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DOCKET NO. _____

APPLICATION OF ENTERGY
GULF STATES, INC. FOR
RECOVERY OF TRANSITION
TO COMPETITION COSTS

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PUBLIC UTILITY COMMISSION

OF TEXAS

DIRECT TESTIMONY

OF

PHILLIP R. MAY

ON BEHALF OF

ENTERGY GULF STATES, INC.

AUGUST 2005

SUMMARY OF DIRECT TESTIMONY OF PHILLIP R. MAY

Phillip R. May is Vice President – Regulatory Services at Entergy Services, Inc. Mr. May describes the various business and regulatory activities that Entergy Gulf States, Inc. engaged in during its efforts to bring retail electric competition to the Entergy Settlement Area in Texas. The scope of that effort, which covers the period of June 1, 1999 through June 17, 2005, has cost Entergy Gulf States over \$164 million, including attendant Allowance for Funds Used During Construction. Mr. May covers how these costs were necessarily incurred in response to legislative and PUC directives aimed at bringing about retail competition in the Entergy Settlement Area of Texas. Mr. May also describes in detail the management structure, as well as planning and budgeting processes employed to keep transition to competition costs in line. In addition to describing Entergy Gulf States' transition efforts in general, Mr. May also supports the reasonableness and necessity of the following specific classes of transition costs:

- Planning & Regulatory Class
- Implementation Management Class
- System Benefit Fund/Renewable Energy Credits Class
- Default Service Provider Class
- Rates/Riders Preparation Class

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APPLICATION OF
ENTERGY GULF STATES, INC.
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DIRECT TESTIMONY OF PHILLIP R. MAY

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1 I. INTRODUCTION AND PURPOSE OF TESTIMONY

2 Q. PLEASE STATE YOUR NAME, POSITION AND BUSINESS ADDRESS.

3 A. My name is Phillip R. May. I am employed by Entergy Services, Inc.
4 ("ESI") as the Vice President, Regulatory Services. My business address
5 is 639 Loyola Avenue, New Orleans, Louisiana 70113.

6

7 Q. ON WHOSE BEHALF ARE YOU TESTIFYING?

8 A. I am testifying on behalf of Entergy Gulf States Inc. ("EGSI" or the
9 "Company").

10

11 Q. WHAT ARE YOUR DUTIES?

12 A. As the Vice President, Regulatory Services, I am responsible for providing
13 regulatory support for EGSI's transition to competition in Texas. In
14 addition, I am responsible for providing technical and analytical support to
15 all the Entergy Operating Companies¹ to enable them to satisfy their
16 regulatory obligations. My department consists of the following areas:

- 17 1. Regulatory Projects & Services
18 2. System Regulatory Planning & Support
19 3. Regulatory Strategy

¹ The Entergy Operating Companies are: EGSI; Entergy Arkansas ("EAI"), Inc.; Entergy Louisiana, Inc. ("ELI"); Entergy Mississippi, Inc. ("EMI"); and Entergy New Orleans, Inc. ("ENOI").

1 The Regulatory Projects and Services group monitors Entergy
2 Corporation's ("Entergy's")² work on transition activities in Texas (and
3 previously in Arkansas) and provides management with updates.

4 System Regulatory Planning & Support provides the analytical
5 support to each of Entergy's various jurisdictional regulatory affairs groups
6 in the areas of Regulatory Accounting, Revenue Requirements and
7 Analyses, Pricing, and Rate Design and Administration. Additionally, the
8 Regulatory Litigation Support group is part of System Regulatory Planning
9 & Support. Regulatory Litigation Support facilitates the processes
10 required to research answers to requests for information and other
11 interrogatories posed by parties in various regulatory proceedings, and
12 provides support for the physical production of regulatory filings.

13 The Regulatory Strategy group, which is also a part of Regulatory
14 Services, assists Entergy's jurisdictional regulatory affairs organizations in
15 assessing strategies for addressing issues that are pertinent to those
16 organizations.

17

18 Q. PLEASE BRIEFLY DESCRIBE YOUR EDUCATIONAL AND BUSINESS
19 BACKGROUND.

² When I use the term "Entergy" in my testimony, I am referring to Entergy Corporation as a whole, including its regulated and unregulated affiliates and subsidiaries, which includes EGSi.

1 A. I have a Bachelor of Science in Electrical Engineering from the University
2 of Southwestern Louisiana, now called the University of Louisiana at
3 Lafayette, and a Master of Business Administration from the University of
4 New Orleans. I also completed the Wharton School's Mergers and
5 Acquisitions program.

6 I have worked for subsidiaries of Entergy for 19 years. I joined
7 Louisiana Power & Light Company (now known to as Entergy Louisiana,
8 Inc. or "ELI") in 1986 as an Engineer in the Rates and Regulatory Affairs
9 department. I was responsible for developing cost of service studies to
10 support ELI's retail and wholesale rates. I also planned and directed
11 numerous engineering studies and special projects. In 1993, I joined the
12 Entergy/Gulf States Utilities Merger Team as a Senior Engineer.
13 Following that assignment, I joined ESI's Financial Planning Department
14 and was responsible for financial planning for EGSI and ELI. In 1994, I
15 was promoted to Senior Lead Analyst in Wholesale Transactions. In that
16 role, I worked directly with large customers to meet their wholesale power
17 requirements. In 1995, I was promoted to Manager of Strategic Planning.
18 The members of my group served as internal consultants to various
19 business units. I was later promoted to the Director of Utility Transition
20 and Development. I was responsible for analytical and strategic analysis
21 of the regulated utilities' transition to competition efforts. In 2000, I
22 assumed my current responsibilities.

23

1 Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE THE PUBLIC UTILITY
2 COMMISSION OF TEXAS?

3 A. Yes. I have testified in the following Commission proceedings: Docket No.
4 22356, *Application of Entergy Gulf States, Inc. for Approval of Unbundled*
5 *Cost of Service Rate Pursuant to PURA §39.201, Public Utility*
6 *Commission Substantive Rule §25.344*; Docket No. 24309, *Application of*
7 *Entergy Corporation for Certification of the Southwest Power Pool as a*
8 *Power Region Pursuant to PURA §39.152*; Docket No. 24336, *Application*
9 *of Entergy Gulf States, Inc. for Approval of Price To Beat Fuel Factor*, and
10 Docket No. 31315, *Application of Entergy Gulf States, Inc. for Approval of*
11 *Incremental Purchased Capacity Recovery Rider*. I also filed testimony in
12 Docket No. 30123, *Application of Entergy Gulf States, Inc. for Authority to*
13 *Change Rates and Reconcile Fuel Costs*. The Commission, however,
14 dismissed that docket prior to hearing.

15

16 Q. DO YOU SPONSOR OR CO-SPONSOR ANY EXHIBITS OR
17 SCHEDULES IN THIS FILING?

18 A. Yes, I sponsor the exhibits listed in my Table of Contents. I also co-
19 sponsor with Company witness Chris E. Barrilleaux the project summaries
20 that apply to my TTC cost classes. These project summaries are attached
21 as an exhibit to Mr. Barrilleaux's testimony.

1 Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?

