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workable wholesale market. ERCOT is the nation's best example of where wholesale competition has flourished, and this has led to a healthy retail competition in the ERCOT region.

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There is a -- there is a different The complex interplay of reality for Southeast Texas. federal regulators and regulatory bodies in other states have left us with a wholesale market that is not yet ready for retail competition. The committee substitute to House Bill 1567 does the following It provides rate stability for three years. It provides the PUC with a clear set of rules and quidelines to deal with the development of the wholesale market so retail competition can begin. provides a streamlined approach for Entergy to begin recovery of costs already incurred complying with Senate Bill 7 and its power purchases necessary to maintain a reliable system. And, most importantly, it provides a path for Entergy to move to competition and removes the uncertainty facing our region of the state.

Members, I want to highlight one important provision covered in our bill. The committee substitute to House Bill 1567 specifically prohibits the so-called "double recovery of costs"

Entergy may recover through rate riders set in proceedings at the Commission. In regard to transition cost, the PUC will determine if it costs — if costs for transition to competition have been previously recovered by review of the annual earnings report filed by the Company, and you can see Page 5, Line 12 of the committee substitute for that language.

The bill also requires Entergy to adjust for load growth, that portion of the base rates already in place to recover its purchased power capacity costs, and the adjusted amount could not be recovered again through a rider. You can find that language on Page 5, Line 24, of the committee substitute.

The bill passed the House 144 to nothing and has the support of all the stakeholders involved. My staff and Representative Ritter's staff have worked very hard to bring this bill -- try to strike a balance with this bill, and I feel that the legislation is the right step in the right direction for my region of the state.

The committee substitute makes two changes compared to the version that came over from the House. We removed Section 1 of the engrossed version regarding extending competition delay into the

SPS territory. That was on Page 1, Line 5 of the engrossed version of the bill, and that's been removed.

And also we removed language that would have overlapped PUC administrative authority, as you pointed out, a problem that we had with the House — the engrossed version of the House bill, Chairman Fraser. And this was in Section 39.452(d)(3-5) in the engrossed version, Page 3 and Line 18 of the engrossed version.

Mr. Chairman, I have -- I would be glad to try to answer any questions. I think I've probably exhausted my technical knowledge of what's going on here, and there are several witnesses that I think have turned in cards and would be far more capable than I of answering any detailed questions.

SEN. FRASER: Thank you, Senator.

Members, the -- y'all just came in. This is the Entergy issue that we've been visiting about most of the Session and really since we started competition. And this was what is being represented as a compromise between the parties and the PUC agreeing then to move forward toward competition and the ability of the PUC to address some issues.

Any questions of Senator Williams?

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And I'm -- I haven't asked this question 1 lately, but you have two other senators that are 2 impacted, Ogden and Staples. My understanding is that 3 they're --4 I think they're okay. SEN. WILLIAMS: 5 Janek is also impacted, and Janek and Staples are both 6 co-authors and we've worked and kept Senator Ogden's 7 I think everybody -- everyone who office informed. 8 has any of the Entergy service area in their district 9 understands what we've done and they're in agreement. 10 Customers, both industrials SEN. FRASER: 11 and residential, appear to be sympathetic with the 12 direction you're going? 13 Yes, sir. We have had SEN. WILLIAMS: 14 We've tried to the industrial stakeholders involved. 15 take care of the residential and also the Cities have 16 had input into this. And I would also point out that 17 the bulk of Entergy's service area and customer base 18 in this state is in my Senate district. 19 Representative Ritter and I are -- and Deshotel and 20 Ritter and I are really at the heart of where their 21 22 service area is. 23 SEN. FRASER: Yeah. Members, any other questions of Senator Williams? 24 We do have two of the Commissioners from 25

This is an issue that has been the PUC that are here. 2 before the PUC since we started moving toward competition and the establishment of ERCOT. 3 there's any questions -- I may have something in a 4 5 minute for one of y'all. Members, any questions right now of either Senator Williams or the PUC? 6 So there will be --7 UNIDEN. SPEAKER: 8 SEN. FRASER: Thank you. I have a card on J. F. Domino. Joe, you said you didn't need to 9 10 testify, but if you would -- are you available to 11 testify? 12 Yes, sir, I am. MR. DOMINO: 13 SEN. FRASER: Would you please come 14 forward? Good to have you here today. 15 MR. DOMINO: Good to be here. 16 SEN. FRASER: Would you identify 17 yourself, please? 18 My name is Joseph Domino, MR. DOMINO: 19 and I am the President and CEO of Entergy Texas. 20 SEN. FRASER: Good to have you. 21 appreciate Entergy's being in Texas and supplying 22 power to the good people of the southeast corner of 23 the state. 24 Joe, my understanding is on this that we 25 have an agreement that -- I know that we've been

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talking about this for several years since we first moved toward competition, and at that time I think it was the intent for y'all to move to competition. We kind of had a balk on that. Y'all agreed to something that probably I think you're attempting to address today, and my understanding is with this we will move forward and attempt to have a rate hearing at the PUC for the people of your area. Is that correct?

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MR. DOMINO: That is correct.

UNIDEN. SPEAKER: This is one of my co --

A question that I would ask SEN. FRASER: of the company -- and this comes from people being served in that area -- that there has been some complaints of your company about infrastructure problems within the area and the amount of money that's being invested. One of the things that was said is that if a -- if the rate hearing came through and there was additional revenue, that that revenue would be pledged to infrastructure projects in the southeast part of the state. Is that correct and will some of the money, if the rates do increase for the people in that corner of the state, is it the intention of your company to use a portion of that revenue for infrastructure and addressing some issues that have been brought forward by customers?

MR. DOMINO: Yes, Senator. Any increase in rates when we go before the Commission to justify those increases, the expenditures would be reviewed and the only portion that we would be allowed to put in rates in Texas would be for the improvements that benefit Texas.

SEN. FRASER: And the focus of this bill is to address moving forward to competition. And by the wording of the bill, is it the intention of the company -- we've had one effort for y'all that it was a balk start and this bill clearly says that y'all will make an effort to move toward competition. Is that the intention of --

MR. DOMINO: That's the intent, and in the bill there are filings that we are required to make that will outline our path towards getting to competition.

