utilities, L.P. ("Sharyland") proposes to be awarded. My responsive testimony
19		addresses a common deficiency in all three of these CTP proposals dealing with
20		planning and scheduling for placing their respective CTP facilities in service and
21		shows that the Joint CTP proposal submitted by the Joint Parties is superior in this
22		regard. My responsive testimony should be read in conjunction with that of Mark
23		E. Caskey on behalf of Sharyland, where he also addresses the shortcoming of the
24		Cross Texas, Tejas and Isolux proposals on the issue of coordinated planning.

II. OVERVIEW OF RESPONSIVE TESTIMONY

2	Q.	PLEASE	PROVIDE	AN	OVERVIEW	OF	YOUR	RESPONSIVE
3		TESTIMO	NY.					

4 A.

The range of CTP facilities proposed to be placed into service by Cross Texas,
Tejas and Isolux vary, as do the in-service proposals by each of them for their
facilities, but there is one overarching issue that is common to all three proposals
- their proposals do not clearly reflect (a) a plan and a schedule that demonstrates
coordination with the energization schedules of CTP facilities built by other
entities, (b) coordination of the interconnection, control, protection and general
operation of their respective CREZ facilities with the facilities of transmission
utilities who own and operate the existing transmission system and (c) adequately
coordinating the reliable introduction of new wind generation into the existing
ERCOT system expediently and methodically so as to mitigate the operational and
financial risks associated with the ERCOT generation portfolio changes that will
occur as the result of this project. In addition, there are specific features of their
individual schedule proposals, and in some cases issues of a technical engineering
nature, that raise legitimate questions about their capability to meet the schedules
they propose.

III. IN-SERVICE PROPOSALS

2 PLEASE EXPLAIN WHY YOU BELIEVE IT IS IMPORTANT THAT THE 0. CTP PROPOSAL(S) SELECTED BY THE COMMISSION REFLECT 3 ACCOUNT THAT **FOR** 4 REALISTIC **IN-SERVICE** DATES COORDINATION WITH OTHER CTP PROPOSALS AND WITH THE 5 **EXISTING TRANSMISSION GRID.** 6

- The importance of a well developed plan and schedule for CTP facilities cannot 7 A. be overstated. The plan must identify the sequence (the plan) in which the major 8 building blocks of transmission lines and substations/collection stations come 9 together in time (the schedule) to provide an integrated functioning system as 10 early as practicable consistent with maintaining the reliability and integrity of the 11 existing transmission grid. Without a well-conceived and coordinated plan, the 12 network can be inadvertently constructed to capture new generation in such a 13 14 manner as to have adverse intermediate reliability and operational impacts, present unwelcome financial impacts to stakeholders, and raise unintended 15 environmental complications. Also, the absence of a properly integrated, cohesive 16 schedule could delay the introduction of wind generated energy if the intermediate 17 facilities between the wind farms and the existing grid are not yet energized or 18 adequately reinforced. 19
- 20 Q. PLEASE GIVE EXAMPLES OF THE TYPE OF PROBLEMS THAT MAY 21 ARISE IF CTP FACILITIES ARE NOT WELL PLANNED.
- As an example, a poorly planned CTP schedule could result in interconnecting too
 much new generation at a time when there is not appropriate network redundancy
 or reserves in place and that circumstance could create a reliability issue resulting
 in loss of load. Adverse financial impacts also can occur without a properly

sequenced plan. Those impacts range from cash flow stress within the project itself, to generators having built facilities that cannot be connected due to delayed construction of the CTP facilities, to the need to operate less efficient existing power generation on the electric system. From an environmental perspective, a poorly planned schedule can cause facilities to be forced into construction windows that are not compatible with breeding periods, weather cycles and erosion issues, and to some extent the need to operate other less environmentally friendly generation resources longer, differently, and/or at times other than planned.

Q. CAN THESE POTENTIAL ADVERSE IMPACTS BE AVOIDED OR MITIGATED?

Yes. It is important that the selected TSP(s) have a good integrated plan and schedule for the CTP facilities that not only allows for the shortest realistic time for the CCN process, ROW acquisition, engineering, material and equipment procurement, and construction and commissioning of the facilities, but which also sequences the in-service dates for the CTP facilities in coordination with ERCOT, so as to avoid or mitigate reliability risks, adverse financial and unintended environmental or other consequences that result from overly compressed or forced construction cycles. The integrated CTP proposal of the Joint Parties, of which Sharyland is a part, has been designed from the outset to account for these challenges. The responsive testimony of Mark E. Caskey, of Sharyland, describes the process undertaken by the Joint Parties to anticipate and handle these challenges.

A.

Cross Texas Proposal

2	Q.	PLEASE IDENTIFY PLAN AND SCHEDULE ISSUES YOU OBSERVE
3		BASED ON THE CTP FILING OF CROSS TEXAS.

A.