2 A. The purpose of my testimony is to support the Company's request for
3 recovery of transition to competition ("TTC") costs incurred from June 1,
4 1999 through June 17, 2005 to implement retail open access ("ROA") in
5 EGSI's Texas service territory. I explain how EGSI, its affiliates, and
6 Entergy undertook and managed the transition effort. In addition, I will be
7 providing testimony in support of the following classes of TTC costs:

- 8 ○ Planning & Regulatory Class
- 9 ○ Implementation Management Class
- 10 ○ System Benefit Fund/Renewable Energy Credits Class
- 11 ○ Default Service Provider Class
- 12 ○ Rates/Riders Preparation Class

13

14 Q. PLEASE PROVIDE AN OVERVIEW OF YOUR TESTIMONY.

15 A. The story of EGSI's efforts to transition from a fully regulated, traditional
16 electric market to competitive ROA market involves many interconnected
17 components. The transition period is a six-year period from June 1999
18 through June 17, 2005, with the bulk of the effort occurring from June
19 1999 through the summer of 2004. In the summer of 2004, the
20 Commission decided to cease further efforts to implement ROA in EGSI's
21 Texas service territory (also referred to as the "Entergy Settlement Area in
22 Texas" or "ESAT").

1 During this six-year transition period, significant, complex systems
2 were being planned, developed, tested and implemented in anticipation of
3 ROA. However, as Company witness Joseph F. Domino also addresses
4 in his testimony, EGSi was not able to transition to ROA as ERCOT did in
5 2002. Instead, the Company continued to expend considerable resources
6 and dollars towards an uncertain date for ROA. These efforts continued
7 until finally, by vote in June 2004, followed by a written order in July 2004,
8 the Commission decided that it would not continue to require that EGSi
9 pursue ROA until an appropriate "Independent Organization" was in place.

10 The pursuit of ROA was an enormous undertaking. I will explain in
11 more detail the projects internal to EGSi and ESI to plan, implement, and
12 maintain these efforts. I will also describe the major public proceedings
13 convened before the Commission to address both state-wide and ESAT-
14 specific ROA. These public efforts involved: rulemaking projects;
15 contested cases to set rates for what would become the "wires"
16 companies that would be "unbundled" from the regulated electric utilities,
17 as well as the unbundling plans themselves; and ESAT-specific contested
18 case dockets that addressed whether ESAT should proceed to ROA, what
19 types of market rules, also known as "ESAT Protocols," should be in place
20 for both the retail and wholesale markets in ESAT, and whether an
21 "Independent Organization" could or should be put in place under what
22 was referred to as an "interim" solution for ESAT. Commencing in June
23 2001, in accordance with Commission rules, EGSi was also subject to the

1 Customer Choice Pilot Project (referred to as the "pilot"), in which a limited
2 number of customers would be able to switch from traditional bundled
3 electric service to unbundled ROA service. The pilot was essentially a test
4 for ROA. EGSi remained subject to this pilot readiness requirement until
5 July 2004, and actually had a few customers who did "switch" to other
6 electric providers for a short time in late 2003 to May 2004.

7 While these projects and contested dockets, and the pilot, were
8 progressing, state-wide rules were being developed and revised to handle
9 the transactions among the new ROA stakeholders, including the retail
10 customers, the "wires" companies, the Retail Electric Providers ("REPs"),
11 and the Electric Reliability Council of Texas ("ERCOT") which served as
12 the state-wide "registration" agent that would be in charge of making sure
13 that retail customers could switch from provider to provider without
14 interruption of electric service. These state-wide rules—referred to as
15 "Standard Electronic Transaction" (or "SET") rules—changed many times
16 over the course of EGSi's transition. As these SET rules changed, EGSi
17 had to remain compliant with the then-effective SET version, both for
18 purposes of moving to full ROA in the then-anticipated near-term, and for
19 the pilot.

20 In my testimony, I will attempt to convey not only the enormous
21 magnitude of the work necessary for these transition efforts and
22 obligations, but also show that we had to rely heavily on outside resources
23 to assist us in doing so. EGSi (and ESI) had not previously been through

1 this type of an effort. We needed the expertise and experience of outside
2 consultants and lawyers to help us plan and understand the work needed
3 to accomplish ROA. We also needed the personnel resources of outside
4 vendors—including consulting and law firms—to prepare and implement
5 the plans, systems, and necessary regulatory filings.

6 In short, I attempt to convey the magnitude of the necessary effort
7 and the changing assumptions and expectations. This requires that I
8 explain in some detail the technical aspects of what we were doing, and
9 why. When I provide those explanations, I will reintroduce the concepts,
10 and acronyms, that I have summarized in this overview. By going into this
11 level of detail, I will also explain why the overall TTC costs incurred by
12 EGSI, including the specific TTC costs that I sponsor, were reasonable
13 and necessary.

14

15 Q. HOW IS THE REMAINDER OF YOUR TESTIMONY ORGANIZED?

16 A. In Section II, I provide a more detailed overview discussion of the
17 reasonableness and necessity of the \$164 million in Total Net Requested
18 TTC costs incurred as of June 17, 2005. This \$164 million includes
19 attendant Allowance for Funds Used During Construction accrued through
20 June 17, 2005.

21 In Section III, I discuss and support the specific classes of transition
22 costs that I sponsor: the Planning and Regulatory Class; the
23 Implementation Management Class; the System Benefit Fund Class; the

1 Default Service Providers Class; and the Rates/Riders Preparation Class.

2 I also discuss the pro forma adjustments to the TTC costs that I sponsor.

3 I conclude my testimony in Section V.

4

5 II. RECOVERY OF TTC COSTS

6 Q. HOW IS THIS SECTION OF YOUR TESTIMONY ORGANIZED?

7 A. In this Section II, I first provide evidence of the reasonableness of the
8 overall level of EGSi's TTC costs of \$164 million incurred as of June 17,
9 2005. In this discussion, I explain: the transition decision architecture and
10 how it responded to the challenges of preparing for ROA, including delays
11 in reaching ROA; the TTC budgeting process; and the annual TTC
12 spending trends, by year, for the TTC recovery period. I explain how the
13 TTC costs were "captured" in projects and then, to the extent billed by
14 affiliates to EGSi, how the allocated or assigned portion of the Texas
15 portion of those costs were billed to the Texas jurisdictional portion of
16 EGSi ("EGSi-Texas"). The "Total Requested Amount" in this docket
17 represents the TTC costs attributable only to EGSi-Texas, and not to other
18 affiliates or EGSi-Louisiana. This assignment assures that the TTC
19 costs—which were incurred for Texas and not Louisiana—are recovered
20 from Texas, and not Louisiana, customers. I then describe the method
21 used to allocate the EGSi-Texas costs to the various Texas rate classes.

22 To graphically describe the Total Requested Amount of TTC costs
23 that EGSi seeks to recover through this filing, I have attached as Exhibit

1 PRM-1, a chart titled "TTC Foundation Chart," which I also reproduce
2 below. This Foundation Chart shows the total TTC costs by witness and
3 by cost category as of June 17, 2005, including the attendant Allowance
4 for Funds Used During Construction. The cost "categories," which are
5 groups of similar TTC cost classes, are identified on the right side of the
6 Foundation Chart. The cost categories are: "Plan, Develop Rules &
7 Business Support;" "Design, Build, Test, Pilot & Maintain Systems;" "Other
8 SB 7 Requirements;" and "Rate Filing Costs." This chart is also attached
9 as an exhibit to the testimony of Company witnesses Domino and Vikki G.
10 Cuddy.