SEN. FRASER: Okay. And in the -- I know the last issue. It's my understanding of the bill that it addressed a request to address the Commission on the recovery of fees from the last move toward competition, the balked attempt, and I understand you're going to go before the Commission to address that issue and this bill gives you the right to do that?

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1	MR. DOMINO: This gives us the right to				
2	do that, and then the Commission would decide what				
3	would be recovered.				
4	SEN. FRASER: But you do agree by the				
5	legislation that the Commission does have the				
6	authority to make that determination?				
7	MR. DOMINO: Yes.				
8	SEN. FRASER: It is not being mandated by				
9	this bill?				
10	MR. DOMINO: No, it is not.				
11	SEN. FRASER: It's just okay.				
12	Members, any other questions of Entergy?				
13	Mr. Domino, thank you for being here.				
14	MR. DOMINO: Thank you, Senator.				
15	SEN. FRASER: We have a card on Richard				
16	Smith also from Entergy for the bill, does not want				
17	wish to testify. We have a card on Rick Levy for the				
18	bill, does not wish to testify.				
19	Phillip Oldham.				
20	MR. OLDHAM: Good morning, Mr. Chairman.				
21	SEN. FRASER: Phil, could you identify				
22	yourself, please?				
23	MR. OLDHAM: I'm Phillip Oldham. I				
24	represent the Texas Coalition for Competitive				
25	Electricity. We represent the large industrial				

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consumers throughout the state. We were actively 1 involved in this process. We do support this 2 compromise, believe it is a reasonable transition to 3 get this area to competition, which is real important 4 5 to our members. 6 SEN. FRASER: Thank you. And we 7 appreciate y'all being involved. I know there was -y'all had concerns and it appears it has been solved 8 through this compromise, so y'all are signing off on 9 10 it? 11 MR. OLDHAM: We are, and I want to thank 12 the great Senator Williams and the East Texas 13 delegation for their leadership on this. 14 SEN. FRASER: Tommy did a good job on 15 this bill. This was -- this wasn't an easy one --16 SEN. WILLIAMS: -- great staff. 17 Any questions of SEN. FRASER: 18 Mr. Oldham? 19 Thank you. 20 We have a card on Walt Baum for the bill, 21 does not wish to testify from AECT. Eric Craven, 22 Texas Electric Cooperatives, for the bill, does not 23 wish to testify. That is all the cards we have. 24 Does anyone else wish to testify for or 25 against House Bill -- the committee substitute for



Is there any -- before I close the House Bill 1567? 1 public testimony, Mr. Chairman, would you come 2 3 Please identify yourself. forward? CHAIRMAN HUDSON: Paul Hudson with the 4 5 Public Utility Commission. 6 SEN. FRASER: And a question I would ask 7 would be following up on the questions that I asked 8 Mr. Domino. You are comfortable that the Commission does have the authority to address the issues that we're bringing forward here first to -- a movement to 10 11 move them toward competition, everything is in place 12 to allow that to happen? 13 CHAIRMAN HUDSON: Yes, sir. 14 SEN. FRASER: The potential request for 15 recovery for costs from the last movement toward 16 competition, you do agree that it is your authority to 17 address that? 18 CHAIRMAN HUDSON: That's correct. 19 SEN. FRASER: Okay. 20 CHAIRMAN HUDSON: Very explicit. 21 SEN. FRASER: Okay. Any concerns we should know about about this bill? 22 23 CHAIRMAN HUDSON: No, sir. 24 SEN. FRASER: Okay. Thank you very much. 25 Members, any questions?

SEN. WILLIAMS: Mr. Chairman, I guess the only other comment I would have is I want to thank Commissioner Hudson and all the people at the PUC for their input, and all the stakeholders, but I especially want to thank my legislative director Damon Withrow. He has countless hours invested in this bill. And while I may get to carry the flag, he was the guy that was really doing all the blocking and tackling that got this bill to where we are today, and I'm forever in his debt for that. This is very important to our region that this bill --

SEN. FRASER: And I will add just a little editorial on this. This is -- since we moved to competition -- I was on the Committee, now as chairing the Committee and chairing Oversight -- it continues to be my philosophy if the PUC has authority to allow that authority, the regulatory authority to act, rather than trying to address by statute. We felt like we had a special case here. We've talked a lot about this with Senator Williams. Senator Williams convinced me that this was one case that we need to tweak legislatively and we're allowing that to happen.

But I'd also say that there are a number of other delicate electric issues of people that we

are continuing to try to address. My intent is to 1 continue, if possible, to allow the authority -- keep 2 it with the PUC. But I would say PUC has been very 3 good to the Legislature about listening to our 4 concerns and that when possible we're going to try to 5 But I think this is 6 address the regulatory scheme. 7 one case we made a -- you know, an exception to that and I think it's a good piece of legislation and 8 9 should be passed. 10 SEN. WILLIAMS: Well, thank you. appreciate you listening to our concerns. 11 Before I close 12 SEN. FRASER: Sure. public testimony, Senator Corona, would you lay out 13 14 the committee substitute for House Bill 1567? 15 SEN. CORONA: The Chair at this time lays 16 out new substitute for House Bill 1567. 17 SEN. FRASER: The committee substitute 18 has been laid out and is before us. All the testimony 19 was on the committee substitute for House Bill 1567. 20 Anyone else wish to testify for or 21 against committee substitute for House Bill 1567? 22 If not, the public testimony is closed 23 and we'll -- we'll get a quorum in a minute and --24 SEN. WILLIAMS: Thank you. Mr. Chairman, 25 if we could, I'd like to send this bill to the local

calendar. 1 SEN. FRASER: That would be good. 2 love to do that. I think that would be a good place 3 4 to --It's where it Yeah. 5 SEN. WILLIAMS: belongs. 6 7 SEN. FRASER: Thank you. Thank you. 8 SEN. WILLIAMS: SEN. FRASER: That would be the intent. 9 Senator Seliger, since we're on electric issues, would 10 you like to address House Bill -- is 989 ready? Is it 11 ready? 12 Yeah. 13 UNIDEN. SPEAKER: SEN. FRASER: I recognize you on House 14 Bill 989. 15 Thank you, Mr. Chairman SEN. SELIGER: 16 17 and Members. With the expansion of wind energy in a wind-rich area of the state, that being in West Texas, 18 there's increased demand for transmission to 19 20 accommodate access to that wind energy. 21 currently exists something of an inequity in current law between ERCOT and nonERCOT electric transmission 22 23 providers. ERCOT transmission providers have the 24 ability to update their transmission cost of service 25