The Cross Texas CTP proposal is not part of an integrated plan that accounts for properly sequencing all the CTP facilities and their interconnection not only to each other but to the existing transmission grid. This deficiency is not merely academic – it raises real problems that can have very material impacts on others building CTP facilities, on wind generators, and on ERCOT. In order to demonstrate the problems that arise from a proposal that is not fully coordinated, and solely for purposes of that demonstration, we can work from the premise that (a) Cross Texas is awarded all of the CTP facilities it has requested and (b) all the CTP facilities to which Cross Texas is connecting are awarded to the respective incumbents (the Joint Parties) seeking to build those facilities. The problem illustrated below will arise whenever the component pieces of the CTP plan are not coordinated, no matter who is building the component parts; I have used the Joint Parties' plan for purposes of comparison.

Cross Texas' schedule suggests its line running from Panhandle BB to Oklaunion will be in service by October 2012. However, the substation at Oklaunion and all load serving lines east and southbound being built by the Joint Parties are scheduled to be in service by the fourth quarter 2011. As a result, facilities being constructed by persons other than Cross Texas (in this example, Joint Parties) will be sitting idle for nearly one year before any significant wind resources can be brought to the market. Additionally, Cross Texas' schedule

indicates its PanOakMid to Oklaunion segment will be in service approximately August 2013, causing a significant reduction in wind transmission capacity from the southern and central Panhandle area because the Cross Texas segment lags the Joint Parties' Oklaunion substation by nearly two years.

The Cross Texas schedule further indicates the in-service dates of its Central A – Central C, Central B – Willow Creek (through Throckmorton County) and PanOakMid - Central C line segments as (respectively): November 2011, May 2014 and November 2014. Working from the premise previously stated, the proposed in-service date of the Joint Parties' Central C collection station is for the fourth quarter of 2012. Thus, one of Cross Texas' facilities will be sitting idle for approximately one year before the Central C collection station is available and the other two will be unavailable until almost two years after the Central C collection station is available. Under this scenario, it would be reasonable to expect little to no wind generated resources will be effectively brought to major load centers through the Central C collection station until the middle of 2014. In contrast, Sharyland, as part of a coordinated and fully integrated construction plan, expects all wind generation from all designated CREZ Zones to have access to serve load by the end of 2012. This suggests that the coordinated plan of which Sharyland is a part will achieve a two year enhancement to Cross Texas' projections.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

1 2 3 4	Q.	THAT CALL INTO QUESTION WHETHER THE CROSS TEXAS PROPOSAL IS WELL COORDINATED WITH THE OTHER CTP PROPOSALS OR THE EXISTING TRANSMISSION GRID?
5	A.	Yes, it does. Sharyland witness Mark Caskey, in his responsive testimony, notes
6		how Cross Texas' proposal to deviate from the technical specification of the CTP
7		facilities that ERCOT and the Commission have designated may be suspect from
8		a transmission system engineering point of view. In my view, the proposal made
9		by Cross Texas to utilize different conductors than those specified by ERCOT in
10		its Transmission Optimization Study also underscores that Cross Texas' CTP
11		filing is not well conceived with respect to being coordinated with the long term
12		philosophy and implementation approach chosen by ERCOT in designing and
13		deploying the transmission grid.
14		Tejas Proposal
15 16	Q.	BASED ON THE PROPOSED IN-SERVICE DATES IN ITS CTP FILING, ARE CONCERNS PRESENTED REGARDING THE TEJAS PROPOSAL?
17	A.	Yes, I believe there are concerns raised by Tejas' proposed in-service schedule.
18		First, Tejas has not filed any detailed plan, sequence or set of proposed
19		commercial operation dates for the intermediate transmission line segments or
20		substations/collection stations. That shortcoming raises the question whether
21		Tejas has a coordinated plan in which others may place confidence that it will
22		meet its proposed in-service date(s) in coordination with others, or whether Tejas
23		merely has a schedule for its own stand alone facilities.
24		Even on a stand alone basis, the Tejas proposal contains a project schedule

25

illustrating a construction period that is about 16 months long.

Such a

construction period for the approximately 440 miles of transmission line and eight substations/collection stations it proposes to build may be overly optimistic. The Tejas proposal is not part of an overall proposal that accounts for placing into service on a coordinated basis the entire set of CTP facilities called for by the Commission in this proceeding. So, even assuming that Tejas can meet the schedule it proposes, it is not clear whether other interconnecting facilities, whether they are transmission lines into or within the ERCOT system or substations/collection stations, will be in place to actually utilize the Tejas facilities. The Tejas facilities, in whole or in part, may in essence be stranded for a period, thereby raising used and useful issues.

11 Q. PLEASE EXPLAIN WHY YOU BELIEVE THE 16 MONTH 12 CONSTRUCTION PERIOD IS OPTIMISTIC AT BEST AND MAY NOT 13 BE ACHIEVABLE.