TTC FOUNDATION CHART		General Category of Cost
Witnesses		
Phillip May	PLANNING AND REGULATORY \$27.7MM	Plan, Develop Rules & Business Support \$43.3MM (26%)
	IMPLEMENTATION MANAGEMENT \$15.6MM	
Tom Manasco	TEXAS SET AND LOAD PROFILING AND DATA AGGREGATION \$46.5MM	Design, Build, Test, Pilot & Maintain Systems \$101MM (62%)
	PILOT OPERATIONS \$11.1MM	
	PILOT PROJECT \$0.8MM	
Bill Craddock	TEXAS DISTRIBUTION CCS \$13MM	Other SB7 Require- ments \$13.6MM (8%)
Phillip May	DEFAULT SERVICE PROVIDER \$13.6MM	
Andy Quick	CUSTOMER SERVICE \$8.6MM	
	LOAD FORECASTING \$3MM	
	RETAIL SET \$2.5MM	
	TRADING AND RISK MANAGEMENT \$1.9MM	
Phillip May	SYSTEM BENEFIT FUND/ RENEWABLE ENERGY CREDITS \$7.4MM	Rate Filing Costs \$6.3MM (4%)
Karen Radosevich	ENERGY EFFICIENCY PROGRAMS \$6.2MM	
Phillip May	RATES/RIDERS PREPARATION \$6.3MM	
TOTAL		\$164.2MM

1 I have also attached as my Exhibit PRM-2 a summary spread sheet that
2 compiles the individual items of TTC costs (including Allowance for Funds Used
3 During Construction) through June 17, 2005, by witness and by class of cost.
4 For the reader's convenience, this chart is also attached below:

5
6

Overall TTC Costs By Witness/Class

TTC Witness	Class	Total
Phillip May	Default Service Provider	13,620,866
	Implementation Management	15,596,835
	Planning & Regulatory	27,686,716
	Rates/Riders Preparation	6,297,413
	SBF & RECs	7,435,967
Phillip May Total		70,637,797
Tom Manasco	Pilot Operations	11,100,246
	Pilot Program	780,935
	Texas SET & LPDA	46,534,136
Tom Manasco Total		58,415,316
Andy Quick	Customer Service	8,623,377
	Load Forecasting	2,974,560
	Retail SET	2,558,636
	Trading and Risk Management	1,865,119
Andy Quick Total		16,021,692
Bill Craddock	Texas Distribution CCS	12,959,628
Bill Craddock Total		12,959,628
Karen Radosevich	Energy Efficiency Programs	6,205,676
Karen Radosevich Total		6,205,676
Grand Total		164,240,109

7
8

9 A. Overall Reasonableness and Necessity of EGSI's TTC Costs

10 Q. IS THE LEVEL OF EGSI'S TTC COSTS REASONABLE?

11 A. Yes. The extensive processes that were established to manage the
12 transition to competition and monitor and control TTC costs provide
13 assurance that the TTC costs for which EGSI seeks recovery were not

1 only reasonable, but also necessary. A chronological summary of EGSI's
2 TTC efforts and the corresponding trend of TTC costs provide assurance
3 that the amount of TTC costs for which EGSI seeks recovery is
4 reasonable. As addressed in the testimony filed by Company witness
5 Cuddy, EGSI's TTC costs are reasonable when compared to what one
6 would expect to spend to manage and implement retail open access in a
7 market over an extended period. Company witness Dennis L. Thomas
8 also provides an external expert opinion on the reasonableness of the
9 TTC costs, based on an analysis of the management and cost controls
10 that applied to the TTC cost classes.

11

12 Q. WAS INCURRENCE OF THESE TTC COSTS NECESSARY?

13 A. Yes. All of these costs were incurred to comply with Senate Bill 7 and the
14 Commission's rules and orders issued to implement that law. Company
15 witness Domino explains what these requirements and efforts entailed.
16 Other Company witnesses also explain in more detail specifically why their
17 classes of costs represent both reasonable and necessary TTC costs. Put
18 simply, until mid-2004, EGSI was required by statute and the Commission
19 to implement ROA in its Texas service territory. EGSI's incurrence of
20 these costs was not only necessary, but also a legal requirement.

1. Management of TTC Costs

Q. WHAT IS THE PERIOD OVER WHICH THE TTC COSTS WERE INCURRED?

A. The period over which the TTC costs were incurred—the “TTC cost period”—is June 1, 1999 through June 17, 2005. The Texas ROA legislation was enacted through Senate Bill (“SB”) 7, which the Texas Senate and House both voted to pass on May 29, 1999. Then-Governor Bush signed SB 7 into law on June 18, 1999, with an effective date of September 1, 1999. But, because SB 7 was a complex piece of legislation that required utilities and others to comply with numerous unique provisions, EGSi and Entergy began work immediately on implementing ROA. The end date for the TTC cost period is June 17, 2005, because the legislation that authorizes EGSi to file for recovery of its TTC costs—House Bill (“HB”) 1567—became effective when it was signed by Governor Perry on June 18, 2005. HB 1567 allows EGSi to file for recovery of TTC costs “made or incurred” before the effective date of that bill. Therefore, the end-date for the TTC cost period is the day before the effective date of HB 1567.

Q. WAS THE TRANSITION TO COMPETITION ACTIVELY MANAGED BY EGSi AND ITS AFFILIATES THROUGHOUT THE TTC COST PERIOD?

A. Yes. To ensure proper management, the structure and scope of work developed to manage TTC costs evolved over time as the circumstances

1 changed. Initially, ESI's Financial Planning Department coordinated and
2 managed the Company's transition efforts up to the time that electric
3 deregulation legislation became a reality in both Texas and Arkansas by
4 June 1999. The Company is not requesting any costs incurred prior to
5 June 1, 1999.

6 At that time, EGSi and the other Entergy Operating Companies
7 recognized the extensive nature of the changes that would be necessary
8 to prepare their utility operations for retail competition. As a result, a
9 Transition Management organization was created and staffed to
10 coordinate and manage the overall efforts in preparing for retail
11 competition.

12 I emphasize that there were a lot of "moving parts" throughout this
13 process commencing in 1999. EGSi had not gone through anything like
14 the restructuring and unbundling required by SB 7. As I explain below and
15 as is also explained by Company witnesses Thomas R. Manasco, William
16 T. Craddock, and Andrew E. Quick, the restructuring process was not
17 solely managed by the Texas portion of EGSi—nor could it be, given the
18 extensive nature of change required and the central support services
19 structure that provides many support services from ESI to all of the
20 Entergy Operating Companies, including EGSi, and the federal and other
21 retail regulators that also had jurisdiction over various aspects of EGSi's
22 operations. In addition, during 1999 and 2000 Entergy was also managing
23 the transition to ROA in Arkansas as well as Texas and was seeking to

1 leverage the activities required by the two initiatives to achieve more
2 efficiency. As explained below, the TTC management structure evolved
3 over time, and was particularly affected by the requirement to separate the
4 Texas jurisdictional portion of EGSi into regulated and (soon to be)
5 unregulated operations and services, as well as the continuing
6 Commission-ordered delays in reaching ROA.

7

8 Q. HOW DID THE MANAGEMENT STRUCTURE CHANGE AFTER THE
9 TEXAS SENATE AND HOUSE PASSED SB 7?

10 A. In June 1999, a new organization was formed—Transition Management—
11 to oversee transition to competition activities. As stated above, EGSi
12 (and Entergy) began work in mid-1999 to comply with SB 7. The initial
13 work was developing a thorough understanding of what was required as a
14 result of restructuring and then implementing those requirements. Among
15 other things, work started immediately on the preparation of the “Business
16 Separation Plan” and “Unbundled Cost of Service” filings that were
17 required to be filed on January 10, 2000 and March 31, 2000, respectively.
18 I discuss these and other filings in more detail later in my testimony.