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The goals of this legislation are to 1 each year. authorize the Public Utility Commission to develop a 2 mechanism for timely cost recovery for transmission 3 investment that takes place between rate cases. Very 4 carefully this legislation still maintains the ability 5 of cities or other intervenors to participate in these 6 cases as they do in a regular rate case -- I can go 7 8 on. 9 SEN. FRASER: If you'll hold one second, we'll (inaudible). 10 11 (Laughter) 12 Members, questions? Members? I lost my 13 group here, Senator. 14 SEN. SELIGER: I have two resource 15 witnesses if necessary, Eric Woomer and Tom Plaket 16 (phonetic) are both employees of Xcel Energy. 17 SEN. FRASER: Okay. The amendment is --18 you have an amendment also? 19 SEN. SELIGER: I have been told that 20 there will be --21 SEN. FRASER: I have an amendment. Do 22 you have an amendment also? 23 SEN. SELIGER: I have been told that 24 there will be two amendments. 25 SEN. FRASER: Okay. Do you --

1 SEN. SELIGER: I guess I do have the one. 2 The amendment that I have --3 SEN. FRASER: Senator Seliger, would 4 you -- I now lay out the amendment for Amendment No. 5 1, Seliger amendment. Would you please explain the 6 amendment, please? 7 SEN. SELIGER: This is mostly a 8 grammatical one requested by the City of Amarillo and 9 deals with the text on Page 1, Line 12. Technically 10 what it does is I think it simply relates to the 11 City's ability to participate. 12 SEN. FRASER: I will now lay out 13 Amendment No. 2. I think I needed you yesterday for a 14 vote and you're back in here again today, Tuesday? 15 UNIDEN. SPEAKER: I'd be happy to vote. 16 SEN. FRASER: You're the only one I had 17 Tuesday. 18 Members, the Amendment No. 2 that is 19 being laid out is by the Chairman. Amendment No. 2 20 addresses -- the two issues that we're dealing with 21 right now is SWEPCO, which is in the northeast corner 22 in the Panhandle of the state on this issue. 23 an appeal by the -- the third area not in ERCOT, which 24 is El Paso area, and this amendment would also insert 25 the Western Electric Coordinating Council into this,

and in a second I'm going to have Julie Parsley -- I'm 1 2 going to ask her a question on that. But that 3 amendment is now laid out, so we have the bill -- are 4 we working off a substitute? 5 (Brief pause in the proceedings) It was not a substitute so we're on the 6 7 original bill. Any other comments from you on this? 8 UNIDEN. SPEAKER: (Inaudible). 9 I believe you have copies. SEN. SELIGER: 10 SEN. FRASER: Okay. Public testimony is 11 now open. House Bill 989, we have two cards. 12 from Eric Woomer, Xcel Energy, for the bill, does not 13 wish to testify. We have Walt Baum, AECT, for the 14 bill, does not wish to testify. 15 Julie, could you come up, please? 16 you identify yourself, please? 17 COMM. PARSLEY: Julie Parsley, 18 Commissioner with the Public Utility Commission. 19 SEN. FRASER: And would you just have a 20 little discussion about the RTOs? Can you explain an 21 RTO, the way it works in all three of these areas? 22 Are they any different in relationship to the RTO? 23 COMM. PARSLEY: The SWEPCO area and the 24 Excel area are in Southwest Power Pool, which is a 25 federally -- FERC-recognized RTO. El Paso is not

currently in an RTO. This bill will enable those utilities, Xcel and AEP North -- SWEPCO -- to automatically roll in the transmission costs for transmission that SPP orders them to build for reliability purposes.

SEN. FRASER: So SPP has to order the transmission, but if they do, it automatically gives them the authority to roll it into the rate base?

COMM. PARSLEY: That was -- that was sort of the genesis, I believe, of the language that we came up with with this language was to allow the out-of-ERCOT RTO utilities the same benefits that the ERCOT RTO utilities have, which is if ERCOT directs you to build transmission, then it can be -- you can do the rate rider every year and then you would true it up later whenever you came in for a rate case.

SEN. FRASER: Transmission that potentially would be built would be within the Texas region? Is there any way that transmission will be built out of the area that could be charged to Texas customers?

COMM. PARSLEY: Yes. Well, in the SPP area we have come up with a cost allocation methodology for the footprint that has a 33 percent rolled-in rate. So if the transmission is ordered as

a base upgrade for the transmission system, 33 percent of the cost will be spread across the footprint and the remaining 66 percent will go to the regions that benefit -- the areas of the RTO that benefit the most from that transmission build out.

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Okay. I'm going to play a SEN. FRASER: hypothetical here, not thinking it could happen but just a possible. Assuming we get down the road a few years and it looks like that the Panhandle area of the state -- we'll use that as an example -- we were going to bring it into competition, but the Southwest Power Pool had ordered the building of transmissions, the cost of that was being passed in to the ratepayers Is there any chance that they could -- well, there. we could be gamed where they could order the building of a transmission, attach that cost to that area and then when we bring them into transmission -- or into competition -- that that cost would be transferred then to the people of the rest of the state?

COMM. PARSLEY: I don't believe so, no, sir. It is -- actually, what this will let Xcel -- for instance, if it's in Xcel's territory, what Xcel is worried about is that if they don't have this ability to pass it through on a rate rider, that if there is transmission built in Oklahoma that benefits

them, they're not going to be able to pass that through to the ratepayers, so they're going to just have to absorb the cost themselves. SEN. FRASER: Okav. And so this just allows COMM. PARSLEY: them to pass those costs through just like an ERCOT utility would be able to --So somewhat of a fairness SEN. FRASER: issue --It's a fairness issue. COMM. PARSLEY: And it's really a reliability issue because there is a lot of transmission, frankly, that needs to be built in the SPP footprint and it will allow the Xcel area, in particular, to get some -- I hope to get some transmission built.

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SEN. FRASER: Okay. You know, we're all for the benefit to the people up there and if they're in favor of the transmission being built, which benefits them sharing the cost, and I'm assuming, Senator, you feel like the people there are in favor of that happening from your area? I'm -- since the area that Senator Eltife represents, they understand the same issue, that there is a cost associated, it will go to the ratepayers that they're picking up if there is transmission built?