The Tejas schedule for transmission construction implies that on average, working six days per week for 16 months, the project can and will be sufficiently managed and staffed so as to build a mile of transmission nearly every day, except Sundays, for 440 working days without interruption irrespective of local conditions, material availability, equipment breakdowns and other disruptive conditions. Even with the use of multiple crews, construction vehicles, concrete facilities and hundreds of craft workers, this would be an extraordinary effort. The Tejas proposal does not reveal what resources are available in this timeframe to Tejas to deploy in order for it to have on site day by day the number and type of craft personnel needed to construct and complete for commercial operation 440 miles of high voltage transmission line and eight substations/collection stations, all

A.

within 16 months. I believe it is unlikely that Tejas can achieve this rate of continuous productivity, especially in light of its lack of experience in constructing in the United States, and specifically ERCOT, transmission lines of the type called for in this proceeding. In the absence of a demonstration by Tejas of how it will do so, I doubt that it will achieve the productivity implied by its aggressive in-service schedule.

Q. DOES THE TEJAS PROPOSAL, INCLUDING ITS SCHEDULE FOR CONSTRUCTION, RAISE ANY CONCERNS ABOUT COST IMPACTS?

Yes, it does. The basic cost of commodities, such as steel, aluminum and concrete, may be similar among those seeking designation as TSPs in this proceeding, as may also be construction craft costs, but differences in planning, productivity and overall management of the CTP project can make a difference in total costs. The accelerated and intense construction schedule proposed by Tejas could lead to excessive amounts of overtime and productivity loss.

Also, using a "new tower design" for its CTP project, which Tejas proposes to do, may manifest itself in special construction issues and future operation and maintenance or system performance impacts that are unknown at this time.

19 Isolux Proposal

- **ANY** DOES ISOLUX **PROPOSAL** SPECIAL 20 0. THE PROPOSED IN-SERVICE 21 CONSIDERATIONS REGARDING ITS **SCHEDULE?** 22
- 23 A. Yes, it does. Isolux proposes that it build essentially the entire set of CTP
 24 facilities. It appears to contemplate doing so by approaching every transmission
 25 line segment and every substation/collection station as a stand alone, separate

1

2

3

4

5

6

9

10

11

12

13

14

15

16

17

18

Α.

construction project. It proposes to complete the bulk of the transmission line segments by the end of 2011.

The problem with the Isolux proposal regarding unrealistic construction schedule is the same problem as faces Tejas - but magnified. While the 16 month construction schedule for the 440 miles of transmission line Tejas wishes to construct is unrealistic, a similar construction schedule for the much greater length of transmission line Isolux proposes to build by the end of 2011 (an in-service date that implies a 15 month construction cycle from the earliest date Isolux could realistically expect to receive a CCN for each transmission line segment) is highly unrealistic.

Isolux also has the same problem with respect to the lack of coordinated planning that Cross Texas and Tejas have. There is no certainty at all that even if Isolux could meet its highly unrealistic in-service schedule for the bulk of the transmission lines it proposes to construct, the connection of those lines to the existing ERCOT transmission system could be reliably accommodated at the time (the end of 2011) that Isolux proposes to place those lines in service, thus raising a question of these facilities being used and useful. Given the scope of Isolux's CTP proposal, namely to build out the entire set of CTP facilities, the magnitude of potential stranded assets due to mismatched and uncoordinated interconnection dates is significant.

Q. YOU HAVE NOTED THAT THE CROSS TEXAS, TEJAS AND ISOLUX CTP PROPOSALS ARE NOT COORDINATED PLANS. CAN THEY NOT SIMPLY SOLVE THAT SHORTCOMING AFTER THE FACT BY DEVELOPING A COORDINATED PLAN ONCE THEY HAVE BEEN DESIGNATED BY THE COMMISSION AS TSPS?

A. They will have to undergo the same extensive coordinated planning after the fact that the Joint Parties undertook and completed as part of presenting a complete proposal to the Commission at the outset of this proceeding. If they do not, the Commission will be faced with the risk of mis-matched CTP facility deployment, adverse operational impacts on the existing transmission grid, and the other associated problems described by both Mr. Caskey and me in our responsive testimonies. If the Commission designates a set of CTP applicants whose plan(s) are not coordinated as of that time, it will not really know what it has selected as a final CTP plan outcome, including in-service dates, until the designees successfully coordinate a complete CTP plan. The CTP proposal presented by the Joint Parties is fully coordinated and, if it is selected, the Commission will know upon its selection the timing and reliability of deploying CTP facilities in order to maximize the amount of wind generation that can serve load at the earliest practicable time.

15 IV. CONCLUSION

16 Q. DOES THIS COMPLETE YOUR TESTIMONY?

17 A. Yes.