19

20 Q. PLEASE DESCRIBE THE TRANSITION MANAGEMENT
21 ORGANIZATION.

22 A. Transition Management focused on preparing EGSi and EAI for retail
23 competition. Those efforts in Arkansas continued until activities slowed

1 there in late 2000 and ultimately stopped in early 2001 when legislation
2 delayed and then terminated ROA efforts in that state. The
3 responsibilities of this team included the overall coordination and
4 management of all initiatives related to retail competition. These included
5 project management, implementation of processes and systems
6 necessary to support ROA, coordination of compliance with regulatory and
7 legal requirements including rate or informational filings, and participation
8 in rulemaking projects.

9 Three functional areas comprised Transition Management. The
10 first functional area concentrated on implementation. Particular emphasis
11 was on preparing for the retail pilot that was to begin in Texas on June 1,
12 2001. This implementation focus required the coordination of the Retail
13 and Distribution Decision Boards, management groups which I will discuss
14 below, and on the overall readiness of people and processes with
15 responsibilities that included assessment and redesign of business
16 processes and systems, employee training and communication, and
17 transition cutover and contingency planning.

18 Transition Management's second functional area focused on the
19 effective integration of planning and decision-making for the Power
20 Supply, Transmission, and Restructuring Decision Boards, which were
21 also key TTC management groups that I will discuss in detail. This
22 included coordinating the development of business unit plans to support

1 spending decisions, providing decision support for those functional
2 decision boards and teams, participating with decision teams, and
3 coordinating the development and tracking of overall transition spending.

4 Transition Management's final functional area focused on
5 coordinating the regulatory activities related to transition. This included
6 planning for and implementing the operating model for the unbundled
7 companies. Activities included development of appropriate unbundled
8 rates, defining competitive services and the impacts of removing such
9 services from the regulated cost structure and, until mid-2002, the
10 administration, coordination, and training aspects of the Texas affiliate
11 rules. This latter function moved in 2002 into a new Corporate
12 Compliance group.

13

14 Q HOW WAS THE OVERALL TRANSITION TO COMPETITION
15 MANAGED?

16 A. Transition Management established a decision architecture to provide
17 dedicated senior leadership, focus on key transition issues, and enhance
18 timely decision-making and decision quality. This architecture was
19 implemented by the creation of "Decision Boards" and "Decision Teams"
20 for the purpose of planning and implementing the legislative mandates
21 required by SB 7 (and also initially Arkansas's Act 1556). Ensuring an
22 integrated approach to addressing issues across each decision board was

1 the responsibility of Transition Management, which participated in all
2 functional decision board meetings and ensured that the decisions made
3 were integrated into an overall plan enabling a successful implementation
4 of transition processes.

5 At the time of the establishment of this architecture in 2000, the
6 initial work to comply with SB 7 and Act 1556 was underway and senior
7 management anticipated that other of Entergy Operating Company
8 jurisdictions might follow suit and eventually move to implement ROA.
9 Therefore, as a multi-jurisdictional utility company, this architecture had to
10 address the transition activities of the jurisdictions moving to competition
11 as well as acting to mitigate the impact of such activities on the
12 jurisdictions that remained regulated. See Exhibit PRM-3 for a graphical
13 representation of this architecture.

14

15 Q. PLEASE DESCRIBE EXHIBIT PRM-3.

16 A. There are three levels of responsibilities and activities shown in this
17 exhibit. At the highest level, the TTC Decision Board gave final approval
18 to the overall planning and direction of efforts in transitioning to
19 competition. The members of this decision board included the Chief
20 Executive Officer, the Chief Financial Officer, and other senior executives
21 of Entergy, including the senior leadership of Transition Management. In
22 addition, Transition Management retained the services of an outside
23 expert from the NorthBridge Group as an active participant on this board.

1 The TTC Decision Board met as needed. In 2000 and 2001, the Board
2 met approximately once each month.

3 At the next level, several functional Decision Boards were
4 established. Each board represented a functional area whose business
5 practices would be altered as a result of ROA. These functional boards'
6 leadership structure consisted of co-leads, the senior officer of Transition
7 Management and the senior officer of the particular functional area of
8 focus. Additional members of these boards included executives from
9 other functions that would be impacted by the transition to competition.
10 The functional Decision Boards were as follows:

- 11 • the Power Supply and Wholesale Marketing Decision Board;
- 12 • the Transmission Decision Board;
- 13 • the Restructuring Decision Board;
- 14 • the Retail Decision Board; and
- 15 • the Distribution Decision Board.

16

17 Q. DESCRIBE THE ROLE OF THE POWER SUPPLY AND WHOLESALE
18 MARKETING DECISION BOARD.

19 A. The Power Supply and Wholesale Marketing Decision Board addressed
20 issues related to the formation of wholesale markets, protocols for the
21 operation of the markets, and the ultimate disposition of generation
22 assets.

23

1 Q. DESCRIBE THE ROLE OF THE TRANSMISSION DECISION BOARD.

2 A. The Transmission Decision Board dealt with issues involving the
3 development of a competitive wholesale market that involved the Entergy
4 Operating Companies' integrated transmission system, such as the
5 development of wholesale market protocols, review of the rules and rates
6 for transmission access, and, initially, the development of a stand alone
7 transmission company—generically called the "Transco."

8

9 Q. DESCRIBE THE ROLE OF THE RESTRUCTURING DECISION BOARD.

10 A. The Restructuring Decision Board dealt with the issues related to EGSI
11 business processes and functions that would have to be modified, rebuilt,
12 or created to accommodate ROA. The statutory requirement of SB 7 that
13 the Company unbundle created a myriad of issues that this board and its
14 leadership sought to address. This included the development of a
15 comprehensive Business Separation Plan—"BSP"—to address legal and
16 financial requirements. In EGSI's case, the BSP required the division,
17 along state lines, of EGSI's operations between Texas and Louisiana, in
18 addition to unbundling EGSI's Texas operations, so that EGSI's Louisiana
19 operations, subject to the retail jurisdiction of the Louisiana Public Service
20 Commission ("LPSC"), could continue to operate as a regulated utility.

21 This board also had responsibility for assessing all changes to
22 business infrastructure necessary for ROA. For example, this board

1 considered what legacy computer systems would have to be modified to
2 accommodate the new structure of the retail electric service market.

3

4 Q. DESCRIBE THE ROLE OF THE RETAIL DECISION BOARD.

5 A. The Retail Decision Board focused on creating a retail affiliate (or
6 affiliates) that met the requirements of SB 7 to serve as the "Price To
7 Beat" ("PTB") Retail Electric Provider (REP) in EGSI's Texas service
8 territory. Over time, stakeholders began to refer to EGSI's Texas service
9 territory as the "Entergy Service Area in Texas" or "ESAT." The Retail
10 Decision Board also focused on establishing an Entergy REP that could
11 also serve the *non*-PTB loads both inside and outside of ESAT, and an
12 Entergy "Provider of Last Resort" ("POLR") REP who would be necessary,
13 in accordance with SB 7, to serve another "class" of customers who were
14 "dropped" by their initial REPs.