Ι I believe they do. SEN. SELIGER: 1 think they're accustomed to the nature of cost 2 recovery in all manner of improvements. 3 interest are a little different in the Texas Panhandle 4 because we're dealing in large part with the 5 proliferation of wind energy. That source -- it's 6 interest in the source as much as anything else. 7 SEN. FRASER: How will wind energy -- one 8 of the issues we talked about is the cost of wind 9 energy in relationship to the cost of the line. 10 11 there plans for tying in the wind energy and will the 12 impact of that cause an adverse effect on the rates in the Panhandle? 13 My understanding is 14 COMM. PARSLEY: actually Xcel is about to hook up 10 percent of their 15 16 installed capacity in wind because it is, in their 17 estimation, less expensive than running some other --18 some natural gas plants, for instance. 19 SEN. FRASER: Pretty amazing where we've 20 gotten on that. 21 COMM. PARSLEY: It is. And so -- and I 22 think maybe the Xcel witness will be able to speak to 23 that a little more, but I don't think that there's 24 going to be an increased cost for the wind.

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SEN. FRASER:

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Would you now address --

the El Paso issue is a little different, isn't it, in 1 2 relationship to an RTO? Yes, sir. There's not 3 COMM. PARSLEY: really even an RTO on the horizon for the El Paso 4 5 area. The ordering of the 6 SEN. FRASER: Okay. 7 transmission from -- or the request from SPP, Southwest Power Pool, for the other two areas of the 8 state, that request will come from them for the 9 building and how is this going to work in El Paso? 10 11 COMM. PARSLEY: Actually I'm not sure. Ι actually haven't seen the amendment and I'm not 12 positive how it would work. 13 14 Do you have a --SEN. FRASER: I assume that if we 15 COMM. PARSLEY: 16 ordered them to (inaudible) transmission to take care 17 of the wind -- for any wind energy that that would 18 certainly --19 SEN. FRASER: Who -- who is going to 20 approve this? If they're not part of an RTO and the 21 bill says it has to be approved -- does the bill say 22 it has to be approved by the RTO? 23 UNIDEN. SPEAKER: (Inaudible). 24 SEN. FRASER: The Commission, but on a 25 request by the RTO. If there's not a request by the



RTO, how is that going to work?

COMM. PARSLEY: I don't actually know. I guess they would file a proceeding with the Commission and we would authorize it. Well, it looks like maybe the Committee amendment does require a request by the -- by their coordinating council, which is different from an RTO. It's a NERC-related reliability council of -- that states are in in order to provide reliability for the area. So...

SEN. FRASER: Does it have a lot of the same characteristics of an RTO?

COMM. PARSLEY: It doesn't have the same power as an RTO. An RTO --

SEN. FRASER: And the question where I'm headed to, are we comfortable that the decision made by that reliability council would in no way impact anything that we might have to address down the road? It's the same question that I asked about the other two as the potential for them ordering something that puts into the rate base that if we ever came into competition that everyone else would have to pick up.

COMM. PARSLEY: No -- no, sir, not right now. There's no -- the only methodology that I'm aware of for the Western Electric Coordinating Council is participant funding -- I mean, is actually funding

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by the utility itself. So there's no rolled-in rate 1 2 that is --Is it clear by the SEN. FRASER: 3 amendment what we're doing? 4 COMM. PARSLEY: It looks -- as I'm 5 I think -- I'd have sitting here it looks like it is. 6 7 to look and see exactly where it goes --SEN. FRASER: Commissioner, here's what 8 We don't have the 9 I'd ask of you and Paul both. 10 Members here to vote on this yet. It is my intention, unless there's concern, to move forward with these two 11 amendments and the bill. 12 I think it's pretty straightforward on the Southwest Power Pool issue 13 14 because there is an RTO in place and there's a 15 mechanism for coming forward with that through the --16 I'm a little unclear about the El Paso issue and 17 making sure there's not something there we're missing 18 because it's a very different issue. I know y'all 19 have addressed by rule the concerns out there, but 20 they're asking for the same authority from a fairness 21 issue that would be addressed by these other two 22 outlying areas. 23 COMM. PARSLEY: And I think the -- I 24 think that the concern, to the extent there is a 25 concern, would be that there be somebody else --

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another body that would be involved in the decision 1 for siting and building of transmission and it 2 wouldn't just be the company themselves. If the 3 language is written that way, then I don't see that 4 there's a problem and I'll certainly visit with people 5 and --6 Would y'all do that? It's 7 SEN. FRASER: 8 going to be a few minutes before we --COMM. PARSLEY: Okay. 9 SEN. FRASER: And do y'all have a copy of 10 the bill and a copy of the amendment so you can look 11 12 at it? Yes, sir. 13 COMM. PARSLEY: 14 SEN. FRASER: If y'all -- Oh, I'm sorry, 15 Barry, I didn't see you. We have the third 16 Commissioner. We have our cripple Commissioner here 17 today. 18 COMM. SMITHERMAN: I'm here. SEN. FRASER: Are you better today? 19 20 COMM. SMITHERMAN: Yes, thank you. 21 SEN. FRASER: I'm sorry, Barry, you were 22 hiding behind the witness. I didn't see you there. 23 COMM. SMITHERMAN: That's all right. 24 SEN. FRASER: If all three of y'all would 25 look at that -- I know that we can't -- I just want to

make sure each one of you individually does not have a concern with that and there is the ability to address or — there's not a chance in any way to game that where it could somehow impact if we move those people into competition in those areas. So if you would look at it.

Any other -- from the El Paso standpoint, is there anybody that would like to add anything to the discussion here? And if there's someone from El Paso that's here that would like to add to the discussion to clarify, I would -- or anyone else that would like to comment?

MR. OLDHAM: I hadn't planned to,
Mr. Chairman --

SEN. FRASER: If you have a card -- please identify yourself again, Phillip.

MR. OLDHAM: Phillip Oldham, Texas

Coalition for Competitive Electricity. We are -- just to be clear, we're neutral on this bill, but we did participate in negotiating on it. It has protections in it to address the things that you are concerned about with regard to not having overrecovery. It also is permissive so that -- it is conceivable to us that the Commission could have a process for a

FERC-approved RTO like the SPP and potentially a

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slightly different one for a nonFERC-approved RTO such 1 2 as --Do you have concerns from SEN. FRASER: 3 It's pretty clear -- it's straight forward with 4 In an area where there's 5 when an RTO is established. not an RTO that becomes a little different animal. 6 7 Are you comfortable that we're okay with adding them to this amendment? 8 MR. OLDHAM: From the consumer 9 I just -- my comment perspective, I think it's okay. 10 is I think the Commission has the authority under this 11 language to possibly do a few things differently if 12 there isn't a FERC-approved RTO because of the 13 concerns you've raised. So, yes, I think it's okay. 14 15 But it is possible in our mind that there would be a 16 slightly different process for El Paso --17 SEN. FRASER: But you're comfortable that 18 the Commission has the ability to address --19 Yes, sir. MR. OLDHAM: 20 SEN. FRASER: Okay. We're -- the reason 21 I'm coming forward with this was an appeal made by 22 El Paso of a fairness issue of -- on this issue. 23 sympathetic to move forward with it. We have a little 24 different issue on the energy issue, but as they move 25 forward I think they're going to have the ability to

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address long-term. So -- anything else? Anyone else 1 2 wish to testify for or against House Bill 989? Before I close public testimony, Senator, 3 we had -- we had many conversations about this because 4 5 there's been attempts to -- by statute to address other issues and we've had Commission involvement 6 7 trying to clarify the intent. I understand by the passage of this this is a vehicle for some of these 8 9 other issues. It is not your intent to do that and 10 the intent is to keep it narrowed to the issues we 11 addressed today? 12 SEN. SELIGER: Not only is it not my 13 intent, Mr. Chairman, at such time as any 14 amendments -- anyone tries to put any amendments on 15 here or amendments that the Chair finds untenable, the 16 entire bill will be brought down. 17 SEN. FRASER: Thank you. Looks like --18 Julie, would you like to comment again? 19 I think we're all fine COMM. PARSLEY: 20 with it. I think it does --21 SEN. FRASER: I'm sorry, you need to 22 identify yourself. 23 COMM. PARSLEY: I'm sorry. Julie Parsley 24 with the Public Utility Commission. I think this 25 language is fine and we have the discretion and we'll

just keep an open mind regarding how we're going to 1 handle the different areas. I think we can make that 2 3 work. SEN. FRASER: Well, it is my intent to 4 move forward with this amendment unless there's 5 So y'all keep reading it and before we 6 concerns. 7 vote -- but it is my intent to -- if the Members agree -- that we will move forward on both the bill 8 9 and the amendment. Any questions of Senator Seliger? 10 Senator, it's good to have you in the 11 12 Senate, nice to have you before my committee. 13 SEN. SELIGER: Thank you, Mr. Chairman. 14 SEN. FRASER: Public testimony is now --15 does anyone wish to testify for or against --16 UNIDEN. SPEAKER: Give me a translation 17 in Spanish. 18 (Laughter) 19 Anyone to testify for or SEN. FRASER: 20 against House Bill 989? If not, public testimony is It will be left pending waiting for a quorum. 21 closed. 22 (There were other items heard that were 23 not part of the requested transcription excerpt, then 24 the proceedings continued as follows:) 25 Members, we also had a SEN. FRASER:

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bill, House Bill 989 that addressed transmission 1 investments by the non-ERCOT areas of the state, which 2 3 are the SWEPCO areas -- the northeast, the Panhandle -- and then there was an amendment 4 5 addressing the El Paso area. There are two amendments 6 to the bill that we laid out, one by Seliger, one by 7 myself addressing the El Paso issue. Would you make a motion? 8 9 Senator Corona now moves adoption of Committee Amendment No. 1. Is there objection? 10 11 Hearing none, so ordered. 12 Let me stop -- are there any questions 13 on -- this is an issue that is an agreed bill and we 14 added an amendment addressing El Paso. The second 15 amendment has to do with adding El Paso to the Seliger 16 bill. Seliger is in agreement, and I laid out the 17 amendment. 18 Senator Corona now moves adoption of 19 Committee Amendment No. 2. Is there objection? 20 Hearing none, so ordered. 21 Senator Corona now moves that the two 22 Committee amendments be rolled into a new Committee 23 substitute. Is there objection to rolling in the 24 amendments? 25 Hearing none, so ordered.

1	Senator Corona now moves the adoption of			
2	the committee substitute. Is there objection?			
3	So ordered.			
4	Senator Corona now asks that House Bill			
5	989 by Seliger do not pass, but the new Committee			
6	substitute do pass and be printed. Clerk call the			
7	roll.			
8	THE CLERK: Senator Fraser?			
9	SEN. FRASER: Aye.			
10	THE CLERK: Senator Averitt?			
11	Senator Armbrister?			
12	Senator Brimer?			
13	Senator Corona?			
14	SEN. CORONA: Aye.			
15	THE CLERK: Senator Eltife?			
16	Senator Estes?			
17	SEN. ESTES: Aye.			
18	THE CLERK: Senator Lucio?			
19	SEN. LUCIO: Aye.			
20	THE CLERK: Senator Van De Putte?			
21	SEN. VAN DE PUTTE: Aye.			
22	THE CLERK: Five "ayes."			
23	SEN. FRASER: Five "ayes" no "nays," the			
24	Committee substitute for House Bill 989 does pass.			
25	Senator Corona now asks that Committee			

substitute for House Bill 989 be certified for local 1 2 Is there objection? and consent. 3 Hearing none, that one will go to local. 4 The other electric-related issue that we 5 heard was House Bill 1567 by Williams. Again, this is 6 an agreed bill. All the parties which were public --7 you know, the Utilities Commission, the Entergy people 8 in the -- Senator Williams put this compromise The industrials and the other customers in 9 10 the area have agreed. 11 This bill addresses two things, one is moving them toward competition. The second one is allowing them to come before a rate case in the Commission, and a request to recover costs incurred. The Commission does have the authority on this issue. Any questions about that those of you that missed that bill? An important bill, a lot of conversation about it, and this is an agreed bill.

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There is a Committee substitute. Senator Corona now moves adoption of the Committee substitute. Is there objection?

There being none, so ordered.

Senator Corona now moves that House Bill 1567 do not pass, but the Committee substitute in lieu of do pass and be printed.