15

16 Q. DESCRIBE THE ROLE OF THE DISTRIBUTION DECISION BOARD.

17 A. The Distribution Decision Board focused on the existing distribution
18 organization and started implementation planning and development of an
19 unbundled distribution "wires" company, referred to generically as Entergy
20 Texas Distribution. This board also faced the issues common to starting a
21 new business. One of its most significant projects was its evaluation of
22 new computer systems, such as Distribution Market Mechanics, which had
23 to be designed, tested, and implemented.

1 Q. EXHIBIT PRM-3 IDENTIFIES A THIRD LEVEL IN THE DECISION
2 ARCHITECTURE. PLEASE DESCRIBE THIS LEVEL.

3 A. The third and last level in the new decision architecture involved the
4 formation of Decision Teams. These teams followed the same functional
5 alignment as the Decision Boards described above. Each team was
6 comprised of members from the appropriate business units. By business
7 units I mean the functionally separate portions of the integrated utility
8 business; for example: fossil generation, transmission, distribution, etc.
9 Members had to be subject matter experts, possess a thorough
10 understanding of the business issues, had to have a strong analytical
11 ability, and had to be action-oriented.

12 These teams formulated the ideas and created the plans necessary
13 to support operations in the competitive retail market. These teams also
14 implemented the processes that would be used in and necessary for that
15 market. Generally, a Decision Team would develop a plan or a project
16 necessary for operations in the competitive retail market. The Decision
17 Team would then bring that project to its respective Decision Board, which
18 was responsible for approving, modifying, or denying requests to go
19 forward with the plan or project. For major decisions, such as the major
20 elements of the Company's BSP, the TTC Decision Board would review
21 the recommendation of the appropriate Decision Board(s).

22

1 Q. WHAT WAS THE ROLE OF THE "INTEGRATION TEAM" REFERENCED
2 IN EXHIBIT PRM-3?

3 A. The Integration Team had responsibility to address issues that spanned
4 teams and for the overall implementation management of the TTC efforts.
5 Generally, the Integration Team members were part of Transition
6 Management. Members participated with Decision Teams in meetings
7 and also attended Decision Board meetings. By participating in the
8 process of planning and implementing various projects, the members of
9 Transition Management were able to stay abreast of issues and were
10 better able to oversee and coordinate the Company's overall TTC efforts.

11

12 Q. DID THE COMPOSITION OF THE DECISION BOARD AND DECISION
13 TEAMS CHANGE OVER TIME?

14 A. Yes. The members of the Decision Teams and Decision Boards changed
15 over time, but the overall system of review established in the decision
16 architecture remained the same. The membership changed as people
17 were promoted or assigned new responsibilities. When that happened,
18 new members were assigned to participate in the Decision Board or
19 Decision Team. As discussed previously, the Decision Boards included
20 executives from those functions that would be impacted by the transition
21 to competition; the Decision Teams were populated with appropriate
22 subject matter experts from the business units.

23

1 Q. HOW LONG WERE THESE BOARDS AND TEAMS IN PLACE?

2 A. The Decision Boards were never officially disbanded, instead, the
3 Decision Boards met on an as needed basis and as much of the decision
4 making concluded, these Boards simply no longer met. Decisions Teams,
5 on the other hand, had lives that were specific to the particular tasks with
6 which these teams were assigned. These teams were disbanded as
7 assignments were completed and, as the delays in ROA continued
8 beyond January 1, 2002, they were either significantly reduced in
9 operations or simply ceased.

10

11 Q. DID THIS DECISION ARCHITECTURE SUPPORT PRUDENT
12 MANAGEMENT OF TTC COSTS?

13 A. Yes. The decision architecture supported the prudent management of
14 TTC costs because it imposed a disciplined management structure with
15 multiple layers of control and review of TTC costs. The Decision Teams
16 were not free to initiate projects and incur costs without approval from the
17 Decision Boards. The Decision Teams were not free to modify a project
18 and thereby incur additional costs without approval from the Decision
19 Boards. The Decision Teams were accountable to the Decision Boards.
20 The Decision Boards were accountable to the TTC Decision Board. But
21 this structure did not inhibit flexibility or responsiveness. Rather, it
22 established a reasonable management structure that placed overall
23 direction at the TTC Decision Board, with implementation and problem

1 resolution handled first, if possible, at the Decision Team and Decision
2 Board levels.

3

4 Q. DID THE DECISION ARCHITECTURE CHANGE IN RESPONSE TO
5 DELAYS IN THE COMMENCEMENT OF RETAIL OPEN ACCESS?

6 A. Yes. The decision architecture did change in response to changes in the
7 pace and scope of ROA implementation activities; however, the
8 conceptual basis consisting of a hierarchy decision-making processes
9 described previously remained unchanged. For instance, the role of the
10 Power Supply and Wholesale Marketing Decision Board diminished as
11 key assumptions, rules, or protocols affecting wholesale markets became
12 better known. This shifted the focus from the Decision Board to the
13 Decision Teams that worked on implementing the particular market
14 design. There were similar shifts toward implementation efforts as more
15 information became known about the retail market design. This affected
16 both the Retail and Distribution Decision Teams. When procedural delays
17 were encountered, such as in late 2001 when the Commission ruled that
18 EGSI's Texas service territory would not proceed to ROA on January 1,
19 2002, EGSI began at that time to ramp down its efforts to account for the
20 delay in ROA for ESAT. But, as explained later in my testimony and in the
21 testimony of Company witnesses Domino, Manasco, and Quick, work
22 efforts did not stop completely because, until June 2004, EGSI was
23 operating under the expectation that ROA would commence in the near

1 term—roughly within one year from any given point in time. So the
2 Company had to stand ready to move to ROA on potentially relatively
3 short notice and, in any event during that period, stand ready to serve as
4 the “wires” company for any customers who switched to non-affiliated
5 REPs during the then-ongoing retail pilot project.

6 The structure also changed in other ways. Initially, a myriad of
7 decisions had to be made across a broad set of functional areas affecting
8 various business processes. This was particularly true as the Commission
9 rulemakings and accompanying ERCOT retail protocols required a
10 number of changes to “Texas Standard Electronic Transactions” (“SET”),
11 which are the standardized computer communications processes utilized
12 for purposes of managing retail customer information, and customer
13 switching, among REPs. These rulemakings and retail protocol changes
14 continued until well after January 1, 2002. Company witness Manasco
15 describes the numerous, ongoing changes to Texas SET in his testimony.
16 The SET revisions (and ongoing changes to market rules) mandated large
17 systems and process changes for Investor Owned Utilities, Transmission
18 and Distribution Utilities (that is, the unbundled “wires” companies), REPs,
19 other stakeholders including merchant and unbundled generation
20 companies, and ERCOT. The rapid pace of rules development required
21 frequent interaction among the Decision Teams and the Decision Boards.
22 Again, as key decisions were finalized, the Decision Teams and Decision

1 Boards began to meet less frequently and the focus shifted to
2 implementation of a particular project.

3 Within Transition Management, this shifting scope of work led to
4 organizational realignments to better focus on the work at hand. For
5 example, the early focus on designing and planning later shifted to a focus
6 on implementing and testing, which resulted in specific organizational
7 changes recognizing this shift. Specifically, between 1999 and 2002
8 Transition Management services reduced the resources focused on
9 planning and decision support by trimming the employees within that
10 organization from four to just one. Furthermore, implementation resources
11 were shifted to the specific business units responsible for implementation,
12 and Transition Management implementation resources shifted from 13 to
13 just two. In other words, Transition Management adapted to meet the
14 specific requirements of the Company's transition efforts.