1	THE CLERK: Senator Fraser?
2	SEN. FRASER: Aye.
3	THE CLERK: Senator Averitt?
4	Senator Armbrister?
5	Senator Brimer?
6	Senator Corona?
7	SEN. CORONA: Aye.
8	THE CLERK: Senator Eltife?
9	Senator Estes?
10	SEN. ESTES: Aye.
11	THE CLERK: Senator Lucio?
12	SEN. LUCIO: Aye.
13	THE CLERK: Senator Van De Putte?
14	SEN. VAN DE PUTTE: Aye.
15	THE CLERK: Five "ayes."
16	SEN. FRASER: Five "ayes" no "nays," the
17	Committee substitute for House Bill 1567 does pass.
18	Senator Corona now asks unanimous consent that the
19	Committee substitute for House Bill 1567 be certified
20	for local and consent. Is there objection?
21	Hearing none, so ordered.
22	(End of requested transcription)
23	
24	
25	

### CERTIFICATE 1 2 3 STATE OF TEXAS COUNTY OF TRAVIS 4 I, Lou Ray, Certified Shorthand Reporter 5 in and for the State of Texas, do hereby certify that 6 the above-mentioned matter was transcribed by me from 7 cassette tape recordings delivered to me and labeled 8 "Duplicate tape of the original tape of the Senate 9 Business and Commerce Committee on May 12, 2005, 8:57 10 a.m., Tape 1;" and that the foregoing pages are a 11 full, true, and correct transcription, to the best of 12 my ability to hear the tape recording and identify 13 speakers. 14 IN WITNESS WHEREOF, I have hereunto set 15 my hand and seal this 3rd day of February 2006. 16 17 18 19 20 Certified Shorthand Reporter CSR No. 1791 - Expires 12/31/05 21 Kennedy Reporting Service, Inc. Firm Registration No. 276 22 1801 Lavaca, Suite 115 Austin, Texas 78701. 23 24

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### 79TH LEGISLATURE

I, Patsy Spaw, Secretary of the Texas Senate and Custodian of the Senate records, certify that this duplicate tape recording is a true duplicate of the original tape of the Senate Business and Commerce Committee on May 12, 2005, 8:57 a.m., Tape 1, and is a true copy of the official record on file in my office and in my custody.

Secretary of the Tekas Senate

SUBSCRIBED AND SWORN to by the said Patsy Spaw, this the 28th day of September, 2005, to certify which witness my hand and seal of office.

Esperanza R. Saldens Notary Public, State of Texas My Convenion Explor JULY 09, 20007 Notary Without Board

Esperanza R. Saldana Notary Public, State of Texas Commission Expires 7/9/2007

### SOAH DOCKET NO. 473-06-0092 PUC DOCKET NO. 31544

APPLICATION OF ENTERGY \$ PUBLIC UTILITY COMMISSION GULF STATES, INC. FOR \$ RECOVERY OF TRANSITION \$ TO COMPETITION COSTS \$ OF TEXAS

REBUTTAL TESTIMONY

OF

VIKKI GATES CUDDY

ON BEHALF OF

ENTERGY GULF STATES, INC.

**FEBRUARY 10, 2006** 

#### SOAH DOCKET NO. 473-06-0092

## PUC DOCKET NO. 31544

### APPLICATION OF ENTERGY GULF STATES, INC. FOR RECOVERY OF TRANSITION TO COMPETITION COSTS

### REBUTTAL TESTIMONY OF VIKKI GATES CUDDY

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I.

1

2	Q.	PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
3	A.	My name is Vikki Gates Cuddy. My business address is 2000 West Sam
4		Houston Parkway South, Suite 1600, Houston, Texas 77042.
5		
6	Q.	ARE YOU THE SAME VIKKI GATES CUDDY WHO FILED DIRECT
7		TESTIMONY IN THIS DOCKET ON AUGUST 24, 2005?
8	A.	Yes. For both my direct and rebuttal testimony, I am testifying on behalf of
9		Entergy Gulf States, Inc. ("EGSI" or the "Company").
10		
11	Q.	WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY?
12	A.	The purpose of my testimony is to rebut certain statements by witnesses
13		for the Office of Public Utility Counsel ("OPC") who argue that EGSI's
14		transition situation is or was similar to that of Southwestern Public Service
15		Company ("SPS"), or that EGSI's request in this docket is inconsistent
16		with SPS's request. I also respond to the testimony of Cities' witness
17		Goins, who argues for rejection of my Cost Estimation Model.
18		
19	Q.	DO YOU SPONSOR ANY EXHIBITS TO YOUR REBUTTAL
20		TESTIMONY?
21	A.	No.

**INTRODUCTION AND PURPOSE OF TESTIMONY** 

#### II. THE CEM IS VALID AND RELIABLE

- 2 Q. CITIES' WITNESS GOINS TESTIMONY, IN ITS ENTIRETY,
- 3 CHALLENGES YOUR COST ESTIMATION MODEL. WHAT ASPECTS
- 4 OF HIS CONCLUSIONS DO YOU REBUT?
- 5 A. I whole heartedly disagree with Mr. Goins assertions that the Cost
- 6 Estimation Model ("CEM") is an unproven model that presents an
- 7 unacceptable global view.

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#### 9 Q. IS THE COST ESTIMATE MODEL A PROVEN MODEL?

A. Yes. Cities' witness Goins claims this model is invalid because it is unproven and has not been used elsewhere. In my previous testimony, I indicated that the presentation framework and many of the cost components are based on ERCOT's Fiscal Year 2004 budget filed with the Public Utility Commission in Docket No. 28832 (See page 28 of my direct testimony). The Commission has accepted the ERCOT model for use in determining the reasonableness of ERCOT's annual revenue requirement and ultimately for setting the ERCOT annual fee. In addition, a similar model has been used in the Pacific Northwest and the Republic of Ireland to estimate the restructuring start-up and operating costs associated with major system implementations. Variations of this model have not only been used elsewhere but, in ERCOT's case, it has been

used to assess the reasonableness of that Commission-regulated ISO's revenue requirement.