15 Finally, as mentioned above, Transition Management orchestrated
16 "ramp downs" in response to ongoing uncertainty with regard to the
17 commencement date for ROA. While the Company maintained an
18 appropriately staffed and practicable plan for achieving ROA in the
19 September 2002 to January 2003 timeframe, as initially contemplated in
20 the Commission's order in Docket No. 24469 that delayed ROA in ESAT,
21 the Company also recognized that this level of internal and external
22 resources was not an efficient utilization of resources during periods of
23 uncertainty regarding the date for commencement of ROA. EGSI, through

1 the Decision Teams, therefore initiated ramp downs to manage its costs.
2 This strategy consisted of minimizing the Company's use of outside
3 contractors and reducing its internal staff to the minimum level necessary
4 to monitor rule changes, maintain pilot readiness, and continue with the
5 projects and contested cases before the Commission that dealt with
6 transition issues. This reduced staff also maintained a "ramp up" plan that
7 would still allow the Company to implement ROA within a specified target
8 date.

9 During the ramp down periods, a select group of subject matter
10 experts, along with our regulatory and legal teams, remained very active
11 to address various dockets driven by the Commission with the aim to
12 achieve ROA in ESAT.

13

14 Q. DESCRIBE THE FINANCIAL PROCESSES THAT WERE USED TO
15 PLAN, MONITOR, AND CONTROL TTC COSTS.

16 A. The approach to managing and controlling costs for the Company's (and
17 initially Entergy Arkansas, Inc's. ("EAI's") early transition efforts leveraged
18 existing processes. First, the Company has a set of existing policies that
19 deal with financial and accounting issues. These policies address such
20 issues as establishment and approval of capital projects, budgeting, travel,
21 and expenses. These policies were applicable to the Company's
22 transition efforts. Second, a specific set of project codes (both capital and
23 expense) were established to capture costs associated with the

1 Company's efforts. Company witness Barrilleaux discusses in more detail
2 how project codes are used to track costs for various activities. Third,
3 major implementation projects and their associated costs were identified
4 and rolled up into a transition budget. At the outset, these estimated costs
5 were designed to address the Company's efforts in multiple jurisdictions.
6 During 2001, Texas became the only remaining jurisdiction with ongoing
7 ROA-related activities. Accordingly, the budget began to reflect only the
8 remaining Texas projects. Fourth, budget reports were prepared on a
9 monthly basis and reviewed with senior management. I discuss these
10 budget reports later in my testimony. Business units were expected to
11 meet both project spending targets and schedule targets. Progress was
12 monitored by Transition Management and by existing monthly budget
13 reporting and variance management processes.

14

15 Q. HOW WERE THE MONTHLY BUDGET REPORTS DEVELOPED?

16 A. Transition Management coordinated the development of monthly analyses
17 of spending versus budget within the various business units involved with
18 transition implementation. The affected business units, senior
19 management, and I reviewed these reports on a monthly basis.
20 Approximately quarterly, Transition Management prepared a summary of
21 transition activities and similar budget analyses for the Finance Committee
22 of the Entergy Board of Directors. Later, Transition Management directed
23 these reports to the Audit Committee of the Entergy Board of Directors.

1 Q. WHAT APPROACH DID TRANSITION MANAGEMENT TAKE TO
2 MANAGING TTC COSTS?

3 A. Initially, Transition Management took primary responsibility for developing
4 the TTC budget. In the spring of 2000, Transition Management developed
5 an estimate of the TTC budget for the years 2000 through the end of
6 2001, anticipating implementation of ROA on January 1, 2002. Transition
7 Management developed the budget by asking each of the various
8 business units involved in the transition effort to estimate their incremental
9 needs during the coming year. The term "incremental" was used to
10 describe the incremental spending on outside attorneys, consultants,
11 additional personnel, equipment, and systems caused by the legislation
12 authorizing ROA, as opposed to the base level of spending for the salary,
13 benefits, expenses of existing employees, and ongoing expenses
14 budgeted by the respective business units to support ongoing utility
15 operations. Consistent with this approach, the operating budget view,
16 called "Responsibility View," reports were used. The responsibility view
17 reports reflect dollars that are under more direct control of the operating
18 unit. They do not include corporate overheads, payroll loaders/benefits, or
19 Allowance for Funds Used During Construction ("AFUDC") that are a part
20 of full financial view reports for accounting purposes. The Company's
21 TTC request is based on the full financial view, rather than the less-
22 inclusive "responsibility" view.

23

1 Q. HOW DID TRANSITION MANAGEMENT ASSESS THE
2 REASONABLENESS OF THESE PROJECTIONS?

3 A. In late 1999, Transition Management asked Accenture, then known as
4 Andersen Consulting, to research and share information on the range of
5 transition implementation costs estimated by other utilities that had
6 retained Accenture in those efforts. Accenture reported a possible range
7 of estimates, but did not share any specific information about other the
8 utilities due to confidentiality agreements. Accenture's information
9 confirmed that the Company's high-level budget estimate was reasonable.
10 I discuss these estimates later in my testimony.

11

12 Q. WAS DIRECT RESPONSIBILITY FOR MANAGING THE SPENDING ON
13 TRANSITION IMPLEMENTATION CHANGED AT SOME POINT?

14 A. Yes. At the same time as Transition Management was coordinating the
15 overall budget estimates with each of the business units, it also
16 transferred primary responsibility for the TTC budgets to the business
17 units (e.g., Distribution) responsible for executing implementation within
18 their own areas of responsibility. This transfer enhanced the link between
19 transition implementation and the accountability for transition spending.
20 Accordingly, each business unit and jurisdiction would execute transition
21 projects for which it was responsible, spend funds as necessary and
22 reasonable, and report actual TTC spending versus the TTC budget within
23 the normal process of cost control and monitoring.

1 Transition Management also established specific protocols to
2 address variances from the TTC budget. For example, if budget analysis
3 indicated that projected costs might exceed the budget levels established
4 by the business units, the jurisdictional president, or the business unit
5 leadership responsible for the variance, would have to seek approval from
6 Transition Management to maintain such spending levels.

7 Thus, three levels of monthly cost control and monitoring existed for
8 TTC costs: at the business unit's leadership level; at the jurisdiction
9 president's level; and at the system-wide level (ESI and EGSI, for
10 example) by Transition Management.

11

12 Q. DO YOU HAVE ANY DOCUMENTARY EVIDENCE THAT DETAILS
13 THESE BUDGETING AND BUDGETING VARIANCE PROCESS?

14 A. Yes. I have attached as my Exhibit PRM-4 copies of TTC budget reports,
15 and variances, for the months of June and December 2000, February and
16 December 2001, and January and October 2002. These budget reports
17 were compiled by my organization. The reports demonstrate that the
18 budgets and budget reviews were in place. June 2000 is the first month in
19 which these budget reports were compiled. We stopped compiling these
20 reports at this level in late 2002 because, by that time, much of the initial
21 implementation work had already been done and, going forward, the costs
22 were incurred to either maintain systems in anticipation that ROA would
23 commence in the near term, or to upgrade systems and processes, such

1 as Texas SET, as new versions of those processes were required to
2 remain compliant with the evolving and anticipated market. Nonetheless,
3 this spending remained closely budgeted and monitored by each of the
4 individual business units and was periodically reviewed by Transition
5 Management.

6

7 Q. DID THE TTC BUDGET CHANGE OVER TIME?

8 A. Yes. As I described earlier, we verified our initial high level budget
9 numbers with a knowledgeable source, Accenture, but the budget had to
10 be developed without an understanding of the full market design and
11 impact of that design. Also, the initial budget was established only for
12 implementation through 2001.

13 The initial two year budget of \$140 million was adjusted on a
14 periodic basis as the market changes continued and the timeframe for
15 Entergy's ROA date continued to be delayed. At the time Transition
16 Management ended the reports in October of 2002, the budget was \$167
17 million.

18

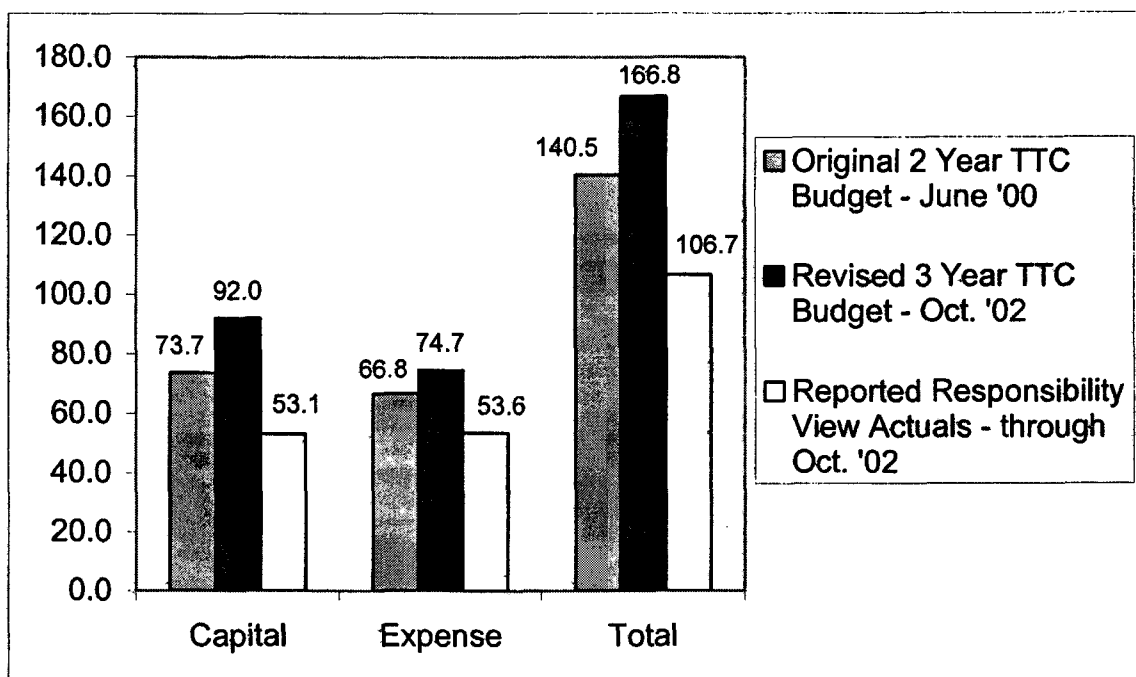
19 Q. HOW DID THE TTC ACTUALS COMPARE TO ITS BUDGET?

20 A. TTC costs as reflected in these reports show that the transition effort
21 spent (or incurred) was less than was budgeted. The resulting under-
22 budgeted costs were due, in part, to the major ramp down the Company
23 undertook to conserve expenditures until an ROA start date became more

1 certain. However, to be clear, the purpose of these reports was to
2 establish a method to monitor incremental spending; they were not
3 intended as a means to compare total spending to an estimated budget as
4 is typical in a large project where the requirements are well known.
5 Nevertheless, these reports were a valuable tool to support Transition
6 Management's overall monitoring, coordination, and implementation of
7 transition projects.

8

9 **TTC BUDGET VS. SPEND REPORTS (through Oct. 2002) (in millions)**



10
11

1 Q. WHY ARE THERE VARIANCES BETWEEN THE BUDGETED
2 AMOUNTS AND THE AMOUNTS ACTUALLY SPENT?

3 A. There are instances in the reports in which we spent more within a
4 particular business unit than was budgeted. Keep in mind that the initial
5 TTC budget had to be set with little to no detailed information about the
6 market design. These were high level budgets based on our best
7 estimates at the time. We had some idea of the enormity and scope of the
8 entire transition process but we had no direct experience that would
9 provide the basis for an accurate estimate of the cost to unbundle,
10 develop completely new business processes and build/test systems to
11 support the ROA market.

12 A prime example of why we had variances between what we
13 budgeted and what we spent is the process used to develop the
14 standardized computer communications processes utilized for purposes of
15 managing retail customer information and customer switching among
16 REPs; that is, Texas SET. The development of these processes was
17 extremely complex, and unforeseen and continuous changes
18 compounded the cost impact to EGS. Company witness Manasco
19 describes the costly impact of the market design and those market
20 changes in more detail in his testimony.

21

1 Q. REGARDING THE BUDGETS, WHAT OTHER CHANGES WERE
2 IMPLEMENTED TO ENSURE SOUND MANAGEMENT OF TRANSITION
3 RESOURCES?

4 A. Commencing in 2000, the number of project codes utilized in tracking TTC
5 expense costs was expanded to more accurately reflect how the costs
6 would be assigned to or allocated among the operating companies or
7 jurisdictions. This information was reflected in the first three or four letters
8 of the project code as shown in the table below. I will explain the
9 "acronym" basis for these project codes below. The reason I am
10 explaining these codes here is because you will see references and
11 detailed discussions of individual project codes later in my testimony, as
12 well as in the testimony and/or exhibits of Company witnesses Manasco,
13 Quick, Barrilleaux, Craddock, and Karen R. Radosevich. Essentially, the
14 following is a primer on the basic structure of the project codes for
15 expense (as distinct from capital) costs. These codes were structured in
16 the following manner;

- 17 • 1st letter – always "T" for transition
- 18 • 2nd letter – "R" designates recoverable and "N" designates non-
19 recoverable work. Non-recoverable costs involved work supporting
20 the non-default service provider retail effort, but also included other
21 activities such as competitive strategy. These guidelines are
22 discussed in more detail later in my testimony.

- 1 • 3rd/4th letters - these two letters were used to identify jurisdictions
2 involved and billing method. "GT" designated solely for the Texas
3 portion of EGSI, "GL" designated solely for the Louisiana portion of
4 EGSI, "CO" and "CC" designated the shared costs with Entergy
5 Arkansas, Inc., "AL" designated for all jurisdictions, and "J"
6 designated narrowly defined amounts for all jurisdictions with
7 limitations on recoverable work designated by the Arkansas Public
8 Service Commission.

9

TTC Project Code Prefixes

<u>Initial Letters of TTC Project Code</u>	<u>Recoverable?</u>	<u>Assignment or Allocation</u>
TRGT__	Yes	100% to EGSI's Texas jurisdiction
TNGT__	No	100% to EGSI's Texas jurisdiction
TNGL	No	100% EGSI's Louisiana jurisdiction
TRCO__	Yes	Based on relative number of electric customers of Entergy Arkansas, Inc. and of EGSI's Texas jurisdiction (65.4% EAI/34.6% TX)
TRCC__	Yes	Based on relative number of electric customers of Entergy Arkansas, Inc. and of EGSI's Texas jurisdiction (65.4% EAI/34.6% TX)
TNCO__	No	Based on relative number of electric customers of Entergy Arkansas, Inc. and of EGSI's Texas jurisdiction (65.4% EAI/34.6% TX)
TRAL__	Yes	ESI Billing Method 35 or ESI Billing Method 23 depending on the specific TTC activity

1

TRJ__	Yes	ESI Billing Method 35 or ESI Billing Method 23 depending on the specific TTC activity
TNAL__	No	ESI Billing Method 35 or ESI Billing Method 23 depending on the specific TTC activity

2

3 The final two letters in the project code identified the activity
4 associated with the project code, as shown in the table below.