### 4 Q: IS YOUR COST ESTIMATION MODEL A "GLOBAL" VIEW?

A. No. Mr. Goins claims that the CEM is invalid because it takes a "global" view of costs. Quite the contrary, it is a detailed and case-specific model. It takes a "bottom-up" approach to estimating cost, rather than a "top-down" approach, such as comparing EGSI's total costs with those of Southwestern Public Service Company's ("SPS's") costs. The bottom-up approach looks at several components of the Retail Open Access project, including 1) assigning internal labor to the project, 2) purchasing systems, and 3) contracting with outside vendors. It also looks at each stage of the system development lifecycle, including: 1) design, 2) build, 3) test, and 4) pilot operations. The model estimates the costs of those major components over the defined system development lifecycle. This approach is commonly used in estimating the cost of major implementation projects such as Retail Open Access.

# Q. TO WHAT LEVEL OF GRANULARITY DO YOU PRESENT THE COST ESTIMATION MODEL RESULTS?

21 A. In addition to the model's presentation of detailed salary, infrastructure 22 and external labor costs, the detailed estimate is aggregated and

presented in a fashion that is consistent with how electric utilities report administrative and general costs, capital investments, and operating expenses as a standard.

The level of granularity in the CEM is consistent with how the Federal Energy Regulatory Commission monitors expenditures and investments of the Regional Transmission Organizations under its jurisdiction. The FERC Staff Report on Cost Ranges for the Development and Operation of a Day One Regional Transmission Organization ("FERC RTO Cost Study" - Docket No. PL04-16-000), included with my direct testimony as Exh VGC-6, demonstrates that the level of granularity and cost aggregation in the CEM is consistent with the level of financial reporting that is relied upon to make comparisons of costs between the Regional Transmission Organizations included in the FERC RTO Cost Study. Specifically, Exhibit 3 of the FERC RTO Cost Study (1) summarizes capital investment by system; (2) groups staff headcount by department, and (3) reports infrastructure expenses. This level of granularity is consistent with how the Cost Estimate Model illustrates and reports costs in Workpaper 3, Workpaper 4, and Schedule 1, respectively, as presented in my direct testimony.

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Q. SHOULD YOUR COST ESTIMATE MODEL COMPARE SPECIFIC TTC CLASSES?

No. A comparison of specific TTC classes is not necessary for the validity and usefulness of the CEM. The Cost Estimate Model includes all of the components that are required to support the categories of "Plan, Develop Rules & Business Support" and the "Design, Build, Test, Pilot & Maintain Systems" shown in the Foundation Chart attached as Exhibit VGC-1 to my direct testimony. This includes components such as numbers of people/FTEs, types of systems (e.g. Load Profiling, Texas SET, etc), roles, and responsibilities. Contrary to Mr. Goins' suggestion, it is not necessary to deconstruct the model further to replicate a particular class for the following reasons:

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(1) The type of class-to-class detailed analysis suggested by Mr. Goins—that is, one that compares a theoretical model to actual, known results—typically increases the subjectivity of the model.

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(2) If the goal of the Cost Estimate Model were to arrive at convergence on an estimate of costs, a detailed analysis would be useful; however, the purpose of the Cost Estimate Model is to provide an estimate of costs that could be reasonably expected to be incurred if a similarly situated utility were to have undergone comparable requirements and implementation

1		timelines. In lieu of no comparable entity existing, the Cost
2		Estimate Model provides a meaningful comparison.
3		(3) Other witnesses in this docket represent and detail the
4		components of his or her respective TTC classes.
5		
6		III. SPS AND EGSI WERE ON DIFFERENT ROA TRACKS
7	Q:	WITNESSES NORWOOD AND GOINS INDICATE THAT THE EGSI AND
8		SPS TRANSITION EFFORTS WERE ON COMPARABLE TRACKS. DO
9		YOU AGREE?
10	A:	No. It is true that ESGI and SPS are similar in terms of organizational
11		characteristics. For example, they are both vertically integrated utilities in
12		Texas. They are comparable in size and in the number of customers.
13		However, these similarities in organizational characteristics fail to
14		demonstrate that their transition efforts were in fact the same.
15		
16	Q:	HOW WERE THE TRANSITION EFFORTS DIFFERENT?
17	A:	It is inappropriate and misleading to compare the costs of these two
18		entities for three principal reasons, that even Messrs. Goins and Norwood
19		acknowledge in their testimony: 1) differences in scope, 2) differences in
20		implementation timelines, and 3) differences in cost recovery legislation.
21		First, while SPS and EGSI had similar transition activities through
22		2000, they were certainly not subject to the same scope. SPS's service

territory in the Texas Panhandle was treated as a "competitive development area." For example, SPS, unlike EGSI, was required to file a "transition plan" in December 2000, which it did. But, because of pending legislation in the 2001 Texas Legislative session that would delay ROA in the SPS competitive development area until no earlier than January 1, 2007 (referred to as "House Bill 1692"), SPS's transition plan docket was abated in February 2001. Then, in June 2001, with the passage of the SPS delay law, SPS filed to terminate its pilot project, which the Commission agreed to terminate in July 2001. In contrast, EGSI's Texas territory was not described as a "competitive development area" in ROA legislation; EGSI, until June 2005, did not have a separate transition plan that was different from the other IOUs' requirements in Texas; and EGSI's pilot was not terminated until June 2004.

Second, after House Bill 1692 was introduced in February 2001 to delay SPS's ROA until at least 2007, SPS was clearly focused on minimizing transition to competition activities: it filed to abate its transition plan docket in that month. In contrast, EGSI continued developing its systems, training its organization, revamping its business processes, and preparing for full retail competition. As stated, SPS's transition plan, which was different from EGSI's from the outset, was abated in February 2001. In contrast, by, through, and after February 2001, EGSI was in full rollout

testing and implementation to meet the requirements under Senate Bill 7 and Chapter 39 of PURA.

Third, SPS decided to recover only limited incremental costs associated with transition to competition. Direct labor and carrying costs are actual costs that should be included in any assessment of project costs. However, SPS's legislation did not expressly allow the recovery of carrying costs, as does EGSI's. The decision not to recover the carrying costs and direct labor should be interpreted as a legislative mandate and business decision, not a basis for determining reasonable costs.

For these reasons, the comparison of the ESGI and SPS provides little value in assessing whether Energy's costs are reasonable.

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## III. CONCLUSION

- 14 Q. DO YOU HAVE ANY CHANGES OR REVISIONS TO YOUR DIRECT
- 15 TESTIMONY?
- 16 A. No.

- 18 Q DOES THIS CONCLUDE YOUR REBUTTAL TESTIMONY?
- 19 A. Yes, at this time.

# SOAH DOCKET NO. 473-06-0092 PUC DOCKET NO. 31544

APPLICATION OF ENTERGY § PUBLIC UTILITY COMMISSION GULF STATES, INC. FOR § RECOVERY OF TRANSITION § OF TEXAS

**REBUTTAL TESTIMONY** 

OF

CHRIS E. BARRILLEAUX

ON BEHALF OF

ENTERGY GULF STATES, INC.

**FEBRUARY 10, 2006** 

# SOAH DOCKET NO. 473-06-0092

DOCKET NO. 31544

# APPLICATION OF ENTERGY GULF STATES, INC. FOR RECOVERY OF TRANSITION TO COMPETITION COSTS

# REBUTTAL TESTIMONY OF CHRIS E. BARRILLEAUX

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Entergy Gulf States, Inc. Rebuttal Testimony of Chris E. Barrilleaux SOAH Docket No. 473-06-0092 PUC Docket No. 31544

1		I. INTRODUCTION AND PURPOSE OF TESTIMONY
2	Q.	PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
3	A.	My name is Chris E. Barrilleaux. My business address is 639 Loyola
4		Avenue, New Orleans, LA 70113
5		
6	Q.	ARE YOU THE SAME CHRIS E. BARRILLEAUX WHO FILED DIRECT
7		TESTIMONY IN THIS DOCKET ON AUGUST 24, 2005?
8	A.	Yes. For both my direct and rebuttal testimony, I am testifying on behalf of
9		Entergy Gulf States, Inc. ("EGSI" or the "Company").
10		
11	Q.	WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY?
12	A.	I will address certain capital overheads issues raised by Cities' witnesses
13		Arndt and Pous and OPC witness Szerszen, and a payroll/compensation
14		issue raised by the State's witness Higgins.
15		
16	Q.	DO YOU SPONSOR ANY EXHIBITS TO YOUR REBUTTAL
17		TESTIMONY?
18	A.	No.
19		
20	ii.	REBUTTAL TO CITIES' WITNESSES POUS AND ARNOT AND OPC
21		WITNESS SZERSZEN: CAPITAL OVERHEADS
22	Q.	CITIES' WITNESS ARNDT ON PAGE 4 AND PAGES 27-29 OF HIS
23		TESTIMONY, CITIES' WITNESS POUS ON PAGES 6-7 OF HIS

Α.

TESTIMONY, AND OPC WITNESS SZERSZEN ON PAGE 22 OF HER
TESTIMONY, ARGUE THAT CAPITAL OVERHEADS SHOULD BE
REMOVED FROM THE COMPANY'S TTC REQUEST. WHAT ARE
CAPITAL OVERHEADS AND HOW DO YOU RESPOND TO THEIR
ASSERTIONS?

As the Company explained in its response to State of Texas RFI 13-18, capital overheads are costs incurred by the Company that are necessary to make capital expenditures. These costs consist primarily of management and administrative time associated with the creation of capital assets. Major components of capital overhead costs include the cost of accounting for fixed assets and administrative time for engineering personnel that is not specific to a discrete capital project. These are common costs that are allocated to all capital projects.

I disagree with Messrs. Arndt and Pous' and Ms. Szerszen's assertions that capital overhead cost should be eliminated from the Company's TTC request. They presume that such costs are already recovered by the Company through its existing base rates, and that these costs not specifically related to TTC activities. First, they are mistaken when they presume that the capital overheads requested in this case are already reflected in base rates. The capital overhead costs requested in this proceeding were incurred on and after June 1, 1999. The Company's current base rates (set in Docket No. 20150, based on a test year ending June 30, 1998), do not include capital additions (including capital

Entergy Gulf States, Inc.
Rebuttal Testimony of Chris E. Barrilleaux
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overheads) made since July 1, 1998. Thus, Messrs. Arndt and Pous and Ms. Szerszen are wrong in their assertion that capital overheads requested in this filing are included in base rates because current base rates only reflect capital overheads on capital additions completed prior to June 30, 1998.

Second, Messrs. Arndt and Pous' claim that capital overheads are not recoverable as TTC costs because such costs are not specific to a project. Their claim is inconsistent with accepted business practices. The Company applies overhead cost to capital projects when it is not feasible to assign such costs directly to a project. Capital overhead cost is a component of the cost of creating an asset just as there are overheads associated with providing a service to a customer. For example, overhead cost is certainly an inherent component of the hourly rate structure used by consultants to bill their clients for services provided. While overhead costs such as administrative support, rent, insurance, utilities, etc. are not specific to a particular project, these costs are certainly associated with the services provided to the client. With this in mind, Messrs. Arndt and Pous' conclusions with regard to capital overhead costs would be similar to them arguing that the overhead component contained within their hourly rate charged to Cities for work in this TTC proceeding is not associated with their work on this project and thus not a reimbursable TTC cost.

Entergy Gulf States, Inc.
Rebuttal Testimony of Chris E. Barrilleaux
SOAH Docket No. 473-06-0092
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Α.

#### III. REBUTTAL TO STATE'S WITNESS HIGGINS:

#### PAYROLL AND INCENTIVE COMPENSATION

Q. STATE'S WITNESS HIGGINS AT PAGES 23-24 AND 33-35 OF HIS
TESTIMONY ASSERTS THAT EGSI'S CLAIMED TTC-RELATED
PAYROLL IS \$24 MILLION, AND THAT THE COMPANY WAS UNABLE
TO DISAGGREGATE THAT AMOUNT AMONG THE EMPLOYEES WHO
BILLED TIME TO THE TTC PROJECT CODES. PLEASE EXPLAIN
HOW THE COMPANY HAS ADDRESSED THIS ISSUE.

The Company's payroll and accounting records do not contain the detail necessary to enable the Company to disaggregate the data as requested by the State of Texas in their RFIs to EGSI. Although the Company's payroll records provide a salary for each employee, benefits and other labor-related costs are added after the payroll records have been transferred to the accounting and billing systems for further processing. During the accounting and billing process, salaries are aggregated and then the benefit costs and other labor-related costs are added to the aggregate of salaries contained within a project code each month. This is the process that occurs for all projects, whether they are included within the TTC request or not. Because payroll and benefits costs are processed in this manner, it is not possible to disaggregate benefits and other labor-related costs on a per-employee basis.