5

6

TTC Project Code Suffixes

TTC ACTIVITY	DESCRIPTION
IM	Implementation Management
UB	Unbundling
CS	Competitive Strategy (Non-Recoverable)
RM	Rule Making
SA	System Agreement
SC	Stranded Cost
CE	Customer Education
CI	Customer Interface
SV	Employee Related Costs (e.g. Severance, Retraining, etc)
TI	Transco Implementation

7

8 Combining these letter series, each project code had a specific
9 meaning to an employee entering his or her time or to the manager
10 reviewing an employee's time sheets. For example, the Project Code
11 TRGTUB signifies work related to unbundling EGSi as required by SB 7

1 and, as such, is appropriate for recovery and is assignable to EGSI's
2 Texas jurisdiction.

3 Capital projects required for the transition were also subject to
4 Entergy's existing policies and guidelines. TTC capital projects focused
5 on the systems and systems changes required to support the retail market
6 model in Texas, including Texas SET, load profiling and data aggregation,
7 and Customer Information System changes. These projects were
8 identified as transition-related and tracked closely with the expense
9 amounts described above. Company witness Barrilleaux describes in
10 further detail the TTC project approach and billing methods. I discuss the
11 results of the TTC costs billed to EGSI-Texas later in my testimony.

12

13 Q. HOW ARE THE TTC COSTS ORGANIZED IN THE COMPANY'S
14 FILING?

15 A. The costs are tracked by project codes that were identified as TTC-related
16 work. These codes include the TTC expense group and the TTC-related
17 capital codes described above; project codes related to specific portions of
18 the Energy Efficiency program; and the project codes related to the 2004
19 rate case that the Company filed as a result of the Commission's June
20 2004 decision (and July order) to cease efforts to pursue ROA in ESAT
21 prior to an implementation of a Federal Energy Regulatory Commission
22 ("FERC")-approved RTO (or other Commission-approved independent
23 entity).

1 These TTC project codes have been grouped within related work
2 functions into "classes" for testimony discussion purposes. Each witness
3 sponsors classes (related areas of TTC work) comprised of these
4 individual project codes.

5

6 Q. WHAT WAS DONE TO EDUCATE EMPLOYEES ABOUT THE NEW
7 PROJECT CODES AND THE TIMEKEEPING RELATED TO TTC
8 COSTS?

9 A. The Controller–Utility Operations prepared a memorandum entitled
10 "Entergy System-wide Guidelines for Identifying and Tracking Transition
11 Costs" ("Tracking Guidelines"), which is attached as Exhibit PRM-5.
12 Transition Management posted this memorandum on the Entergy Intranet
13 so that all employees had access to the memorandum. Employees of
14 Transition Management also met with key functional areas to review the
15 guidelines. The following is a summary of the key points contained in the
16 Guidelines:

- 17 • definition of TTC costs
- 18 • criteria for determining whether TTC costs are recoverable;
- 19 • instructions for the selection of project codes;
- 20 • instructions for the approval of TTC capital projects;
- 21 • preference for directly assigning TTC costs to the jurisdiction for
- 22 which the costs were specifically incurred, whenever possible;

- 1 • instruction to have non-affiliate TTC costs tracked with the same
- 2 project codes; and
- 3 • contact information for subject matter experts who can answer
- 4 questions regarding the accounting for TTC costs.

5

6 Q. WHAT WERE THE CRITERIA FOR DETERMINING WHETHER TTC
7 COSTS ARE RECOVERABLE?

8 A. The Tracking Guidelines presented the criteria for determining whether
9 TTC costs were recoverable in the form of the questionnaire in Exhibit
10 PRM-5. Employees had to consider seven questions:

- 11 1) Is the cost incurred required to carry out Texas' transition or to
- 12 implementation of ROA mandated by statute or regulation?
- 13 2) Is the cost incurred directly associated with ROA, *i.e.*, the activity or
- 14 initiative incurring the cost solely undertaken to implement ROA?
- 15 3) Is the level of expenditure prudent and reasonable?
- 16 4) Is the cost expected to be recoverable in a competitive retail
- 17 market?
- 18 5) Is the cost associated with competing to provide a product or
- 19 service that is authorized for competition?
- 20 6) Is the cost associated with marketing or promotional activities?
- 21 7) Is the cost for professional or advisory services or legal services
- 22 specifically associated with the development of competitive
- 23 strategies?

24 Only if the employee could answer the questions 1 through 3 "YES" and
25 questions 4 through 7 "NO" was a cost recorded to a recoverable project
26 code reflected in the Tracking Guidelines. Specific tables of these project

1 codes were set up for charges that were either 100% for the Texas portion
2 of EGSI (Table 2 of Exhibit PRM-5), 100% EAI (Table 1 of Exhibit PRM-5),
3 or allocated to multiple jurisdictions (Table 3 of Exhibit PRM-5). These
4 tables are explained in more detail in my Exhibit PRM-5.

5

6 Q. WERE THE TRACKING GUIDELINES REVISED OVER TIME?

7 A. Yes. The Guidelines were updated to reflect evolving developments in
8 market mechanics requirements and regulatory processes. As employees
9 began working on the implementation of FERC Order No. 2000 related to
10 the formation of Regional Transmission Organizations ("RTOs"),
11 accounting personnel revised the Guidelines to include a warning that
12 costs related to the implementation of FERC Order No. 2000 should not
13 be billed to the TTC project codes. Also, when Arkansas repealed Act
14 1556 authorizing the implementation of ROA in that state, accounting
15 personnel revised the Tracking Guidelines to advise employees that the
16 TTC project codes for TTC costs attributable to Arkansas were closed.

17

18 Q. WERE THERE ANY OTHER EFFORTS TO EDUCATE EMPLOYEES
19 REGARDING THE USE OF THE TTC PROJECT CODES?

20 A. Yes. Transition Management made an employee available to respond to
21 questions from the various business units regarding the appropriate use of
22 TTC project codes. This person was knowledgeable about the project

1 codes and the Tracking Guidelines. Thus, this service acted to assure
2 that the projects codes were accurately utilized by the business units.

3

4 Q. DID THE FINANCIAL PROCESSES THAT WERE USED TO PLAN,
5 MONITOR, AND CONTROL TTC COSTS SUPPORT PRUDENT
6 MANAGEMENT OF TTC COSTS?

7 A. Yes. The financial processes supported the prudent management of TTC
8 costs. The financial processes enabled the business units, the
9 jurisdictional presidents, and Transition Management to manage costs
10 based on timely information on what factors were driving TTC costs. Also,
11 the financial processes aligned incentives for cost management with
12 accountability for results.

13

14 2. TTC Cost Trends

15 Q. PLEASE SUMMARIZE THE TIMELINE OF EGS's TRANSITION TO
16 COMPETITION AND RELATE THE TTC COSTS TO THE TIMELINE.

17 A. The timeline and amounts of all requested TTC costs (both capital and
18 non-capital plus attendant AFUDC) incurred in each of the years of the
19 period over which the TTC costs were incurred (that is, the "TTC cost
20 period") are as follows: